Overview

Purpose

- Review previously conducted work.

- Summarize gaps in regional transportation functions.

- Provide options for consideration.

What staff reviewed

1) Existing plans & studies
2) Governance / transportation service timeline
3) Transportation functions by jurisdiction

What staff found

1) **Current State Analysis:** problems and solutions
2) **Lessons Learned:** transportation authority
3) **Functional Analysis:** local decisions, regional impacts
4) **Implementation Gaps:** priorities, advocacy and coordination

Current State Analysis

Transportation Problem Statements

1. Traffic congestion in the AM and PM peak periods increases travel time and decreases residents' quality of life.

2. The regional road network is largely built out, constraining infrastructure solutions because of cost and geography; solutions need to improve transportation choice and change behaviour.

Taking Regional Action	**CRD Board Priorities**	• Work with partners to deliver a multi-modal transportation system • Take action on climate
	CRD Service Levels	• Data, technical expertise and participation in project-based working groups led by partners • Plans, builds, operates and maintains the regional trail system, which serves as a spine to the regional active transportation network

List of Transportation Plans & Studies

Authority	Plan / Study	Year
BC Transit	Victoria Transit Future Plan	2011
CRD	Pedestrian and Cycling Master Plan (PCMP)	2011
CRD	Regional Transit Local Funding Options	2012
CRD	Transit Governance Review	2013
CRD	Regional Transportation Plan (RTP)	2014
CRD	Transportation Service Feasibility Study	2014
Province (MAH)	End of Regionally Significant Projects Fund (RSPF) for regional districts	2014
CRD	Regional Trails Management Plan	2016
CRD	Transportation Data and Analytics Program Review	2016
Province (MAH)	Governing Greater Victoria – the Role of Elected Officials and Shared Services (Bish Report)	2016
Province (MAH)	Capital Integrated Services and Governance Initiative	2017
Province (MOTI)	Move, Commute, Connect – BC Active Transportation Strategy (CleanBC)	2019
Province (MOTI)	South Island Transportation Strategy (SITS)	2020
BC Transit	Victoria Regional Transit 10 Year Vision	2020
BC Transit	(Draft) Victoria Region Rapid Bus Strategy and Implementation Action Plan	2020
BC Transit	Local Area Transit Plans	Ongoing

Recommendations focus on four areas:

1) Planning & Policy
2) Infrastructure Investments
3) Land Use
4) Behaviour Change

How are we doing?

➚ Mode share has improved from 22.4% in 2011 to 26.6% in 2017.

➘ Traffic volumes and travel times continue to increase.

Transportation Service Timeline

Timeline	Milestone		Outcome / Gap
2011	Transit Governance Review		**Gap:** Insufficient municipal council support
2013 - 2014	Regional Transportation Plan (RTP)		**Outcome:** Multi-modal regional transportation network, ambitious mode share targets
	Transportation Service Feasibility Study		**Outcome:** Proposed service and governance approach
2015 – 2016	Draft Transportation Service Establishment Bylaw • Services • Funding Policy		**Gap:** Insufficient municipal support at municipal councils
			Outcome: Bylaw held in abeyance until release of provincial report.
2017	Capital Integrated Services and Governance Initiative Report		**Outcome:** No concrete recommendations. Suggests funding could incentivize regional prioritization.
	Update Transportation Service Establishment Bylaw		**Outcome:** Adjusted services and requisition limit to respond to municipal concerns.
2018	Transportation Service Not Supported		**Gap 1:** Insufficient municipal council / EA support. **Gap 2:** Premier advises the region needs a shared vision for its transportation goals and clearly articulate role for a service.
2018 - Present	Staff Level, Jurisdiction-Led Project Collaboration		**Gap:** Working groups informally consider how to advance RTP goals, only focusing on infrastructure projects.

Lessons Learned: Establishing a Regional Authority

1. Need clear municipal support to proceed with an authority. In past, municipal councils and EAs had concerns about:

    a) loss of control over transportation decisions
    b) local cost impacts

2. Governance reviews and correspondence with the Premier indicate the region needs first to reach consensus around its transportation future before any authorities change.

3. Process alone will not resolve municipal concerns.

4. An authority will be only be effective if the region can agree on transportation priorities.

Functional Analysis

		Capital Regional District	Municipalities	BC Transit	MOTI
Regional and Multi-Use Trails		**Primary Service Provider** Plan, design, operate maintain, regulate & fund regional trail system that acts as active transportation spine.	Integrate local trails and cycling routes into the regional system.	Support integration of active modes of transportation with transit.	Leases Galloping Goose right of way to CRD.
Regional and Local Roads		Identify multi-modal road network. Develop goals, objectives and policy in support of multi-modal travel. Contribute data.	**Primary Service Provider** Plan, set priorities, design, operate, maintain, regulate and fund roads that provide for local circulation.	Operate transit on local roads.	Integrate highway network for inter-regional travel into local roads.
Land Use – Corridors & Nodes		Set regional vision and objectives in support of growth management. Contribute data.	**Primary Service Provider** Land use planning, land use regulation and taxation tools to shape the location and rate of development.	Need density to provide efficient and reliable transit service.	Policy and approval of development adjacent to highway corridors.
Regional Transit Network		Policy support for transit system. Contribute data.	Maintain roads and bus shelters. Contribute to transit route planning. Contribute property taxes to transit operations.	**Primary Service Provider** Plan, set priorities, design, operate, maintain, regulate and fund transit routes and service.	Enable transit operations on highways. Contribute capital and operating funds.
Provincial Highways		Policy support for inter-regional travel. Contribute data.	Integrate local roads and intersections with provincial highways.	Operate transit on provincial highways.	**Primary Service Provider** Plan, set priorities, design, operate, maintain, regulate and fund provincial highways.
Outcome		Impacts of transportation decisions are felt regionally through congestion pinch-points and intra-regional travel.	No mechanisms to collectively consider the impact of municipal transportation decisions.	CRD has no advocacy leverage on transit matters as there is no consensus on regional priorities.	CRD has no advocacy leverage on provincial investment there is no consensus on regional priorities.

Implementation Opportunities & Gaps

Opportunities:

1) RTP identifies a regional multi-modal transportation network that is being implemented by existing authorities, acting within their jurisdiction.

2) Preliminary data shows that volumes remain steady through the pandemic but are more distributed through the day, decreasing congestion and travel time.

3) Since 2017, the province has invested $500M in the South Island.

Gaps:

1) No approved list of regional priorities to catalyse action or attract funding.

2) No single agency acting as a champion for regional priorities.

3) No funding mechanism to incentivize regional prioritization of infrastructure projects.

4) No formal mechanism to consider the regional impacts of individual transportation decisions.

Focus Areas for Future Actions

1. **Prioritize:** Identify and agree on regional multi-modal priorities.

2. **Advocate:** Speak with one regional voice for funding on approved priority projects.

3. **Coordinate:** Formalize coordination across jurisdictions on matters such as infrastructure investments, transportation and land use policy, and behavior change.

PLEASE NOTE

- Actions are sequential (i.e., must do #1 before moving to #2).

- Region needs to validate problems before seeking solutions.

Proposed Next Steps

1 — Prepare Draft Priorities List
- Work at staff level
- Engage partner jurisdictions
- Develop a draft list of regional transportation priorities as they relate to RTP actions

Circulate Draft Priorities List for Comment
- Analyze priorities against RTP regional outcome statements
- Circulate draft priorities list to local area administrators for comments

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3 — Board Prioritizes
- Staff reports back with draft priorities list and coordination mechanisms
- Board prioritizes items on the list
- Board directs implementation next steps

Discussion: Validate Analysis & Input

1) **Validation (Y/N):** Do you have any concerns with the problem statements and gap analysis? If yes, what?

2) **Input:** As a region, how do we make sure that individual decisions do not have a negative regional impact?

Transportation Problems

1. Traffic congestion in peak periods

2. Mode shift – improve mode choice and change behaviour

Why are we discussing this?

Before we can identify priorities, we need to confirm what problems we are trying to solve and the possible scope of collaboration. We need to do this to make sure that transportation solutions are not working at cross-purposes.