

Capital Regional District

625 Fisgard St., Victoria, BC V8W 1R7

Notice of Meeting and Meeting Agenda Capital Regional Hospital District Board

Wednesday, October 28, 2020

12:10 PM

6th Floor Boardroom 625 Fisgard Street Victoria, BC

Special Meeting - Following Committee of the Whole

The Capital Regional District strives to be a place where inclusion is paramount and all people are treated with dignity. We pledge to make our meetings a place where all feel welcome and respected.

- 1. TERRITORIAL ACKNOWLEDGEMENT
- 2. APPROVAL OF THE AGENDA
- 3. PRESENTATIONS/DELEGATIONS
- 4. SPECIAL MEETING MATTERS

4.1. 20-677 Capital Regional Hospital District 2021-2030 Ten Year Capital Plan

Recommendation: That the 2021-2030 Capital Regional Hospital District Capital Plan be approved as

submitted.

(WA)

Attachments: Staff Report: CRHD 2021-2030 Ten Year Capital Plan

Appendix A: 2021-2030 CRHD Capital Plan

Appendix B: 2021-2030 Capital Plan Debt Servicing Graph

Appendix C: Debt Servicing Imapct of 10-Year Capital Plan (2021-2030)

4.2. 20-562 2021 Capital Regional Hospital District Provisional Budget

Recommendation: That the 2021 Capital Regional Hospital District Provisional Budget be approved as

submitted.

(WA)

<u>Attachments:</u> Staff Report: 2021 CRHD Provisional Budget

Presentation: 2021 CRHD Provisional Budget
Appendix A: 2021 CRHD Provisional Budget

Appendix B: 2021-2025 CRHD Future Budget Projections

Appendix C: 2021 CRHD Capital Expenditures

Appendix D: 2021-2025 CRHD Reserve Schedule

5. MOTION TO CLOSE THE MEETING

6. RISE AND REPORT

7. ADJOURNMENT

Votinq Key:

NWA - Non-weighted vote of all Directors

NWP - Non-weighted vote of participants (as listed)

WA - Weighted vote of all Directors

WP - Weighted vote of participants (as listed)



REPORT TO THE CAPITAL REGIONAL HOSPITAL DISTRICT BOARD MEETING OF WEDNESDAY, OCTOBER 28, 2020

SUBJECT Capital Regional Hospital District 2021-2030 Ten Year Capital Plan

ISSUE SUMMARY

Approval of the Capital Regional Hospital District (CRHD) 2021-2030 Ten Year Capital Plan.

BACKGROUND

The 2021-2030 CRHD Capital Plan (Appendix A) is derived from Island Health's healthcare capital priorities and represents the CRHD's ongoing capital commitments, anticipated new capital expenditures and the financial implications for the CRHD's requisition and future property tax changes.

In preparation for annual updates to the Capital Plan, CRHD staff monitors throughout the year the CRHD's capital contribution to ongoing projects and reviews with Island Health staff, planned new capital projects. Some modifications to the previous year's plan may occur based on the ongoing review of emerging Island Health patient-focused priorities.

Key changes to the 2021-2030 Major Capital projects list (greater than \$2 million (M)) from the 2020 Capital Plan include:

Three new planned major projects for 2021:

- Greater Victoria Urgent and Primary Care (South Island) The total estimated cost for this project is \$3M.
- Greater Victoria Urgent and Primary Care (Esquimalt) The total estimated cost for this project is \$2M.
- Electronic Health Record (South Island) The total estimated cost for this project is \$25M.

New possible projects added to the 2021-2030 Capital Plan:

- Child Youth Mental Health (VGH) The total estimated cost for this project is \$5M and the
 project was previously identified in year 2023. The Hospital Foundation may provide some
 funding for the project.
- Greater Victoria Long Term Care (50 beds) The total estimated cost for this project is \$25M.

In addition, the Victoria Urgent and Primary Care Centre, with a total estimated project cost of \$5M, was expected to be fully financed in 2020, however CRHD's share of the total project cost of \$2.5M (\$0.75M) has been extended to 2021. The Lady Minto Emergency Room Upgrade project has been moved from 2020 to 2021 and the total project cost increased from \$4.8M to \$10M. The project will be cost shared with the Hospital Foundation and Island Health has guaranteed operating funding.

<u>ALTERNATIVES</u>

Alternative 1

That the 2021-2030 Capital Regional Hospital District Capital Plan be approved as submitted.

Alternative 2

That staff be directed to provide additional information based on Board direction.

FINANCIAL IMPLICATIONS

The Island Health projects listed in 2021 are at the planned stage and have not yet been approved. Alternative 1 reflects the CRHD's continued commitment to fund Major Projects and Minor Capital Projects, as well as healthcare equipment. Major Capital Projects are currently cost shared on a 30% basis. The total CRHD estimated cash flow for 2021 to 2030 is \$261M.

The Capital Plan continues to be a significant driver in debt levels and the overall CRHD requisition. Appendix B illustrates the existing and estimated debt service implications of the 2021-2030 Ten Year Capital Plan and identifies Summit debt servicing costs which are recovered from Island Health through lease payments. Appendix C summarizes the requisition impact based on average assessed residential value.

The Capital Plan will have to be amended to include any new project requests. Pursuant to Board's direction, any new project requests will have to be accommodated within the approved 10-year funding envelope. The cash flow will have to be amended accordingly to ensure the overall 10-year funding envelope remains unchanged.

CONCLUSION

Staff continues to work in collaboration with Island Health to refine capital plans to best serve the needs of the region. The Capital Plan presents an accurate reflection of cash flow to complete ongoing (CRHD Board previously approved) projects and estimated cash flow for new projects to be approved in the future.

The proposed 2021-2030 Capital Plan includes projects Island Health may implement in future years within the region; it portrays a partial road map for future anticipated healthcare capital projects and respective cash flows. The proposed Capital Plan is the best indication at this time of Island Health and CRHD's long-term healthcare capital requirements within the region. The proposed 2021 CRHD Provisional Budget incorporates the financial implications of the 2021-2030 Capital Plan.

RECOMMENDATION

That the 2021-2030 Capital Regional Hospital District Capital Plan be approved as submitted.

Submitted by:	Michael Barnes, MPP, Senior Manager, Health and Capital Planning Strategies				
Concurrence:	evin Lorette, P.Eng., MBA, General Manager, Planning & Protective Services				
Concurrence:	Nelson Chan, MBA, CPA, CMA, Chief Financial Officer				
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer				

Attachments

Appendix A: 2021-2030 CRHD Capital Plan

Appendix B: 2021-2030 Capital Plan Debt Servicing Graph

Appendix C: Debt Servicing Impact of 10-Year Capital Plan (2021-2030)

	CAPITAL REGIONAL HOSPITAL DIS For Years 2021 to 2030 at August 10		CAPITAL PLAN													APPENDIX A			Page 1 of 1
Project Type / Status	Project Description	Year	Facility / Site	CRHD Share (%)	CRHD Share Total Project (\$)	Debt Term (Yrs)	Total Project Budget (\$)	Completed to Date (\$)	Total Project Remaining Balance (\$)	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Major Project - Planned	Victoria Urgent and Primary Care Centre	2020	Greater Victoria	30%	1,500,000	5	5,000,000		5,000,000	2,500,000									-
Major Project - Planned	Greater Victoria Urgent Care/Primary Care	2021	Greater Victoria	30%	900,000	5	3,000,000	-	3,000,000	3,000,000				-					
Major Project - Planned	Greater Victoria Urgent Care/Primary Care	2021	Esquimalt	30%	600,000	5	2,000,000		2,000,000	2,000,000					-			_	-
Major Project - Planned	Electronic Health Record	2021	South Island	30%	7,500,000	15	25,000,000		25,000,000	750,000	5,000,000	5,000,000	5,000,000	5,000,000	4,250,000				
Major Project - Possible	Emergency Department ²	2021	Lady Minto	30%	3,000,000	10	10,000,000	-	10,000,000	750,000	4,500,000	4,750,000	-		-	-	-	-	-
Major Project - Possible	High Acuity Unit	2021	Roval Jubilee Hospital	30%	3.600.000	10	12.000.000		12.000.000	750.000	4.500.000	4.750.000	2.000.000		-			_	-
Major Project - Possible	Child Youth Mental Health ²	2021	Victoria General Hospital	30%	1.500.000	5	5.000.000		5.000.000	100.000	3.000.000		1.900.000						
Major Project - Possible	New Long Term Care (50 beds)	2021	Greater Victoria	30%	7,500,000	15	25,000,000		25,000,000	350,000	8,500,000	10,000,000	5,000,000	1,150,000					
Major Project - Possible	Rehabilitation Center Phase 1 ²	2022	Gorge Road Hospital	30%	1,200,000	5	4,000,000		4,000,000	-	2,000,000	2,000,000			-			_	-
Major Project - Possible	Energy Centre Replacement	2022	Saanich Peninsula Hospital	30%	2,400,000	10	8,000,000		8,000,000	-	1,000,000	3,000,000	3,000,000	1,000,000					
Major Project - Possible	Residential Care Upgrade & Replacement Projects	2022	South Island	30%	45,000,000	15	150,000,000	-	150,000,000	-	10,000,000	30,000,000	30,000,000	30,000,000	30,000,000	20,000,000	-	-	-
Major Project - Possible	Routine Capital Investment Project(s)	2022	Roval Jubilee Hospital	30%	12.000.000	15	40.000.000	9.780.000	30.220.000	-	1.000.000	1.000.000	100.000	3.120.000	5.000.000	5.000.000	5.000.000	5.000.000	5.000.000
Major Project - Possible	Routine Capital Investment Project(s)	2022	Victoria General Hospital	30%	12.000.000	15	40.000.000	880.000	39.120.000	-	1.000.000	5.000.000	5.000.000	3.120.000	5.000.000	5.000.000	5.000.000	5.000.000	5.000.000
Major Project - Possible	High Acuity Unit	2023	Victoria General Hospital	30%	4.800.000	15	16.000.000		16.000.000	-		2.500.000	6.000.000	6.000.000	1.500.000			_	-
Major Project - Possible	Rehabilitation Center Phase 2 ²	2023	Gorge Road Hospital	30%	3.900.000	15	13.000.000		13.000.000	-		1.000.000	5.000.000	6.000.000	1.000.000			_	-
Major Project - Possible	Mount Tolmie Redevelopment	2023	Mount Tolmie	30%	2,160,000	10	7,200,000		7,200,000	-		200,000	3,000,000	3,000,000	1,000,000	-		-	-
Major Project - Possible	VGH Intensive Care Unit Renovation	2024	Victoria General Hospital	30%	1,500,000	5	5,000,000		5,000,000	-			2,500,000	2,500,000					
Major Project - Possible	Multidisciplinary Pain Clinic	2024	Royal Jubilee Hospital	30%	900,000	5	3,000,000		3,000,000	-			1,500,000	1,500,000	-			_	-
Major Project - Possible	Energy Centre Replacement	2024	Victoria General Hospital	30%	5,505,000	15	18,350,000		18,350,000	-			1,000,000	6,000,000	6,000,000	5,250,000	100,000		
Major Project - Possible	Peninsula Primary Care Centre ²	2024	Saanich Peninsula Hospital	30%	900.000	5	3.000.000		3.000.000	-			1.500.000	1.500.000					
Major Project - Possible	SPH Acute Core Renovation ²	2024	Victoria General Hospital	30%	1.500.000	5	5.000.000		5.000.000	-			2.500.000	2.500.000					
Major Project - Possible	VGH Pediatric Intensive Care Unit - New	2025	Victoria General Hospital	30%	1,500,000	5	5,000,000		5,000,000	-				500,000	2,000,000	2,000,000	500,000	-	-
Major Project - Possible	Medical Device Reprocessing Department	2025	Victoria General Hospital	30%	990,000	5	3,300,000		3,300,000	-				330,000	1,650,000	1,320,000		-	-
Major Project - Possible	10G Fibre Expansion (IMIT)	2025	Royal Jubilee Hospital	30%	900,000	5	3,000,000		3,000,000	-				1,500,000	1,500,000	-		-	-
Major Project - Possible	Pre-admission Clinic Consolidation (RJH&VGH) Begbie Hall Decant/Eric Martin Pavilion Asbestos	2027	Royal Jubilee Hospital	30%	600,000	5	2,000,000		2,000,000	-					-	1,000,000	1,000,000	-	-
Major Project - Possible	Abatement Abatement Abatement	2028	Royal Jubilee Hospital	30%	1,470,000	5	4,900,000		4,900,000	-					-		2,450,000	2,450,000	-
Major Project - Possible	VGH Operating Room Upgrade	2028	Victoria General Hospital	30%	1,500,000	5	5.000.000		5.000.000			-	-		-	-	2,500,000	2,500,000	
Major Project - Possible	Child Youth and Family Services Redevelopment	2028	Victoria General Hospital	30%	12.600.000	15	42.000.000		42.000.000			-	-		-	-	21.000.000	21.000.000	
Major Project - Possible	Pembroke Mental Health Substance Use Center ³	2029	Victoria Health Unit	30%	1,500,000	5	5,000,000		5,000,000	-		-	-	-	-	-	-	2,500,000	2,500,000
ISLAND HEALTH TOTAL*					149,171,196		493,800,491	23,692,489	470,108,002	10,200,000	40,500,000	69,200,000	75,000,000	74,720,000	58,900,000	39,570,000	37,550,000	38,450,000	12,500,000
				1															==
	Minor Capital Projects Current Budget Year - 40% CRHD Share (\$3.75M expensed)																		
Minor Project - Requested	Minor Capital Projects Future Budget Years - 40%		Various	40%	3,750,000	N/A	9,375,000		9,375,000	9,375,000	-	-	-	-		-	-		
Minor Project - Anticipated	CRHD Share (\$3.75M expensed)		Various	40%	33,750,000	N/A	84,375,000		84,375,000	-	9,375,000	9,375,000	9,375,000	9,375,000	9,375,000	9,375,000	9,375,000	9,375,000	9,375,000
	CRHD Section 20 Equipment Grants - 100% CRHD Share expensed annually																	ļ	
Minor Equipment Grants			Various	100%	29,550,000	N/A	29,550,000	-	29,550,000	2,955,000	2,955,000	2,955,000	2,955,000	2,955,000	2,955,000	2,955,000	2,955,000	2,955,000	2,955,000
Non-Traditional Project	Non-Traditional Projects Grants - 100% CRHD Share (Suspended 2015-2024) - expensed annually		Various	100%	6,000,000	N/A	6,000,000		6,000,000	-		-		1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
																		ļ	
CRHD Project	Hillside/Kings Licensed Residential Care Facility	2022	950 Kinas Rd.	100%	15.000.000	15	15.000.000	-	15.000.000	-	500.000	2.500.000	6.000.000	6.000.000	-	-	-	-	
CRHD Project	Regional Housing First Program (RHFP) Health Projects Contribution - \$10M contribution from reserve	2021	TBD	100%	10.000.000	N/A	10.000.000		10.000.000	10.000.000	-	-	-	-	-	-	-		-
CRHD Project	Land Acquisition/Residential Care Facility - \$6M funded from land development reserve and \$4M long-term debt Oak Bay Lodge - \$5M (2021) financed over 5 years, \$5M	2021	TBD	100%	10.000.000	5	10.000.000	-	10.000.000	10.000.000				-		-	-	_	_
	(2022) no impact to debt servicing (capital plan under					٦										٦	٦	7	, 7
CRHD Project	development)	2021	Oak Bay Lodge	100%	10,000,000	5	10,000,000	-	10,000,000	 5,000,000	5,000,000	-	-	-	-	-	-		
CRHD TOTAL					118,050,000		174,300,000	-	174,300,000	37,330,000	17,830,000	14,830,000	18,330,000	19,330,000	13,330,000	13,330,000	13,330,000	13,330,000	13,330,000
PROJECT TOTAL - before inflation					267,221,196		668,100,491	23,692,489	644,408,002	47,530,000	58,330,000	84,030,000	93,330,000	94,050,000	72,230,000	52,900,000	50,880,000	51,780,000	25,830,000
Inflation	2.00%	- excluding	approved/pending Capital Bylaws						7,441,800	-	300,000	894,000	1,222,000	1,371,400	1,093,000	791,400	751,000	769,000	250,000
PROJECT TOTAL - including inflation									651,849,802	47,530,000	58,630,000	84,924,000	94,552,000	95,421,400	73,323,000	53,691,400	51,631,000	52,549,000	26,080,000
	ATED ANNUAL CAPITAL CASH FLOW								260,986,540	34,765,000	21,232,000	30,233,200	35,571,600	36,532,420	25,702,900	19,813,420	19,195,300	26,410,700	11,530,000
·			·																

*The Island Health projects listed in 2021 are at the planned stage and have not yet been approved

General Notes

Trules for debt borrowing period (amortization) are based on total project cost: \$2-5M 5yrs; \$5-12.5M 10yrs; >\$12.5M 15yrs

Truises for deet corrowing person (amontzation) are based on total project cost: 32-5M syste; \$5-12.5M 10yts; \$912.5M 13yts

*Project will be raimed funded by the Hobisal Foundation

*Project will be and of a larger project with BC Housing and CRD

*Project will be and of a larger project with BC Housing and CRD

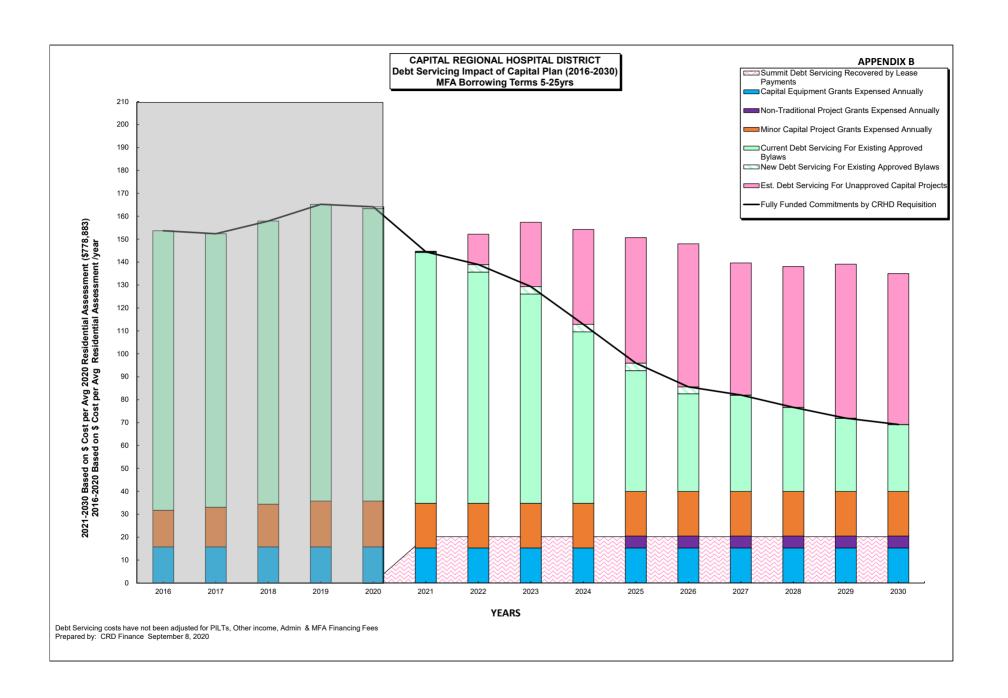
*Inflation is calculated at a rate of 2% for years 2022-2030 and acolled to forecasted projects if acolicable (acoroved bytews, 2021 projects) land acoulation are not subject to inflation.

Maior Proiect - Approved
Maior Proiect - Planned
Maior Proiect - Possible
Maior Proiect - Other
Manor Proiect - Recuested/Anticicated
Non-Traditional Projects
Minor Equipment Grants
CRHD Project

Project Type / Status Legend:

Major Project - Approved Capital Borrowing Bylaw has been approved; project values greater than \$2 million Labora borrowing system in so been approved, project values greater than 3.2 million Island Health is received accross from Ministry of Health croslect values creater than \$2 million Island Health is olamining to proceed subject to necessary accrossitic project values greater than \$2 million Projects not vet identified; to recombe health care needs and technoloov are continuously channing Current and Muture were minor crossicts with values in the rance of \$100.000 to \$2 million, up to maximum of \$9.375 million Current and Muture were minor crossicts with values in the rance of \$100.000 to \$2 million, up to maximum of \$9.375 million. Non-traditional project funding
HD Act Section 20 minor equipment grants

Prepared by: Island Health & Capital Regional Hospital District



CAPITAL REGIONAL HOSPITAL DISTRICT

Debt Servicing Impact of 10 Year Capital Plan (2021-2030) Cost per Average 2020 Residential Assessment (\$778,883) Based on MFA Borrowing Terms of 5, 10, 15, 25 Years

				S	ection 20 Expense	d		
					•	Minor		Total
	Existing	Estimated	Total	Capital	Non-Traditional	Capital	Total	Requisition
Year	Debt Servicing	Debt Servicing	Debt Servicing	Equipment	Projects	Projects	Requisition	\$ Value
2021	109.47	0.56	110.02	15.31	0.00	19.43	144.76 *	27,938,310 *
2022	100.90	16.52	117.42	15.31	0.00	19.43	152.16	29,366,186
2023	91.33	31.32	122.64	15.31	0.00	19.43	157.39	30,374,423
2024	74.81	44.70	119.51	15.31	0.00	19.43	154.25	29,769,575
2025	52.73	58.04	110.76	15.31	5.18	19.43	150.69	29,081,523
2026	42.65	65.41	108.06	15.31	5.18	19.43	147.98	28,559,237
2027	41.99	57.71	99.71	15.31	5.18	19.43	139.63	26,948,013
2028	36.62	61.52	98.14	15.31	5.18	19.43	138.07	26,645,655
2029	31.88	67.28	99.16	15.31	5.18	19.43	139.08	26,842,075
2030	29.17	65.95	95.11	15.31	5.18	19.43	135.04	26,061,067
2031	27.43	63.99	91.42	15.31	5.18	19.43	131.35	25,349,089
2032	22.97	60.24	83.21	15.31	5.18	19.43	123.14	23,764,366
2033	22.97	54.39	77.36	15.31	5.18	19.43	117.28	22,635,034
2034	22.52	50.58	73.10	15.31	5.18	19.43	113.02	21,812,836
2035	20.21	49.08	69.29	15.31	5.18	19.43	109.21	21,077,586
2036	20.21	48.90	69.12	15.31	5.18	19.43	109.04	21,043,979
2037	20.21	48.90	69.12	15.31	5.18	19.43	109.04	21,043,979
2038	20.21	41.30	61.52	15.31	5.18	19.43	101.44	19,577,612
2039	20.21	31.98	52.20	15.31	5.18	19.43	92.12	17,778,928
2040	20.21	22.25	42.47	15.31	5.18	19.43	82.39	15,901,126
								491,570,599

^{*}Requisition values are calculated based on forecasted debt servicing costs only and vary from budgeted requisition due to other budgetary drivers



REPORT TO THE CAPITAL REGIONAL HOSPITAL DISTRICT BOARD MEETING OF WEDNESDAY, OCTOBER 28, 2020

SUBJECT 2021 Capital Regional Hospital District Provisional Budget

ISSUE SUMMARY

Approval of the 2021 Capital Regional Hospital District (CRHD) Provisional Budget.

BACKGROUND

Each year, the CRHD must develop an annual financial plan bylaw detailing expenses and revenues for the upcoming calendar year, including any surplus or deficit resulting from the current year. The annual financial plan bylaw must be approved by the CRHD Board before March 31, each year. Additionally, as prescribed by the *Hospital District Act Regulation B.C. 406/82*, the CRHD Board is required to approve a provisional budget for the upcoming calendar year before December 31.

The 2021 Provisional Budget has been developed based on funding required to deliver initiatives identified in the 2019-2022 Corporate Plan (which incorporates the Board Strategic Priorities) specific to the Health Facilities Community Need. The 2021 planning process marks the third year of the four-year strategic and corporate planning cycle.

In September 2020, the Executive Leadership Team met over multiple days to review individual service plans, initiative business cases (IBCs), and financial implications in consideration of Board Strategic Priorities, the Corporate Plan, and the approved financial planning guidelines. The identified resource implications to implement prioritized initiatives with proposed service level adjustments, in addition to standing committee and commission recommendations, will be presented to the Committee of the Whole on October 28, 2020.

The primary cost driver for the development of the CRHD Provisional Budget is the 2021-2030 CRHD Capital Plan, which is presented to the Board for approval in an accompanying staff report. The 10-year capital plan captures projects identified by Vancouver Island Health Authority (Island Health) and incorporates CRHD identified property acquisition and development projects. For the 2021 capital expenditures, all projects are a 'planned' status and not yet approved.

The provisional budget approval will be subject to changes as a result of final year-end adjustments, revised assessment information and any other amendments prior to final approval.

ALTERNATIVES

Alternative 1

That the 2021 Capital Regional Hospital District Provisional Budget be approved as submitted.

Alternative 2

That the 2021 Capital Regional Hospital District Provisional Budget be referred back to staff for revision based on Board direction.

<u>IMPLICATIONS</u>

Financial Implications

The 2021 Provisional Budget includes operating and capital expenditures, transfers to reserves, and sources of revenue; including an estimated surplus from the current year.

The surplus is based on an estimated budget variance projected to year end and is subject to change based on actual year end results. The 2020 estimated net surplus is \$0.9 million and is driven by savings in debt servicing costs, and lower administration and feasibility study expenditures. Debt servicing costs have a direct correlation to the capital plan and timing of capital projects. The COVID-19 pandemic has impacted both capital projects and related studies in deferrals and repriortization resulting in lower expenditures incurred during the year.

The proposed use of the 2020 estimated surplus is a transfer to the Administration and Feasibility Studies Reserve in the amount of \$0.1 million, returning dedicated funds to the reserve. The balance of the surplus will be transferred to the Regional Housing First Program (RHFP) Reserve in the amount of \$0.8 million to help fund the CRHD commitment to the RHFP program. The balance of the RHFP Reserve is estimated to be \$5.8 million following this transfer.

2021 Budget Overview

Operating Expenditures

The 2021 Provisional Operating Budget and comparison to the 2020 Final Budget is included in Appendix A.

The 2021 Provisional Budget includes \$36.3 million in operating expenditures, a decrease of (\$1.1) million or (2.9%) from the prior year. The decrease is largely driven by lower debt servicing costs based on outstanding debt, and lower interest rates on new borrowings and renewals of existing borrowings. Table 1 summarizes the change in operating expenditures.

Table 1: Change in Operating Expenditures (\$ millions)

Expense Type (\$M)	2021 Provisional	2020 Final	\$ Change	% Change
Operations	1.8	1.3	0.5	38.5%
Debt Servicing	21.4	23.1	(1.7)	(7.4%)
Capital Funding	4.3	4.3	0.0	0.0%
Transfers to Reserves	8.8	8.7	0.1	1.1%
Total	\$36.3	\$37.4	(\$1.1)	(2.9%)

The Operations budget includes costs for administration, studies and property management. The \$1.8 million budget is an increase of \$0.5 million driven by \$0.3 million in property management expenses for Oak Bay Lodge and \$0.2 million in administration costs related to Health and Capital Planning Division.

The Debt Servicing budget is based on the 2021 Capital expenditures as identified in the CRHD 10-year Capital Plan. Debt servicing costs are influenced by short and long-term lending rates on

new and renewing issuances, and debt retirements. The total debt servicing cost for 2021 is \$21.4 million, a decrease of \$1.7 million over 2020.

The Capital Funding budget includes expenditures for medical equipment and non-traditional project grants. The CRHD's annual contribution towards medical equipment in the Capital Region is \$3.0 million and remains unchanged from the prior year. Capital funding also includes the previously approved non-traditional project grant commitment of \$1.4 million to the Broadmead Care Society for the Nigel House redevelopment in Saanich. The project was deferred from 2020 into 2021.

Transfers to Reserves includes funding for Island Health Minor Capital projects, RHFP, Land Holdings Management, Summit Management and Non-Traditional Projects. Total transfers of \$8.8 million is an increase of \$0.1 million over prior year, and is driven by an increase in the transfer to RHFP of \$0.5 million and Non-Traditional Projects of \$0.4 million. Net transfers are offset by a decrease in the transfer to the Land Holdings Management Reserve of (\$0.7) million.

Appendix B shows the 2021-2025 future budget projections for information purposes; the overall CRHD requisition is forecast to continue decreasing year-over-year based on the current capital plan and forecasted debt servicing impacts.

Operating Revenue

The changes in revenue are summarized in Table 2 below:

Table 2: Changes in Revenue (\$ millions)

and all sharings in revenue (\$ immens)					
Revenue Type (\$M)	2021 Provisional	2020 Final	\$ Change	% Change	
Tax Requisition	28.3	29.4	(1.1)	(3.7%)	
Payments in Lieu of Taxes (PILT)	0.9	0.9	0.0	0.0%	
Lease and Other Property Revenue	4.4	3.9	0.5	12.8%	
Other Revenue	0.3	0.5	(0.2)	(40.0%)	
Transfers from Reserve	2.0	1.5	0.5	33.3%	
Surplus – MCP Bylaw Expiry	0.4	0.7	(0.3)	(42.9%)	
Surplus – Operating	-	0.5	(0.5)	(100.0%)	
Total	\$36.3	\$37.4	(\$1.1)	(2.9%)	

The total revenue of \$36.3 is a decrease of (\$1.1) million or (2.9%). The decrease is primarily a reduction in requisition of (\$1.1) million or (3.7%). Changes in other revenue sources such as surplus, lease and other property revenue, and transfer from reserves have a net zero impact.

Of note in 2021, Summit annual lease payments of \$4.3 million will contribute to Summit related annual debt servicing and fixed overhead charges. The 2016 Minor Capital Project Reserve (MCP) expires at the end of 2020, resulting in a surplus \$0.4 million that will be transferred to the Non-Traditional Projects Reserve in 2021.

Requisition

The 2021 CRHD requisition is \$28.3 million, a decrease of (\$1.1) million or (3.7%) from prior year. Table 3 illustrates the cost per average household of change based on the current average residential assessment of \$0.8 million.

Table 3: Change in Requisition

Description	2021 Provisional	2020 Final	\$ Change	% Change
Requisition (\$ millions)	\$28.3	\$29.4	(\$1.1)	(3.7%)
Cost / Average Household (2020 = \$778,883)	\$146.54	\$152.25	(\$5.71)	(3.7%)

Table 4 provides a summary of CRHD's forecasted requisition per average household for the previous five years. The continued downward trend is driven by projects in the capital plan, implemented financing strategies, the external interest rate environment, and the Summit project.

Table 4: Forecast Requisition per Average Household

	-	•	•				
Budget Year	Residential Assessment	2020	2021	2022	2023	2024	2025
2016 ^f	\$530,059	155.79					
2017 ^f	\$625,883	153.36	149.91				
2018 ^f	\$724,009	154.65	150.07	146.95			
2019 ^f	\$779,233	156.45	155.98	155.38	154.03		
2020 ^f	\$778,883	152.25	145.78	143.24	138.54	128.02	
2021 ^p	\$778,883	n/a	146.54	142.01	136.96	132.45	131.31

^fFinal Budget

For additional detail regarding future budget projects, refer to Appendix B, 2021-2025 Future Budget Projections.

Capital Plan

The CRHD 10-year Capital Plan is the basis of the 2021 capital expenditures and related debt servicing included in the 2021 Provisional Budget. 2021 capital expenditures total \$34.8 million, an increase of \$2.4 million over 2020. The capital expenditures summarized in Table 5 include the CRHD share of Island Health initiatives totalling \$3.1 million, CRHD initiatives totalling \$25 million and the CRHD share of Island Health Minor Capital and Equipment of \$6.7 million.

PProvisional Budget

Table 5: Capital Plan Summary (\$ millions)

Description	2021 Provisional	2020	\$ Change	% Change
Island Health Initiatives	3.1	5.4	(2.3)	(42.6%)
CRHD Initiatives	25.0	20.3	4.7	23.2%
Island Health Minor Capital and Equipment	6.7	6.7	0.0	0.0%
Total	34.8	32.4	2.4	7.4%

Appendix C presents a list of planned capital projects, the 2021 capital expenditure planned for each project and the related cost share.

Reserves

Appendix D details a five year cashflow schedule by reserve fund while Table 6 provides a summary of reserve activity to the end 2021. The 2020 year end balance of \$22.3 million and is projected to decrease to \$8.8 million for 2021 year end.

Table 6: Changes in Reserves (\$ millions)

Description	2021	2021 Plan	2021 Ending	
Description	Opening (Estimate)	Funding	Expenses	(Projection)
Administration and Feasibility Studies	1.3	-	(0.1)	1.2
Non-Traditional Projects	2.0	0.4	(1.4)	1.0
Minor Capital Projects Reserve	5.7	3.8	(4.9)	4.6
Land Holdings Management	1.0	0.2	(0.5)	0.7
Land Development Reserve	6.2	0.0	(6.0)	0.2
RHFP Projects Reserve	5.8	4.2	(10.0)	0.0
Summit Management Reserve	0.2	0.9	-	1.1
Total	22.2	9.5	(22.9)	8.8

The planned transfers to reserve are \$9.5 million and the transfers out of reserve are (\$22.9) million. The transfers to reserve are explained earlier in the report in the operating expenditures section. The notable transfers out of reserve consist of (\$4.9) million for the CRHD % share of Island Health Authority minor capital, (\$6.0) million for potential CRHD land acquisition and (\$10.0) million for the % share of the RHFP. The remaining transfers out of reserve are to fund expenses in the operating budget related to administration, non-traditional grant expense and property management activities.

CONCLUSION

As prescribed by the *Hospital District Act Regulation B.C. 406/82*, the CRHD Board is required to approve a provisional budget for the upcoming calendar year before December 31. The primary cost driver for the development of the CRHD Provisional Budget is the 2021-2030 CRHD Capital Plan, which is presented to the Board for approval in an accompanying staff report. The 10-year capital plan captures projects identified by Vancouver Island Health Authority (Island Health) and incorporates CRHD identified property acquisition and development projects. The recommendation is that the 2021 Capital Regional Hospital District Provisional Budget be approved as submitted. The Provisional Budget will be subject to change as a result of the final 2020 surplus/deficits, revised assessment information and any directed amendments prior to final budget approval by Board as part of the annual budget bylaw by March 31, 2020.

RECOMMENDATION

That the 2021 Capital Regional Hospital District Provisional Budget be approved as submitted.

Submitted by:	Rianna Lachance, BCom, CPA, CA, Senior Manager, Financial Services					
Concurrence:	Kevin Lorette, P.Eng., MBA, General Manager Planning & Protective Services					
Concurrence:	currence: Nelson Chan, MBA, CPA, CMA, Chief Financial Officer					
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer					

Attachments: Appendix A – CRHD 2021 Provisional Budget

Appendix B – CRHD 2021-2025 Future Budget Projections

Appendix C – CRHD 2021 Capital Expenditures

Appendix D – CRHD Reserve Summary Schedule 2020-2025



Capital Regional Hospital District > 2021 Provisional Budget

Presentation to CRHD Board Wednesday October 28, 2020

	2021 Provisional	2020 Final
Requisition	28.3	29.4
Other	8.0	8.0
Total Revenue	\$36.3M	\$37.4M
Debt Servicing Capital Grants	21.4	23.1
Other	10.6	10.0
Total Expenses	\$36.3M	\$37.4M

H/(L) \$	H/(L) %
(1.1)	(3.7)
-	-
(\$1.1M)	(2.9%)
(1.7)	(7.4)
-	-
0.6	6.0
(\$1.1M)	(2.9%)

Revenue

- Change in requisition is attributable to a decrease in expense
- Other revenue generally remained consistent with prior year

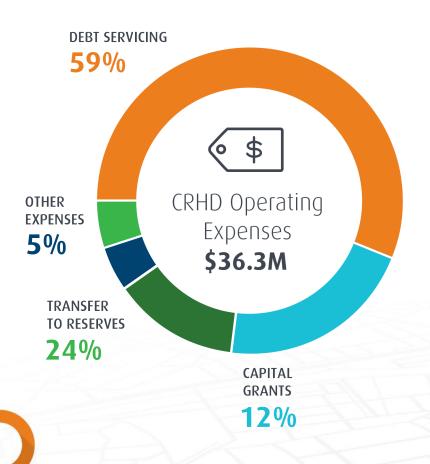
Expense

- Debt servicing decreases due to changes in the capital plan and lower interest rates for new and renewing issuances
- Other expenses increase due to fixed overhead costs for Oak Bay Lodge and transfers to reserves for the Regional Housing First Program liability and for land & property holdings

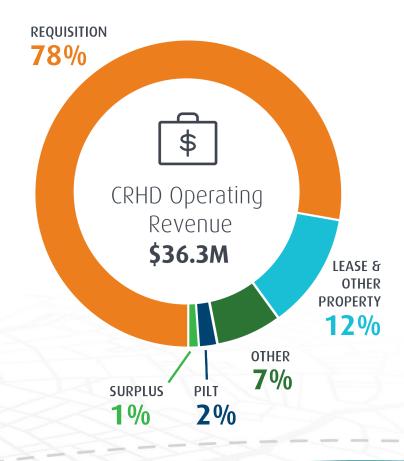




EXPENDITURES



SOURCES OF REVENUE

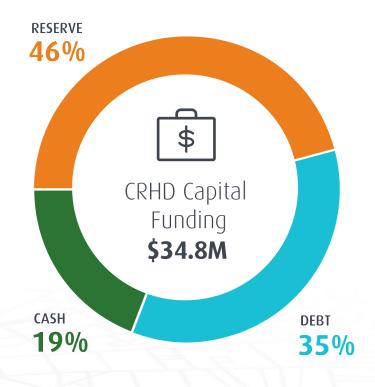




EXPENDITURES

CRHD PROJECTS (RHFP, OBL, CRHD Ownership / CRHD Prioritized LAND ACQ.) **72**% CRHD Capital Expenditures \$34.8M Stand Health Prioritized **MAJOR CAPITAL GRANTS** 18% MCP AND CAPITAL **EQUIPMENT GRANT** 19%

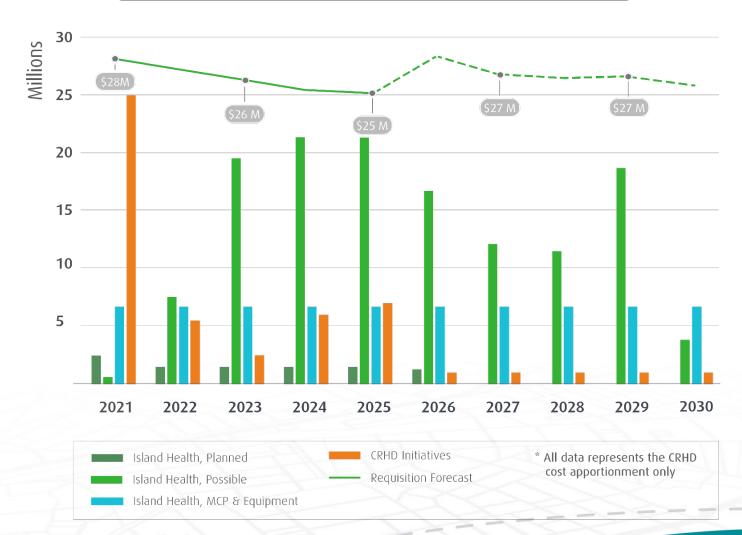
SOURCES OF FUNDING







10-YEAR CAPITAL PLAN







Appendix A

CAPITAL REGIONAL HOSPITAL DISTRICT 2021 PROVISIONAL BUDGET

	2020 BOARD BUDGET	2020 ESTIMATED ACTUALS	2020 ESTIMATED VARIANCE	2021 ANNUAL BUDGET	2020-2021 BUDGET VARIANCE
REVENUE		710107120	.,	20202.	
Tax Requisition Total	29,383,047	29,383,047	-	28,280,356	(1,102,691)
Payments in Lieu of Taxes	890,109	890,109	-	890,109	-
Lease and Other Property Revenue	4,032,420	4,032,420	_	4,372,778	340,358
Debt Reserve Fund Recovery	244,000	247,700	3,700	415,000	171,000
Interest Earnings	175,000	165,700	(9,300)	50,000	(125,000)
Surplus MCP Expiry	741,897	741,897	-	370,000	(371,897)
Surplus Previous Year	504,998	504,998	-	-	(504,998)
Transfer From Reserve	1,470,000	196,741	(1,273,259)	1,963,991	493,991
TOTAL REVENUE	37,441,471	36,162,612	(1,278,859)	36,342,235	(1,099,237)
EXPENDITURES					
Debt Servicing	23,138,485	22,379,392	(759,094)	21,408,510	(1,729,976)
Capital Equipment Grants	2,955,000	2,955,000	(700,004)	2,955,000	(1,723,570)
Non-Traditional Projects Capital Grant	1,360,000	2,300,000	(1,360,000)	1,360,000	_
Administration	741,986	741,986	(1,000,000)	910,841	168,855
Studies	261,154	158,500	(102,654)	263,978	2,824
Property Management	278,997	371,603	92,606	624,263	345,266
Total Expense	28,735,622	26,606,481	(2,129,141)	27,522,592	(1,213,030)
Transfer to Reserve					
Transfer to Minor Capital Projects Reserve	3,750,000	3,750,000	-	3,750,000	-
Transfer to RHFP Reserve	3,750,000	4,497,628	747,628	4,235,691	485,691
Transfer to Land Development Reserve	-	-	-	-	-
Transfer to Land Holdings Management Reserve	941,897	941,897	-	200,000	(741,897)
Transfer to Administration and Feasibility Reserve	-	102,654	102,654	-	-
Transfer to Summit Management Reserve	263,952	263,952	-	263,952	-
Transfer Non-Traditional Projects Reserve				370,000	370,000
Total Transfer to Reserve	8,705,849	9,556,131	850,282	8,819,643	113,794
TOTAL EXPENDITURES	37,441,471	36,162,612	(1,278,859)	36,342,235	(1,099,237)
Total Net Surplus (Deficit)				-	
Tax impact on 2020 average residence (\$778,883)	152.25			146.54	
Tax impact on \$100,000 of 2020 completed assessments	19.55			18.81	

Tax impact on \$100,000 of 2020 completed assessments 19.55 Tax requisition increase/(decrease) 18.81 -3.8%

APPENDIX B

CAPITAL REGIONAL HOSPITAL DISTRICT 2021 - 2025 FUTURE BUDGET PROJECTIONS

	2021				
	PROVISIONAL	2022	2023	2024	2025
	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
REVENUE					
Tax Requisition Total	28,280,356	27,406,678	26,431,510	25,562,406	25,341,889
Payments in Lieu of Taxes	890.109	890.109	890.109	890.109	890,109
Lease and Other Property Revenue	4,372,778	4,358,178	4,338,178	4,338,178	4,338,178
Debt Reserve Fund Recovery	415,000	429.000	584,000	812,000	377,000
Interest Earnings	50,000	429,000 50,000	50,000	50,000	50,000
•		50,000	50,000	30,000	30,000
Surplus MCP Expiry	370,000	-	-	-	-
Surplus Previous Year	4 000 004	-	-	-	-
Transfer From Reserve	1,963,991	619,718	111,106	113,547	30,000
TOTAL REVENUE	36,342,235	33,753,683	32,404,903	31,766,241	31,027,176
EXPENDITURES					
Debt Servicing	21,408,510	22,786,486	23,934,723	23,383,175	21,694,823
Capital Equipment Grants	2,955,000	2,955,000	2,955,000	2,955,000	2,955,000
Non-Traditional Projects Capital Grant	1,360,000	2,955,000	2,955,000	2,933,000	2,955,000
Administration	, ,	922.814	825,052	- 841,980	- 859,251
Studies	910,841 263,978	238,287	240,653	120,000	120,000
	624,263	637,144	235,523	252,134	184,150
Property Management	27,522,592	27,539,731	28,190,951	27,552,289	25,813,224
Total Expense	21,522,592	27,539,731	26,190,951	27,552,269	25,613,224
Transfer to Reserve					
Transfer to Minor Capital Projects Reserve	3,750,000	3,750,000	3,750,000	3,750,000	3,750,000
Transfer to RHFP Reserve	4,235,691	-	-	-	-
Transfer to Land Development Reserve	-	2,000,000	-	-	-
Transfer to Land Holdings Management Reserve	200,000	200,000	200,000	200,000	200,000
Transfer to Administration and Feasibility Reserve	-	-	-	-	-
Transfer to Summit Management Reserve	263,952	263,952	263,952	263,952	263,952
Transfer Non-Traditional Projects Reserve	370,000	-	-	-	1,000,000
Total Transfer to Reserve	8,819,643	6,213,952	4,213,952	4,213,952	5,213,952
TOTAL EXPENDITURES	36,342,235	33,753,683	32,404,903	31,766,241	31,027,176
Tax impact on 2020 average residence (\$778,883)	146.54	142.01	136.96	132.45	131.31
Tax impact on \$100,000 of 2020 completed assessments	18.81	18.23	17.58	17.01	16.86
			-3.6%	-3.3%	-0.9%
Tax requisition increase/(decrease)	-3.8%	-3.1%	-3.0%	-3.3%	-0.9%

Appendix C

CAPITAL REGIONAL HOSPITAL DISTRICT 2021 CAPITAL EXPENDITURES

Borrowing Bylaw#	Project Description	Cost Share %	Total CRHD Share	Funded in Prior Years	2021 Funding
	Jaland Haalib Initiativas				
TDD	Island Health Initiatives	200/	1 500 000	750,000	750.000
TBD	Victoria Urgent and Primary Care Centre (Greater Victoria) ³	30%	1,500,000	750,000	750,000
TBD	Greater Victoria Urgent Care/Primary Care (TBD) ¹	30%	900,000	-	900,000
TBD	Greater Victoria Urgent Care/Primary Care (Esquimalt) ¹	30%	600,000	-	600,000
TBD	Electronic Health Record (South Island)	30%	7,500,000	-	225,000
TBD	Emergency Department (Lady Minto) ²	30%	3,000,000	_	225,000
TBD	High Acuity Unit (Royal Jubilee)	30%	3,600,000	-	225,000
TBD	Child Youth Mental Health (Victoria General) ²	30%	1,500,000	-	30,000
TBD	New Long Term Care (Greater Victoria) ¹	30%	7,500,000	-	105,000
			26,100,000	750,000	3,060,000
	CRHD Initiatives				
N/A	Regional Housing First Program Contribution	100%	10,000,000	_	10,000,000
TBD	Land Acquisition/Long Term Care Facility	100%	10,000,000	-	10,000,000
TBD	Oak Bay Lodge Planning and Redevelopment	100%	10,000,000	-	5,000,000
			30,000,000	-	25,000,000
Capital Expenditure		Cost	Total CRHD		2021
Bylaw#	Project Description	Share %	Share	Prior Years	Funding
TBD	Sec 20 - 2021 Minor Capital Projects	40%	3,750,000	N/A	3,750,000
TBD	Sec 20 - 2021 Capital Equipment Projects	100%	2,955,000	N/A	2,955,000
			6,705,000		6,705,000

62,805,000

750,000 **34,765,000**

Capital

Total 2021 Capital Expenditures

Prepared by: CRD Finance Dept. September 8, 2020

¹New to the Capital Plan in 2021

²Project will be primarily funded by the Hospital Foundation

 $^{^3\}mbox{Funding}$ in prior years is the estimated total cash-flow for the remainder of 2020

APPENDIX D

CAPITAL REGIONAL HOSPITAL DISTRICT RESERVE SCHEDULE 2021 - 2025*

		Budget Year				
	2020 Estimated Actual	2021	2022	2023	2024	2025
Administration & Feasibility Studies Reserve - to be spent on future studies or special projects Beginning Balance Surplus transfer from HCPS	1,462,753 14,464	1,307,444 -	1,163,359 -	1,019,274 -	989,274 -	959,274 -
Surplus transfer from Operating Transfer to Operating	102,654 (272,427)	- (144,085)	- (144,085)	(30,000)	(30,000)	(30,000)
- Table 12 Speciality	1,307,444	1,163,359	1,019,274	989,274	959,274	929,274
Non-Traditional Projects Reserve - non-profit healthcare facilities capital grant funding Beginning Balance Transfer from Operating Transfer to Operating	2,000,000	2,000,000 370,000 (1,360,000)	1,010,000 - -	1,010,000 - -	1,010,000 - -	1,010,000 1,000,000
	2,000,000	1,010,000	1,010,000	1,010,000	1,010,000	2,010,000
Minor Capital Projects Reserve - MCP Capital Grants to VIHA that are cashflowed over 3 years and expire after 5 years Beginning Balance Transfer from Operating	4,967,514 3,750,000	5,667,393 3,750,000	4,476,720 3,750,000	4,000,000 3,750,000	4,000,000 3,750,000	4,000,000 3,750,000
Transfer to Operating	(741,897)	(370,000)	-	-	-	-
Capital Grant Paid to Island Health	(2,308,224) 5,667,393	(4,570,674)	(4,226,720) 4.000.000	(3,750,000) 4.000.000	(3,750,000) 4.000.000	(1,250,000) 6,500,000
	5,007,393	4,476,720	4,000,000	4,000,000	4,000,000	6,500,000
Land Holdings Management Reserve - CRHD properties: 950 Kings, Oak Bay Lodge, Other Beginning Balance Transfer from Operating - MCP expired Transfer from Operating Interest Earnings	288,923 741,897 200,000 3,856	1,037,935 - 200,000 -	778,029 - 200,000 -	502,396 - 200,000 -	621,290 - 200,000 -	737,743 - 200,000
Transfer to Operating	(196,741)	(459,906)	(475,633)	(81,106)	(83,547)	-
Land Development Reserve - future development and CRHD projects Beginning Balance Interest Earnings Transfer from Operating Land Acquisition	1,037,935 6,104,498 81,464	778,029 6,185,963 - (6,000,000)	502,396 185,963 - 2,000,000	621,290 2,185,963 - -	737,743 2,185,963 - -	937,743 2,185,963 - -
	6,185,963	185,963	2,185,963	2,185,963	2,185,963	2,185,963
Regional Housing First Program Reserve - new program under development Beginning Balance Transfer from Operating Estimated 2020 operating surplus Interest Earnings Capital Grant Paid	1,250,000 3,750,000 747,628 16,681 - 5,764,309	5,764,309 4,235,691 - (10,000,000)	- - - -	- - - -	- - - -	- - - -
	5,704,509	-	-	-	-	-
Summit Management Reserve Beginning Balance Transfer from Operating - lifecycle contribution Transfer from Capital - project surplus Interest Earnings Transfer to Operating	263,952 - 1,535	265,487 263,952 700,000	1,229,439 263,952 - -	1,493,391 263,952 - -	1,757,343 263,952 - -	2,021,295 263,952 - -
	265,487	1,229,439	1,493,391	1,757,343	2,021,295	2,285,247
Total	22,228,531	8,843,509	10,211,023	10,563,869	10,914,274	14,848,226

^{*} Under the Hospital District Act Section 20(4), CRHD is able to maintain reserve accounts for specified purposes