



Notice of Meeting and Meeting Agenda Governance Committee

Wednesday, July 25, 2018

1:30 PM

6th Floor Boardroom
625 Fisgard St.
Victoria, BC V8W 1R7

1. Approval of Agenda

2. Adoption of Minutes

2.1. **18-399** Minutes from the April 25, 2018 Governance Committee meeting.

Recommendation: That the minutes from the April 25, 2018 Governance Committee meeting be adopted as circulated.

Attachments: Minutes: April 25, 2018 Governance Committee Meeting

3. Chair’s Remarks

4. Presentations/Delegations

5. Committee Business

5.1. **18-431** Policy Amendment - Governance of Electronic Agenda Systems and Devices

Recommendation: That the Finance Committee recommend to the Capital Regional District Board: That the Governance of Electronic Agenda Systems and Board Devices policy be approved as amended.

Attachments: Staff Report: Policy Amendment Electronic Agenda Systems & Devices
Appendix 1: Electronic Agenda Systems & Devices Policy 2014
Appendix 2: Electronic Agenda Sys. & Devices Changes July 2018
Appendix 3: Electronic Agenda Systems & Devices Policy July 2018

5.2. 18-441 Proposed Amendments to Bylaw No. 3828, the "Capital Regional District Board Procedure Bylaw, 2012"

Recommendation: That Staff be directed to prepare an amending bylaw to implement the changes to the "Capital Regional District Board Procedure Bylaw, 2012" as outlined in Appendix 2, to be in effect prior to the inaugural Board meeting on November 14, 2018; and

That the amending bylaw be referred directly to Board for readings and adoption without further review by committee.

Attachments: Staff Report - Procedures Bylaw
Appendix 1 - Bylaw 3828 Consolidated Board Procedures Oct 2016
Appendix 2 - Draft Revised Bylaw 3828 Consolidated Board Procedures Oct 20
Appendix 3 - Consent Agenda Process

6. New Business

7. Adjournment

Next Meeting: September 26, 2018

Meeting Minutes

Governance Committee

Wednesday, April 25, 2018

1:30 PM

6th Floor Boardroom
625 Fisgard St.
Victoria, BC V8W 1R7

PRESENT: R. Windsor (Chair), B. Desjardins (Vice-Chair), A. Finall, D. Howe, B. Isitt (Out 1:50pm), W. McIntyre, V. Sanders (for D. Murdock), C. Plant, J. Ranns, S. Price (Ex Officio)

REGRETS: Director Howe

STAFF: R. Lapham, Chief Administrative Officer; K. Morley, General Manager, Corporate Services; E. Gorman, Deputy Corporate Officer, Legislative Services; J. Cuthbert, Committee Clerk (Recorder)

1. Approval of Agenda

MOVED by Director Plant, **SECONDED** by Director Finall,
That the agenda be approved with the addition of two items under New Business:
- Salt Spring Island Governance
- Discontinuation of the Integrated Resource Management Advisory Committee
CARRIED

2. Adoption of Minutes

2.1. [18-286](#) Minutes for Adoption

MOVED by Director Finall, **SECONDED** by Director McIntyre,
That the minutes of the March 28, 2018 meeting be adopted as circulated.
CARRIED

3. Chair's Remarks

There were none.

4. Presentations/Delegations

There were none.

5. Committee Business

5.1. [18-259](#) Closed Agenda Timing

Ms. Morley spoke to the report.
A discussion ensued regarding the following:
- best practices for closed and open meetings times
- transparency

MOVED by Director Desjardins, **SECONDED** by Director Plant,

**That the Governance Committee recommend to the Capital Regional District Board:
 That alternative two of the staff report be approved.
 CARRIED
 OPPOSED: Directors Isitt and McIntyre**

5.2. [18-275](#) Electronic Vote Tabulation - Additional Information

Ms. Morley spoke to the report.
 A discussion ensued regarding the following:
 - an excel spreadsheet to calculate voting
 - the need to be clear as to what is being achieved

**MOVED by Director Isitt, SECONDED by Director Finall,
 That the Governance Committee recommend to the Capital Regional District Board:
 That staff not proceed with implementation of electronic vote tabulation at this time; and Electronic voting and updated agenda management software be advanced in the next service planning cycle.
 CARRIED**

6. New Business

Director McIntyre spoke to the governance structure on Salt Spring Island and the different groups that have formed due to the referendum in September, 2017.

Director Finall spoke to the motion to dissolve the Integrated Resource Management Advisory Committee.
 A discussion ensued regarding the process for motions coming from the IRMAC through to the Finance Committee.

**MOVED by Director Finall, SECONDED by Alternate Director Sanders,
 That the Governance Committee recommend to the Capital Regional District Board:
 That the Integrated Resource Management Advisory Committee be discontinued.
 CARRIED**

7. Adjournment

**MOVED by Director Finall, SECONDED by Director Desjardins,
 That the meeting be adjourned at 2:17 pm.
 CARRIED**

 CHAIR

CERTIFIED CORRECT:

 COMMITTEE CLERK



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REPORT TO GOVERNANCE COMMITTEE MEETING OF WEDNESDAY, JULY 25, 2018

SUBJECT **Policy Amendment – Governance of Electronic Agenda Systems and Devices**

ISSUE

Review and amend the CRD Board policy on the Governance of Electronic Agenda Systems and Board Devices to align with implementation learnings, increased security measures, and best practices in equipment lifecycle replacement.

BACKGROUND

At the February 5, 2014, Governance Committee and subsequently at the March 12, 2014, Board meeting, the Governance of Electronic Agenda Systems and Devices policy was approved (Appendix 1). At the time of implementing electronic agendas, iPad devices were being introduced into the process with limited experience and information on practical application and lifecycle of devices. Over the last four years the CRD has accumulated operating experience with these devices and are proposing a number of updates to the Board policy.

ALTERNATIVES

Alternative 1

That the Finance Committee recommend to the Capital Regional District Board:
That the Governance of Electronic Agenda Systems and Board Devices policy be approved as amended.

Alternative 2

That this report be referred back to staff for additional information.

IMPLICATIONS

Appendix 2 is a tracked changes version of the policy while Appendix 3 is the new amended policy. Key changes to the policy include the following:

- Align lifecycle replacement to the corporate standard of 48 months (from 36 months)
- Remove specific device specification requirements within the policy (provide IT with the flexibility to purchase the appropriate iPad device; there are a multitude of new iPad versions, memory capacity, and updated features)
- Include security measures such as “remote wiping” and “factory reset” of devices to protect against privacy and potential Freedom of Information and Protection of Privacy legislation impacts

CONCLUSION

At the time of implementing electronic agendas, iPad devices were being introduced into the process with limited experience and information on practical application and lifecycle of devices. Over the last four years the CRD has accumulated operating experience with these devices and

are proposing a number of updates to the Board policy in order to align lifecycle replacement to the corporate standard, provide IT with the flexibility to purchase the appropriate iPad device in each case, and improve security and privacy measures.

RECOMMENDATION

That the Finance Committee recommend to the Capital Regional District Board:
That the Governance of Electronic Agenda Systems and Board Devices policy be approved as amended.

Submitted by:	David Hennigan, CPA, CMA, Senior Manager, IT & GIS
Concurrence:	Nelson Chan, MBA, CPA, CMA, Chief Financial Officer
Concurrence:	Kristen Morley, JD, General Manager, Corporate Services
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer

DDH:ngm

Attachments:

Appendix 1 – March 2014 Policy

Appendix 2 – August 2018 Policy (tracked changes version)

Appendix 3 – August 2018 Amended Policy (clean)



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CAPITAL REGIONAL DISTRICT

BOARD POLICY

Section	<i>Administration and Information Technology</i>	
Subsection	Policies, Procedures, Manuals	(policy #)
Title	Governance of Electronic Agenda Systems and Devices	

POLICY:

To provide electronic agendas for Board and Standing Committee meetings and govern the terms of use and management of electronic devices.

PURPOSE:

To govern the efficiency and security as well as records management, financial and technological implications of providing Board and Standing Committee documents like agenda, minutes and staff reports to CRD Board Directors and Alternate Directors electronically through either a CRD-provided electronic device or one that the Director or Alternate Director provides.

RESPONSIBILITIES:

Legislative and Information Services has responsibility for the control, coordination, implementation and modification of the policy after it has been through the formal approval process.

SCOPE:

Directors and Alternate Directors of the Capital Regional District Board; General Managers

DEFINITIONS:

“Device” means an Apple iPad or other electronic device purchased and supplied by the CRD.

PROCEDURE:

The CRD Board (Board) has moved from paper agendas and packages for Board and Committee meetings to electronic versions. To fully implement electronic agendas, a device will be provided to CRD Board members as required.

The following policy is meant to cover the use and management of devices purchased by the CRD for the Board.

1. Each CRD Director and Alternate Director will be provided with a username and be required to supply a secure password to access a secure site to retrieve agenda documents.
 - usernames will only be provided once the CRD Oath of Office has been administered
2. As a CRD Board member, a device will be provided to each CRD Board member when appointed to the Board.
3. Alternate Directors will not be provided with a device and will be required to use their own personal device or other device to access materials and for use at meetings.

4. Each device will be configured with:
 - a) 32 gigabytes of storage.
 - b) Two years of AppleCare warranty service.
 - c) Wireless networking capability (Wi-Fi). Wi-Fi communications access is provided in the Boardroom as well as throughout the 625 Fisgard Street office and is also available at most municipal halls.
 - d) Cellular communication capability.
 - e) Cellular service is not required for general use of the device. However, should a Board member desire cellular communications, a data services plan, for a monthly fee, can be purchased from a cellular carrier of their choice. This monthly operating cost will be paid for by the CRD upon request.
 - f) iAnnotate and Shredit Applications: The iAnnotate application is used to review each electronic agenda package, making notes and annotations as required. The Shredit application is used to permanently delete each agenda package from the device.
5. CRD Board members may purchase additional applications at their own cost from the Apple store. No other applications other than those from the Apple store should be installed.
6. It is expected that each device will have a normal life of approximately 36 months from date of purchase. Legislative Services will contact the CRD Board member regarding the availability of a replacement device.
7. When the CRD Board member receives a replacement device after 36 months, the CRD Board member will have the option to:
 - a) keep the original device for their own personal use; or
 - b) return the device to the CRD so it can be reset and prepared for donation to a local non-profit organization.
8. In the event a CRD Board member leaves the Board prior to the end of the 36 month lifecycle of the device, the CRD Board member will have the option of keeping the device by purchasing it. The cost to purchase is based on a depreciated value of the initial purchase price to be determined by the Finance and Technology Department:
9. Devices which are no longer functioning should be returned to the CRD Information Technology division, whose staff will manage the repair of the device.
10. If at any time the device is damaged due to abuse, misuse, neglect and/or the warranty is voided during the normal lifecycle of the device, the CRD Board member will be responsible for the repair or replacement of the device.
11. Initial training and use will be provided to the CRD Board members as needed. New CRD Board members will be provided with basic device training as part of their orientation to the Board. In most cases, the training will be provided on a group basis.
12. Training will include an introduction to *Freedom of Information and Protection of Privacy* (FOIPOP) legislation as it pertains to the use of the device and retention and disposition of records in accordance with CRD policies.
13. Printed agenda material will be provided upon request.

14. All CRD data shall be deleted from the device by the Director or by IT staff when a Member's term ends or a personal or municipally-owned device is lost or stolen.

15. Directors may be required from time to time to temporarily return their CRD device to the CRD if data collection is required in association with a FOIPOP request or a legal hold order.

Approval Date:	March 12, 2014	Approved By:	CRD Board
1. Amendment Date:		Approved By:	
2. Amendment Date:		Approved By:	
3. Amendment Date:		Approved By:	
Next Review Date:		Reviewed By:	
Supersedes:			



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CAPITAL REGIONAL DISTRICT

BOARD POLICY

Section	<i>Administration and Information Technology</i>	
Subsection	Policies, Procedures, Manuals	(policy #)
Title	Governance of Electronic Agenda Systems and <u>Board</u> Devices	

POLICY:

To provide electronic agendas for Board and Standing Committee meetings and govern the terms of use and management of electronic devices.

PURPOSE:

To govern the efficiency and security, as well as records management, financial and technological implications of providing Board and Standing Committee documents like agenda, minutes and staff reports to CRD Board Directors and Alternate Directors electronically through either a CRD-provided electronic device or one that the Director or Alternate Director provides.

RESPONSIBILITIES:

~~Legislative and Information~~ Corporate Services in consultation with Information Technology has responsibility for the control, coordination, implementation and modification of the policy after it has been through the formal approval process.

SCOPE:

Directors and Alternate Directors of the Capital Regional District Board; ~~General Managers~~

DEFINITIONS:

"Device" means an Apple iPad or other similar electronic device purchased and supplied by the CRD.

PROCEDURE:

The CRD Board (Board) has moved from paper agendas and packages for Board and Committee meetings to electronic versions. To fully implement electronic agendas, and facilitate CRD business for Board members a device -will be provided ~~to CRD Board members~~ as required.

The following policy is meant to cover the use and management of the devices purchased by the CRD for the Board.

1. Each CRD Director and Alternate Director will be provided with a username and be required to supply a secure password to access a secure site to retrieve agenda documents.
 - a) usernames will only be provided once the CRD Oath of Office has been administered
2. ~~As a CRD Board member, a A~~ device will be provided to each CRD Director Board member when appointed to the Board.
3. Alternate Directors will not be provided with a device and will be required to either use their own, personal device or purchase a device through the Information Technology department ~~other device~~ to access materials and for use at meetings.

4. ~~Each device will be have-be configured with:~~ equipped with
 - a) ~~32 gigabytes of storage.~~
 - b) ~~Two years of AppleCare warranty service.~~ equipped with
 - e)a) ~~Wireless-wireless~~ networking capability (Wi-Fi). Wi-Fi communications access is provided in the Boardroom as well as throughout the 625 Fisgard Street office. ~~and Wi-Fi is also available at most municipal halls.~~
 - d) ~~Cellular communication capability.~~
 - e) ~~Cellular service is not required for general use of the device. However, should a Board member desire cellular communications, a data services plan, for a monthly fee, can be purchased from a cellular carrier of their choice. This monthly operating cost will be paid for by the CRD upon request.~~
 - f) ~~iAnnotate and Shredit Applications: The iAnnotate application is used to review each electronic agenda package, making notes and annotations as required. The Shredit application is used to permanently delete each agenda package from the device.~~
5. CRD ~~Directors Board members~~ may purchase additional applications at their own cost from the Apple, Microsoft, or Google Play store. No other applications other than those from the Apple-mentioned stores ~~should will~~ be installed.
6. It is expected that each device will have a normal life of approximately 36-48 months from date of issue or purchase. Legislative Services Information Technology will contact the CRD ~~Director Board member~~ regarding the availability of a device replacement device.
7. When the CRD ~~Director Board member~~ receives a replacement device after approximately 36-48 months, the CRD ~~Director Board member~~ will have the option to:
 - a) keep the original device for their own personal use, provided CRD Information Technology be permitted to will remove all content, data, and reset the device; or
 - b) return the device to the CRD so it can be reset and assessed for redeployment or prepared for donation to a local-charitable or non-profit organization.
8. In the event a CRD ~~Director Board member~~ leaves the Board prior to the end of the 36-48 month lifecycle of the device, the CRD ~~Director Board member~~ will have the option of keeping the device by purchasing it. The cost to purchase is based on thea depreciated value of the initial purchase price to be determined by the Finance and Technology Department Financial Services.
9. Devices which are no longer functioning ~~should will~~ be returned to the CRD Information Technology division; for assessment on -whose staff will manage the repair or replacement of the device.
10. If at any time the device is damaged due to abuse, misuse, neglect and/or the warranty is voided during the normal lifecycle of the device, the CRD ~~Director Board member~~ will be responsible for the repair or replacement of the device.
11. Initial training and use will be provided to the CRD ~~Directors Board members and Alternate Directors~~ as needed. New CRD ~~Directors Board members~~ will be provided with basic device training as part of their orientation to the Board. In most cases, the training will be provided on a group basis.
12. Training will include an introduction to *Freedom of Information and Protection of Privacy* (FOIPOP) legislation as it pertains to the use of the device and retention and disposition of

Governance of Electronic Agenda Systems and
Board Devices

records in accordance with CRD policies.

—Printed agenda material will be provided upon request.

~~13.~~

- ~~13. All CRD data shall be deleted from the device by the Director or by IT staff when a Member's term ends. Directors and Alternate Directors must immediately report to the CRD Corporate Officer any the loss or theft of the device, or of a personal or municipally-owned device that contains CRD data.~~
14. All CRD data shall be deleted from the device by IT staff when a Director's or Alternate Director's term ends, or a personal or municipally-owned device is lost or stolen.
15. Directors may be required from time to time to temporarily return their CRD device to the CRD if data collection is required in association with a FOIPOP request or a legal hold order.

Approval Date:	March 12, 2014	Approved By:	CRD Board
1. Amendment Date:	August 8, 2018	Approved By:	CRD Board
2. Amendment Date:		Approved By:	
3. Amendment Date:		Approved By:	
Next Review Date:		Reviewed By:	
Supersedes:			





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CAPITAL REGIONAL DISTRICT

BOARD POLICY

Section	<i>Administration and Information Technology</i>	
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RESPONSIBILITIES:

Corporate Services in consultation with Information Technology has responsibility for the control, coordination, implementation and modification of the policy after it has been through the formal approval process.

SCOPE:

Directors and Alternate Directors of the Capital Regional District Board.

DEFINITIONS:

“Device” means an Apple iPad or other similar electronic device purchased and supplied by the CRD.

PROCEDURE:

The CRD Board (Board) has moved from paper agendas and packages for Board and Committee meetings to electronic versions. To fully implement electronic agendas and facilitate CRD business for Board members, a device will be provided as required.

The following policy is meant to cover the use and management of the device purchased by the CRD for the Board.

1. Each CRD Director and Alternate Director will be provided with a username and be required to supply a secure password to access a secure site to retrieve agenda documents.
 - a) usernames will only be provided once the CRD Oath of Office has been administered

2. A device will be provided to each CRD Director when appointed to the Board.
3. Alternate Directors will not be provided with a device and will be required to either use their own, personal device or purchase a device through the Information Technology department to access materials and for use at meetings.
4. Each device will be equipped with wireless networking capability (Wi-Fi). Wi-Fi communications access is provided in the Boardroom as well as throughout the 625 Fisgard Street office.
5. CRD Directors may purchase additional applications at their own cost from the Apple, Microsoft, or Google Play store. No other applications other than those from the aforementioned stores will be installed.
6. It is expected that each device will have a normal life of approximately 48 months from date of issue or purchase. Information Technology will contact the CRD Director regarding the device replacement.
7. When the CRD Director receives a replacement device after approximately 48 months, the CRD Director will have the option to:
 - a) keep the original device for their own personal use, provided Information Technology be permitted to remove all content, data, and reset the device; or
 - b) return the device to the CRD so it can be reset and assessed for redeployment or donation to a charitable or non-profit organization.
8. In the event a CRD Director leaves the Board prior to the end of the 48 month lifecycle of the device, the CRD Director will have the option of keeping the device by purchasing it. The cost to purchase is based on the depreciated value of the initial purchase price to be determined by Financial Services.
9. Devices which are no longer functioning will be returned to the CRD Information Technology division for assessment on repair or replacement of the device.
10. If at any time the device is damaged due to abuse, misuse, neglect and/or the warranty is voided during the normal lifecycle of the device, the CRD Director will be responsible for the repair or replacement of the device.
11. Initial training and use will be provided to the CRD Directors and Alternate Directors as needed. New CRD Directors will be provided with basic device training as part of their orientation to the Board. In most cases, the training will be provided on a group basis.
12. Training will include an introduction to *Freedom of Information and Protection of Privacy* (FOIPOP) legislation as it pertains to the use of the device and retention and disposition of records in accordance with CRD policies.
13. Printed agenda material will be provided upon request.
14. Directors and Alternate Directors must immediately report to the CRD Corporate Officer any the loss or theft of the device, or of a personal or municipally-owned device that contains CRD data.
15. All CRD data shall be deleted from the device by IT staff when a Director's or Alternate Director's term ends.
16. Directors may be required from time to time to temporarily return their CRD device to the CRD if data collection is required in association with a FOIPOP request or a legal hold order.

Governance of Electronic Agenda Systems and Board Devices

Approval Date:	March 12, 2014	Approved By:	CRD Board
1. Amendment Date:	August 8, 2018	Approved By:	CRD Board
2. Amendment Date:		Approved By:	
3. Amendment Date:		Approved By:	
Next Review Date:		Reviewed By:	
Supersedes:			



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**REPORT TO GOVERNANCE COMMITTEE
MEETING OF WEDNESDAY, JULY 25, 2018**

SUBJECT **Proposed Amendments to Bylaw No. 3828, the “Capital Regional District Board Procedure Bylaw, 2012”**

ISSUE

That Bylaw No. 3828, the “Capital Regional District Board Procedure Bylaw, 2012” (the “Procedure Bylaw”) be amended to allow for an earlier start time for Board meetings and to increase meeting efficiency.

BACKGROUND

The Procedure Bylaw, adopted by the Board on November 14, 2012, regulates the proceedings of the CRD Board, its committees and commissions. At its April 2018 meeting, the Governance Committee discussed the need to increase the time for substantive Board discussions. In response, staff recommended considering changes to the Procedures Bylaw to allow for more efficient use to meeting time. On May 9, 2018, the Board made the following motion:

Staff take the opportunity to review the Capital Regional District Board Procedures Bylaw and bring back revisions that may increase the efficiency of meetings; and

That Staff change the start time of Board meetings to 1:00 pm as soon as possible.

Staff have reviewed the Procedure Bylaw and determined that amendments to the following sections would result in potential efficiencies and increased discussion time:

- the addition of a consent agenda;
- changing meeting start time;
- allowing for introduction, first, second and third reading of bylaws in one motion;

Staff reviewed and considered the followings sections of the Procedure Bylaw and determined that no changes were necessary at this time:

- decreasing the time for delegations and presentations;
- changing the time designated to Directors for debate and discussion.

In addition to the efficiency measures directed by the Board, Staff recommend using this opportunity to make some additional changes to the bylaw, including:

- clarifying the time for publishing a supplementary agenda;
- updating section numbers for the *Local Government Act* in accordance with the 2015 revision;
- correcting minor numbering and grammatical errors from previous amendments.

ALTERNATIVES

That the Governance Committee recommend to the Capital Regional District Board:

Alternative 1

That Staff be directed to prepare an amending bylaw to implement the changes to the “Capital Regional District Board Procedure Bylaw, 2012” as outlined in Appendix 2, to be in effect prior to the inaugural Board meeting on November 14, 2018; and

That the bylaw be referred directly to Board for readings and adoption without further review by committee.

Alternative 2

That this report be referred back to staff for additional information.

DISCUSSION

A consolidated version of the Procedure Bylaw is attached at Appendix 1 and a draft version of the Procedure Bylaw with proposed amendments (Revised Procedure Bylaw) is attached at Appendix 2. Analysis of the proposed changes is discussed below.

Consent Agenda:

The proposed changes to the order of agenda at meetings can be reviewed at section 15 of the Revised Procedure Bylaw (Appendix 2). Notable changes include Administration Reports being heard before Committee Reports and provision for a consent agenda.

The purpose of a consent agenda is to allow Directors to vote on and adopt recommendations for a group of agenda items in one single vote. The Chair, working with Staff will make the decision as to which items are placed on the consent agenda guided by the mandate that the consent agenda is for items that contain clear take action, give approval, or receive for information recommendations and are not expected to result in questions, discussion or debate. Most items placed on the consent agenda will be items that have already been considered at a Standing Committee. An example of the types of items that would be considered appropriate include:

- information reports;
- grant applications;
- grants-in-aid awards approved by committee;
- appointment of bylaw officers;
- appointment of commission members;
- approval of Committee terms of reference.

Staff have drafted the proposed bylaw amendment to allow sufficient flexibility in determining what is placed on the consent agenda. Not all reports containing a recommendation to “receive for information” will be placed on the consent agenda if Staff or the Chair determine that there is a need for Staff to introduce the report, or the report is the culmination of a significant amount of staff time and effort, such as quarterly or annual reports.

The consent agenda is not intended to discourage potential discussion or debate on consent agenda items. To ensure Directors retain the ability to have full discussion and debate on any item placed on the consent agenda, a Director may ask the Chair to remove an item from the consent agenda before proceeding to vote on the consent agenda. Removal from the consent agenda will happen without debate or vote and the item will then be dealt with separately under

the applicable committee heading as a committee report. A consent agenda process flow chart is attached as Appendix 3.

The consent agenda will only be used for Regional Board and Hospital Board (if applicable) but will not apply to Standing Committees. Standing Committee agenda order will remain the same. Items on the consent agenda will be grouped in accordance with the voting rule applicable to the recommendation in the report and a vote will be conducted for each group of items.

Meeting Start Time:

The Board's direction to amend the start time of Board meetings to 1:00 pm is another measure that will increase available meeting time for discussion of substantive matters. Staff do not anticipate any complications in making this change. With the new Housing Board governance structure, Staff are considering ways in which the Housing Board may be incorporated into the existing Standing Committee and Regional Board meeting schedule. One option being considered by Staff and the Chair is to have all three Boards meet on the same day, with Housing Board and Hospital Board scheduled for 11:00 am, a lunch break, then Regional Board commencing at 1:00 pm. Alternately, Staff may recommend a different meeting day for Housing Board, but for maximum efficiency would suggest holding Hospital Board and Housing Board meetings together. Either option would result in more time for Regional Board meetings due to Hospital Board not meeting at the start of Regional Board meetings.

Condensing Bylaw Readings:

The current Procedure Bylaw under Part 6 requires that bylaws be passed in stages. A separate motion is required for introduction, first, second, and third reading of the bylaw, unless the Board relies on section 36(c) of the Procedure Bylaw which allows introduction through to second reading of a bylaw to be made by one motion. Third reading requires a stand-alone motion.

Staff are proposing an amendment to allow introduction through to third reading of a bylaw be made by one motion, which will eliminate the requirement for a separate motion and vote for third reading. Staff have conducted an internal legal review of the applicable provisions of the *Local Government Act* and *Community Charter* and confirmed that the legislation does not contain a requirement to separate third reading of a bylaw.

Best practice is to not create additional requirements to the passage of a bylaw beyond what is required in the governing legislation. Doing so creates additional risk that a bylaw could be challenged if the bylaw provision that mandates separate readings is not properly observed. Accordingly, Staff suggest adoption of the draft provision at section 36(d) of the Revised Procedure Bylaw (Appendix 2) to allow introduction through to third reading in one vote. This will not only align our process with best practice, but will also streamline motions and votes on bylaws.

Adoption of a bylaw will still require a separate motion and vote due to section 228 of the *Local Government Act* that prescribes a two-thirds majority vote is required to adopt a bylaw at the same meeting as third reading. Staff are not recommending any changes to the process for adoption of a bylaw at this time.

Housekeeping Changes and updates:

The Procedure Bylaw has been amended a total of six times since it was adopted in 2012 and is due for some housekeeping amendments to correct minor consolidation and grammatical errors, and undertake legislative updates to bring the bylaw in line with the *Local Government Act* 2015 revision.

In addition, changes are recommended to section 12 of the Procedure Bylaw where Staff have identified a need for clarification of the provision. Section 12(1) did not identify a timeframe for publishing a supplementary agenda, so staff are suggesting a requirement to publish at least 24 hours prior to a meeting. A further change was made to end of section 12(1) to clarify the role of the Chair in allowing additions to the agenda that are of an emergent or time sensitive nature.

CONCLUSION

Amendments to the Procedure Bylaw, such as the inclusion of a consent agenda and streamlining bylaw readings, will help to increase meeting efficiency. The Board recommendation to start meetings a half hour earlier at 1:00 pm will also allow for additional meeting time. Amendment of the bylaw creates the opportunity to make housekeeping changes to keep the Procedure Bylaw current and accurate. Staff recommend the procedural changes as set out in the Revised Procedure Bylaw be implemented to align with the start of the term for the new Board in November 2018.

RECOMMENDATION

That the Governance Committee recommend to the Capital Regional District Board:

That Staff be directed to prepare an amending bylaw to implement the changes to the “Capital Regional District Board Procedure Bylaw, 2012” as outlined in Appendix 2, to be in effect prior to the inaugural Board meeting on November 14, 2018; and

That the amending bylaw be referred directly to Board for readings and adoption without further review by committee.

Submitted by:	Kristen Morley, JD, General Manager, Corporate Services & Corporate Officer
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer

Attachments:

Appendix 1: Bylaw No. 3828, the “Capital Regional District Board Procedure Bylaw, 2012

Appendix 2: Draft Revised Procedure Bylaw

Appendix 3: Consent Agenda Process Flow Chart

KM:km

Appendix 1



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BYLAW NO. 3828

CAPITAL REGIONAL DISTRICT BOARD PROCEDURES BYLAW, 2012

(as amended by Bylaw No. 3951, 3999, 4024, 4044 & 4129)

**A bylaw to regulate the proceedings
of the Capital Regional District Board**

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**CAPITAL REGIONAL DISTRICT
BYLAW NO. 3828
REGIONAL DISTRICT PROCEDURES BYLAW**

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CAPITAL REGIONAL DISTRICT

BYLAW NO. 3828

A BYLAW TO REGULATE THE PROCEEDINGS
OF THE CAPITAL REGIONAL DISTRICT BOARD

The Board of the Capital Regional District enacts as follows:

PART 1 – INTRODUCTION

Definitions

1. In this Bylaw:

“**Board**” means the governing and executive body of the CRD;

“**Chair**” means the Chair or Vice Chair of the CRD elected pursuant to section 792 of the *Local Government Act* or other person presiding at a meeting of the Board or committee, as the context requires;

“**Committee**” means a standing, advisory, select, or other committee of the Board, but does not include Committee of the Whole or a local service committee or a service committee;

“**Commission**” means a commission established by the Board under section 176(1)(g) of the *Local Government Act* and a local service committee and a service committee established by the Board.

“**Corporate Officer**” means the officer of the CRD assigned the corporate administration responsibilities of section 198 of the *Local Government Act*, and includes that officer’s designate;

“**COW**” means the Committee of the Whole Board;

“**CRD**” means the Capital Regional District;

“**CRD Offices**” means the CRD located at 625 Fisgard Street, Victoria, BC;

“**CRD Website**” means the information resource found at an internet address provided by the CRD;

“**Delegation**” means an individual or an organization addressing the Board, a committee or commission about a specific item on the agenda of a meeting;

“**Member**” means a Member of the Board, whether a municipal director or an electoral area director, and includes their alternates if acting in the place of a Member;

“Presenter” means a person(s) or organization(s) invited by the CRD to make a presentation to the Board. It also includes a request to speak by a First Nations Elder or Chief and a federal, provincial or local government elected official.

(Bylaw No. 4024)

“Public Notice Posting Place” means the notice board, whether electronic or not, located in the front foyer of the CRD offices and the CRD Website; and, in the case of a Commission, means a consistent local public location designated by the Commission;

“Vice Chair” means the Member elected as Vice pursuant to section 792 of the *Local Government Act*.

Application of Rules of Procedure

2. (1) The provisions of this Bylaw govern the proceedings of the Board, COW, all standing and select committees of the Board and all commissions, as applicable.
- (2) In cases not provided for under this Bylaw, The Newly Revised Robert’s Rules of Order, 11th edition, 2011, apply to the proceedings of the Board, COW, committees and commissions to the extent that those rules are:
 - (a) applicable in the circumstances; and
 - (b) not inconsistent with provisions of this Bylaw, the *Local Government Act* or the *Community Charter*.
- (3) No provision of this bylaw relating to the procedure of the Board shall be altered unless notice of the proposed amendment is given in accordance with section 794 of the *Local Government Act*.

Suspension of Rules of Procedure

3. Except for those provisions of this Bylaw that are statutorily mandated, the rules of procedure contained in this Bylaw may be suspended for a temporary time period specified by the Board with a 2/3 vote of those Members present.

PART 2 – BOARD MEETINGS

Inaugural Meeting

4. (1) The Board shall meet in an inaugural meeting during the month of November at such time as shall be advised by the Corporate Officer in writing.

(Bylaw No. 4129)
- (2) The presiding officer of the inaugural meeting shall be the Chief Administrative Officer until such time as the Chair has been elected.

- (3) The Chief Administrative Officer shall announce results of elections and confirm that new Members have completed the Oath of Office set out in the *Local Government Act*, following which the Chair shall be elected from among the Members of the Board.

Election of Chair and Vice Chair

5.
 - (1) The Chief Administrative Officer shall call for nominations for Chair and conduct a vote by secret ballot in which the person receiving a majority vote of those Members present shall be elected Chair. Each Member shall have only one vote. If only one candidate is nominated for an office, that candidate shall be declared elected by acclamation. The call for nominations for the office of Vice Chair shall be called by the Chair.
 - (2) Nominations do not need to be seconded and a candidate must consent to the nomination.
 - (3) If a candidate is not present at the meeting, his or her written consent to the nomination must be provided to the Corporate Officer at the meeting.
 - (4) At the close of nominations, if more than one candidate has been nominated, each candidate will be given a maximum of four (4) minutes to address the Board in favour of his/her candidacy in the order of his/her nomination. If a candidate is not present at the meeting, he or she may have their nominator deliver a prepared speech on his or her behalf not to exceed three minutes in duration.
 - (5) At the conclusion of the candidates' speeches, the Corporate Officer and Deputy Corporate Officer or designate will circulate a ballot box in which the completed ballots will be placed. When all of the ballots have been collected the Corporate Officer will remove the ballot box to a separate room and the ballots will be counted in accordance with subsection (6).
 - (6) The counting of the ballots will be conducted by the Corporate Officer together with the Deputy Corporate Officer or designate. Either the CRD's legal counsel or a judicial justice appointed under the *Provincial Court Act* will be present to observe the counting of the ballots.
 - (7) Following the counting of the ballots, the Corporate Officer shall advise the Chief Administrative Officer of the candidate that has received a majority of the votes.
 - (8) The number of votes received by each candidate will not be disclosed to the Board unless a resolution requiring disclosure is passed.
 - (9) In the event that there are more than two candidates for the election of Chair or Vice Chair and if no person receives a majority of the votes of those Members present, the candidate receiving the least number of votes shall be eliminated and subsequent ballots shall be taken until one candidate receives the majority of votes of those Members present; unless there is a tie between the two candidates with the least votes of those Members present, in which case, subsequent ballots shall be taken until one candidate receives the least number of votes of those Members present and is eliminated. If the tie for the least number of votes of those Members present continues after three elections have been held, the candidate who shall be eliminated will be decided by a lot between

the candidates as outlined in section 5(3). The voting on subsequent ballots will then proceed without the eliminated candidate until one candidate receives the majority of votes of those Members present.

- (10) In the event of a tie vote for the most votes of two (2) or more candidates, the candidates who are tied remain in the election. If a definitive election result cannot be declared after three (3) elections have been held, then the majority vote shall be deemed to be determined by a lot between the candidates as follows:
 - (a) the names of the candidates shall be written on separate pieces of paper and placed in a container;
 - (b) the Corporate Officer shall be asked to withdraw one paper; and
 - (c) the candidate whose name is on the withdrawn paper shall be declared elected.
- (11) Once a candidate has been declared elected, the ballots shall be destroyed by way of a Board resolution.
- (12) Following the election of the Chair, the CRD Board shall elect one of its Members to be Vice Chair. The procedure for determining the Member to be elected Vice Chair shall be as set out in sections 5(1) to (11) for electing the Chair of the Board.

(Bylaw No. 4044)

Meetings and Adjournment

6. Regular meetings shall be held at the CRD Board Room, 625 Fisgard Street, Victoria, BC on the second Wednesday of the month commencing at 1:30 pm unless otherwise determined by resolution of the Board.
- 6.1 Regular and special meetings shall be adjourned no later than three (3) hours from the scheduled start time of the meeting unless the Board resolves to proceed beyond that time by an affirmative vote of the majority of the members present.

(Bylaw No. 3951)

Quorum

7. (1) The quorum for a meeting of the Board shall be a majority of all the Members.
- (2) At the appointed time for commencement of the meeting, the Chair or, in his/her absence, the Vice Chair, shall ascertain that a quorum is present before proceeding to the business of the meeting. If neither the Chair nor the Vice Chair is present within fifteen (15) minutes after the time appointed for a meeting, the Corporate Officer shall call the Members to order, ascertain that a quorum is present and, if so, the Board shall appoint an Acting Chair who shall preside during the meeting or until the arrival of the Chair or Vice Chair. Such person appointed as Acting Chair shall have all the powers and be subject to the same rules as the Chair.
- (3) If a quorum has not been made within sixteen (16) minutes after the appointed time, the Corporate Officer shall record the names of the Members then present and the Board

shall stand adjourned until the next meeting date or until another meeting shall have been called in accordance with this bylaw or to such time as the Chair shall appoint.

Notice of Regular Meetings

8. At least seventy-two (72) hours before a regular meeting of the Board, the Corporate Officer must give public notice of the time, place and date of the meeting by way of a notice and agenda posted at the Public Notice Posting Place.

Notice of Special Meetings

9. (1) Except where notice of a special meeting is waived by a unanimous vote of all Members under section 793(4) of the *Local Government Act*, before a special meeting of the Board, the Corporate Officer shall:
 - (a) at least twenty-four (24) hours in advance, give notice of the general purpose, time, place and date of the meeting by way of a notice posted at the Public Notice Posting Place; and
 - (b) at least five (5) days before the date of the meeting, mail to each Member the notice of the general purpose, time, place and date of the meeting.
- (2) Despite section 9(1), in the case of an emergency, notice of a special meeting may be given in accordance with section 793(5) of the *Local Government Act*.

Notice of Committee Meetings

10. (1) At least seventy-two (72) hours before a regular meeting of a committee or COW, excluding a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted at the Public Notice Posting Place.
- (2) At least twenty-four (24) hours before a special meeting of a committee or COW, excluding a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted at the Public Notice Posting Place.

Notice of Commission Meetings

11. (1) At least seventy-two (72) hours before a regular meeting of a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted in a consistent public location in the area served by the commission.
- (2) At least twenty-four (24) hours before a special meeting of a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted in a consistent public location in the area served by the commission.

Agenda

12. (1) The Corporate Officer, under the direction of the Chair, shall prepare an agenda and, if necessary, a supplementary agenda for each meeting of the Board and shall circulate a copy of the agenda of every regular meeting to each Member at least four (4) days before the meeting. At any meeting other than a special meeting, the Chair may add items of

an emergent or time sensitive nature to the agenda with the consent of the Members.

- (2) At a meeting, a Member may, at the time adoption of the agenda is being considered, propose to place an additional item of an emergent or time sensitive nature on the agenda. The item must be added to the agenda only if the resolution is adopted by at least two thirds of the votes cast.

PART 3 – BOARD PROCEEDINGS

Delegations

13. (1) The Board may, by resolution, allow a delegation to address the meeting in person on the subject of an agenda item, provided written application on a prescribed form has been received by the Corporate Officer no later than 4:30 pm two (2) calendar days prior to the meeting. Each address shall be limited to four (4) minutes unless a longer period is agreed to by 2/3 vote of those Members present. The order of speakers will be based on the order in which the request was received. The Corporate Officer may determine the number of copies of any written submissions to be provided by each delegation to the Board. Each delegation shall provide the number of copies as determined by the Corporate Officer, for distribution at the time of the delegation's appearance.
 - (a) As an alternative to addressing a meeting as a delegation, a person may submit their comments in writing to the Corporate Officer for circulation to Members in advance of the next meeting.

(Bylaw No. 3951)
- (2) Where written application has not been received as prescribed in section 13(1), an individual or delegation may address the meeting if approved by a unanimous vote of the Members present.
- (3) Any video presentations used as part of a delegation's address to the Board will count toward the time limit permitted for the delegation.
- (4) If a delegation has registered to address a meeting but is no longer able to attend the meeting, a different delegation will not be permitted to address the meeting in substitution.
- (5) The Board shall not permit a delegation to address a meeting of the Board regarding a bylaw in respect of which a public hearing has been held, where the public hearing is required under an enactment as a prerequisite to the adoption of the bylaw.
- (6) The Board shall not permit a delegation to address a meeting of the Board regarding a matter to be dealt with as a grievance under a collective agreement, or that is within the exclusive mandate of the Greater Victoria Labour Relations Association Board.
- (7) The subject matter upon which a delegation wishes to speak must:
 - (a) be within the jurisdiction of the Board; and

- (b) be within the terms of reference of the Committee or Commission for which the delegation wishes to appear.
- (8) The Chair may deny any delegation the right to address a meeting if, in the Chair's opinion, the spokesperson or any Member of the delegation:
 - (a) immoderately raises his or her voice, or uses profane, vulgar or offensive language, gestures or signs; or
 - (b) addresses issues not contained within the written application of the individual or delegation.

Presentations

- 14. (1) The CRD may, with the Chair's approval, invite a person, persons, or organization(s) to make a presentation to the Board. Time permitting, the Corporate Officer shall include the subject of the presentation and the designated speaker on the meeting agenda.
- (2) With the Chair's approval, the Corporate Officer shall include a request to speak by a presenter on the meeting agenda.
- (3) All presentations shall be limited to 10 minutes unless a longer period is approved by a majority vote of those Members present.

(Bylaw No. 4024)

Order of Proceedings and Business

- 15. (1) The order of business at all regular meetings shall be as follows:
 - 1. Approval of Agenda
 - 2. Adoption of Minutes of Previous Meeting
 - 3. Report of the Chair
 - 4. Presentations/Delegations
 - 5. Reports of Committees
 - 6. Correspondence
 - 7. Administration Reports
 - 8. Bylaws and Resolutions
 - 9. Motions for Which Notice Has Been Given
 - 10. New Business
 - 11. Motion to close the meeting in accordance with the applicable provisions of the *Community Charter*
 - 12. Adjournment
- (2) The order of business at all special meetings shall be as follows:
 - 1. Approval of Agenda
 - 2. Presentations/Delegations
 - 3. Special Meeting Matters

4. Motion to close meeting in accordance with the applicable provisions of the *Community Charter*
 5. Adjournment
- (3) The order of business at all closed meetings whether regular or special shall be as follows:
1. Approval of Agenda
 2. Approval of Minutes of Previous Closed Meeting
 3. Closed Meeting Matters
 4. Rise and Report
 5. Adjournment
- (4) A change to the prescribed order of business of other than a special meeting may be ordered by the Chair or by the Board, with unanimous consent.

Minutes

16. (1) Minutes of all proceedings of the Board shall be kept by the Corporate Officer; such minutes to be concise and to detail proceedings of the Board. The minutes shall be legibly recorded, certified as correct by the Corporate Officer, and signed by the Chair, Vice Chair, or the person presiding at such meeting or at the next meeting at which they are adopted.
- (2) Minutes of proceedings of standing and select committees, and commissions shall be legibly recorded and signed by the Chair, or Member presiding.
- (3) Subject to section 16(4), and in accordance with sections 97(1)(b) and (c) of the *Community Charter*, minutes of the proceedings of the Board or of a body referred to in section 17(2) must be open for public inspection at the CRD Offices, Legislative Services, during their regular office hours and may be posted to the CRD website.
- (4) Section 16(3) does not apply to minutes of a Board meeting or a meeting of a body referred to in section 17(2) for that part of the meeting from which persons were excluded under section 90 of the *Community Charter*.

Correspondence

- 16.1 (1) Following consultation with the Chair or other person who is to preside at the applicable meeting, the Corporate Officer may place correspondence from another government or government agency that requests an action from the Board, on the agenda of the next convenient Board meeting, or on an agenda of the meeting of a committee or commission whose mandate or terms of reference includes the requested action, together with any report from Regional District staff that the Chair or the Chief Administrative Officer consider advisable.
- (2) Any other correspondence to the Board not accounted for in section 16.1(1), including but not limited to written comments received pursuant to section 13(a), may be placed on the meeting agenda at the request of the Chair or such other person who is to preside at the meeting where the correspondence is to be considered, or by way of Notice of Motion made in accordance with section 22(6). *(Bylaw No. 3951)*

Attendance of Public at Meetings

17. (1) Except where the provisions of section 90 of the *Community Charter* apply, all Board meetings must be open to the public. Before a meeting or part of a meeting is closed to the public, the Board must pass a resolution in the public meeting in accordance with section 92 of the *Community Charter*.
- (2) The requirement in section 17(1) applies to meetings of bodies referred to in section 93 of the *Community Charter* including, without limitation:
- (a) Advisory Commissions
 - (b) Advisory Committees
 - (c) a Commission established under s. 176(1)(g) of the *Local Government Act*
 - (d) Board of Variance
 - (e) Parcel Tax Review Panel
 - (f) Select Committees
 - (g) Standing Committees
 - (h) Committee of the Whole
 - (i) a body that under the *Local Government Act* or another *Act* may exercise the powers of the CRD or its Board
- (3) Despite section 17(1), the Chair may expel or exclude a person from a Board meeting or meeting of a body listed in section 17(2) of this Bylaw in accordance with section 133 of the *Community Charter*.

Closed Meetings

- 18 (1) No Member shall disclose to the public the proceedings of a closed meeting, unless a resolution has been passed at the closed meeting to allow disclosure.
- (2) As soon as practicable, the Corporate Officer shall review and determine whether to seek a resolution of the Board for the release of closed minutes and related information that would no longer undermine the reason for discussing it in a closed meeting.
- (3) Minutes of a closed meeting shall be kept in the same manner as a regular meeting but shall not be filed with the minutes of regular meetings.
- (4) The Board must not vote on the reading or adoption of a bylaw when its meeting is closed to the public.

Use of Video Recording Devices

19. (1) The Chair shall preserve order and decorum at a meeting and at his/her discretion may require that any video recording devices be placed in a designated location while being used and remain in that location during the course of the meeting. This applies to the Chairs of Board, Committee, Commission and COW meetings.

Chair and Presiding Officers

20. (1) The Chair, if present, shall preside at meetings of the Board. Any Member of the Board may preside at a COW.
- (2) The Vice Chair shall preside in the absence of the Chair or when the Chair vacates the chair.
- (3) In the event that neither the Chair nor the Vice Chair is able to take the chair, the presiding officer shall be such person, as the Board may choose.
- (4) The Chair shall preserve order and decorum and shall rule on all points of order, stating his/her reasons and the authority for ruling when making a ruling. The ruling of the Chair shall be subject to an appeal to the Board without debate.
- (5) (a) If an appeal be taken from the decision of the Chair, the question "Shall the Chair be sustained?" shall be put forthwith and decided without debate by a simple majority of the Members present (exclusive of the Chair) and in the event of the votes being equal, the question shall pass in the affirmative. The names of the Members of the Board voting for or against the question shall be recorded in the minutes.
- (b) If the Chair refuses to put the question "Shall the Chair be sustained?", the Board shall forthwith appoint the Vice Chair or, in his/her absence, one of the Members, to preside temporarily in lieu of the Chair. The Vice Chair, or Member so appointed, shall proceed in accordance with paragraph 20(5)(a).
- (6) The Chair shall vote at the same time as the other Members of the Board.

Rules of Order

21. (1) The Chair's ruling on a point of order shall be based on rules of order as stated in section 2 herein.
- (2) All questions shall be decided by a vote on motion.
- (3) The Chair shall have the discretion to call the question on completion of debate and the Chair shall then advise that the debate is closed. Following closure of debate no Member shall speak further to the question.

Motions

22. (1) Motions shall be phrased in a clear and concise manner so as to express an opinion or achieve a result.
- (2) The Chair may divide a motion containing more than one subject if the Chair feels this would produce a fairer or clearer result and the same shall be voted on in the form in which it is divided.
- (3) A motion to adjourn the meeting or to adjourn the debate shall always be in order.

- (4) An amendment to a motion does not require notice. Only one amendment to an amendment shall be allowed at one time and the same shall be dealt with before the amendment is decided. Amendments must be strictly relevant to the main motion and not alter in a material way or be contrary to the principle embodied in the main motion.
- (5) Any Member desiring to bring before the Board any new matter, other than a point of order or privilege, shall do so by way of motion; provided, however, that any new matter of major import, which may require further information than could or would normally be available to the Board at such meeting, may be referred to a Board Standing Committee agenda by the Chair, or may be ruled by the Chair as a notice of motion and shall be dealt with as provided by section 22(6).
- (6) Any Member may give notice of a motion to the Board by either of the following methods:
 - (a) providing the Corporate Officer with a written copy of such motion during a meeting of the Board, and the Corporate Officer shall, upon the Member being acknowledged by the Chair and the notice of motion being read to the meeting, include it in the minutes of that meeting as notice of motion and shall add the motion to the agenda of the next regular Board meeting, or to the agenda of a special Board meeting scheduled for that purpose; or
 - (b) providing the Corporate Officer with a written copy of such motion, no later than seven working days prior to the scheduled meeting, and the Corporate Officer shall add the motion to the agenda for said meeting.
- (7) Despite section 22(6), the notice of motion shall be added to the agenda in accordance with section 12(2).

Reconsideration of an Adopted Bylaw, Resolution or Proceeding

23. (1) The Chair may require a matter to be reconsidered in accordance with Section 219 of the *Local Government Act* and if it has not been acted on by an officer, servant or agent of the Board.
- (2) The Chair may state his/her reasons to the Board. The Corporate Officer shall record in the Minute Book the reasons, suggestions or amendments of the Chair.
- (3) The Board shall, as soon as convenient, consider the reasons and either reaffirm or reject the bylaw, resolution or proceeding, and if rejected, it is deemed repealed and is of no force or effect.
- (4) The rejected bylaw, resolution or proceeding shall not be reintroduced to the Board for six (6) months, except with the unanimous consent of the Board.
- (5) The conditions which apply to the passage of the original bylaw, resolution or proceeding apply to its rejection.

Debate and Conduct

- 24 (1) Debate shall be strictly relevant to the question before the meeting and the Chair shall warn speakers who violate this rule.
- (2) No Member shall speak until recognized by the Chair.
- (3) Every Member desiring to speak shall address himself to the Chair. No Member shall interrupt a person speaking except to raise a point of order.
- (4) A matter of privilege (a matter dealing with the rights or interests of the Board as a whole or of a Member personally) may be raised at any time and shall be dealt with forthwith before resumption of business.
- (5) Members speaking at a Board meeting:
- (a) must use respectful language;
 - (b) must not use offensive gestures or signs;
 - (c) must speak only in connection with the matter being debated; and
 - (d) must adhere to the rules of procedure established under this Bylaw and to the decisions of the Chair and the Board in connection with the rules and points of order.
- (6) If a Member does not adhere to section 24(5) or the Chair considers the Member to be acting improperly, the Chair may order the Member to leave the Member's seat.
- (7) A Member may speak to a question, or speak in reply, for no longer than fifteen (15) minutes unless the majority of the votes of the Board support a time extension.
- (8) A Member may speak more than once in connection with the same question only if:
- (a) every other Member has spoken, or has had the opportunity to speak; and
 - (b) if the Member has already spoken for fifteen (15) minutes, the Member who wishes to speak a second time may request to do so by making a motion that must be approved by at least two-thirds of the votes cast by the Board.
- (9) (a) a Member may not speak for longer than a total time of fifteen (15) minutes unless the Member has done so in accordance with sections 24(7) and (8); and
- (b) a Member speaking for a second time under section 24(8) shall speak for a maximum of five (5) minutes only.
- (10) The conflict of interest guidelines (*disclosure of conflict and restrictions on participation*) shall be in accordance with section 100 of the *Community Charter*.

Voting

25. (1) Voting rules will be in accordance with the *Local Government Act*.
- (2) On any question where the numbers of votes, including the vote of the person presiding, are equal, the question is defeated.
- (3) Where a Member who is present when a vote is taken abstains from voting, that Member shall be deemed to have voted in the affirmative.
- (4) Whenever a vote of the Board is taken, after the vote is taken the Chair must then state the names of those Members voting in the negative, and the Corporate Officer must enter those names in the minutes.

PART 4 – COMMITTEES AND COMMISSIONS

Board Standing Committees

26. (1) The Chair may establish a Board Standing Committee as a regular permanent committee whose mandate will be in relation to a CRD service or potential service.
- (2) The Chair shall appoint only Board Members to a Board Standing Committee with the following exceptions:
 - (a) Unless the authorizing legislation or Letters Patent for the Board Standing Committee defines its membership; and
 - (b) An elected representative and alternate from each of the Songhees Nation and the Esquimalt First Nation Councils may be appointed to a committee established for the purposes of the Core Area Liquid Waste Management Plan.

(Bylaw No. 3999)
- (3) The general duties of Board Standing Committees shall be as follows:
 - (a) To consider and report to the Board from time to time or whenever desired by the Board and as often as the interest of the CRD may require, on all matters referred to them by the Chair of the Board, or coming within their purview, and to recommend such action by the Board in relation thereto as they, the Committee, deem necessary or expedient.
 - (b) To carry out the instructions of the Board expressed by resolution in regard to any matter referred by the Board to any Committee for immediate action thereon, but in such cases the instruction of the Board shall be specific and the Committee shall report its action in detail at the next regular or other meeting of the Board thereafter as specified in the instructions of the Board. **Advisory Committees.**

Advisory Committees

27. (1) The Board, or Board Standing Committees, may establish an Advisory Committee to provide advice and recommendations to the Board, or to a Board Standing Committee, on matters determined to be within approved terms of reference or within a specific resolution of the Board.
- (2) Members of an Advisory Committee shall be appointed by the Board, a Board Standing Committee, or the appointments may be delegated by the Board to the Chair.
- (3) Persons who are not Members may be appointed to an Advisory Committee but each Advisory Committee should include at least one (1) Member of the Board.
- (4) The term of any person who is appointed to an Advisory Committee who is not a Member of the Board shall not exceed three (3) years.

Select Committees

28. (1) The Board may establish a Select Committee to consider or inquire into any matter dealing with a specific subject or issue referred to it by the Board and report its findings, opinions and recommendations to the Board, following its consideration and inquiry. Select Committees must have terms of reference approved by the Board.
- (2) The Select Committee will cease to exist once it has reported its findings, opinions and recommendations to the Board.
- (3) The Board may delegate to the Chair the establishment of a Select Committee and the appointment of its Members.

Commissions

29. (1) The Board may establish a Commission regarding a CRD service within the authorities delegated to it and as mandated by the Board by bylaw.

Electronic Participation at Commission Meetings

- 29.1 (1) A member of a Commission may participate in a regular or special meeting by means of electronic or other communication facilities that:
 - (a) enable the meeting's participants to hear, or watch and hear, each other;
 - (b) except for a meeting that is closed to the public, enable the public to hear, or watch and hear, the member participating by electronic or other communication facilities.
- (2) The person presiding at the Commission meeting must not participate electronically.

- (3) A person participating in a Commission meeting electronically is deemed to be present at the meeting as though they were physically present.
- (4) The recording secretary shall record in the minutes the persons present including those participating electronically.
- (5) No more than one person at one time may participate electronically.
- (6) The person wishing to participate in a Commission meeting electronically must advise the Corporate Officer at least 24 hours in advance of the meeting;
- (7) If more than one person wishes to participate electronically at a Commission meeting, the Corporate Officer will by lot choose the person who is entitled to participate electronically.
- (8) Electronic participation will only be permitted where existing technical facilities at the location of the Commission meeting accommodate electronic participation.

(Bylaw No. 3951)

Attendance at Committee Meetings

30. Members of the Board who are not Members of a Committee may attend meetings of that Committee and may take part in any discussion or debate by permission of a majority of the Committee Members present but may not vote.

Committee Reports

31. A Standing or Select Committee of the Board may report to the Board at any regular meeting or shall report as required by the Board.

Quorum

32. The quorum in a Standing or Select Committee shall be a majority of the persons appointed to the Committee.

Voting at Meetings

33.
 - (1) On a vote in a Committee each person shall have only one (1) vote.
 - (2)
 - (a) The Chair shall be a Member of all Committees and entitled to vote on all matters.
 - (b) Despite section 33(2)(a) the Chair, when in attendance, may be counted as one Member for the purpose of constituting a quorum.

Operation

34. No Committee or Commission will operate outside of its expressed mandate or terms of reference without prior approval of the Board.

PART 5 – COMMITTEE OF THE WHOLE

Procedures for COW Meetings

35. (1) The Board may resolve to sit as a COW at any time.
- (2) The Chair may appoint another Member to preside over the COW who shall maintain order therein and report the proceedings thereof to the Board.
- (3) The rules of the Board shall be observed in COW as far as may be applicable. Motions shall be seconded and the names of Members shall not be recorded in case of a division. Divisions in COW shall be decided by a show of hands. A motion in COW to rise without reporting, or that the Chair of the Committee do leave the Chair, shall always be in order and shall take precedence over any other motion. A motion to rise without reporting, if affirmed shall be considered as disposing of the matter before the Committee in the negative.
- (4) When all matters referred to the COW have been considered, a motion to rise and report shall be adopted. The Committee may report progress and ask leave to sit again if the matter before it has not been disposed of. On the Committee rising, the Chair shall report to the Board and an adoption of the report shall be moved.
- (5) Discussion in COW shall be strictly relevant to the item or clause under consideration.

PART 6 – BYLAWS

36. (1) Bylaws shall be passed by the following stages:
- (a) Introduction and first reading shall be decided by the motion "that Bylaw No. ____ be introduced and read a first time". The question shall be decided without amendment or debate.
- (b) Second Reading - Debate on second reading shall be limited to the general principle of the bylaw.
- (c) Despite sections 36(1)(a) and (b), every proposed bylaw may be introduced and given first and second readings at the same meeting by one motion for all two readings.
- (d) Third Reading - A bylaw may be amended at third reading and passed upon the motion "that Bylaw No. ____ (as amended or as presented) be read a third time".
- (e) Adoption - Not less than one clear day after third reading, the bylaw shall be adopted upon the motion "that Bylaw No. ____ be adopted", unless the Board

adopts the bylaw in accordance with subsection (2) and section 794(3) of the *Local Government Act*.

- (2) A bylaw that does not require approval, consent or assent under the *Local Government Act* or any other Act before it is adopted may be adopted at the same meeting at which it passes third reading, so long as the motion for adoption receives at least two thirds of the votes cast.
- (3) A copy of every bylaw shall be endorsed by the Corporate Officer with a record of the stages through which it has proceeded and shall be kept among the records of the Board. A copy of every adopted bylaw signed, sealed and where necessary bearing evidence of registration by the Inspector of Municipalities shall be kept with the records of the Board.

PART 7 – RESOLUTIONS

- 37. A resolution may be introduced at a Board meeting only if a written copy is given to each Member before consideration unless the Board waives this requirement.

PART 8 – GENERAL

- 38. The rules of the Board shall be observed in proceedings of the Capital Regional Hospital District Board and Standing and Select Committees of the Board as far as may be applicable.
- 39. The following bylaw is repealed: Bylaw No. 3708, "Capital Regional District Board Procedures Bylaw, 2010", and any amendments thereto.
- 40. This Bylaw may be cited as "Capital Regional District Board Procedures Bylaw, 2012".

READ A FIRST TIME THIS	14 th	day of	November,	2012
READ A SECOND TIME THIS	14 th	day of	November,	2012
READ A THIRD TIME THIS	14 th	day of	November,	2012
ADOPTED THIS	14 th	day of	November,	2012

Original signed by Geoff Young
CHAIR

Original signed by Sonia Santarossa
CORPORATE OFFICER

Appendix 2

DRAFT



Making a difference...together

BYLAW NO. 3828

**CAPITAL REGIONAL DISTRICT BOARD
PROCEDURES BYLAW, 2012**

(as amended by Bylaw No. 3951, 3999, 4024, 4044 & 4129)

**A bylaw to regulate the proceedings
of the Capital Regional District Board**

For further details, please contact the Capital Regional District,
Legislative and Information Services Department, 625 Fisgard St., PO Box 1000, Victoria BC V8W 2S6
T 250-360-3128, F 250-360-3130, www.crd.bc.ca

**CAPITAL REGIONAL DISTRICT
BYLAW NO. 3828
REGIONAL DISTRICT PROCEDURES BYLAW**

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CAPITAL REGIONAL DISTRICT

BYLAW NO. 3828

A BYLAW TO REGULATE THE PROCEEDINGS
OF THE CAPITAL REGIONAL DISTRICT BOARD

The Board of the Capital Regional District enacts as follows:

PART 1 – INTRODUCTION

Definitions

1. In this Bylaw:

“**Board**” means the governing and executive body of the CRD;

“**Chair**” means the Chair or Vice Chair of the CRD elected pursuant to section 215 of the *Local Government Act* or other person presiding at a meeting of the Board or committee, as the context requires;

“**Committee**” means a standing, advisory, select, or other committee of the Board, but does not include Committee of the Whole or a local service committee or a service committee;

“**Commission**” means a commission established by the Board under section 263(1)(g) of the *Local Government Act* and a local service committee and a service committee established by the Board.

“**Corporate Officer**” means the officer of the CRD assigned the corporate administration responsibilities of section 236 of the *Local Government Act*, and includes that officer’s designate;

“**COW**” means the Committee of the Whole Board;

“**CRD**” means the Capital Regional District;

“**CRD Offices**” means the CRD located at 625 Fisgard Street, Victoria, BC;

“**CRD Website**” means the information resource found at an internet address provided by the CRD;

“**Delegation**” means an individual or an organization addressing the Board, a committee or commission about a specific item on the agenda of a meeting;

“**Member**” means a Member of the Board, whether a municipal director or an electoral area director, and includes their alternates if acting in the place of a Member;

“**Presenter**” means a person(s) or organization(s) invited by the CRD to make a presentation to the Board. It also includes a request to speak by a First Nations Elder or Chief and a federal, provincial or local government elected official.

(Bylaw No. 4024)

“**Public Notice Posting Place**” means the notice board, whether electronic or not, located in the front foyer of the CRD offices and the CRD Website; and, in the case of a Commission, means a consistent local public location designated by the Commission;

“**Vice Chair**” means the Member elected as Vice pursuant to section 215 of the *Local Government Act*.

Application of Rules of Procedure

2. (1) The provisions of this Bylaw govern the proceedings of the Board, COW, all standing and select committees of the Board and all commissions, as applicable.
- (2) In cases not provided for under this Bylaw, The Newly Revised Robert’s Rules of Order, 11th edition, 2011, apply to the proceedings of the Board, COW, committees and commissions to the extent that those rules are:
 - (a) applicable in the circumstances; and
 - (b) not inconsistent with provisions of this Bylaw, the *Local Government Act* or the *Community Charter*.
- (3) No provision of this bylaw relating to the procedure of the Board shall be altered unless notice of the proposed amendment is given in accordance with section 225 of the *Local Government Act*.

Suspension of Rules of Procedure

3. Except for those provisions of this Bylaw that are statutorily mandated, the rules of procedure contained in this Bylaw may be suspended for a temporary time period specified by the Board with a 2/3 vote of those Members present.

PART 2 – BOARD MEETINGS

Inaugural Meeting

4. (1) The Board shall meet in an inaugural meeting during the month of November at such time as shall be advised by the Corporate Officer in writing.

(Bylaw No. 4129)
- (2) The presiding officer of the inaugural meeting shall be the Chief Administrative Officer until such time as the Chair has been elected.

- (3) The Chief Administrative Officer shall announce results of elections and confirm that new Members have completed the Oath of Office set out in the *Local Government Act*, following which the Chair shall be elected from among the Members of the Board.

Election of Chair and Vice Chair

5.
 - (1) The Chief Administrative Officer shall call for nominations for Chair and conduct a vote by secret ballot in which the person receiving a majority vote of those Members present shall be elected Chair. Each Member shall have only one vote. If only one candidate is nominated for an office, that candidate shall be declared elected by acclamation. The call for nominations for the office of Vice Chair shall be called by the Chair.
 - (2) Nominations do not need to be seconded and a candidate must consent to the nomination.
 - (3) If a candidate is not present at the meeting, his or her written consent to the nomination must be provided to the Corporate Officer at the meeting.
 - (4) At the close of nominations, if more than one candidate has been nominated, each candidate will be given a maximum of four (4) minutes to address the Board in favour of his/her candidacy in the order of his/her nomination. If a candidate is not present at the meeting, he or she may have their nominator deliver a prepared speech on his or her behalf not to exceed three minutes in duration.
 - (5) At the conclusion of the candidates' speeches, the Corporate Officer and Deputy Corporate Officer or designate will circulate a ballot box in which the completed ballots will be placed. When all of the ballots have been collected the Corporate Officer will remove the ballot box to a separate room and the ballots will be counted in accordance with subsection (6).
 - (6) The counting of the ballots will be conducted by the Corporate Officer together with the Deputy Corporate Officer or designate. Either the CRD's legal counsel or a judicial justice appointed under the *Provincial Court Act* will be present to observe the counting of the ballots.
 - (7) Following the counting of the ballots, the Corporate Officer shall advise the Chief Administrative Officer of the candidate that has received a majority of the votes.
 - (8) The number of votes received by each candidate will not be disclosed to the Board unless a resolution requiring disclosure is passed.
 - (9) In the event that there are more than two candidates for the election of Chair or Vice Chair and if no person receives a majority of the votes of those Members present, the candidate receiving the least number of votes shall be eliminated and subsequent ballots shall be taken until one candidate receives the majority of votes of those Members present; unless there is a tie between the two candidates with the least votes of those Members present, in which case, subsequent ballots shall be taken until one candidate receives the least number of votes of those Members present and is eliminated. If the tie for the least number of votes of those Members present continues after three elections have been held, the candidate who shall be eliminated will be decided by a lot between

the candidates as outlined in section 5(3). The voting on subsequent ballots will then proceed without the eliminated candidate until one candidate receives the majority of votes of those Members present.

- (10) In the event of a tie vote for the most votes of two (2) or more candidates, the candidates who are tied remain in the election. If a definitive election result cannot be declared after three (3) elections have been held, then the majority vote shall be deemed to be determined by a lot between the candidates as follows:
 - (a) the names of the candidates shall be written on separate pieces of paper and placed in a container;
 - (b) the Corporate Officer shall be asked to withdraw one paper; and
 - (c) the candidate whose name is on the withdrawn paper shall be declared elected.
- (11) Once a candidate has been declared elected, the ballots shall be destroyed by way of a Board resolution.
- (12) Following the election of the Chair, the CRD Board shall elect one of its Members to be Vice Chair. The procedure for determining the Member to be elected Vice Chair shall be as set out in sections 5(1) to (11) for electing the Chair of the Board.

(Bylaw No. 4044)

Meetings and Adjournment

6. Regular meetings shall be held at the CRD Board Room, 625 Fisgard Street, Victoria, BC on the second Wednesday of the month commencing at 1:00 pm unless otherwise determined by resolution of the Board.
- 6.1 Regular and special meetings shall be adjourned no later than three (3) hours from the scheduled start time of the meeting unless the Board resolves to proceed beyond that time by an affirmative vote of the majority of the members present.

(Bylaw No. 3951)

Quorum

7. (1) The quorum for a meeting of the Board shall be a majority of all the Members.
- (2) At the appointed time for commencement of the meeting, the Chair or, in his/her absence, the Vice Chair, shall ascertain that a quorum is present before proceeding to the business of the meeting. If neither the Chair nor the Vice Chair is present within fifteen (15) minutes after the time appointed for a meeting, the Corporate Officer shall call the Members to order, ascertain that a quorum is present and, if so, the Board shall appoint an Acting Chair who shall preside during the meeting or until the arrival of the Chair or Vice Chair. Such person appointed as Acting Chair shall have all the powers and be subject to the same rules as the Chair.
- (3) If a quorum has not been made within sixteen (16) minutes after the appointed time, the Corporate Officer shall record the names of the Members then present and the Board

shall stand adjourned until the next meeting date or until another meeting shall have been called in accordance with this bylaw or to such time as the Chair shall appoint.

Notice of Regular Meetings

8. At least seventy-two (72) hours before a regular meeting of the Board, the Corporate Officer must give public notice of the time, place and date of the meeting by way of a notice and agenda posted at the Public Notice Posting Place.

Notice of Special Meetings

9. (1) Except where notice of a special meeting is waived by a unanimous vote of all Members under section 220(3) of the *Local Government Act*, before a special meeting of the Board, the Corporate Officer shall:
 - (a) at least twenty-four (24) hours in advance, give notice of the general purpose, time, place and date of the meeting by way of a notice posted at the Public Notice Posting Place; and
 - (b) at least five (5) days before the date of the meeting, mail to each Member the notice of the general purpose, time, place and date of the meeting.
- (2) Despite section 9(1), in the case of an emergency, notice of a special meeting may be given in accordance with section 220(4) of the *Local Government Act*.

Notice of Committee Meetings

10. (1) At least seventy-two (72) hours before a regular meeting of a committee or COW, excluding a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted at the Public Notice Posting Place.
- (2) At least twenty-four (24) hours before a special meeting of a committee or COW, excluding a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted at the Public Notice Posting Place.

Notice of Commission Meetings

11. (1) At least seventy-two (72) hours before a regular meeting of a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted in a consistent public location in the area served by the commission.
- (2) At least twenty-four (24) hours before a special meeting of a commission, public notice must be given of the time, place and date of the meeting by way of a notice posted in a consistent public location in the area served by the commission.

Agenda

12. (1) The Corporate Officer, under the direction of the Chair, shall prepare an agenda and shall circulate a copy of the agenda to each Member at least four (4) days before the meeting. If necessary, a supplementary agenda for a meeting of the Board will be circulated at least 24 hours before the meeting. At any meeting other than a special

meeting, the Chair may add items of an emergent or time sensitive nature to the agenda, ~~with the consent of the Members.~~

- (2) At a meeting, a Member may, at the time adoption of the agenda is being considered, propose to place an additional item of an emergent or time sensitive nature on the agenda. The item must be added to the agenda only if the resolution is adopted by at least two thirds of the votes cast.

PART 3 – BOARD PROCEEDINGS

Delegations

13. (1) The Board may, by resolution, allow a delegation to address the meeting in person on the subject of an agenda item, provided written application on a prescribed form has been received by the Corporate Officer no later than 4:30 pm two (2) calendar days prior to the meeting. Each address shall be limited to four (4) minutes unless a longer period is agreed to by 2/3 vote of those Members present. The order of speakers will be based on the order in which the request was received. The Corporate Officer may determine the number of copies of any written submissions to be provided by each delegation to the Board. Each delegation shall provide the number of copies as determined by the Corporate Officer, for distribution at the time of the delegation's appearance.
 - (a) As an alternative to addressing a meeting as a delegation, a person may submit their comments in writing to the Corporate Officer for circulation to Members in advance of the next meeting.

(Bylaw No. 3951)
- (2) Where written application has not been received as prescribed in section 13(1), an individual or delegation may address the meeting if approved by a unanimous vote of the Members present.
- (3) Any video presentations used as part of a delegation's address to the Board will count toward the time limit permitted for the delegation.
- (4) If a delegation has registered to address a meeting but is no longer able to attend the meeting, a different delegation will not be permitted to address the meeting in substitution.
- (5) The Board shall not permit a delegation to address a meeting of the Board regarding a bylaw in respect of which a public hearing has been held, where the public hearing is required under an enactment as a prerequisite to the adoption of the bylaw.
- (6) The Board shall not permit a delegation to address a meeting of the Board regarding a matter to be dealt with as a grievance under a collective agreement, or that is within the exclusive mandate of the Greater Victoria Labour Relations Association Board.
- (7) The subject matter upon which a delegation wishes to speak must:
 - (a) be within the jurisdiction of the Board; and

- (b) be within the terms of reference of the Committee or Commission for which the delegation wishes to appear.
- (8) The Chair may deny any delegation the right to address a meeting if, in the Chair's opinion, the spokesperson or any Member of the delegation:
 - (a) immoderately raises his or her voice, or uses profane, vulgar or offensive language, gestures or signs; or
 - (b) addresses issues not contained within the written application of the individual or delegation.

Presentations

- 14. (1) The CRD may, with the Chair's approval, invite a person, persons, or organization(s) to make a presentation to the Board. Time permitting, the Corporate Officer shall include the subject of the presentation and the designated speaker on the meeting agenda.
- (2) With the Chair's approval, the Corporate Officer shall include a request to speak by a presenter on the meeting agenda.
- (3) All presentations shall be limited to 10 minutes unless a longer period is approved by a majority vote of those Members present.

(Bylaw No. 4024)

Order of Proceedings and Business

- 15. (1) The order of business at all regular meetings shall be as follows:
 - 1. Approval of Agenda
 - 2. Adoption of Minutes of Previous Meeting
 - 3. Report of the Chair
 - 4. Presentations/Delegations
 - 5. Consent Agenda
 - 6. Administration Reports
 - 7. Reports of Committees (not included in the Consent Agenda)
 - 8. Correspondence
 - 9. Bylaws and Resolutions
 - 10. Motions for Which Notice Has Been Given
 - 11. New Business
 - 12. Motion to close the meeting in accordance with the applicable provisions of the *Community Charter*
 - 13. Adjournment
- (2) The order of business at all special meetings shall be as follows:
 - 1. Approval of Agenda
 - 2. Presentations/Delegations

3. Special Meeting Matters
 4. Motion to close meeting in accordance with the applicable provisions of the *Community Charter*
 5. Adjournment
- (3) The order of business at all closed meetings whether regular or special shall be as follows:
1. Approval of Agenda
 2. Approval of Minutes of Previous Closed Meeting
 3. Closed Meeting Matters
 4. Rise and Report
 5. Adjournment
- (4) A change to the prescribed order of business other than a special meeting may be ordered by the Chair or **moved by a Member**, with unanimous consent.
- (5) **The Consent Agenda portion of the agenda shall consist of staff or committee report items that contain clear take action, give approval, or receive for information recommendations.**
- (6) **Members may vote on and adopt in one motion all recommendations appearing on the Consent Agenda that are subject to the same voting rule.**
- (7) **At approval of the Consent Agenda, a Member may for the purpose of:**
- (a) **debate or discussion;**
 - (b) **voting in opposition to a recommendation on the consent agenda or to propose an amendment to the motion; or**
 - (c) **declaring a conflict of interest with respect to an item on the consent agenda;**
- request that an item be removed from the consent agenda, without debate or vote of the Members.**

Minutes

16. (1) Minutes of all proceedings of the Board shall be kept by the Corporate Officer; such minutes to be concise and to detail proceedings of the Board. The minutes shall be legibly recorded, certified as correct by the Corporate Officer, and signed by the Chair, Vice Chair, or the person presiding at such meeting or at the next meeting at which they are adopted.
- (2) Minutes of proceedings of standing and select committees, and commissions shall be legibly recorded and signed by the Chair, or Member presiding.
- (3) Subject to section 16(4), and in accordance with sections 97(1)(b) and (c) of the *Community Charter*, minutes of the proceedings of the Board or of a body referred to in section 17(2) must be open for public inspection at the CRD Offices, Legislative Services, during their regular office hours and may be posted to the CRD website.

- (4) Section 16(3) does not apply to minutes of a Board meeting or a meeting of a body referred to in section 17(2) for that part of the meeting from which persons were excluded under section 90 of the *Community Charter*.

Correspondence

- 16.1 (1) Following consultation with the Chair or other person who is to preside at the applicable meeting, the Corporate Officer may place correspondence from another government or government agency that requests an action from the Board, on the agenda of the next convenient Board meeting, or on an agenda of the meeting of a committee or commission whose mandate or terms of reference includes the requested action, together with any report from Regional District staff that the Chair or the Chief Administrative Officer consider advisable.
- (2) Any other correspondence to the Board not accounted for in section 16.1(1), including but not limited to written comments received pursuant to section 13(a), may be placed on the meeting agenda at the request of the Chair or such other person who is to preside at the meeting where the correspondence is to be considered, or by way of Notice of Motion made in accordance with section 22(6). *(Bylaw No. 3951)*

Attendance of Public at Meetings

17. (1) Except where the provisions of section 90 of the *Community Charter* apply, all Board meetings must be open to the public. Before a meeting or part of a meeting is closed to the public, the Board must pass a resolution in the public meeting in accordance with section 92 of the *Community Charter*.
- (2) The requirement in section 17(1) applies to meetings of bodies referred to in section 93 of the *Community Charter* including, without limitation:
- (a) Advisory Commissions
 - (b) Advisory Committees
 - (c) a Commission established under s. 263(1)(g) of the *Local Government Act*
 - (d) Board of Variance
 - (e) Parcel Tax Review Panel
 - (f) Select Committees
 - (g) Standing Committees
 - (h) Committee of the Whole
 - (i) a body that under the *Local Government Act* or another *Act* may exercise the powers of the CRD or its Board
- (3) Despite section 17(1), the Chair may expel or exclude a person from a Board meeting or meeting of a body listed in section 17(2) of this Bylaw in accordance with section 133 of the *Community Charter*.

Closed Meetings

- 18 (1) No Member shall disclose to the public the proceedings of a closed meeting, unless a resolution has been passed at the closed meeting to allow disclosure.

- (2) As soon as practicable, the Corporate Officer shall review and determine whether to seek a resolution of the Board for the release of closed minutes and related information that would no longer undermine the reason for discussing it in a closed meeting.
- (3) Minutes of a closed meeting shall be kept in the same manner as a regular meeting but shall not be filed with the minutes of regular meetings.
- (4) The Board must not vote on the reading or adoption of a bylaw when its meeting is closed to the public.

Use of Video Recording Devices

19. (1) The Chair shall preserve order and decorum at a meeting and at his/her discretion may require that any video recording devices be placed in a designated location while being used and remain in that location during the course of the meeting. This applies to the Chairs of Board, Committee, Commission and COW meetings.

Chair and Presiding Officers

20. (1) The Chair, if present, shall preside at meetings of the Board. Any Member of the Board may preside at a COW.
- (2) The Vice Chair shall preside in the absence of the Chair or when the Chair vacates the chair.
- (3) In the event that neither the Chair nor the Vice Chair is able to take the chair, the presiding officer shall be such person, as the Board may choose.
- (4) The Chair shall preserve order and decorum and shall rule on all points of order, stating his/her reasons and the authority for ruling when making a ruling. The ruling of the Chair shall be subject to an appeal to the Board without debate.
- (5) (a) If an appeal be taken from the decision of the Chair, the question "Shall the Chair be sustained?" shall be put forthwith and decided without debate by a simple majority of the Members present (exclusive of the Chair) and in the event of the votes being equal, the question shall pass in the affirmative. The names of the Members of the Board voting for or against the question shall be recorded in the minutes.
- (b) If the Chair refuses to put the question "Shall the Chair be sustained?", the Board shall forthwith appoint the Vice Chair or, in his/her absence, one of the Members, to preside temporarily in lieu of the Chair. The Vice Chair, or Member so appointed, shall proceed in accordance with paragraph 20(5)(a).
- (6) The Chair shall vote at the same time as the other Members of the Board.

Rules of Order

21. (1) The Chair's ruling on a point of order shall be based on rules of order as stated in section 2 herein.

- (2) All questions shall be decided by a vote on motion.
- (3) The Chair shall have the discretion to call the question on completion of debate and the Chair shall then advise that the debate is closed. Following closure of debate no Member shall speak further to the question.

Motions

22. (1) Motions shall be phrased in a clear and concise manner so as to express an opinion or achieve a result.
- (2) The Chair may divide a motion containing more than one subject if the Chair feels this would produce a fairer or clearer result and the same shall be voted on in the form in which it is divided.
- (3) A motion to adjourn the meeting or to adjourn the debate shall always be in order.
- (4) An amendment to a motion does not require notice. Only one amendment to an amendment shall be allowed at one time and the same shall be dealt with before the amendment is decided. Amendments must be strictly relevant to the main motion and not alter in a material way or be contrary to the principle embodied in the main motion.
- (5) Any Member desiring to bring before the Board any new matter, other than a point of order or privilege, shall do so by way of motion; provided, however, that any new matter of major import, which may require further information than could or would normally be available to the Board at such meeting, may be referred to a Board Standing Committee agenda by the Chair, or may be ruled by the Chair as a notice of motion and shall be dealt with as provided by section 22(6).
- (6) Any Member may give notice of a motion to the Board by either of the following methods:
 - (a) providing the Corporate Officer with a written copy of such motion during a meeting of the Board, and the Corporate Officer shall, upon the Member being acknowledged by the Chair and the notice of motion being read to the meeting, include it in the minutes of that meeting as notice of motion and shall add the motion to the agenda of the next regular Board meeting, or to the agenda of a special Board meeting scheduled for that purpose; or
 - (b) providing the Corporate Officer with a written copy of such motion, no later than seven working days prior to the scheduled meeting, and the Corporate Officer shall add the motion to the agenda for said meeting.
- (7) Despite section 22(6), the notice of motion shall be added to the agenda in accordance with section 12(2).

Reconsideration of an Adopted Bylaw, Resolution or Proceeding

23. (1) The Chair may require a matter to be reconsidered in accordance with Section 217 of the *Local Government Act* and if it has not been acted on by an officer, servant or agent of the Board.

- (2) The Chair may state his/her reasons to the Board. The Corporate Officer shall record in the Minute Book the reasons, suggestions or amendments of the Chair.
- (3) The Board shall, as soon as convenient, consider the reasons and either reaffirm or reject the bylaw, resolution or proceeding, and if rejected, it is deemed repealed and is of no force or effect.
- (4) The rejected bylaw, resolution or proceeding shall not be reintroduced to the Board for six (6) months, except with the unanimous consent of the Board.
- (5) The conditions which apply to the passage of the original bylaw, resolution or proceeding apply to its rejection.

Debate and Conduct

- 24
- (1) Debate shall be strictly relevant to the question before the meeting and the Chair shall warn speakers who violate this rule.
 - (2) No Member shall speak until recognized by the Chair.
 - (3) Every Member desiring to speak shall address himself to the Chair. No Member shall interrupt a person speaking except to raise a point of order.
 - (4) A matter of privilege (a matter dealing with the rights or interests of the Board as a whole or of a Member personally) may be raised at any time and shall be dealt with forthwith before resumption of business.
 - (5) Members speaking at a Board meeting:
 - (a) must use respectful language;
 - (b) must not use offensive gestures or signs;
 - (c) must speak only in connection with the matter being debated; and
 - (d) must adhere to the rules of procedure established under this Bylaw and to the decisions of the Chair and the Board in connection with the rules and points of order.
 - (6) If a Member does not adhere to section 24(5) or the Chair considers the Member to be acting improperly, the Chair may order the Member to leave the Member's seat.
 - (7) A Member may speak to a question, or speak in reply, for no longer than fifteen (15) minutes unless the majority of the votes of the Board support a time extension.
 - (8) A Member may speak more than once in connection with the same question only if:
 - (a) every other Member has spoken, or has had the opportunity to speak; and
 - (b) if the Member has already spoken for fifteen (15) minutes, the Member who

wishes to speak a second time may request to do so by making a motion that must be approved by at least two-thirds of the votes cast by the Board.

- (9) (a) a Member may not speak for longer than a total time of fifteen (15) minutes unless the Member has done so in accordance with sections 24(7) and (8); and
- (b) a Member speaking for a second time under section 24(8) shall speak for a maximum of five (5) minutes only.
- (10) The conflict of interest guidelines (*disclosure of conflict and restrictions on participation*) shall be in accordance with section 100 of the *Community Charter*.

Voting

- 25. (1) Voting rules will be in accordance with the *Local Government Act*.
- (2) On any question where the numbers of votes, including the vote of the person presiding, are equal, the question is defeated.
- (3) Where a Member who is present when a vote is taken abstains from voting, that Member shall be deemed to have voted in the affirmative.
- (4) Whenever a vote of the Board is taken, after the vote is taken the Chair must then state the names of those Members voting in the negative, and the Corporate Officer must enter those names in the minutes.

PART 4 – COMMITTEES AND COMMISSIONS

Board Standing Committees

- 26. (1) The Chair may establish a Board Standing Committee as a regular permanent committee whose mandate will be in relation to a CRD service or potential service.
 - (2) The Chair shall appoint only Board Members to a Board Standing Committee with the following exceptions:
 - (a) Unless the authorizing legislation or Letters Patent for the Board Standing Committee defines its membership; and
 - (b) An elected representative and alternate from each of the Songhees Nation and the Esquimalt First Nation Councils may be appointed to a committee established for the purposes of the Core Area Liquid Waste Management Plan.
- (Bylaw No. 3999)*
- (3) The general duties of Board Standing Committees shall be as follows:
 - (a) To consider and report to the Board from time to time or whenever desired by the Board and as often as the interest of the CRD may require, on all matters referred to them by the Chair of the Board, or coming within their purview, and to recommend such action by the Board in relation thereto as they, the Committee, deem necessary or expedient.

- (b) To carry out the instructions of the Board expressed by resolution in regard to any matter referred by the Board to any Committee for immediate action thereon, but in such cases the instruction of the Board shall be specific and the Committee shall report its action in detail at the next regular or other meeting of the Board thereafter as specified in the instructions of the Board Advisory Committees.

Advisory Committees

- 27. (1) The Board, or Board Standing Committees, may establish an Advisory Committee to provide advice and recommendations to the Board, or to a Board Standing Committee, on matters determined to be within approved terms of reference or within a specific resolution of the Board.
- (2) Members of an Advisory Committee shall be appointed by the Board, a Board Standing Committee, or the appointments may be delegated by the Board to the Chair.
- (3) Persons who are not Members may be appointed to an Advisory Committee but each Advisory Committee should include at least one (1) Member of the Board.
- (4) The term of any person who is appointed to an Advisory Committee who is not a Member of the Board shall not exceed three (3) years.

Select Committees

- 28. (1) The Board may establish a Select Committee to consider or inquire into any matter dealing with a specific subject or issue referred to it by the Board and report its findings, opinions and recommendations to the Board, following its consideration and inquiry. Select Committees must have terms of reference approved by the Board.
- (2) The Select Committee will cease to exist once it has reported its findings, opinions and recommendations to the Board.
- (3) The Board may delegate to the Chair the establishment of a Select Committee and the appointment of its Members.

Commissions

- 29. (1) The Board may establish a Commission regarding a CRD service within the authorities delegated to it and as mandated by the Board by bylaw.

Electronic Participation at Commission Meetings

- 29.1 (1) A member of a Commission may participate in a regular or special meeting by means of electronic or other communication facilities that:
 - (a) enable the meeting's participants to hear, or watch and hear, each other;

- (b) except for a meeting that is closed to the public, enable the public to hear, or watch and hear, the member participating by electronic or other communication facilities.
- (2) The person presiding at the Commission meeting must not participate electronically.
- (3) A person participating in a Commission meeting electronically is deemed to be present at the meeting as though they were physically present.
- (4) The recording secretary shall record in the minutes the persons present including those participating electronically.
- (5) No more than one person at one time may participate electronically.
- (6) The person wishing to participate in a Commission meeting electronically must advise the Corporate Officer at least 24 hours in advance of the meeting;
- (7) If more than one person wishes to participate electronically at a Commission meeting, the Corporate Officer will by lot choose the person who is entitled to participate electronically.
- (8) Electronic participation will only be permitted where existing technical facilities at the location of the Commission meeting accommodate electronic participation.

(Bylaw No. 3951)

Attendance at Committee Meetings

- 30. Members of the Board who are not Members of a Committee may attend meetings of that Committee and may take part in any discussion or debate by permission of a majority of the Committee Members present but may not vote.

Committee Reports

- 31. A Standing or Select Committee of the Board may report to the Board at any regular meeting or shall report as required by the Board.

Quorum

- 32. The quorum in a Standing or Select Committee shall be a majority of the persons appointed to the Committee.

Voting at Meetings

- 33. (1) On a vote in a Committee each person shall have only one (1) vote.

- (2) (a) The Chair shall be a Member of all Committees and entitled to vote on all matters.
- (b) Despite section 33(2)(a) the Chair, when in attendance, may be counted as one Member for the purpose of constituting a quorum.

Operation

34. No Committee or Commission will operate outside of its expressed mandate or terms of reference without prior approval of the Board.

PART 5 – COMMITTEE OF THE WHOLE

Procedures for COW Meetings

35. (1) The Board may resolve to sit as a COW at any time.
- (2) The Chair may appoint another Member to preside over the COW who shall maintain order therein and report the proceedings thereof to the Board.
- (3) The rules of the Board shall be observed in COW as far as may be applicable. Motions shall be seconded and the names of Members shall not be recorded in case of a division. Divisions in COW shall be decided by a show of hands. A motion in COW to rise without reporting, or that the Chair of the Committee do leave the Chair, shall always be in order and shall take precedence over any other motion. A motion to rise without reporting, if affirmed shall be considered as disposing of the matter before the Committee in the negative.
- (4) When all matters referred to the COW have been considered, a motion to rise and report shall be adopted. The Committee may report progress and ask leave to sit again if the matter before it has not been disposed of. On the Committee rising, the Chair shall report to the Board and an adoption of the report shall be moved.
- (5) Discussion in COW shall be strictly relevant to the item or clause under consideration.

PART 6 – BYLAWS

36. (1) Bylaws shall be passed by the following stages:
 - (a) Introduction and first reading shall be decided by the motion "that Bylaw No. ____ be introduced and read a first time". The question shall be decided without amendment or debate.
 - (b) Second Reading - Debate on second reading shall be limited to the general principle of the bylaw.
 - (c) Third Reading - A bylaw may be amended at third reading and passed upon the motion "that Bylaw No. ____ (as amended or as presented) be read a third time".

(d) Despite sections 36(1)(a), (b) and (c) every proposed bylaw may be introduced and given first, second, and third readings at the same meeting by one motion for all three readings.

(e) Adoption - Not less than one clear day after third reading, the bylaw shall be adopted upon the motion "that Bylaw No. ____ be adopted", unless the Board adopts the bylaw in accordance with subsection (2) and section 228 of the *Local Government Act*.

(2) A bylaw that does not require approval, consent or assent under the *Local Government Act* or any other Act before it is adopted may be adopted at the same meeting at which it passes third reading, so long as the motion for adoption receives at least two thirds of the votes cast.

(3) A copy of every bylaw shall be endorsed by the Corporate Officer with a record of the stages through which it has proceeded and shall be kept among the records of the Board. A copy of every adopted bylaw signed, sealed and where necessary bearing evidence of registration by the Inspector of Municipalities shall be kept with the records of the Board.

PART 7 – RESOLUTIONS

37. A resolution may be introduced at a Board meeting only if a written copy is given to each Member before consideration unless the Board waives this requirement.

PART 8 – GENERAL

38. The rules of the Board shall be observed in proceedings of the Capital Regional Hospital District Board, and Standing and Select Committees of the Board as far as may be applicable.

39. The following bylaw is repealed: Bylaw No. 3708, "Capital Regional District Board Procedures Bylaw, 2010", and any amendments thereto.

40. This Bylaw may be cited as "Capital Regional District Board Procedures Bylaw, 2012".

READ A FIRST TIME THIS	__ th	day of	_____	201_
READ A SECOND TIME THIS	__ th	day of	_____	201_
READ A THIRD TIME THIS	__ th	day of	_____	201_
ADOPTED THIS	__ th	day of	_____	201_

CHAIR

CORPORATE OFFICER

Appendix 3

CRD Board Procedures Bylaw Update

Proposed Consent Agenda Process

