

**Meeting Minutes
Committee of the Whole**

Wednesday, June 29, 2016

11:05 AM

6th Floor Boardroom

PRESENT

DIRECTORS: B. Desjardins (Chair), D. Howe (Vice Chair), M. Alto, R. Atwell, D. Blackwell, S. Brice, J. Brownoff, C. Coleman (for L. Helps), V. Derman, A. Finall, B. Gramigna (for J. Ranns), C. Hamilton, M. Hicks, N. Jensen, R. Kasper, W. McIntyre, C. Plant, S. Price, D. Screech, L. Seaton, K. Williams, R. Windsor and G. Young

STAFF: R. Lapham, Chief Administrative Officer; K. Lorette, General Manager, Planning and Protective Services; B. Reems, Corporate Officer, and N. More, Committee Clerk (Recorder)

ALSO PRESENT: G. Abbot, B. De Faye and D. Wall of Circle Square Solutions

ABSENT: Director B. Isitt

The meeting was called to order at 11:06 a.m.

MORNING SESSION 11:06 AM

1. Approval of Agenda

MOVED by Director Hamilton, **SECONDED** by Director Alto,
That the agenda be approved as circulated.
CARRIED

2. Adoption of Minutes

2.1. [16-754](#) Minutes of Committee of the Whole Meeting of February 3, 2016

MOVED by Director Hamilton, **SECONDED** by Director Alto,
That the minutes of the meeting of February 3, 2016 be adopted as circulated.
CARRIED

3. Chair's Remarks

Chair Desjardins remarked that the voting for all items on the Committee of the Whole agenda would be non-weighted, all.

4. Presentations/Delegations

4.1. Presentations

4.1.1. [16-753](#) Capital Integrated Services and Governance Initiative

G. Abbot, B. De Faye and D. Wall provided information on the Capital Integrated Services and Governance Initiative, with the aid of presentation slides, and invited the Committee's remarks. The Committee discussion included the following points:

- request that the Initiative include the three Electoral Areas in the study, consultations and report
- impact on the Salt Spring Island incorporation study
- cost of the Initiative
- number of meetings and timeline for completing the report
- knowledge of a report by Dr. Bish, Fraser Institute
- how to find joint efficiencies of shared and independent police or fire services
- framework for regional services that respects sub-regional efficiencies
- making clear the stakeholder and public engagement realms of the project
- services provided by the CRD, integration with municipal services, CRD role in shared services
- relationship with the Province vis a vis the Regional Growth Strategy (RGS)
- RGS alignment with the Treaty process and the nine First Nations of the region
- mechanism for removing from a service or resolving disputes without delay
- the need for Provincial funding when services are given to, or demanded of, the regional district by the Province
- public recognition of Provincial role in service expansion by the CRD
- transportation as a function, and innovation in participation model
- bylaw enforcement service, and innovation in participation model
- handling Board decisions and municipal dissent
- fair allocation of seats around the Board
- clarity of the role of the Province
- efficiency and effectiveness in day-to-day delivery of services
- check-in on accomplishment of sustainability goals during RGS arbitration
- issues involved in taking on a transportation authority, especially at the service delivery level

Directors Alto and Coleman left the meeting at 12:03 p.m.

The Committee discussion continued, including the following points:

- examination of the 200+ services provided by the CRD
- acknowledgement of over 150 types of services integrated with municipalities in some form, with municipal CAOs and CRD staff working together
- the Initiative could bring value to the region with an overall plan for moving forward together, addressing these questions: what services would benefit by integration and which ones would not, what would be the parameters or principles of municipalities looking for the synergies, and what would a model memorandum of understanding look like?
- positives in the current system of establishing and delivering services

Chair Desjardins thanked the members of the Initiative for attending and hearing the CRD perspective.

RECESS

MOVED by Director Kasper, **SECONDED** by Director Brice,
That the Committee go into recess at 12:07 p.m. until 1:30 p.m.
CARRIED

AFTERNOON SESSION 2:26 PM

The afternoon session scheduled for 1:30 p.m. was delayed due to a closed session of the Capital Regional District Board. As a result, the afternoon session convened at 2:26 p.m., with the following in attendance:

PRESENT

DIRECTORS: B. Desjardins (Chair), M. Alto, R. Atwell, D. Blackwell, S. Brice, J. Brownoff, L. Helps, V. Derman, A. Finall, B. Gramigna (for J. Ranns), C. Hamilton, M. Hicks, N. Jensen, R. Kasper, C. Plant, S. Price, D. Screech (2:27), L. Seaton, K. Williams, R. Windsor and G. Young
STAFF: R. Lapham, Chief Administrative Officer; K. Lorette, General Manager, Planning and Protective Services; T. Robbins, General Manager, Integrated Water Services; S. Bagh, Senior Manager, Regional and Strategic Planning; E. Sinclair, Planner, Regional & Strategic Planning; B. Reems, Corporate Officer, and N. More, Committee Clerk (Recorder)
ABSENT: Directors D. Howe, B. Isitt and W. McIntyre

4.2. Delegations

- 4.2.1. 16-783** Delegation: Vicky Husband, Consortium on Regional Sustainability, re item 5.1

Vicky Husband was concerned about water servicing, growth management, Rural Resource Lands, and transportation. The delegation provided a written submission, on file at Legislative and Information Services.

This Delegation was presented.

- 4.2.2. 16-785** Delegation: Ray Zimmerman, Sea to Sea Greenbelt Society, re item 5.1

This Delegation was withdrawn.

5. Committee Business

- 5.1. [16-749](#)** Draft 2016 Regional Growth Strategy Informal Referral Input

K. Lorette provided highlights of the report. Staff distributed a hand-out called "Draft 2016 RGS Informal Referral Input: Decision Points + Next Steps", summarizing points made in the staff report. S. Bagh spoke to the hand-out, including information on the differences between Alternatives 1 and 2 on water servicing. The Committee discussed the following points:

- water supply
- OCP consistency
- regional context statements
- CRD role in public hearings
- climate change
- growth management and land development controls
- regional sustainability
- dispute resolution if the RGS does not receive unanimous approval

Director Hicks provided a hand-out listing information on population density for CRD municipalities and the Juan de Fuca Electoral Area. The Committee

discussed the following points:

- land mass and population growth in the Juan de Fuca Electoral Area
- the procedure for electoral areas compared to municipalities when adding properties to the water service
- newly serviced property owners costs and late-comer agreements
- ability for service in areas with containment boundaries and rural areas

**MOVED by Director Hamilton, SECONDED by Director Plant,
That the recommendation to the Capital Regional District Board on the RGS draft
include c) water servicing criteria (Alternative 1 in Appendix D).**

CARRIED

The Committee discussed transportation and regional sustainability.

Director Hicks left the meeting at 3:25 p.m.

The Committee discussed climate change in relation to the Regional Growth Strategy.

Directors Blackwell, Seaton and Windsor left the meeting at 3:30 p.m.

**MOVED by Director Derman, SECONDED by Director Alto,
That it be recommended to the Capital Regional District Board:
That in the Regional Growth Strategy, climate change take the same kind of
position that had been decided to include in the draft Regional Sustainability
Strategy.**

CARRIED

The Committee discussed Appendix F and the action-oriented items that were in the draft Regional Sustainability Strategy.

Directors Blackwell, Seaton and Windsor returned to the meeting at 3:32 p.m.

The Committee discussed the Roundtable on the Environment recommendations regarding an energy strategy.

Director Hicks returned to the meeting at 3:33 p.m.

**MOVED by Director Windsor, SECONDED by Director Plant,
That it be recommended to the Capital Regional District Board:
That the input from municipal Councils and the Juan de Fuca Land Use
Committee on the Regional Growth Strategy (RGS) informal referral (Appendix A)
be received and staff be directed to advance to the Capital Regional District
Board a revised version of the March 9, 2016, RGS draft that incorporates:**

- a) a section on agriculture (Appendix B);
- b) a section describing municipalities (Appendix C);
- c) water servicing criteria (Alternative 1 in Appendix D);
- d) edits to improve the clarity and comprehensiveness of the RGS document (Appendix E); and
- e) additional policy provisions to ensure all policy that was covered in the Regional Sustainability Strategy is covered in the draft RGS (Appendix F).

CARRIED

6. New Business

There was none.

7. Motion to Report to Board

7.1. [16-776](#) Motion to Report to the Board

MOVED by Director Plant, **SECONDED** by Director Hamilton,
That the Committee of the Whole report to the Capital Regional District Board at
the special meeting immediately following this meeting regarding Item 5.1.
CARRIED

8. Adjournment

MOVED by Director Hamilton, **SECONDED** by Director Helps,
That the meeting be adjourned at 3:37 p.m.
CARRIED

CHAIR

CERTIFIED CORRECT:

CORPORATE OFFICER