

REPORT TO PORT RENFREW UTILITY SERVICES COMMITTEE MEETING OF THURSDAY 22 OCTOBER 2009

SUBJECT

BYLAW NO. 3646 TO ESTABLISH THE PORT RENFREW WATER SERVICE NO. 3 WITHIN THE ELECTORAL AREA OF JUAN DE FUCA

BYLAW NO. 3647 TO AUTHORIZE THE BORROWING OF FUNDS FOR THE CONSTRUCTION OF IMPROVEMENTS TO THE PORT RENFREW WATER SYSTEM

PURPOSE

To present recommendations to establish a new Port Renfrew water service and to borrow funds to construct off-site improvements to the Port Renfrew water local service area (PRWLSA) water system and, when complete, to expand the boundaries of the PRWLSA to include new parcels. Note that in a concurrent report, recommendations are presented to establish a new Port Renfrew wastewater service and to borrow funds to construct off-site improvements to the Port Renfrew sewer local service area (PRSLSA) sewer system and, when complete, to expand the boundaries of the PRSLSA to include new parcels.

BACKGROUND

The owners of parcels of land, Three Point Properties (2006) Ltd., that abut the PRWLSA (see attached map), have been working with Environmental Services (ES) and Planning and Protective Services staff to identify requirements for the Capital Regional District (CRD) to service the parcels with water. The CRD Port Renfrew water local service has, at present, no legal access to its groundwater supply and has insufficient capacity in its treatment system. Its pumping station has a non-standard electrical service and no means to operate during extended power outages. Its storage reservoir has insufficient storage volume to meet emergency requirements and insufficient elevation to provide adequate pressure to parts of its service area. ES staff and consulting engineers, engaged by the property owners, have developed a phased strategy to address issues with the existing PRWLSA water system which, if undertaken, will address the present deficiencies and provide a more secure water supply for the present water service area and allow the servicing of the proposed parcels contained in a new service area. The phased works, with a total estimated construction cost of \$2,986,000, are referenced in a Memorandum of Understanding (MOU), copy attached, between the CRD and RTown Holdings ULC and include, in general, the works listed below. Note that Three Point Properties (2006) Ltd. is the bare land trustee (registered owner of the land) and RTown Holdings ULC is the beneficial owner of the land (involved in the development of the lands).

- 1. To accommodate a subdivision of 42 parcels identified as the Phase 1 development:
 - Secure legal access for and construction of a new water supply well.
 - Interconnection of new and existing supply wells to a new water booster station and treatment facility.
 - Construction of a new water booster station and treatment facility with standby power, new control system, new electrical service and connection to the present water system.
 - Interim modifications to the existing water storage reservoir to allow control of the booster station and to provide domestic and fire service flows to the Phase 1 lands.
- 2. To accommodate the development of the remainder of the lands identified as the Phase 2 development:
 - Relocation of the water reservoir to a higher elevation, upgrade of the tank to meet new seismic standards and increase storage capacity by approximately 50%.

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- Construction of new feeder main to the reservoir and a supply main from the reservoir to interconnect with the present system at Parkinson and Deering Road.
- Construction of booster station on Deering Road to boost water to the reservoir.
- Construction of pressure reducing station to control pressure to Beach Camp.

The timing of the Phase 2 works is undetermined at this time. The owners have registered a Section 219 covenant against title for the Phase 2 lands excluding one area which the owners propose to develop as an 18-lot strata. The covenant prohibits subdivision of or building on the parcels pending construction of the Phase 2 water system upgrade works. The location for the strata development location will allow servicing from the Port Renfrew water system once Phase 1 water system upgrade works are completed.

The owners have petitioned the CRD Board to establish a new service to fund the upgrade works and to borrow \$2,986,000 for upgrading of the system. The Board secretary has advised the Petition is sufficient.

ALTERNATIVES

- 1. That the Port Renfrew Utility Services Committee recommend to the Electoral Area Services Committee that the following be recommended to the CRD Board:
 - Bylaw No. 3646, "Port Renfrew Water Service No. 3, Establishment Bylaw No. 1, 2009", be introduced and read a first time, read a second time and read a third time;
 - Bylaw No. 3647, "Port Renfrew Water Service No. 3, Loan Authorization Bylaw No. 1, 2009", be introduced and read a first time, read a second time and read a third time; and
 - A Memorandum of Understanding, between the CRD and property owners, which details the intended works to be constructed and funded by the new service area borrowing, be completed by the Board.
- 2. That Bylaw No. 3646 to establish a new Port Renfrew Water Service No. 3 and Bylaw No. 3647 to provide for borrowing for the service area not be considered by the CRD Board.

FINANCIAL IMPLICATIONS

- 1. The property owners petitioning the CRD board wish the Board to create a new service area and to borrow funds to finance the upgrade of the Port Renfrew water system as a condition of the new service area receiving water service. The cost of debt servicing will be recovered from the new Port Renfrew Water Service No. 3 only and not from parcels existing within the PRWLSA. Owing to the extent of the borrowing for the project, the owners have agreed to provide security, in the form of an irrevocable letter of credit, at the time of borrowing of funds necessary to construct the works. The works constructed will form part of the CRD Port Renfrew water system and the CRD will recover costs for operation of the new and existing facilities from the existing PRWLSA and from the proposed Port Renfrew Water Service Area No. 3. Operating costs to PRWLSA residents are not expected to materially increase as a consequence of the upgrade works.
- 2. If the Board does not support the establishment of a new service area or authorize the borrowing of funds to upgrade the Port Renfrew water system as proposed, many of the upgrade works will continue to be required, however the costs for those works will need to be funded by the PRWLSA only, adding significantly to the annual costs charged to residents, which for 2009 amounted to \$490.85.

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SUMMARY

Property owners of lands adjacent to the Port Renfrew Water Local Service area have petitioned the CRD Board to establish a new Port Renfrew Water Service No. 3 and to borrow \$2,986,000 to fund improvements to the Port Renfrew water system to allow water service to be available for the new parcels. A memorandum of understanding, although not binding to the CRD, has been developed to set out the phasing, timing and extent of the works to be constructed. Construction of certain water improvements is a condition to extend water service to the Phase 1, 42-parcel development. It is a condition of the subdivision, or building on the remainder of the parcels in the service area, that construction of the remaining Phase 2 water improvements be completed. A Section 219 Covenant has been registered on the Phase 2 lands to ensure this requirement. There will be no cost apportioned to the existing PRWLSA residents arising from the borrowing of funds to improve their water system. Without the project, the PRWLSA will need to plan for undertaking similar works to correct deficiencies in their system.

The CRD Electoral Area Services Committee will receive the report, together with the recommendation from the Port Renfrew Utility Services Committee, at its meeting on November 4 and after review, will forward a recommendation to the CRD Board.

RECOMMENDATIONS

That the Port Renfrew Utility Services Committee recommend to the Electoral Area Services Committee that the following be recommended to the Capital Regional District (CRD) Board:

- 1. Bylaw No. 3646, "Port Renfrew Water Service No. 3, Establishment Bylaw No. 1, 2009", be introduced and read a first time, read a second time and read a third time;
- 2. Bylaw No. 3647, "Port Renfrew Water Service No. 3, Loan Authorization Bylaw No. 1, 2009", be introduced and read a first time, read a second time and read a third time; and
- 3. A Memorandum of Understanding, between the CRD and RTown Holdings ULC, which details the intended works to be constructed and funded by the new service area borrowing, be signed by the Board.

Ted Robbins, BSc, Cyech

A/Senior Manager, Operations and Local Services

Larisa Hutcheson, PEng.

A/General Manager, Environmental Services

Concurrence

Robert Lapham, MCIP

General Manager, Planning and Protective Services

Concurrence

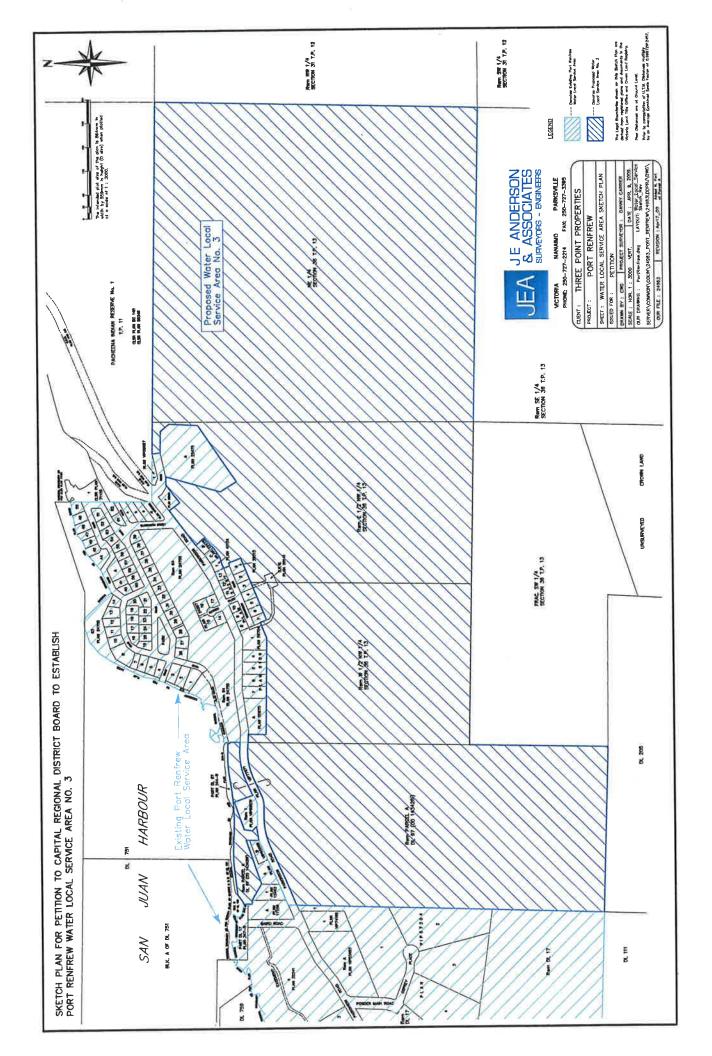
Kelly Daniels

CAO Concurrence

COMMENTS

GH/TR:Is

Attachments: 3



CAPITAL REGIONAL DISTRICT BYLAW NO. 3646

A BYLAW TO ESTABLISH THE PORT RENFREW WATER SERVICE NO. 3

WHEREAS:

- A. Under section 796 of the *Local Government Act* a Regional District may operate any service the Board considers necessary or desirable for all or part of the Regional District;
- B. The Capital Regional District Board has been requested, by Petition under the provisions of sections 797.4, 801.5 and 823.11 of the *Local Government Act* to establish and operate a water supply and treatment system for the benefit of property owners in the Port Renfrew area of the Juan de Fuca Electoral Area;
- C. The sufficiency of the Petition has been certified under section 797.4 of the Local Government Act;
- D. Participating area approval of the participating area has been obtained under section 801.5 of the Local Government Act, and
- E. The approval of the Inspector of Municipalities has been obtained under section 801 of the Local Government Act.

NOW THEREFORE the Board of the Capital Regional District in open meeting assembled enacts as follows:

1. Service

The service established by this Bylaw is the Port Renfrew Water Service No. 3 Service (the "Service") for the purposes of constructing new waterworks and related works as an expansion of and upgrade to the Port Renfrew Water Sys tem, including a system of water supply, conveyance, treatment, control, storage and distribution works for the Service Area, borrowing for the cost of constructing these new waterworks and paying the debt servicing costs associated with the borrowing.

2. Boundaries

The boundaries of the Service Area are the parcels shown outlined on the Plan attached as Schedule "A" to this Bylaw within the Juan de Fuca Electoral Area (the "Service Area").

3. Participating Areas

Only the Juan de Fuca Electoral Area includes a participating area for this Service.

4. Cost Recovery

As provided in section 803 of the *Local Government Act*, the annual cost of providing the Service shall be recovered by one or more of the following:

(a) parcel taxes imposed in accordance with Division 4.3 of Part 24 of the Local Government Act;

- (b) property value taxes imposed in accordance with Division 4.3 of Part 24 of the Local Government Act;
- (c) fees and charges imposed under section 363 of the Local Government Act,
- (d) revenues raised by other means authorized by the *Local Government Act* or another Act; and
- (e) revenues received by way of agreement, enterprise, gift, grant or otherwise.

5. Maximum Requisition

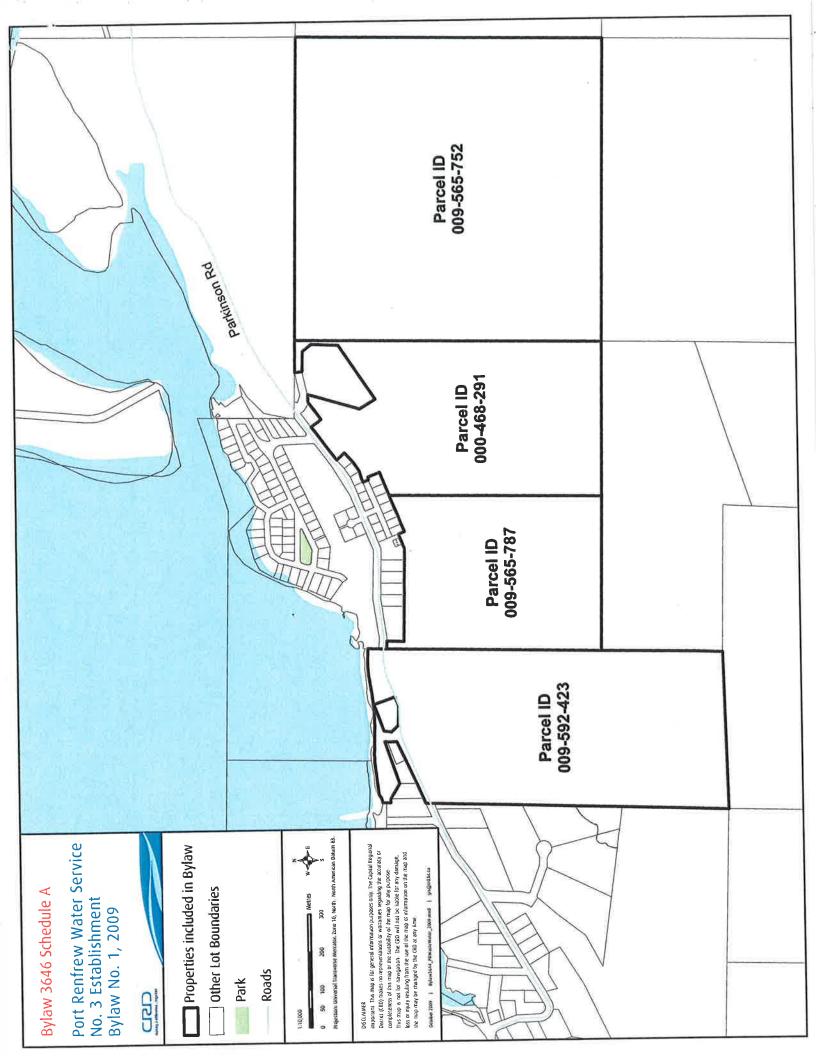
In accordance with section 800.1(1)(e) of the Local Government Act, the maximum amount that may be requisitioned annually for the cost of the Service is the greater of:

- (a) \$331,000.00; or
- (b) an amount equal to the amount that could be raised by a property value tax rate of \$110.00 per \$1,000 applied to the net taxable value of land and improvements in the Service Area.

6. Citation

This Bylaw may be cited for all purposes as the "Port Renfrew Water Service No. 3, Establishment Bylaw No. 1, 2009".

READ A FIRST TIME THIS		day of	2009	
READ A SECOND TIME THIS		day of	2009	
READ A THIRD TIME THIS		day of	2009	
APPROVED BY THE INSPECTOR OF MUNICIPALITIES THIS day of				
ADOPTED THIS	day of	2009		
CHAIR	Ş	SECRETARY		
FILED WITH THE INSPECTOR OF MUNICIPALITIES THIS		day of	2009	



CAPITAL REGIONAL DISTRICT

BYLAW NO. 3647

A BYLAW TO AUTHORIZE THE BORROWING OF
TWO MILLION NINE HUNDRED EIGHTY-SIX THOUSAND DOLLARS (\$2,986,000)
FOR CONSTRUCTING NEW WATER WORKS AS AN EXPANSION AND UPGRADE TO THE PORT
RENFREW WATER SYSTEM

WHEREAS:

- A. Under Bylaw No. 3646, "Port Renfrew Water Service No. 3 Establishment Bylaw No. 1, 2009", the Capital Regional District established a local service for the purposes of constructing new waterworks and related works as an expansion of and upgrade to the Port Renfrew Water System, including a system of water supply, conveyance, treatment, control, storage and distribution works for the Service Area, borrowing for the costs of constructing these new waterworks and paying the debt servicing costs associated with the borrowing;
- B. Participating area approval of the participating area has been obtained under section 801.5 of the Local Government Act;
- C. It is deemed desirable to provide proper water facilities hereunder described in accordance with the service of water supply, conveyance, treatment, control, storage and distribution;
- D. The work shall include an expansion and upgrading of the existing water distribution facilities and construction of new waterworks, treatment plant and ancillary works by the planning, study, design and construction of a system of water supply, conveyance, treatment, control, storage, distribution and other related works, facilities and equipment purchases;
- Other funding sources may be used to fund part of the desired works;
- F. The estimated cost of the works, facilities and equipment, including expenses incidental thereto to be funded from debt servicing, is the sum of Two Million Nine Hundred Eighty-Six Thousand Dollars (\$2,986,000) which is the amount of debt intended to be authorized by this bylaw;
- G. It is proposed that the financing of the said water facilities is to be undertaken by the Municipal Finance Authority of British Columbia pursuant to proposed agreements between that Authority and the Capital Regional District;

NOW THEREFORE the Board of the Capital Regional District in open meeting assembled enacts as follows:

- 1. The Board is hereby empowered and authorized to undertake and carry out or cause to be carried out the planning, study, design and construction of works for the provision of the facilities and equipment herein before described and to do all things necessary in connection therewith and without limiting the generality of the foregoing:
 - to borrow upon the credit of the Regional District a sum not exceeding Two Million Nine Hundred Eighty-Six Thousand Dollars (\$2,986,000);

2009

day of

- (b) to acquire all such real property, easements, rights-of-way, leases, licenses, rights or authorities as may be requisite or desirable for or in connection with the planning, study, design and construction of new waterworks as an expansion of and upgrade to the Port Renfrew Water System, including a system of water supply, conveyance, treatment, control, storage, and distribution works and all related ancillary works, studies and equipment deemed necessary by the Board.
- 2. The maximum term for which debentures may be issued to secure the debt intended to be created by this bylaw is 15 years.
- 3. This Bylaw may be cited as the "Port Renfrew Water Service No. 3, Loan Authorization Bylaw No. 1, 2009".

		5.5	
READ A FIRST TIME THIS	day of		2009
READ A SECOND TIME THIS	day of		2009
READ A THIRD TIME THIS	day of		2009
APPROVED BY THE INSPECTOR OF MUNICIPALITIES THIS day of			
ADOPTED THIS	day of		2009
CHAIR	SECRETARY		

FILED WITH THE INSPECTOR OF MUNICIPALITIES THIS