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**Minutes of a Meeting of the Planning, Transportation and Protective Services Committee
Held Wednesday, April 24, 2013, in the Board Room, 625 Fisgard St., Victoria, BC**

Present: Directors: B. Desjardins (Chair), L. Wergeland (Vice Chair), T. Daly, V. Derman, D. Fortin, J. Cullington (for C. Hamilton), J. Ranns, M. Sahlstrom (for L. Seaton), G. Young, A. Bryson (Board Chair, ex-officio)

Staff: R. Lapham, Chief Administrative Officer; M. Misek-Evans, Acting General Manager, Planning and Protective Services; T. Whiting, Senior Manager, Protective Services; N. More, Committee Clerk (recorder)

Absent: L. Cross, G. Hill

Also Present: R. Kulmala and J. Wadsworth, BC Transit; B. Hollingworth, IBI Group; M. Brady, AECOM Canada Ltd.

The meeting was called to order at 1:30 p.m.

1. Approval of Agenda

MOVED by Director Derman, **SECONDED** by Director Wergeland,
That the agenda be amended to include the supplementary items.

CARRIED

MOVED by Director Derman, **SECONDED** by Director Bryson,
That item 7 be considered prior to item 5.

CARRIED

2. Adoption of Minutes

MOVED by Director Bryson, **SECONDED** by Director Daly,
That the minutes of the October 24, 2012, and March 27, 2013, meetings be adopted as previously circulated.

CARRIED

3. Chair's Remarks

Chair Desjardins remarked on the Climate Action update given at the Environmental Services Committee meeting and the portion of the rise in greenhouse gas (GHG) emissions due to on-road transportation.

4. Presentations/Delegations

- 1) Dr. R. Stanwick, Chief Medical Health Officer, Vancouver Island Health Authority; presentation re agenda item 9. Dr. Stanwick spoke in favour of extending the Clean Air Bylaw and noted in his presentation that smoke-free spaces reduce litter, protect the environment and reduce poisoning. He spoke to smoke-free bylaws in the United States, and smoke-free parks and beaches in British Columbia, Canada, and the world.
- 2) Beth Burton-Krahn, re agenda item 7: spoke against the amendment to the Township of Esquimalt Official Community Plan (OCP) and zoning bylaw in relation to the Core

Area Wastewater Treatment plant. She spoke of centralized versus distributed sewage treatment facilities. The delegate felt the plan for a McLoughlin Point centralized wastewater treatment plant did not fit with the objective for a diversified tax base. She spoke of federal lands at McLoughlin Point and future redevelopment and quoted a section of the OCP related to sewage treatment policies. The delegate submitted speaking notes which are filed at Legislative Services.

- 3) Kim Bellefontaine, re agenda item 7: spoke against the amendment to the Esquimalt OCP. She felt three requirements of the context statement had not been met: to plan and manage growth, to consider cost impacts, and to work toward triple-bottom line sustainability. She expressed that the project only planned to 2030 and the site was too constrained to accommodate future expansion, the conveyance systems had cost impacts, there was no indication of energy recovery and the site was at risk for tsunami inundation.
- 4) Filippo Ferri, re agenda item 7: spoke against the amendment to the Esquimalt OCP. He felt the requirement in the context statement to plan and manage growth had not been met. He expressed that the current design did not anticipate population growth beyond 2030 and the site was too constrained to accommodate future needs. He spoke of distributed versus centralized wastewater treatment facilities and heat energy recovery. He was concerned about the appropriateness of pumping sludge and making changes to the industrial zoning.
- 5) John Newcomb, re agenda item 7: spoke against the amendment to the Esquimalt OCP. He expressed concern for hazardous materials at the wastewater treatment plant and socio-economic impacts on residential neighbourhoods. He felt the Capital Regional District (CRD) could appeal through the courts to undertake an impact study on health and environment. He referred to agenda item 8 and felt that it would be prudent to determine the seismic stability of the development site.

7. Capital Regional District Amendment to Township of Esquimalt Official Community Plan and Zoning Bylaw – Core Area Wastewater Treatment Plant and Regional Growth Strategy Consistency

This item was considered prior to item 5.

M. Misek-Evans spoke to the report. The zoning amendment came as a referral from the Township of Esquimalt to determine consistency with the Regional Growth Strategy (RGS).

The Committee discussed the timing of the zoning amendment within the process of the Core Area Wastewater Treatment Program (the Program) and the pursuit of design guidelines. Discussion included the following topics:

- Factors leading to the site being considered for the wastewater treatment plant and marine outfall component of the Program
- The Biosolids Energy Centre (BEC) component of the Program
- Centralized and decentralized siting for the Treatment Plant and the BEC

- RGS objectives such as fiscal and environmental sustainability in relation to resource recovery, greenhouse gas emissions and climate change
- Analysis of consistency within the confines of the RGS
- The OCP and Regional Context Statement of the Township of Esquimalt
- Regional responsibilities
- Land use of the site
- Technical consistency and the broader view of consistency

MOVED by Director Young, **SECONDED** by Director Bryson,
That it be recommended to the Capital Regional District Board:

That the Township of Esquimalt be advised that the proposed wastewater treatment plant and marine outfall is consistent with the objectives of the Regional Growth Strategy and that the proposed Official Community Plan amendments maintain consistency with the accepted Regional Context Statement.

CARRIED

Ranns, Cullington, Desjardins and Derman OPPOSED

5. Victoria Transit Corridor Priority Plan

The Committee viewed slides presented by R. Kulmala of BC Transit on the Transit Priority Study. The purpose of the study was to develop cost-effective, short-term infrastructure strategies on select corridors as identified in the Transit Future Plan (Victoria Region) to enhance transit service, performance and ridership growth. The presentation included the following topics:

- Strategies to keep transit moving
- Option evaluation
- Douglas Street, Island Highway and McKenzie Avenue people movement and evaluation of concepts and options for each corridor
- Next steps include presentation of technical analysis to participating municipalities and a final report being presented to the Victoria Regional Transit Commission in June

Discussion by the Committee included the following topics:

- Transit planning in relation to land use and population growth
- The benefits of freeing buses from traffic congestion, such as greater timeliness and better distribution of buses to various bus routes
- Testing predictions of increased ridership

MOVED by Alternate Director Cullington, **SECONDED** by Director Bryson,
That the report PPS/RSP 2013-07 titled Victoria Transit Corridor Priority Plan and accompanying presentation be received as information and be referred to the Capital Regional District Board.

CARRIED

6. Capital Regional District Regional Transportation Plan

M. Misek-Evans spoke to the report, described the process, and introduced B. Hollingworth from the consultant company IBI, who presented slides on the CRD Regional Transportation Plan (RTP). The presentation included the following topics:

- Overview of the draft RTP, including key issues and regional strategies
- 15 priority actions, including adoption of a regional multi-modal network
- Feedback from sub-area meetings
- Implementation strategy notes
- Next steps, including hosting the Forum of Councils on May 25, 2013

The Committee discussed the integration of transportation planning with the RGS and land use, and the importance of pedestrian needs and ferry services.

MOVED by Director Bryson, **SECONDED** by Director Wergeland,
That the report PPS/RSP 2013-08 titled Capital Regional District Regional Transportation Plan be received for information and be used to form the subject base for the upcoming Forum of Councils to be held on May 25, 2013.

CARRIED

8. Capital Regional District Modelling of Potential Tsunami Inundation Limits and Run-up

Chair Desjardins introduced the report. The Committee commented on time restraints. On the motion, the Chair allowed that the presentation by the consultant would be heard.

M. Brady of AECOM presented slides illustrating main points from the consultant report *CRD Modelling of Potential Tsunami Inundation Limits and Run-up*.

Alternate Director Sahlstrom left the meeting at 3:31 p.m.

T. Whiting concluded the slide presentation with an outline of the next steps in the application of the study data and the use of the information for emergency preparedness.

The Committee requested that information be provided on climate change sea level rise and how it is accommodated within the model.

MOVED by Director Ranns, **SECONDED** by Director Derman,
That the CRD Modelling of Potential Tsunami Inundation Limits and Run-up report be postponed to the next meeting of the Planning, Transportation and Protective Services Committee.

CARRIED

9. Expanding the Parameters of the Clean Air Bylaw

On the motion, the Committee discussed the following topics:

- Jurisdiction over beach areas
- Enforcement
- Expansion of regulations over risk behaviours like smoking
- Health and safety
- Public education

The Chair advised the Committee to submit concerns to staff so that more information and options could be presented.

MOVED by Director Derman, **SECONDED** by Director Fortin,

That it be recommended to the Capital Regional District Board:

That staff be directed to draft a comprehensive amendment of the Clean Air Bylaw and an implementation strategy to:

- 1) Ban smoking within the Region in parks, public playgrounds, public squares and beaches; and,
- 2) Extend the current buffer zone for smoking from three metres to seven metres.

CARRIED

Directors Ranns and Young OPPOSED

10. **First Nation Engagement on the Regional Sustainability Strategy**

Chair Desjardins introduced the report. Within the report, the recommended engagement activities fell into three categories, depending upon where each First Nation is in the treaty process. On the motion, the Committee discussion included the following points:

- Caution about infringing on the treaty process
- The relative success or failure of regional context statements and the Regional Sustainability Strategy (RSS) itself
- Transparency of the engagement planning process so that the Committee and CRD Board remain informed of issues
- Representation by the CRD Board within the engagement planning process

MOVED by Director Bryson, **SECONDED** by Director Fortin,

That report PPS/RSP 2013-05 Update on First Nations Engagement in the RSS process be received for information with instructions to staff to provide ongoing updates and updates at key decision-making points relative to engagement activities.

CARRIED

Director Ranns OPPOSED

11. **Amendment to the Development and Planning Advisory Committee Terms of Reference**

M. Misek-Evans spoke to the report. The Committee discussed the following points:

- Within the dispute resolution process, the Development and Planning Advisory Committee provides technical advice on the consistency of proposed developments with the RGS

- The views of the elected officials of the CRD Board include the political, public input and philosophical views of consistency
- Capturing the nuances of the decision-making process for future reference

MOVED by Alternate Director Cullington, **SECONDED** by Director Bryson,
That it be recommended to the Capital Regional District Board:
That the amendments to the Development and Planning Advisory Committee Terms of Reference, as shown in Appendix 2, be approved.

MOVED by Director Derman, **SECONDED** by Director Wergeland,
That the main motion be amended to include the following part:
That wording be placed in the document prior to going to the Capital Regional District (CRD) Board that indicates that the review process will be one of technical consistency only and that the ultimate decision on the broader consistency is the decision of the CRD Board.

CARRIED

MOVED by Alternate Director Cullington, **SECONDED** by Director Bryson,
1) That wording be placed in the document prior to going to the Capital Regional District (CRD) Board that indicates that the review process will be one of technical consistency only and that the ultimate decision on the broader consistency is the decision of the CRD Board.
2) That it be recommended to the Capital Regional District Board:
That the amendments to the Development and Planning Advisory Committee Terms of Reference, as shown in Appendix 2, be approved.

CARRIED

12. New Business

There was no new business.

13. Adjournment

MOVED by Director Wergeland, **SECONDED** by Director Fortin,
That the meeting be adjourned at 12:05 p.m.

CARRIED

CHAIR

RECORDER