



Making a difference...together

**Capital Regional District Board sitting as  
COMMITTEE OF THE WHOLE**  
**Notice of a Meeting on Wednesday, July 3, 2013 at 9:30 am**  
**Board Room, 6<sup>th</sup> Floor, 625 Fisgard Street, Victoria, BC**

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**AGENDA**

1. Approval of the Agenda
2. Adoption of Minutes of June 5, 2013
3. Motion to Close the Meeting
  - *That the Committee of the Whole close the meeting in accordance with the Community Charter, Part 4, Division 3, 90 (2) (b) the consideration of information received and held in confidence relating to negotiations between the regional district and a provincial government or the federal government or both, or between a provincial government or the federal government or both and a third party (Item 3).*
4. New Business
5. Motion to Report to CRD Board
6. Adjournment



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**Minutes of a Meeting of the Capital Regional District Board  
Sitting as Committee of the Whole  
Held Wednesday, June 5, 2013, in the Board Room, 625 Fisgard Street, Victoria, BC**

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**PRESENT: Directors:** A. Bryson (Chair), D. Blackwell (Vice Chair), M. Alto, S. Brice (1:34 pm), T. Daly, L. Helps (for B. Isitt), V. Derman, B. Desjardins, D. Howe, M. Hicks, N. Jensen, P. Lake (for W. McIntyre), F. Leonard, M. Loveless (for L. Cross), P. Madoff (for D. Fortin), J. Mendum (1:36 pm), W. Milne, D. Murdock (for J. Brownoff), J. Ranns, D. Screech (for G. Hill), L. Seaton, L. Wergeland and G. Young  
**Staff:** B. Lapham, Chief Administrative Officer; J. Hull, Interim Program Director, Core Area Wastewater Treatment Program; L. Hutcheson, General Manager, Parks and Environmental Services; M. Misk-Evans, Acting General Manager, Planning and Protective Services; T. Robbins, General Manager, Integrated Water Services; A. Orr, Senior Manager, Corporate Communications; R. Sharma, Senior Manager, Financial Services; S. Santarossa, Corporate Officer, and S. Norton, Deputy Corporate Officer (Recorder)

**ABSENT: Director:** C. Hamilton

The Chair called the meeting to order at 1:30 pm.

**1. Approval of the Agenda**

**MOVED** by Director Blackwell, **SECONDED** by Director Alto,  
That the agenda and supplementary agenda be approved.

**CARRIED**

**MOVED** by Director Alto, **SECONDED** by Director Desjardins,  
That the late request to speak from Philippe Lucas be approved.

**CARRIED UNANIMOUSLY**

Director Brice entered the meeting at 1:34 pm.

**2. Adoption of Minutes of January 23, 2013 and February 13, 2013**

**MOVED** by Director Blackwell, **SECONDED** by Director Alto,  
That the minutes of the meeting of January 23, 2013 be adopted.

**CARRIED**

**MOVED** by Director Blackwell, **SECONDED** by Director Alto,  
That the minutes of the meeting of February 13, 2013 be adopted with the following amendment: add the following to the end of the first sentence of the third paragraph after the words 'First Nations': Recommendation 6 - Initiate a proactive approach by the Board to build and foster relationships with First Nations, building on the outreach meetings between the Board Chair and First Nations held in 2012 initiating the Regional Sustainability Strategy; Recommendation 7 - Establish an effective and coordinated

internal strategy at staff level to build relationships and engage with First Nations on service delivery.

**CARRIED**

### 3. Presentations/Delegations

Chair Bryson advised that as there were more than six speakers to speak to Item 6, he intended to allow a maximum of three minutes for each delegation as permitted by the CRD Board Procedures Bylaw No. 3823.

**MOVED** by Director Desjardins, **SECONDED** by Alternate Director Helps,  
That each delegation be allowed to speak for a maximum of five minutes.

**CARRIED**  
**Blackwell OPPOSED**

Director Mendum entered the meeting at 1:36 pm.

1. Bryan Gilbert, re item 6 – spoke against land-based sewage treatment, noting opposition for the project by environmental groups, scientists, and candidates in 2013 provincial elections. He expressed the need for any plans to include how to adapt to climate change. The delegation provided speaking notes which are on file at Legislative Services.
2. Diane Carr, Victoria West Community Assoc., re item 6 – spoke against the inclusion of the Viewfield Road site as one of two proposed sites for a biosolids facility for the Core Area Wastewater Treatment Program because of its proximity to residences and schools and the potential hazards.
3. Justine Semmens, re item 6 - spoke against the economic and social analysis, and the eventual inclusion, of the Viewfield Road site as one of two proposed sites for a biosolids facility for the Core Area Wastewater Treatment Program. The delegation provided speaking notes which are on file at Legislative Services.
4. Filippo Ferri, re item 6 – spoke against the Triple Bottom Line (TBL) analysis of the Viewfield Road site compared to Hartland landfill as a proposed site for a biosolids facility for the Core Area Wastewater Treatment Program. He noted the safety and environmental risks associated with putting such a facility close to a residential neighbourhood. The delegation provided speaking notes which are on file at Legislative Services.
5. Warren Walsh, re item 6 – spoke against the Viewfield Road site as one of two proposed sites for a biosolids facility for the Core Area Wastewater Treatment Program. He referenced the TBL analysis carried out for the CRD in 2010 for the Viewfield Road site and provided his own calculation which reduced the Social score for this site. The delegation provided speaking notes which are on file at Legislative Services.

6. Richard Atwell, re item 6 – spoke in favour of continuing the ban on the land application of biosolids. He provided a background on the development of the term 'biosolids' in the United States by industry and regulators. The delegation provided speaking notes which are on file at Legislative Services.
7. Philippe Lucas, Victoria Downtown Public Market Society, re item 6 – spoke in favour of continuing the ban on the land application of biosolids. He noted that the market for crops or animals raised on land applied with biosolids is facing restrictions by the food industry and jurisdictions, and there is public controversy and liability associated with this practice.

#### 4. **Committee of the Whole Terms of Reference and Guidelines**

**MOVED** by Director Young, **SECONDED** by Director Blackwell,

That the Committee of the Whole recommend to the Capital Regional District Board:

- 1) That the terms of reference for the Committee of the Whole be approved; and
- 2) That the terms of reference for the standing committees be amended as follows:

“At the request of the committee chair and with the consent of the Board Chair, items that fall within the mandate of one or more committees or are regional in nature, may be considered by the Committee of the Whole.”

**CARRIED**

#### 5. **Webstreaming of Board and Committee Meetings**

**MOVED** by Director Alto, **SECONDED** by Alternate Director Madoff,

That the Committee of the Whole recommend to the Capital Regional District Board:

That staff proceed with the implementation of webstreaming of Board, Committee of the Whole and Board standing committee meetings according to the policy attached to the staff report (Attachment 1).

**CARRIED**

#### 6. **Liquid Waste Management Plans—Sludge and Biosolids Management**

**MOVED** by Director Blackwell, **SECONDED** by Director Hicks,

That the Committee of the Whole recommend to the Capital Regional District Board:

That staff be directed to bring forward a report outlining the economic, social and environmental implications for both the core area liquid waste management program and other regional impacts to the Board for reconsideration of the sludge and biosolids management policy for the region.

On the motion, discussion ensued regarding: the health and environmental risks associated with the land application of biosolids, especially to food crops; the process that led to the adoption of the policy to ban the application of biosolids to land; and what was the need to reconsider the policy at this time. It was pointed out that the recommendation was to ask staff for more information.

**MOVED** by Alternate Director Madoff, **SECONDED** by Director Alto,  
That the motion be amended to add the following after the word 'region': *with the exception of land application of biosolids on food cropland.*

The question on the amendment was called. **DEFEATED**  
**Blackwell, Brice, Bryson, Daly, Desjardins, Helps, Howe, Jensen, Leonard, Loveless, Mendum, Screech, Seaton, Wergeland** **OPPOSED**

The question on the main motion was called, as follows:  
**MOVED** by Director Blackwell, **SECONDED** by Director Hicks,  
That the Committee of the Whole recommend to the Capital Regional District Board:  
That staff be directed to bring forward a report outlining the economic, social and environmental implications for both the core area liquid waste management program and other regional impacts to the Board for reconsideration of the sludge and biosolids management policy for the region.

**Alto, Derman, Desjardins, Helps, Madoff, Mendum, Ranns** **CARRIED**  
**OPPOSED**

Directors Alto, Blackwell Desjardins and Murdock left the meeting at 3:15 pm.  
Alternate Director L. Hundleby entered the meeting at 3:16 pm for Director Desjardins.

#### 7. Forum of Councils Update

**MOVED** by Director Jensen, **SECONDED** by Director Brice,  
That the Committee of the Whole recommend to the Capital Regional District Board:  
1) That the preliminary Forum report on the Regional Transportation Council of Councils Forum be received for information; and  
2) That staff be directed to distribute the final Forum report to participants.

**CARRIED**

Director Blackwell returned to the meeting at 3:18 pm.

#### 8. New Business

**MOVED** by Director Milne, **SECONDED** by Director Brice,  
That the Committee of the Whole report to the Capital Regional District Board at the next regular meeting on items 4, 5, 6 and 7.

**CARRIED**

#### 9. Motion to Close the Meeting

**MOVED** by Director Brice, **SECONDED** by Director Blackwell,  
That the Committee close the meeting in accordance with the Community Charter, Part 4, Division 3, 90(1) (e) the acquisition, disposition or expropriation of land or improvements, if the regional district considers that disclosure could reasonably be expected to harm the interests of the district.

**CARRIED**

10. **Adjournment**

**MOVED** by Director Brice, **SECONDED** by Director Blackwell,  
That the meeting be adjourned at 3:18 pm.

**CARRIED**

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**CHAIR**

**CERTIFIED CORRECT:**

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**CORPORATE OFFICER**