Capital Regional District

625 Fisgard St.,
Victoria, BC V8W 1R7

Meeting Minutes

Parks and Environment Committee

Wednesday, September 4, 2019 | **11:30 AM** | **6th Floor Boardroom**
625 Fisgard St.
Victoria, BC V8W 1R7

Special Meeting

PRESENT:
Directors: B. Isitt (Chair), D. Screech (Vice Chair), L. Helps, M. Hicks, G. Holman, J. Ranns, L. Seaton, M. Tait, N. Taylor, G. Young, C. Plant (Board Chair, ex-officio)

Staff: R. Lapham, Chief Administrative Officer; L. Hutcheson, General Manager, Parks and Environmental Services; G. Harris, Senior Manager, Environmental Protection; J. Leahy, Senior Manager, Regional Parks; R. Smith, Senior Manager, Environmental Resource Management; B. Schultz, Manager Planning, Resource Management and Development, Regional Parks; J. Weightman, Planner, Regional and Strategic Planning; E. Gorman, Deputy Corporate Officer; P. Perna, Committee Clerk (Recorder)

Guest: Director Mersereau

REGRETS: Directors Howe and Windsor

The meeting was called to order at 11:32 am.

1. Territorial Acknowledgement

The Chair provided a territorial acknowledgement.

2. Approval of Agenda

MOVED by Director Hicks, SECONDED by Director Holman,
That delegation for Item 3.1. be allowed up to eight (8) minutes to speak.
CARRIED

MOVED by Director Helps, SECONDED by Director Taylor,
That the agenda for the September 4, 2019 Parks and Environment Committee meeting be approved as amended.
CARRIED

3. Presentations/Delegations

3.1. 19-763 Delegation: John Roe, Veins of Life Watershed Society Re: Agenda Items 4.2. Capital Regional District Waterways and Beaches and 4.3. Elk/Beaver Lake Remediation Project - Progress Update

John Roe spoke to a presentation on storm water management and Elk/Beaver

Lake remediation.

3.2. 19-764 Delegation: Jamie Disbrow, Beaver Elk Environmental Stewards (BEES) Re: Agenda Item 4.3. Elk/Beaver Lake Remediation Project - Progress Update

Jamie Disbrow spoke in support of Elk/Beaver Lake remediation.

3.3. 19-765 Delegation: John Rogers Re: Agenda Item 4.3. Elk/Beaver Lake Remediation Project - Progress Update

John Rogers spoke in support of Elk/Beaver Lake remediation.

3.4. 19-766 Delegation: Dorothy Chambers, Salmon in the City, Colquitz Watershed Re: Agenda Item 4.3. Elk/Beaver Lake Remediation Project - Progress Update

Dorothy Chambers spoke in support of Elk/Beaver Lake remediation.

3.5. 19-767 Delegation: Arthur M Roberts Re: Agenda Item 4.3. Elk/Beaver Lake Remediation Project - Progress Update

Arthur Roberts spoke in support of Elk/Beaver Lake remediation.

3.6. 19-768 Delegation: William L Thomas, Golden Rods and Reels Fishing and Social Club Re: Agenda Item 4.3. Elk/Beaver Lake Remediation Project - Progress Update

William Thomas spoke in support of Elk/Beaver Lake remediation.

3.7. 19-769 Delegation: Marcie McLean Re: Agenda Item 4.1. Solid Waste Management Plan - Proposed Strategies and Targets for the First Round of Public Consultation

Marcie McLean spoke in support of the draft Solid Waste Management Plan.

4. Committee Business

4.1. 19-750 Solid Waste Management Plan - Proposed Strategies and Targets for the First Round of Public Consultation

R. Smith provided an overview of the report.

Discussion ensued on the following:
- road and traffic issues due to increased heavy truck traffic
- achieving goals and objectives of per capita target measurements
- proper disposal of specific and contaminated items
- concerns with single-use plastics

MOVED by Director Helps, SECONDED by Director Screech,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
That staff initiate the first round of public consultation on the proposed strategies

and targets for the new Solid Waste Management Plan.

MOVED by Director Hicks, SECONDED by Director Helps,
That the main motion be amended to add "2. That staff bring back a report on the costs and feasibility on a passing lane on the steep 1.5 km section of Willis Point Road."

MOVED by Director Isitt, SECONDED by Director Hicks,
That the amendment to the motion be amended to replace the words "the cost and feasibility" with "a high level cost estimate".
CARRIED

The question was called on the amendment as amended.
MOVED by Director Hicks, SECONDED by Director Helps,
That the main motion be amended to add "2. That staff bring back a report on a high level cost estimate on a passing lane on the steep 1.5 km section of Willis Point Road."
CARRIED

MOVED by Director Helps, SECONDED by Board Chair Plant,
That Director Mersereau be allowed to participate in discussions at the September 4, 2019 Parks and Environment Committee meeting.
CARRIED

The question was called on the main motion as amended.
MOVED by Director Helps, SECONDED by Director Screech,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
1. That staff initiate the first round of public consultation on the proposed strategies and targets for the new Solid Waste Management Plan.
2. That staff bring back a report on a high level cost estimate on a passing lane on the steep 1.5 km section of Willis Point Road.
CARRIED

4.2. 19-749 Capital Regional District Waterways and Beaches

G. Harris provided an overview of the report.

Discussion:
- enhancing hydromatic monitoring, watershed rating system and reporting timelines
- future sampling of recreational beaches
- cost estimate of collecting samples previously collected by Island Health

MOVED by Director Isitt, SECONDED by Director Helps,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
That this report be received for information.
CARRIED

MOVED by Director Isitt, SECONDED by Board Chair Plant,
That staff be directed to include for the Boards consideration, as part of the 2020 Financial Plan, an allocation for sampling of beaches for recreational swimming.

MOVED by Director Isitt, SECONDED by Director Young,

That the motion be amended to add "2. That consideration be given to including the Dallas Road waterfront beach at the vicinity of Cook Street."

MOVED by Director Isitt, SECONDED by Board Chair Plant,
That the amendment be amended to add "and that staff engage member local governments on the proposed sampling locations."
CARRIED

The question was called on the amendment.
MOVED by Director Isitt, SECONDED by Director Young,
That the motion be amended to add "2. That consideration be given to including the Dallas Road waterfront beach at the vicinity of Cook Street and that staff engage member local governments on the proposed sampling locations."
CARRIED

MOVED by Director Helps, SECONDED by Director Isitt,
That the motion be amended to add "3. That the Board Chair write to Island Health and the Province (Ministries of Health and Environment) appreciating the service and lamenting the end of the service and downloading to local government."
CARRIED

The question was called on the main motion as amended.
MOVED by Director Isitt, SECONDED by Director Young,
1. That staff be directed to include for the Boards consideration, as part of the 2020 financial plan, an allocation for sampling of beaches for recreational swimming.
2. That consideration be given to including the Dallas Road waterfront beach at the vicinity of Cook Street and that staff engage member local governments on the proposed sampling locations.
3. That the Board Chair write to Island Health and the Province (Ministries of Health and Environment) appreciating the service and lamenting the end of the service and downloading to local government.
CARRIED

4.3. 19-755 Elk/Beaver Lake Remediation Project - Progress Update

G. Harris provided an overview of the report.

Discussion ensued on the following:
- implications of advancing the project subject to receiving 50% capital grant funds
- gas tax and other grant funding options
- the water quality impacting use of the lake
- ownership and responsibility of the lake
- remediation options

Director Helps left the meeting at 1:17 pm.

MOVED by Board Chair Plant, SECONDED by Director Isitt,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
1. That this report be received for information;
2. That staff be directed to pursue external funding opportunities and

partnerships to offset costs associated with the remediation of Elk and Beaver lakes; and
3. That staff incorporate capital and operating expenditures into the Regional Parks five-year financial plan, subject to receiving at least 50% capital grant funds for the project.

MOVED by Board Chair Plant, SECONDED by Director Taylor,
That the motion be amended to remove the words in 3. "subject to receiving at least 50% capital grant funds for the project."
DEFEATED
OPPOSED: Hicks, Holman, Isitt, Ranns, Screech, Seaton, Tait

Board Chair Plant left the meeting at 1:30 pm.

The question was called on the main motion.
MOVED by Board Chair Plant, SECONDED by Director Isitt,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
1. That this report be received for information;
2. That staff be directed to pursue external funding opportunities and partnerships to offset costs associated with the remediation of Elk and Beaver lakes; and
3. That staff incorporate capital and operating expenditures into the Regional Parks five-year financial plan, subject to receiving at least 50% capital grant funds for the project.
CARRIED

4.4. 19-746 Deer Management Update

G. Harris provided an overview of the report.

A discussion ensued on solutions and strategies for population control.

MOVED by Director Isitt, SECONDED by Director Holman,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
That this report be received for information.

MOVED by Director Holman, SECONDED by Director Hicks,
That the CRD Chair write to the Province urging them to assume responsibility for deer management in the region including coordinating possible population control mechanisms.
CARRIED

The question was called on the main motion as amended.
MOVED by Director Isitt, SECONDED by Director Holman,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
1. That this report be received for information; and
2. That the CRD Chair write to the Province urging them to assume responsibility for deer management in the region including coordinating possible population control mechanisms.
CARRIED

4.5. 19-737 Amendment of Capital Regional District Parks Services and Facilities

Fees and Charges Bylaw No. 3675

MOVED by Director Isitt, SECONDED by Director Screech,
That the Parks & Environment Committee recommend to the Capital Regional District Board:
1. That Bylaw No. 4324, "Capital Regional District Parks Services and Facilities Fees and Charges Bylaw No. 1, 2010, Amendment Bylaw No. 9, 2019", be introduced and read a first, second and third time; and
2. That Bylaw No. 4324 be adopted.
CARRIED

4.6. 19-751 Phase 5 of the E&N Rail Trail - Humpback Connector

B. Schultz provided an overview of the report.

MOVED by Director Seaton, SECONDED by Director Tait,
That the Phase 5 of the E&N Rail Trail - Humpback Connector report be received for information.
CARRIED

5. Notice of Motion

5.1. Director Tait: Notice of Motion: Mountain Bike Policy

WHEREAS CRD Parks has significant land holdings suitable for forest-based recreation on the South Island, and that Harbourview has opened in recent years and includes mountain biking as a promoted and encouraged activity;

AND WHEREAS the Hartland mountain biking area has been proven to mitigate trail system challenges through appropriate management over the past 20 years;

AND WHEREAS investment into trail infrastructure comes at a much lower cost with more longevity when qualified volunteer members of the public are involved in specific aspects of park maintenance relating to their particular approach to utilizing trail systems

AND WHEREAS a Mountain Bike Policy would provide the necessary framework to coordinate and focus volunteer activities and events, target challenges and develop formalized strategies to fairly and effectively defuse them, identify capital improvements and budget for the necessary funding to sustain and enhance the overall trail experience for constituents and visitors, while creating job opportunities for Parks' staff;

THEREFORE be it resolved that the CRD Parks and Environment Committee recommend the Board to approve a budget and provide staffing to strike a task force whose goal is to develop a Mountain Biking Policy for CRD Parks, within a defined timeframe. The MTB Policy would formalize and enshrine, in a living document, a policy framework for mountain biking in CRD Parks that creates an ongoing working relationship between volunteers, unionized workers, management, the board of directors, First Nations and Local Government Councils and staff and contractors.

5.2. Director Tait: Notice of Motion: Dogs Off Leash Park Designations

WHEREAS CRD District Bylaw No. 4225 (adopted on March 14, 2018) designates twenty-three (23) of the CRD's thirty-four (34) regional parks as dog off-leash, including large parks at Elk Lake, Beaver Lake, Thetis Lake, Matheson Lake and Witty's Beach, among others;

AND WHEREAS five (5) of the eleven (11) regional parks designated on-leash are, in whole or part, within the District of Sooke, namely Ayum Creek Regional Park, Galloping Goose Trail, Sooke Potholes Provincial Park, Sea to Sea Regional Park and Sooke Hills Regional Park;

AND WHEREAS this disproportionate number of on-leash areas in the District of Sooke prevents District residents from responsibly walking their dogs under effective command as is the right of residents in other CRD municipalities;

AND WHEREAS at the CRD Regional Parks Committee meeting of Sept. 19, 2018, it was resolved "that the correspondence from the District of Sooke be referred to staff for consideration when preparing the policy for Regional Parks with regards to dogs on or off leash in regional trails";

THEREFORE BE IT RESOLVED that the CRD Parks & Environment Committee request that staff re-examine this matter and report back with options, exemptions and/or fresh rationale for the current on-leash policy within District of Sooke parks.

6. Motion to Close the Meeting

6.1. 19-759 Motion to Close the Meeting

MOVED by Director Tait, SECONDED by Director Screech,
1. That the meeting be closed in accordance with the Community Charter, Part 4, Division 3, 90(1),(e), the acquisition, disposition or expropriation of land or improvements; and
CARRIED

MOVED by Director Screech, SECONDED by Director Isitt,
2. The Board considers that disclosure could reasonably be expected to harm the interests of the regional district.
CARRIED

7. Adjournment

MOVED by Director Seaton, SECONDED by Director Screech,
That the September 04, 2019 Parks and Environment Committee meeting be adjourned at 2:04 pm.
CARRIED

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Chair

_____
Recorder