

# **Pender Islands Parks Commission**

## **COMMUNITY PARKS AND TRAILS MASTER PLAN 2008**

**PENDER ISLANDS PARKS COMMISSION**  
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## PENDER ISLANDS PARKS COMMISSION

### 1. INTRODUCTION

The Pender Islands Parks Commission (PIPC) is a volunteer and community-driven Capital Regional District (CRD) appointed commission, with responsibility for the community parks and trails on North and South Pender Islands in British Columbia.

The mission of the PIPC is to appropriately manage, protect and develop PIPC park resources, balancing the needs of sensitive ecosystems with the needs of a rural island community and the impact of a substantial seasonal influx of visitors. As well, the PIPC recommends new land acquisitions for the present and future enjoyment of those who may use or explore them.

The PIPC Master Plan establishes a guide for the development, operation and maintenance of Pender Islands' community parks, and for recommending new land acquisitions. It is intended to provide both direction and focus for the community parks and trail system, planning in concert with the Islands Trust North and South Pender Islands Official Community Plans and with Regional, Provincial and National parks bodies and their plans as appropriate. This is to be achieved while remaining flexible and responsive to the needs and concerns as expressed by the Pender Islands community. This Plan is revised every five years.

### 2. LEGAL STATUS

The legal status that supports PIPC is outlined below. More details can be found in History (Appendix A).

- 2.1 The PIPC is made up of the CRD Director representing the Southern Gulf Islands Electoral Area plus six (6) North Pender Island and two (2) South Pender Island volunteers appointed by resolution of the CRD Regional Board.
- 2.2 Bylaw 3522, April 9, 2008, delegates administrative powers to the PIPC for the development, maintenance and operation of all community park properties acquired for the community through the CRD, and to recommend land acquisitions of community interest, as appropriate on the Pender Islands (see list of properties in Appendix B).
- 2.3 Bylaw 3436, May 2, 2007, establishes a separate Pender Island Recreation Commission, with the responsibility to undertake community recreational programming, organize the recreational programs and expense the appropriate funds.
- 2.4 The PIPC has legal responsibility for park resources through easements, permits, leases and Licenses of Occupation, primarily with the Ministry of Highways and Transportation and/or private landowners.

- 2.5 The PIPC, through the CRD, has a registered charitable status in the form of the CRD charitable tax number, may issue tax receipts for donations and may apply for and receive other charitable funding on that basis.

### **3. MISSION**

The mission of the PIPC is to appropriately manage, protect and develop PIPC park resources, balancing the needs of sensitive ecosystems with the needs of a rural island community and the impact of a substantial seasonal influx of visitors. As well, the PIPC recommends new land acquisitions for the present and future enjoyment of those who may use or explore them. The objectives are as follows:

- 3.1 to maintain records on the parks, trails, and other lands managed by the PIPC;
- 3.2 to inform the community about the PIPC park and trail resources and the sensitive ecosystems within which they are found or through which they traverse;
- 3.3 to encourage people to participate in healthy, low-impact experiences of nature and outdoor activities within the community parks and trails;
- 3.4 to establish and operate a permit process for special event use of community parks by groups, in order to mitigate the impact of events on parks;
- 3.5 to encourage community members to participate with the PIPC in environmental stewardship projects to care for and protect community parks, including ecological restoration activities of damaged native ecosystems;
- 3.6 to represent community views on parks to relevant government bodies or other organizations and cooperate with them in the fulfillment of common goals;
- 3.7 to acknowledge sites of ecological, historical or archeological significance and acquire and/or protect them as appropriate;
- 3.8 to develop a network of trails to link parks and provide routes for park users which allow them the opportunity to traverse large sections of the Pender Islands by trails;
- 3.9 to maintain and develop the PIPC park resources using low-impact methods to achieve the goal of minimal disturbance to the Islands' natural environment, historical features and rural character, with sensitivity to user safety, restricted mobility and other special needs;
- 3.10 to follow an ecosystem-based approach for the protection, enhancement, and restoration of biological systems in ecologically sensitive areas. The conservation of rare, threatened, and endangered species of plants and wildlife may take precedence over other uses of parks and trails.

### **4. TYPES OF PARKS**

The PIPC is responsible for CRD community parks and trails on the Pender Islands. It may also be responsible for the management of parks and trails from government bodies such as the Islands Trust Fund. The PIPC bears no responsibility for other parks on the

Pender Islands, and is not responsible for Medicine Beach, CRD Regional Parks (Brooks Point, Gowlland Point), Provincial Parks, or Gulf Island National Park Reserve. Within PIPC community parks, a wide range of parks have been identified using the following categories:

- 4.1 Wilderness Park - an area that is preserved so as to provide opportunities for an ecologically undisturbed area to continue, or for ecological restoration to occur;
- 4.2 Nature Appreciation Park - an area that remains in its natural state but where low impact development is allowed (i.e. basic toilet facilities, interpretive signs, and trails) intended to provide easy access for hiking or observance of the natural environment;
- 4.3 Linear Park or Trail - a park corridor or trail that provides opportunities to walk through a natural setting. It may occur between points of interest and/or as a dedicated trail within a subdivision or other designated area. These parks or trails usually do not exceed 2-3 meters wide;
- 4.4 Ocean Access – a trail connecting a public thoroughfare to the foreshore, typically along a Ministry of Transportation road right-of-way, so as to provide opportunities for the public to access the shoreline or ocean view sites;
- 4.5 Recreation Park - an area that provides opportunities for various recreational activities that depend upon the outdoors environment or the natural landscape (i.e. swimming, children's play areas, picnics, water sports, ball sports or other similar activities);
- 4.6 Heritage Park - an area set aside to preserve and maintain structures or other historical relics to provide knowledge and awareness of the human history of the Islands and/or maintain the integrity of the site as far as possible within the resources of the PIPC.

## **5. MANAGEMENT, MAINTENANCE, AND DESIGN POLICIES**

### **5.1 Management of the PIPC**

- 5.1.1 The PIPC meetings will occur monthly and notice will be given to the public in advance. Presentations by the public are always welcome.
- 5.1.2 Annually, the PIPC will prepare 5-yr operating and capital budgets covering all anticipated costs of acquisition, development, maintenance and operation of community parks, together with estimates of expected revenues, to be submitted to the CRD for approval.
- 5.1.3 Operating procedures will be reviewed at regular intervals.
- 5.1.4 When a vacancy occurs within the Commission, it will advertise for candidates and make recommendations to the Electoral Area Director, for selection to fulfill representation of North and South Pender Islands.

- 5.1.5 The PIPC Master Plan, maps and brochures on community parks will be regularly updated with full review every five years. The PIPC website will be updated regularly and will include the revised Master Plan with its acceptance.

## 5.2 Management of Parks and Trails

The PIPC has developed management policies consistent with the official community plans of North and South Pender Islands, the Islands Trust Policy statements and CRD policies and regulations.

- 5.2.1 Community parks and trails will provide a range of levels of accessibility, with some sites addressing the requirements of those with restricted mobility.
- 5.2.2 Relevant CRD by-laws are in effect in all community parks. The PIPC reserves the right to establish and/or enforce the opening and closing hours of community parks and trails.
- 5.2.3 Bicycles are not permitted on any community parks or trails, consistent with CRD operating by-law 1578.
- 5.2.4 The PIPC will follow CRD policy regarding the removal of abandoned vehicles and other chattel in community parks based on risk and available resources.
- 5.2.5 Where a community park property is covenanted, the covenant will be adhered to by the PIPC.
- 5.2.6 Parks and trails are to be named for the geographical location of the park where possible. A park may be named for a person in special cases, such as for donated land (see 7.5) and for memorials (see 10.1).

## 5.3 Maintenance Guidelines

A Commissioner is designated as Maintenance Supervisor. This Commissioner assigns and supervises work done by contractors and reports on maintenance issues at the monthly meetings. All Commissioners are assigned parks and trails to inspect on a monthly basis and report any problems to the Maintenance Supervisor.

- 5.3.1 Designated work in parks will be consistent with the PIPC maintenance procedures and standards.
- 5.3.2 Public safety will be paramount in the building, operating, and maintaining of park structures and trails.
- 5.3.3 Trees will not be felled in parks, except for reasons of public safety or for the protection or enhancement of park facilities, and wetlands are not to be disturbed through drainage or other projects.
- 5.3.4 Work may be contracted out with preference to local residents. Volunteers may be used for certain tasks at the discretion of the PIPC provided that

the requirements of the CRD regarding liability for volunteers are fulfilled through appropriate registration.

- 5.3.5 Low environmental impact park maintenance methods will be employed in the maintenance of parks and in the construction and maintenance of trails as is feasible.

#### 5.4 Design

Design issues relate to the placement of trails, amenities, and signage in order to maintain a rural atmosphere and protect ecologically and culturally sensitive areas.

- 5.4.1 Circular routes for trails shall be used, where appropriate, in order to make full use of the designated area.
- 5.4.2 Where suitable, benches shall be placed at appropriate view and rest points.
- 5.4.3 The location and structure of toilets shall be as unobtrusive as possible.
- 5.4.4 Signs shall be appropriate in size, consistent in design and script, and in harmony with natural surroundings.
- 5.4.5 Bike racks shall be installed at parks and trailheads where deemed necessary.
- 5.4.6 Trails and their routing are to be sensitive to ecological and cultural values.
- 5.4.7 Heritage components in Heritage Parks need to be sensitively maintained in order to preserve their heritage value as much as possible.
- 5.4.8 All new parks and trails will be established with access from a public thoroughfare or by the foreshore, or by linking with existing trails.

## 6. FINANCIAL RESOURCES AND MANAGEMENT

The PIPC operates as a volunteer community body and no salaries are paid to Commissioners. The PIPC exercises fiscal responsibility and effective planning to ensure that park resources are provided and maintained at an acceptable cost to the taxpayer.

### 6.1 Sources of Funds

The primary source of funding for local community parks is derived from the annual taxation of land and improvements on Pender Islands. Other funding may come from donations, grants, and cash paid by a developer in lieu of dedicated parkland. The CRD, as the parent body for the PIPC, can issue tax receipts in favor of donors to the PIPC.

### 6.2 Budget

Annual and 5-yr operating and capital budgets are prepared each year and are available for public view. Maintenance and operating budgets vary from year to year and are



subject to CRD approval. Funds are used to maintain parks resources to an acceptable standard and are disbursed under the discretion of the PIPC.

### 6.3 Liability Insurance

Liability insurance protection for lands under the jurisdiction of the PIPC and for the Commissioners and other volunteers is provided by the CRD.

## 7. SOURCES OF PARKLAND

The community parks and trails managed by PIPC are derived from the following major sources:

### 7.1 Land Dedicated As Parkland at the Time of Subdivision

Under Section 941 of the Local Government Act, the developer is required, in specified circumstances, to assign 5% of the development area as dedicated parkland. The land that is acceptable for parkland is delineated in Protocol Agreements between the PIPC and the Islands Trust Local Trust Committees from either North or South Pender Island and administered by the PIPC.

### 7.2 Money Provided In Lieu Of Parkland

The PIPC acknowledges that Section 941 may allow a developer to provide cash in lieu of dedicated parkland, but will at each occasion oppose such a provision and work closely with Island Trust planners, Local Trust Committees, neighbours, and the developer to obtain a land dedication. If cash in lieu is provided as a last resort option, it will be placed in a reserve fund for the purchase of parkland on North and South Pender Islands.

### 7.3 Land from Other Organizations and Agencies

Where dedicated parkland is held by neighbourhood organizations as remnants of an initial land division, these organizations may place this land under the administration of the PIPC. Land from government agencies may be acquired for park use purposes by the PIPC.

### 7.4 Land Obtained by Easement, Lease or License of Occupation

In order to provide public access through land held by other agencies or owned by private parties, the PIPC may enter into agreements with owners of such properties to do so. This is the method commonly used to provide for public footpaths and ocean accesses on land held by the Crown. For many ocean accesses, a License of Occupation is obtained by the PIPC from the Ministry of Transportation on public road right-of-ways upon completion of a required Shore Access Improvement Checklist.

### 7.5 Land Obtained by Donation

Land may be donated to PIPC as parkland by an owner and be administered by the PIPC. The donation of properties, in particular within high housing density areas, is encouraged. When land is given as a gift, there may be tax implications that would benefit the donor. The PIPC has prepared a tax information pamphlet available to the public.

## 7.6 Direct Purchase of Land

Where deemed to be in the best public interest and to meet local needs, the PIPC may recommend to the CRD to directly purchase property for use as parkland. Selection criteria may include land adjacent to designated PIPC parkland, land where a trail extension may occur, land to be used for the provision for a specific facility, and others.

## 8. COMMUNITY INVOLVEMENT AND COMMUNICATION

The PIPC takes a number of steps to ensure that members of the community have an opportunity to become involved and help direct its actions:

- 8.1 An internet web site (<http://www.crd.bc.ca/penderparks>) provides the public with information about the PIPC, master plan, policies, regulations, history, land donation, special event use, meetings and descriptions of all community parks. It also provides links to other sites with information relevant to the Southern Gulf Islands.
- 8.2 A Community Parks Guidebook and a Community Parks and Trails Map (see Appendix C) are published and revised as needed to provide information on the location, attributes and amenities of PIPC parks and trails.
- 8.3 The regular business meetings of the PIPC are open to the public and are publicized through notices posted at the CRD and Islands Trust offices and at the Pender Island Library. Minutes of these meetings are made available on the PIPC website and at the Pender Island Library.
- 8.4 At least annually, the PIPC presents information on parks, gathers information from the public, presents new ideas and encourages dialogue on the parks planning and development process.
- 8.5 News articles are prepared regularly for local media to inform residents when issues of general interest arise.
- 8.6 Members of the PIPC are available to meet with other organizations, agencies or public groups to discuss interests and concerns relating to the PIPC.
- 8.7 Property owners with land near or adjacent to parks are consulted and their concerns addressed when park development or change of use is under consideration.
- 8.8 The PIPC serves as a focal point in representing public views concerning community parks to all agencies that are or may become involved in the development of these resources on the Pender Islands.
- 8.9 The PIPC maintains open communications with all other organizations and community groups having an interest in parks.

## **9. LIAISON WITH OTHER ORGANIZATIONS**

The PIPC seeks to liaise with other government bodies and with groups interested in parks (see Appendix D).

- 9.1 Such liaison includes but is not limited to the CRD, Island Trust Fund, Provincial and National Park bodies, other Southern Gulf Islands Parks and Recreation Commissions, and organizations on the Pender Islands with an interest in local parks;
- 9.2 The PIPC seeks to integrate its activities with organizations with similar mandates to optimize results and to minimize needless duplication of efforts;
- 9.3 The PIPC may also be called on to represent community views on the PIPC parks to relevant government bodies or other organizations and, where appropriate, to work with them in the fulfillment of common goals.

## **10. MEMORIALS**

The PIPC welcomes donations from members of the public who wish to memorialize a present or previous resident of the Pender Islands in a form that enhances public enjoyment of community parks. It is important that such memorials are well placed and maintained, and the PIPC will work closely with donors to achieve the donor's goals as appropriate. The following guidelines provide direction for the donor and the PIPC with regard to the form of a memorial.

### **10.1 Donations of Properties**

The donation of properties is welcomed by the PIPC and an information pamphlet is available to assist donors. If land is given as a gift, there may be tax implications that would benefit the donor. Parks may be named for deceased persons if the parkland was donated for that specific purpose. Parks and trails may also be named for the donor of the parkland.

### **10.2 Park Benches and Picnic Tables**

Park benches and picnic tables enhance public enjoyment of the parks. The placement of such structures along a trail or within a park has associated costs of construction, installation, and maintenance. The costs will be determined at the time of the request and will be covered by the donor. The design of the structures will be approved by the PIPC.

### **10.3 Other Structures**

Donations for a memorial structure that is felt by the PIPC to be of service to the community may be accepted. Such an item requires a detailed proposal to the PIPC. The PIPC work may be contracted out to residents of the Pender Islands wherever possible (see 5.3.4) and all work will meet the PIPC construction and installation standards (5.3.1).

#### 10.4 Plantings

The PIPC welcomes the donation of native/indigenous plants, shrubs or trees as memorials. The plantings must grow naturally within the specific ecological zones of a particular park. The PIPC may work with the donor to determine where the plantings are best placed.

#### 10.5 Trail Enhancements

The PIPC may accept the donation of monies to be used toward the purchase of memorial trail enhancements such as viewing binoculars, orientation plates, and/or interpretive signs that will enhance public enjoyment of selected viewpoints, and where their use does not infringe upon the privacy of neighbours. The viewing binoculars would be non-coin operated models. The content of orientation plates and interpretive signs will be provided by the PIPC and/or the donor, approved by the PIPC, and their construction is to meet the PIPC standards.

#### 10.6 Memorial Book

The PIPC maintains a Memorial Book to record monetary or other donations, available for viewing at the Pender Islands Public Library. A suitable inscription explaining the nature of the donation and its association with the person being memorialized is placed by the PIPC within the Memorial Book.

### **11. PARKS FOR THE FUTURE – STRATEGIES**

The PIPC is dedicated to long-term planning of management and expansion of the current and future community parks and trails system as allocated under the CRD. Under this mandate, the PIPC receives feedback from the public, monitors the demographic census, and is prepared for future park dedications on North and South Pender Islands.

The PIPC has conducted regular public questionnaires and participated at various public/community events for the purpose of gathering information about needs and interests regarding community parks and trails. Over the years, questionnaires have been returned by a high percentage of the population, serving as a guideline to what the public feels the PIPC should be doing (see Appendix E Questionnaire Results 2003 to 2005).

Additionally, the PIPC has undertaken an examination of the demographics of the Pender Islands in order to better understand how its services are distributed across the current population (see Appendix F).

The PIPC has established protocol agreements between the North Pender Island and South Pender Island Local Trust Committees of Island Trust regarding the provision of parkland. The goal of these agreements is to coordinate administrative procedures to ensure acquisition and development of appropriate lands for community parks. The PIPC works with Island Trust Trustees and Planners to ensure new subdivisions and land developments fulfill the public parkland dedications. A recently updated PIPC commentary and list of NPI and SPI sub-dividable lands potentially subject to Park

dedication, as found on the Island Trust Schedule "D" documents, is outlined in Appendix G.

From these results, the PIPC proposes the following parks and trails acquisition and development strategies to serve the future needs of the community:

- 11.1 Priority shall be given to the establishment of linear trails that would provide interconnected hiking paths, links between current trails or park sites, circular routes, or a foreshore contribution to a loop walk;
- 11.2 Priority will be given for the PIPC to be well prepared, through investigation, mapping, and fieldwork, to negotiate for optimum parkland to be obtained for the public at the time of subdivision of land by a developer;
- 11.3 Walking trails will be developed where possible to allow new access to ocean beaches, views, wilderness and nature appreciation sites of significance on the Islands;
- 11.4 Cooperative agreements with other agencies or individuals, to establish linking trails in parks and protected areas, will be encouraged;
- 11.5 The establishment of neighbourhood parks, by obtaining crown land or donations of land, will be encouraged.



## PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008

### APPENDIX A History

**1975** - Under the statutory authority of a Letters Patent dated August 28, 1975, the Regional Board of the Capital Regional District (CRD) was given the responsibility to acquire, develop, operate and maintain community parks in the Outer (now Southern) Gulf Islands. Five subsequent Letters Patent were subsequently enacted reflecting changes in CRD and its composition.

**1987** - In October 1987, the administrative powers of the Regional Board were delegated by Bylaw 1577 to a local authority through the establishment of a Parks and Recreational Commission. This Commission was to be made up of the CRD Director representing the Outer Gulf Islands Electoral Area plus eight (8) North and South Pender Island electors appointed by resolution of the Regional Board. The Commission was delegated with administrative powers relating to community parks and park properties, the construction, equipping, operation and maintenance of recreational facilities, and the organization and conduct of recreational programs.

**1987** - Bylaw 1578, October 28, 1987 - establishes guidelines for the operation of parks on the Pender Islands. This bylaw included specific rules and regulations related to park use.

**1993** - License Agreement 1st April 1993, with termination date of March 31st, 1998, between the Pender Island Youth Sports Association and the CRD for the use of Danny Martin Park.

**1997** - Bylaw 2515, October 8, 1997 - establishes a Parks Commission for the Pender Islands. At this time the recreation and hall responsibilities were seen as requiring such focused attention as to warrant a separate commission resulting in the formation of the Pender Island Recreation and Agricultural Hall Association (PIRAHA). The PIPC mandate is to develop, maintain and operate all community parks on the Pender Islands.

**1997** - Bylaw 2518, October 8, 1997 - sets out the mandate of PIRAHA to be responsible for the organization and conduct of recreation programs on the Pender Islands. The agreement is for a term of 5 years renewable for a further 5 years.

**1998** - Pender Islands Community Parks Master Plan is established. This plan sets out the mandate, role of the Parks Commissioners, philosophy, goals and objectives, sources of parkland, types of park resources, budget strategy and parks for the future strategy. It is to be revised every 5 years.

**1998** - Bylaw 2660, November 25, 1998, amends the Parks Regulations Bylaw particularly in reference to penalties for breaking the regulations.

**1998** - License Agreement commenced 1st April 1998, with termination date of March 31st, 2003, between the Pender Island Youth Sports Association and the CRD for the use of Danny Martin Park.

**1999** - Bylaw 2747 December 5, 1999, Procedural Bylaw No.1 to regulate the Proceedings of the Capital Regional District Board. This Bylaw sets out the manner in which the CRD meetings and committees are to be organized and run.

**2001** - Bylaw 2875, March 14, 2001 amends CRD Bylaw 2515. It limits the number of consecutive two-year terms a commissioner may serve to three and the maximum term the Chair may serve to two consecutive years. Under unique circumstance the Director may extend these terms.

**2002** - Bylaw 2970 March 27, 2002 repeals Bylaw 2515 and establishes the continuation of the Parks Commission for the Pender Islands.

**2003** - Bylaw 3123 November 2003 amends Bylaw 2970 to allow no limits on terms served as commissioner or Chair.

**2003** - Pender Islands Community Parks Master Plan updated and expanded following Commissioner and community groups' input, an open house, and public questionnaire.

**2003** - License Agreement commenced 1st April 2003, with termination date of March 31st, 2008 between the Pender Island Youth Sports Association and the CRD for the use of Danny Martin Park.

**2004** - License Agreement commenced 1<sup>st</sup> April 2004, with termination 31st March 2009, between the Pender Island Youth Sports Association and the CRD for the use of the Disc Park.

**2006** - New agreement completed January 2006 between the Ministry of Transportation (MoT) Vancouver Island District and the CRD regarding public accesses to water, giving guidelines for the creation, tenure, authority, and development of MoT right of ways.

**2007** - Bylaw 3436, May 2, 2007 establishes the Pender Island Recreation Commission.

**2008** - Bylaw 3522, April 9, 2008, and Bylaw 3489, November 14, 2007, repeal Bylaw 2970 and establishes the continuation of a community parks commission for the Pender Islands.

**2008** - Pender Islands Community Parks Master Plan 2008 completed July 2008.



**PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008**

**APPENDIX B Community Parks, Trails, and Ocean Accesses**

**1. Numerical List**

No.#	Park/Trail Name	No.#	Park/Trail Name	No.#	Park/Trail Name
1	Shingle Bay Park	30	Irene Bay OA	59	Plumper Way Viewpoint
2	Thieves Bay Park	31	Percival Cove OA Zolob Road OA	60	Yardarm Rd./Shingle Bay Trail
3	Capstan Lane Park	32	Grimmer Bay OA	61	Masthead Cr./Shingle Bay Trail
4	Abbott Hill Park	33	Wilson Road Viewpoint	62	Mumford Rd Viewpoint
5	Danny Martin Park	34	Niagara Road OA	63	Buck Lake Trail
6	Disc Park	35	Walden Road OA	64	Higgs Road Viewpoint
7	Lively Peak Park	36	Fawn Creek Park/ OA	65	Schooner at Reef Park
8	Compass Cr / Starboard Cr. Trail	37	Enchanted Forest Park	66	Compass Cr./Tiller Cr. Trail
9	Heart Trail/Ketch/Prior Park	38	Mortimer Spit Park & OA	67	Fire hall/Disc Park Trail
10	Schooner Way/Chart Dr. Trail	39	Lilias Spalding Heritage Park	68	Galleon Way Park
11	Bosun Way/Galleon Way	40	Castle Road Trail	69	Privateers Schooner Trail
12	Grover Sergeant Memorial Cairn Trail	41	Bridge Park (South) Viewpoint	70	Ursula Peopel Park
13	Magic Lake Swim Hole Park	42	William Walker Trail		
14	Magic Lake Picnic Site Park	43	William Walker Rd. OA		
15	Mount Menzies Park	44	Boundary Pass Drive OA		
16	George Hill Park	45	Ancia Rd/Conery Cr. OA		
17	Mount Elizabeth Park	46	Gowlland Point OA		
18	Peter Cove (north) OA	47	Craddock Road OA		
19	Skeeles Road View	48	Canal Road OA		
20	Oaks Bluff Park	49	Heart Trail Extension/ Ketch/Disc Park		
21	Gardom Pond Trail	50	Found Road OA		
22	Bricky Bay OA	51	Seawest Viewpoint		
23	Bridges Road OA	52	Sandy Sievert Park		
24	MacKinnon Road OA	53	Southlands Dr./Tilley Rd. Viewpoint		
25	Harpoon Rd/ Panda Bay OA	54	Wallace Road OA		
26	Boat Nook OA	55	Tracy Road Viewpoint		
27	Starvation Bay OA	56	Welcome Bay OA		
28	Peter Cove (south) OA	57	Bidgood Ocean Access		
29	Capstan Lane/Rope Rd Trail	58	Craddock Rd./ Gowlland P Rd. Loop Trail		

OA = Ocean Access



## 2. Alphabetical List

Park/Trail Name	No.#	Park/Trail Name	No.#	Park/Trail Name	No.#
Abbott Hill Park	4	Harpoon Rd/ Panda Bay OA	25	Starvation Bay OA	27
Ancia Rd/ Conery Cr. OA	45	Heart Trail Extension/ Ketch/Disc Park	49	Thieves Bay Park	2
Bidgood OA	57	Heart Trail/ Ketch/Prior Park	9	Tracy Road Viewpoint	55
Boat Nook OA	26	Higgs Road Viewpoint	64	Ursula Poepel Park	70
Bosun Way/ Galleon Way	11	Irene Bay OA	30	Walden Road OA	35
Boundary Pass Drive OA	44	Lively Peak Park	7	Wallace Road OA	54
Bricky Bay OA	22	MacKinnon Road OA	24	Welcome Bay OA	56
Bridge Park (South) Viewpoint	41	Magic Lake Picnic Site Park	14	William Walker Rd.OA	43
Bridges Road OA	23	Magic Lake Swim Hole Park	13	William Walker Trail	42
Buck Lake Trail	63	Masthead Cr./ Shingle Bay Trail	61	Wilson Road Viewpoint	33
Canal Road OA	48	Mortimer Spit Park & OA	38	Yardarm Rd./ Shingle Bay Trail	60
Capstan Lane Park	3	Mount Elizabeth Park	17		
Capstan Lane/ Rope Rd Trail	29	Mount Menzies Park	15		
Castle Road Trail	40	Mumford Rd Viewpt.	62		
Compass Cr / Starboard Cr. Trail	8	Niagara Road OA	34		
Compass Cr../ Tiller Cr. Trail	66	Oaks Bluff Park	20		
Craddock Rd./ Gowlland Pt. Rd. Loop T	58	Percival Cove OA	31		
Craddock Road OA	47	Peter Cove (north)OA	18		
Danny Martin Park	5	Peter Cove(south)OA	28		
Disc Park	6	Plumper Way Viewpoint	59		
Enchanted Forest Park	37	Privateers/ Schooner Trail	69		
Fawn Creek Park/ OA	36	Sandy Sievert Park	52		
Fire hall/Disc Park Trail	67	Schooner at Reef Park	65		
Found Road OA	50	Schooner Way/ Chart Drive Trail	10		
Galleon Way Park	68	Seawest Viewpoint	51		
Gardom Pond Trail	21	Shingle Bay Park	1		
George Hill Park	16	Skeeles Road Viewpoint	19		
Gowlland Point OA	46	Southlands Dr./ TilleyRd. Viewpoint	53		
Grimmer bay OA	32				
Grover Sergeant Memorial Cairn Trail	12	Spalding Heritage Park	39		

OA= ocean access

### 3. Trail Attributes

No.#	Park/Trail Name	Area	Time One-Way, Attributes, Facilities
1	Shingle Bay Park	Magic Lake Galleon Way	ocean access, view, stairs, bridge, ramp, handrails, grass, wheelchair portion, 2 picnic tables, toilet, mud beach, swings, includes trail to Masthead #61
2	Thieves Bay Park	Magic Lake Anchor Way	ocean access, view, wheelchair portion, picnic tables, benches, swings, sandy beach, toilet, parking, boat ramp, small boat storage, grass
3	Capstan Lane Park	Magic Lake	15 min, trail, ecological interest, steps, bridge, ramp, entrances off both Capstan Lane and trail from Rope Rd.
4	Abbott Hill Park	Magic Lake Spyglass Rd.	steep, rough trail, rock faces
5	Danny Martin Park	Magic Lake Schooner Way	portion of ecological interest, wheelchair portion, picnic tables, locked toilet, grass, baseball
6	Disc Park	Magic Lake Galleon Way	15 min, toilet, trails, ecological interest, bridges, benches, shelter, water tap, parking area
7	Lively Peak Park	Magic Lake Ketch Road	15 min, rough steep trail, slippery, viewpoint, bench
8	Compass Cr / Starboard Cr. Trail	Magic Lake	5 min, steep linker trail, leading to linker trail to Buck Lake at Compass Cr. end
9	Heart Trail/Ketch/ Prior Park	Magic Lake	20 min, trail, ecological interest, stairs, handrails, Ketch Rd. ramp, toilet at Prior Park campground
10	Schooner Way/ Chart Dr. Trail	Magic Lake	5 min, linker trail, steps, handrail
11	Bosun Way/ Galleon Way	Magic Lake	20 min, ecological interest, bridge, Disc Park access
12	Grover Sergeant Memorial Cairn	North Pender Is. Clam Bay Rd.	10 min trail to cairn, ramps, wet land area, gate/fence
13	Magic Lake Swim Hole Park	North Pender Is. Pirates Road	view, ecological interest, steps, handrails, seasonal toilet, grass, wheelchair portion, swim float
14	Magic Lake Picnic Site Park	Magic Lake Schooner Way	view, ecological interest, steps, wheelchair portion, picnic tables, grassy area, boat launch by hand
15	Mount Menzies Park	North Pender Is. Hooson Rd.	25 min, viewpoint, bench, ecological interest, loop trail, map, steps, rough ground
16	George Hill Park	North Pender Is. Ogden Rd.	30 min, steep trail, steps, ramps, handrails, ecological interest, 2 viewpoints, 3 benches
17	Mount Elizabeth Park	North Pender Is. Clam Bay Rd.	15 min, rough trail
18	Peter Cove (north) OA	North Pender Is. Trincomali Pl.	view, ecological interest, steps, handrails, sandy beach
19	Skeeles Road Viewpoint	North Pender Is. Razor Point Rd.	5 min, trail, bench, viewpoint, no ocean access
20	Oaks Bluff Park	North Pender Is. Pirates Rd.	30 min, steep trail, steps & stairs, handrails, ramp, 2 benches, ecological interest, 2 viewpoints, bike rack, parking area on Pirates Rd.
21	Gardom Pond Trail	North Pender Is. Harbour Hill Rd.	15 min, trail, viewpoint, ecological interest, ramps, bench, guide map
22	Bricky Bay OA	North Pender Is. Armadale Rd	5 min, trail, view, ecological & historical interest, stairs, ramp, handrail, sandy beach
23	Bridges Road OA	North Pender Is. Stanley Point	view, ramp, stairs, handrails, sandy beach
24	MacKinnon Road OA	North Pender Is. MacKinnon Rd	stairs, hand rail, sandy beach

25	Harpoon Rd/ Panda Bay OA	Magic Lake	5 min, sandy beach, view, ecological interest, stairs, handrail
26	Boat Nook OA	Magic Lake Schooner Way	6 min, trail, wheelchair portion, stairs, handrail, historical interest, viewpoint, bench
27	Starvation Bay OA	North Pender Is. Trincomali Bedwell Dr.	view, sandy beach, steps, handrail, ecological interest, bench
28	Peter Cove (south) OA	North Pender Is. Trincomali Plumper Way	5 min, trail, view, sandy beach, boat launch by hand, wheelchair portion
29	Capstan Lane/ Rope Rd Trail	Magic Lake	5 min, linker trail to Capstan Lane Park, steps
30	Irene Bay OA	North Pender Is. Irene Bay Rd	1 min, view, ecological interest, wheelchair portion, grass, sandy beach, boat launch by hand
31	Percival Cove/ Zolob Rd. OA	North Pender Is. Otter Bay Rd	4 min, trail, ocean access, stairs, ramps, handrail, sandy
32	Grimmer Bay OA	North Pender Is. Otter Bay Rd.	view, stairs, handrail, sandy beach
33	Wilson Road Viewpoint	North Pender Is. Hooson Rd.	5 min, view, trail
34	Niagara Road OA	North Pender Is. Otter Bay Rd.	10 min, trail, stairs, handrail, sandy beach
35	Walden Road OA	North Pender Is. Stanley Point	10 min, stairs, handrail, pebble beach
36	Fawn Creek Park/ OA	South Pender Is. Ainslie Point Rd.	15 min, ocean access, ecological interest, stairs, bridges, seasonal stream, ramps, steep trail
37	Enchanted Forest Park	South Pender Is. Spalding Rd.	25 min, trail, waterfall view, ecological interest, interpretive signage, bridges, ramps, handrails, bike rack, 2 benches, wetland
38	Mortimer Spit Park & OA	South Pender Is. Canal Rd.	ocean access, ecological interest, wheelchair portion, toilet, boat launch by hand, pebble beach
39	Spalding Heritage Park	South Pender Is. Castle Rd.	5 min, ecological & historical interest, stairs, bridges, 2 benches, grassy area
40	Castle Road Trail	South Pender Is. Castle Rd.	30 min, steep rough trail to Spalding Hill viewpoint, rock faces, views, steps, ecological interest
41	Bridge Park (South) Viewpoint	South Pender Is. Ainslie Point Rd.	5 min, trail, view, ecological interest, steps, bank erosion, no ocean access
42	William Walker Trail	South Pender Is. Canal Rd.	30 min, steep trail, views, ecological interest, steps, bridges, bike rack, parking lot & toilet at Mt Norman entrance off Canal Road
43	William Walker Rd. Ocean Access	South Pender Is. Canal Rd.	5 min, view, sandy beach, ramps, steps, handrails
44	Boundary Pass Drive OA	South Pender Is. Boundary Pass	5 min, trail, ecological interest, stairs, handrail, bench, view
45	Ancia Rd/Conery Cr. OA	South Pender Is. Boundary Pass	5 min, view, ecological interest, steep stairs, handrail
46	Gowlland Point OA	South Pender Is. Gowlland Pt. Rd.	view, stairs, handrails, bike rack, wheelchair portion, bench, pebble and sandy beach
47	Craddock Road OA	South Pender Is. Craddock Rd.	2 min, stairs, ecological interest, view, pebble beach
48	Canal Road OA	South Pender Is. Canal Rd.	5 min, steep trail, view, steps, rope handrail
49	Heart Trail Extension/Ketch/ Disc Park	Magic Lake Ketch Road	10 min, steep linker trail, steps, bridge, toilet at Disc Park at Galleon Way

50	Found Road OA	North Pender Is. Clam Bay Rd.	30 min, trail, view, ecological interest, ramps, handrail, steep in places, rock faces, 2 benches, steps, sand/pebble beach
51	Seawest Viewpoint	North Pender Is. Hooson Rd.	10 min, in Tyndall Woods area steps, rough trail, view, bench, no ocean access
52	Sandy Sievert Park	Magic Lake Spyglass Rd./ Gunwhale Rd.	5 min, trail, stairs, bridge, handrails, bench, ecological interest, entrances off both Spyglass and Gunwhale roads
53	Southlands Dr./ Tilley Rd. Viewpoint	South Pender Is. Southlands Dr.	10 min, trail, view, bench
54	Wallace Road OA	North Pender Is. Medicine Beach	5 min, trail, ecological interest, steep steps, ramp pebble beach
55	Tracy Road Viewpoint	North Pender Is. Armadale Rd.	5 min, trail, view, steep cliff
56	Welcome Bay OA	North Pender Is. Clam Bay Rd.	10 min, trail, view, stairs, ramp, handrail, pebble beach
57	Bidgood OA	South Pender Is. Gowlland Pt. Rd.	10 min, steep trail, bench, steps, rope handrail, view pebble beach
58	Craddock/ Gowlland Pt. Loop T	South Pender Is. Gowlland Pt. Rd.	15 min, trail, gorse in areas, entrances off both Craddock and Gowlland Pt. Rd.
59	Plumper Way Viewpoint	North Pender Is. Trincomali	1 min, trail, view point, no beach access, rock faces, bench
60	Yardarm Rd./ Shingle Bay Trail	Magic Lake Galleon Way	10 min, steep trail to Shingle Bay Park on Galleon Way
61	Masthead Cr./ Shingle Bay Trail	Magic Lake	10 min, trail to Shingle Bay Park on Galleon Way, toilet, ecological interest
62	Mumford Rd Viewpoint	North Pender Is. Canal Road	5 min, steep in places, bench, view, steps, no ocean access, access from Canal Road
63	Buck Lake Trail	Magic Lake	20 min, linker trail, 2 benches, 2 stairs, handrails, ramps, seasonal waterfalls, view platforms, ecological interest
64	Higgs Road Viewpoint	South Pender Is. Higgs Road	view, wheelchair portion, no public access to beach
65	Schooner at Reef Park	Magic Lake	1 min, trail, view, bench
66	Compass Cr./ Tiller Cr. Trail	Magic Lake	5 min, Buck Lake shoreline linker trail, steep section
67	Fire hall/Disc Park Trail	Magic Lake	10 min, linker trail to Disc Park, ecological interest, on Schooner Way
68	Galleon Way Park	Magic Lake	5 min, trail, wet land, ecological interest
69	Privateers/ Schooner Trail	Magic Lake	20 min, linker trail, ecological interest
70	Ursula Poepel Park	Magic Lake	Undeveloped



# PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008

## APPENDIX C Community Parks and Trails Map – reduced scale



### Pender Islands Parks Commission Community Parks and Trails Map

Website: [crd.bc.ca/penderparks](http://crd.bc.ca/penderparks)

The Pender Islands Parks Commission (PIPC) manages community parks, trails and ocean accesses on the North and South Pender Islands delegated to it by the Capital Regional District (CRD). Other parks on the islands are managed by agencies such as Parks Canada – Gulf Islands National Park Reserve (GINPR), Islands Trust Fund (ITF), and CRD Regional Parks. Some of our trails interconnect with theirs to form a trail system.

The longer PIPC trails may encompass more than one ecological zone and reflect the natural ecosystems of Eastern Vancouver Island and the Gulf Islands as a whole. Some parks celebrate the contribution of humans in the history of the islands. Parks provide recreational and educational opportunities for everyone. Protecting them means that the future generations will be able to observe the amazing natural history of this area.

Most PIPC parks and trails are now marked by wooden posts at or near the entrance. The PIPC has created a Community Parks Guide available at local retail outlets indicating the location and features of these community parks and trails. The Guide includes estimated time to allow on a trail, amenities, and street locations. Further information about community parks and trails can be obtained at the PIPC website <http://www.crd.bc.ca/penderparks>.

**Fire:** The risk of a fire on a forested island is extreme. No fires are permitted on community parks and trails. Report all fires by calling 911. Always be extra cautious with smoking materials and observe no smoking signs.

**Dogs:** Keep dogs under control at all times, preferably by keeping them on a leash. Please keep them away from areas where children play especially at the swim hole and baseball diamond. Please clean up after your pet.

**Privacy:** Be aware that many parks and trails are next to residential areas. Please respect private property and stay on the trail or park.

**Caution:** Many of the trails are unimproved with exposed roots and rocks reflecting the PIPC's low environmental impact trail construction. The terrain can be rugged and steep in places and care should be taken especially when the ground is slippery. Be alert for wood ticks when walking through areas of high grass and underbrush. **ATM's and bikes are not permitted on any parks or trails.** You use the parks and trails at your own risk.

#### Parks and Trails

3. Capstan Lane Park
4. Abbott Hill Park
7. Lively Peak Park
8. Compass Crescent/Starboard Crescent Trail
9. Heart Trail/Ketch/Prior Park
10. Schooner Way/Chart Drive Trail
11. Bosun Way/Galleon Way
15. Mount Menzies Park
16. George Hill Park
17. Mount Elizabeth Park
21. Gardom Pond Trail
29. Capstan Lane/Rope Road Trail
37. Enchanted Forest Park
40. Castle Road Trail
42. William Walker Trail
49. Heart Trail Extension/Ketch/Disc Park
52. Sandy Sievert Park
58. Craddock Drive/Gowlland Point Road Trail
60. Yardarm Road/Shingle Bay Trail
61. Masthead Crescent/Shingle Bay Trail
63. Buck Lake Trail
65. Schooner at Reef Park
66. Compass Crescent/Tiller Crescent Trail
67. Firehall/Disc Park Trail
69. Schooner/Privateers Trail

#### Ocean Access

18. Peter Cove (North) Ocean Access
22. Brickly Bay Ocean Access
23. Bridges Road Ocean Access
24. Mackinnon Road Ocean Access
25. Harpoon Road/Panda Bay Ocean Access
26. Boat Nook Ocean Access
27. Starvation Bay Ocean Access
28. Peter Cove (South) Ocean Access
30. Irene Bay Ocean Access
31. Percival Cove Ocean Access
32. Grimmer Bay Ocean Access
34. Niagara Road Ocean Access
35. Walden Road Ocean Access
36. Fawn Creek Park/Ocean Access
38. Mortimer Spit Park/Ocean Access
43. William Walker Road Ocean Access
44. Boundary Pass Drive Ocean Access
45. Ancia Road Ocean Access
46. Gowlland Point Ocean Access
47. Craddock Drive Ocean Access
48. Canal Road (South) Ocean Access
50. Found Road Ocean Access
54. Wallace Road Ocean Access
55. Tracy Road Ocean Access
56. Welcome Bay Ocean Access
57. Bidgood Ocean Access

#### Ocean Viewpoint – No Access

19. Skeeles Road Viewpoint
20. Oaks Bluff Viewpoint
33. Wilson Road Viewpoint
41. Bridge Park (south) Viewpoint
51. Seavest Viewpoint
53. Southlands Drive/Tilley Road. Viewpoint
59. Plumper Way Viewpoint
62. Mumford Road Viewpoint
64. Higgs Road Viewpoint

#### Recreation Park

1. Shingle Bay Park
2. Thieves Bay Park
5. Danny Martin Park - baseball
6. Disc Park – disc golf
13. Magic Lake Swim Hole Park
14. Magic Lake Picnic Site Park - boating

#### Heritage Park

12. Grover Sergeant Memorial Cairn Trail
39. Lilius Spalding Heritage Park

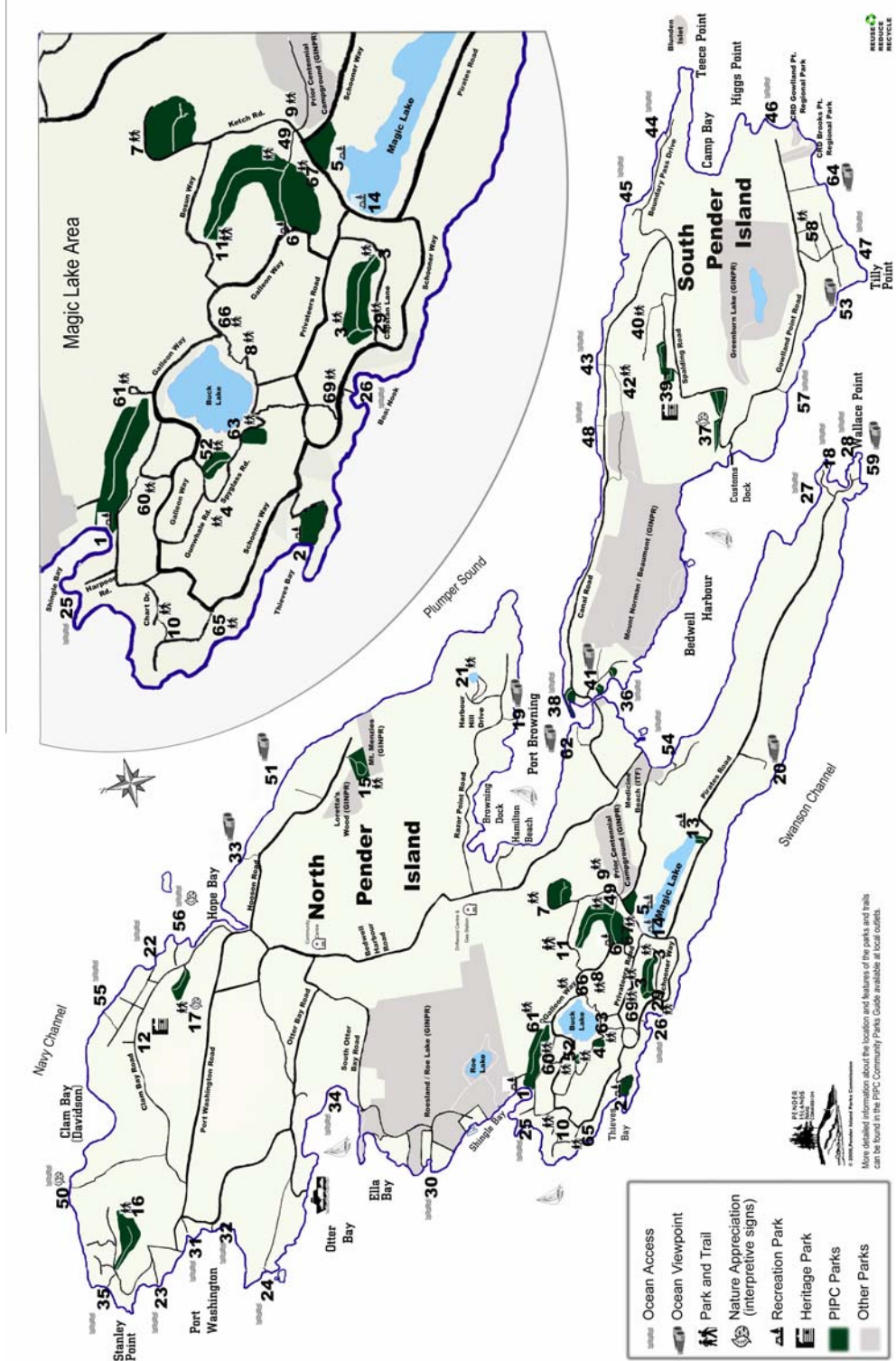
#### Nature Appreciation Park with Interpretive Signs

17. Mount Elizabeth Park
37. Enchanted Forest Park
50. Found Road Ocean Access (planned)
56. Welcome Bay Ocean Access



# PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008

## APPENDIX C Community Parks and Trails Map – reduced scale





## PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008

### APPENDIX D Liaison with Community Groups and Individuals

#### 1. Summary of distribution of Draft Master Plan 2008 for public feedback

Advertisement of the Plan occurred in the Pender Post for 3 months, on our web page, and at 3 public events.

The number of Draft Plans distributed was 71 copies, with 46 copies mailed out and 25 copies handed out to individuals. Copies were distributed to the public at 3 events: Saturday Market April 12, 2008 (10 copies), SPI-LTC meeting May 3, 2008 (7 copies), Earth Day May 17, 2008 (8 copies).

Fourteen feedback forms were received, by mail (8 copies), by email (1 copy), and in the community box (5 copies). The respondents were groups (7), government agencies (2), individuals (1), and anonymous (4). The response rate from the public was 19.7%.

#### 2. Groups who received the Draft Master Plan 2008 by mail for public feedback

AGENCIES AND ORGANIZATIONS	PENDER ISLAND COMMUNITY GROUPS
Capital Regional District - Electoral Area Director	Let's Go Walking
Capital Regional District - Parks Manager	Magic Lake Property Owners Association
CRD Parks and Recreation Commissions on Mayne, Galiano, and Saturna	Magic Lake Sewer and Water
Gulf Islands National Park Reserve	Parent Advisory Council
Islands Trust, North Pender Island Transportation APC	Paths on Pender (PoP)
Islands Trust, South Pender Island Trustees	PAWS (Animal Welfare Society)
Islands, Trust North Pender Island Trustees	Pender Is. Chamber of Commerce
Ministry of Transportation, Vanc. Is. District	Pender Is. Child Care Society (PICCS)
Pender Is. Ambulance Service	Pender Is. Community Services Society (PICCS)
Pender Is. Auxiliary Coast Guard	Pender Is. Conservancy Association (PICA)
Pender Is. Elementary and Secondary School	Pender Is. Farmers' Institute
Pender Fire Protection Society	Pender Is. Field Naturalists
Pender Is. Fire Rescue	Pender Is. Health Care Society
Pender Is. Recreation Commission	Pender Is. Lions Club
Royal Canadian Legion - Branch #239	Pender Is. Museum Society
RCMP Pender Islands Detachment	Pender Is. Newcomers' Club
	Pender Is. Playgroup
	Pender Is. Public Library
	Pender Is. Recreation and Agricultural Hall Association (PIRAHA)
	Pender Is. Recycling Society
	Pender Is. Search and Rescue
	Pender Is. Women's Institute
	Pender Is. Young Naturalists Club
	Pender Is. Youth Sports Association



## PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008

### APPENDIX E PIPC Fall Fair Questionnaire Results 2003-2004-2005

Questionnaires on the establishment, management, usage and condition of the community parks and trails on the Pender Islands have been distributed and collected by the PIPC at the Fall Fairs held every August at the Community Hall. Over this 3-yr period, over 40 public questionnaires were completed and the results have been compiled below. PIPC intends to use public questionnaires again in the future.

Of the 40 questionnaires returned, 25 were completed by residents and 15 by non-residents of the Pender Islands. The most popular area of trail use was the Magic Lake area, which was greater than all other areas combined. As this area has the highest population density, it is well matched by having the highest density of trails and parks. Regarding how many parks/trails people had visited at least once, respondents listed an average of 19 trails per person had been explored thus far. This shows that people are using a wide variety of trails and have explored more trails than found in the immediate vicinity of their residence. The frequency that people are using community parks and trails showed that weekly and monthly use were the most popular categories, indicating that people are using the trails on a regular basis throughout the year.

The majority of respondents found the trail and park standards to be acceptable and the suggested upgrades included making more trails accessible for mobility-impaired users, including wheelchairs, and also trail improvements for wet weather use. When asked what people liked most about the parks and trails, the top answers were the variety of trails available and the well marked/organized trail system. Many people were appreciative that the parks simply existed for their use, and that several trails were linked to one another.

Recommendations regarding less favourable trail attributes included not enough mobility-impaired accessible trails, not enough trails linked to form longer walking opportunities (some trails too short), not enough trails available, and overly rugged trails during the winter season. For trail signage improvements, several responders suggested signs for no littering, no smoking, and for viewpoint locations might be helpful although others requested that fewer signs were better and that the trailhead signposts were well placed and sufficient. There were several requests for trail information signs at the trailheads to indicate trail length, difficulty, attributes, etc.

The favorite parks cited most often were Oak Bluffs, George Hill, Mt. Menzies, and the Disc Golf Course. The reasons listed behind the nominations included beautiful viewpoints, trails are close to home, nature appreciation (birds, whales, forest), good exercise, and the length of the trail. Ocean access points that were most frequented were Gowlland Point, Shingle Bay, and Mortimer Spit. Many respondents suggested specific areas in which they would like to see a new trail established, including Oak Bluffs to Beaumont, Enchanted Forest to Greenburn Lake, to the top of Mt. Elizabeth, Shingle Bay to Irene Bay, shoreline walking around Percival Cove, and Port Washington Road to Hope Bay. Only about half of the respondents had visited the PIPC website, indicating that further advertising to increase awareness of the web site existence and content may be useful.

The major ideas suggested as future guidelines for the PIPC from the 3 yrs of questionnaires were the establishment of more parks throughout the Penders, linking trails together to form longer walking opportunities, and making trails more accessible for mobility-impaired users.





## PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008

### APPENDIX F Demographic Statistics and Park Resources

The PIPC monitors the changes occurring in the makeup of the population of the Pender Islands to ensure that the park and trail system reflects the interests and capabilities of the majority of the Islands' residents.

From the 2006 Census, the breakdown of age groups for the Pender Islands (rounded to the nearest 5 people) is available from the CRD website, among other places, and have been compiled in Table 1.

Table 1. Census Results 2006 Pender Islands.

Age Group	2006 Permanent Residents	2001 Permanent Residents	2006 Change in population	2006 census Age group % of total population
0-4	65	50	+15	3
5-9	90	52	+38	4
10-14	65	56	+9	3
15-19	70	54	+16	3
20-24	35	62	-27	1.5
25-29	40	67	-27	2
30-34	55	83	-28	2.5
35-39	105	115	-10	5
40-44	125	149	-24	5.5
45-49	165	186	-21	7.5
50-54	200	217	-17	9
55-59	295	184	+111	13
60-64	265	162	+103	12
65-69	225	146	+79	10
70-74	160	137	+23	7
75-79	130	110	+20	6
80-84	80	67	+13	3.5
85+	50	32	+18	2.5
<b>Total</b>	<b>2220</b>	<b>1929</b>	<b>+291</b>	<b>100%</b>

Over the last five years there have been a variety of shifts in the age-based constituent population of the Penders. The 2006 census reveals that approximately 11% of the population is 19 or under, 33% of the population is 20-54 yrs, and 50% of the population is 55 and over.

In comparison to the 2001 census, the under 19 yrs section has grown by about 78 children while the 20-54 yrs section has lost numbers with some age groups shrinking in excess of 30%. In the 55 and up age groups, there have been some marked increases especially in the 55-59 and 60-64 age groups where the increase is greater than 60% over the 2001 census levels. The 65-69 age group also increased by approximately

55%. While the number of people in various age groups changed over the last 5 yrs, the total population grew with 291 new permanent residents, an increase of 30% from 2001. The graphs below outline the 2006 census data (Fig. 1) and show a comparison between 2001 and 2006 as compared with 2001 (Fig. 2).

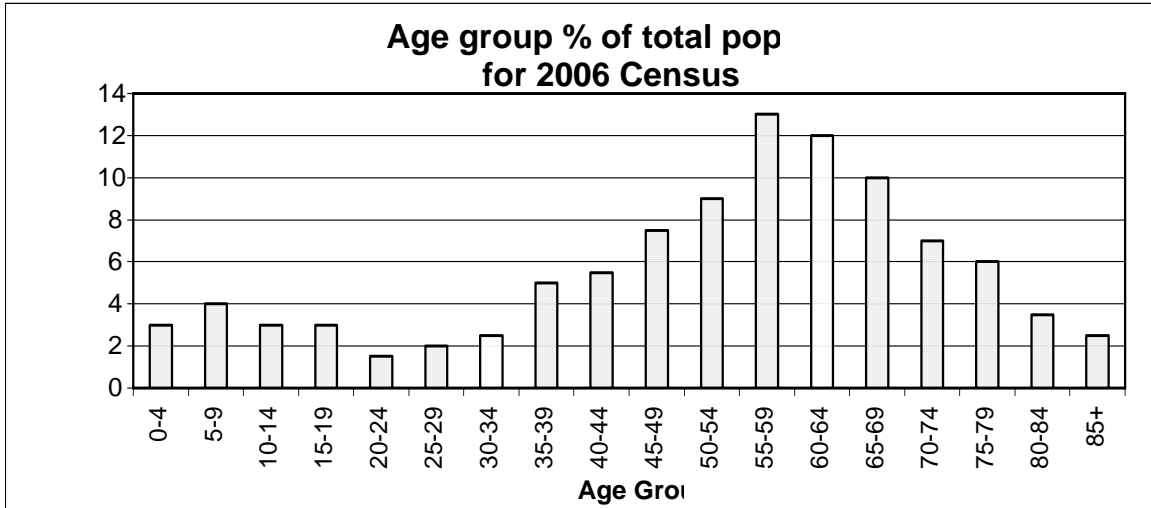


Fig. 1. Pender Islands 2006 census results.

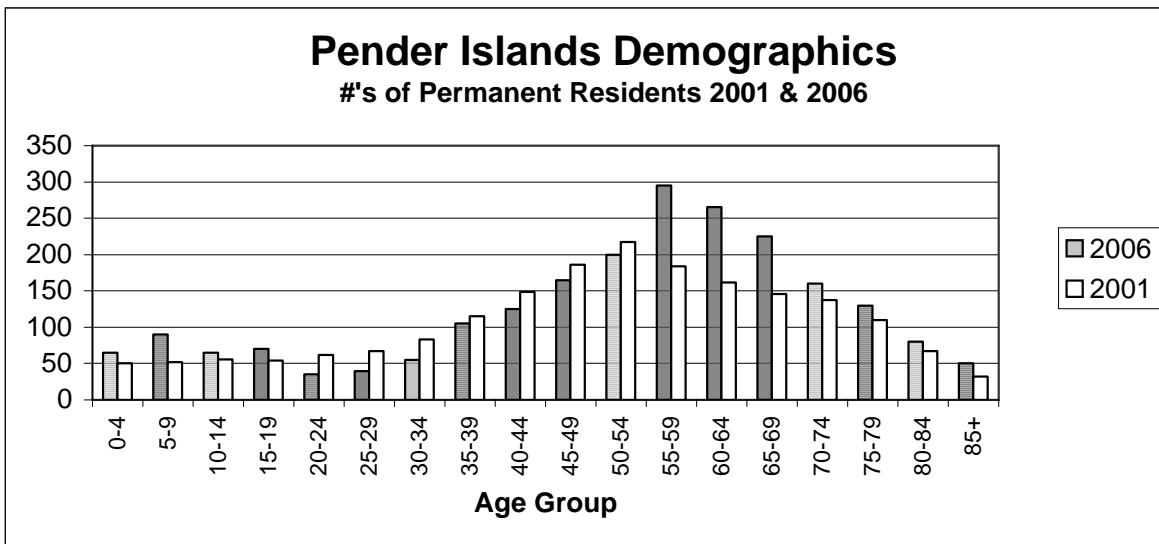


Fig. 2. Comparison of Pender Islands 2006 and 2001 census results.



## PENDER ISLANDS PARKS COMMISSION MASTER PLAN 2008

### **APPENDIX G Principles and lists regarding sub-dividable lands potentially subject to Park dedication on the Pender Islands**

#### **1. PIPC principles**

- 1.1 When sub-dividable properties subject to park dedication are developed, the designation of linear trails that provide links and loops between existing trails and possible future trails, off road trails, trails to the foreshore, and trails to viewpoints on ridges, bluffs or hills are the most desirable for the public. These trails can result from the appropriate application of the 5% park dedication at the time of subdivision.
- 1.2 All sub-dividable oceanfront properties subject to park dedication need to allow public access to either the foreshore or a viewpoint at the foreshore. Ministry of Transportation ocean access roads are required at a set distance along the foreshore. If the authorities do not accept a MoT foreshore access, the 5% park dedication or part thereof may, at the discretion of the PIPC, be used for this purpose.
- 1.3 All sub-dividable properties subject to park dedication must provide public access to community trails and parks in such a way as to allow unfettered public access.
- 1.4 Where a 5% park dedication lies within a strata development, there needs to be unfettered public access to the community park with public parking adjacent to the community park. Public access and parking must be arranged so as to allow access by those with mobility difficulties and those engaged in park maintenance.
- 1.5 Ridges or hills on sub-dividable properties subject to park dedication may provide an opportunity for linear trails along or over ridge lines to viewpoints and links to other trails.
- 1.6 Community parks and trails obtained from 5% park dedication should fit into the whole network of public green spaces on the Pender Islands and provide opportunities for values such as nature appreciation and education, fitness, and environmental conservation.

#### **2. List of sub-dividable lands potentially subject to park dedication on North and South Pender Islands**

The following lists of sub-dividable lands are revised regularly and follow the Islands' Trust "Schedule D" document for designated lands. The PIPC has listed several possible park dedication projects for each property.

##### **2.1 South Pender Island properties:**

1. Gowlland Point Rd., Plan 7022 Lot 1 Sec 20 Parcel 005802938  
Oceanfront lot. Linear trail to foreshore park, public access through any strata lands to the park, beach access.
2. Gowlland, Craddock and Southland Rds., Plan 33227 Lot 1 – Parcel 000231207

- Oceanfront lot, multi-access property, foreshore access or viewpoint potential. Loop trails to connect with Southlands/Tilley trail and Craddock/Gowlland Loop trail. Off road linear trail from Gowlland Pt Road to Craddock Drive
3. 8914 Gowlland Point Rd., Plan 25300 Parcel 000140787  
Oceanfront lot. Foreshore access point or viewpoint. Linear trail to connect with a trail through Plan 33227 to Craddock Drive or Southlands. Possibly off road trail along Gowlland Point Road
  4. 9801 Tilly Point Rd., Plan 17522 Lot 1 Parcel 003949591,  
Oceanfront lot. Foreshore access from Tilly Point Rd.
  5. 8907 Tilly Point Rd., Plan 32109 Lot 2 Parcel 001098594  
Oceanfront lot. Viewpoint Park on ridge – Public access from Tilly Point Road
  6. Gowlland Point Rd., NW ¼ Sec 1 Parcel 009673300  
Oceanfront lot with surveyed access road. Property adjacent to Whalewych Farm, Greenburn Lake GINPR, and Camp Bay Property is zoned Forest upland and Rural Residential on the waterfront edge. Public access is desired up the access road and via a linear trail to the beach at Camp Bay. Other trails from this property to GINPR lands at Greenburn Lake, Spalding Road and Boundary Pass Drive would create a linking trail system.
  7. 9929 Spalding Rd., NW Parcel 009673300  
Oceanfront lot. Linear trail from Spalding Rd to Camp Bay. Linear trail to viewpoint on Hermit Hill and on to Boundary Pass Dr. Linear trail to adjacent property described in #6.
  8. 9908 Jennens Rd., NW ¼ of SW 1-4 Parcel 009673423  
Oceanfront lot and farm. Access trail to Property #7. Linear trail along fence line from Higgs Rd farm gate to Jennens Rd farm gate. This part of the property is not ALR and there is a functional farm road on it at present. There is also a piece of this property zoned RR that touches Gowlland Point Rd between Plan 22375 Part 1 and 205071 Part 1 that could be a trail entrance.
  9. Spalding Rd., SE ¼ Sec 5 Parcel 009691804  
Oceanfront lot. Property behind Enchanted Forest. Access at two places from Spalding Rd. Access may also be possible via access road next to the property at 9834 Spalding Rd. Complexity of Zoning - mostly Forest. There are 2 Resource Protect areas – likely the ponds. There is a small RR zoned waterfront area. There is also a large section zoned A. Ocean Access point in Bedwell Harbour, linking linear trails from west end of Enchanted Forest Park to link with Mt Norman section of GINPR and connect to William Walker Trail. Trail to small pond. Trail to Richardson's Bluff. Loop trails preferable.
  10. Castle Rd., Plan VIP 66416 Lot B Parcel 023981237  
Upland lot behind subdivision. Linking trail from the top end of Castle Rd trail to PIPC park land across from Heritage Park. Linear trail to Spalding Hill and connecting trails to William Walker Trail.
  11. Canal Rd., VIP 66416 Section A Parcel 023981211  
Oceanfront lot access. East Side road would likely be extended to foreshore. Ocean access to Little Bay. Trail to Conery Cr.
  12. Canal Rd., VIP 65698 Lot 1 Parcel 009673474  
Upland and oceanfront hook lot. Property adjacent to Mt Norman GINPR. Contains William Walker trail, which needs to be kept intact. Off-road trail along Canal Rd. Connecting trails to #9 and #10 Connecting trails between Canal Rd OA and Pioneer Trail OA.
  13. Canal Rd., VIP 68591 Lot B Parcel 009673539

- Upland lot. Contains William Walker trail, which needs to be kept intact. Off-road trail along Canal Rd Connecting trails to Spalding property #10.
14. Conery Cr., Fractional South ½ of Sec 3, except parts in Plans 14109, 48351 and VIP 80429 Parcel 004871324  
Oceanfront lot. Linear trail connecting Conery Cr. and Boundary Pass Drive. Trail to ocean viewpoint.
  15. Canal Rd., VIP 63593 Lot A Parcel 023474327 Oceanfront lot.
  16. 9856 Canal Rd., VIP 63593 Lot B, Parcel 023474327  
Oceanfront lot to the left of Canal Road OA.
  17. 9868 Canal Rd., VIP 65698 Lot 2, Parcel 023852933  
Oceanfront lot on Canal Road between Canal Road OA and Pioneer Trail OA.
  18. VIP 65698 Lot 3, Parcel 023852941. Oceanfront lot to the right of Pioneer Trail OA.
  19. 9888 Canal Rd., VIP 63594 Lot 2, Parcel 023474475. Oceanfront lot on Canal Rd.
  20. Canal Rd., VIP 63594 Lot 1, Parcel 023474467  
Oceanfront lot next to William Walker OA and across from William Walker Trail.

## **2.2 North Pender Island properties:**

1. 7950 Plumper Way, Lot 23, Plan 1084, ID008045453  
Area 28572 sq m. Possible viewpoint at bluff/headland, covenant property, zoned rural residential. Trail/easement from existing trail.
2. 5830 Wallace Rd., Section 7: ID 009674063  
Area 243964 sq m. Watershed, Islands Trust Fund Board covenant and acquisition, Amenity zoning with remainder as park with covenants. Linear trail from Medicine Beach to Pirates Rd., viewpoint. Zoned Rural.
3. 4709 Canal Rd. Plan 23566 Lot 1 ID 003122379  
Area 29153 sq m. Property with Inn on Pender, linker trail between Heart Trail and towards the Driftwood Centre. Zoned Tourist Commercial.
4. 3601 East Bedwell Harbour Rd. Plan 47837 Lot I ID 02756873  
Area 369423 sq m. At end of road, park dedication for watershed and creek protection. Linear trail between Bedwell Harbour Rd. and Shingle Bay Park. Linear park along Shingle Creek. Zoned Rural.
5. 6601 Razor Point Rd., SE ¼ Sec 12 ID 008942749;  
Area 108430 sq m, 61 acres. At end of road, covenant, linear park with OA or to viewpoint . Zoned Rural Residential.
6. Razor Point Rd., NE ¼ Sec 12 ID 008942714  
Area 134490 sq m. At end of road, adjacent to #5. Waterfront lot, zoned rural.
7. 5609 Razor Point Rd., SE ¼ Sec 14 ID 009674802  
Area 646492 sq m. Adjacent to GINPR and Loretta's Wood. Covenant on the meadows, Jurisdictional extension of the skid road to Mt. Menzies, Protection of the cliffs. Linear access to allow public from GINPR Loretta's Wood to Razor Point Rd. Split zone – Agriculture and Rural.
8. 4506 Bedwell Harbour Rd., NW ¼ Sec 14 ID 009674756;  
Area 643223 sq m. Adjacent to #9 on Hooson Rd. Several possible trails linking it to #9, GINPR Loretta's Wood, and property #7. Split zone – Agriculture and Rural.
9. 5442 Hooson Rd., Plan 6524 Lot A  
Area 198066 sq m. Linear trail on the south side, joining Community Hall/Hamson property to GINPR Loretta's Wood. Zoned Rural.
10. 4308 Clam Bay Rd., Plan 21029 Lot 2 ID 000185185  
Area 24511 sq m. Possible foreshore access. Zoned Rural Residential.
11. Clam Bay Rd. and Armadale Rd. Plan 22622 Lot A ID 006032656

- Area 161904 sq m. Zoned Rural Residential. Linear trail joining Clam Bay Rd and Armadale Rd.
12. Clam Bay Rd., Plan 5063 Lot 2 ID 006032656  
Area 161904 sq m. Adjacent to Clam Bay Farm. Ocean access trail, to join with Found Rd. by the foreshore. Zoned Rural.
  13. 2218 Clam Bay Rd., Plan 28410 Lot A Sec 23 and Plan 21950 F Parcel D Sec 23 Edgewood Estates. Zoned Rural, with a small area zoned Agriculture that crosses Found Rd. Linear trail from Clam Bay Rd to George Hill along the ridgeline.
  14. Clam Bay Rd., Exc W 600' 885021  
May be part of Edgewood Estates. Zoned Rural Residential
  15. 2201 Paisley Rd., wly 600' Plan 885021  
Adjacent to Edgewood Estates and George Hill. Protected park area extending from George Hill on north triangle of property and including cliff face. Possible linear trail from George Hill to Clam Bay Rd, forming loop with possible Edgewood trail. Zoned Rural Residential.
  16. 2203 Port Washington Rd., VIP 60590 Lot C (west lot) ID 023014237  
Area 32753 sq m. Zoned Rural Residential.
  17. 2209 Port Washington Rd., VIP 60590 Lot A (east lot) ID 026120895  
Area 43071 sq m. Possible linear trail to Otter Bay Rd. and golf course. Zoned Rural Residential.
  18. Stalker Rd., Plan 2141 Lot 1 ID 006393489  
Area 72932 sq m. Linear trail, linking Stalker Rd. with Mackinnon Rd. Possible foreshore access. Zoned Rural Residential.
  19. Mackinnon Rd., Plan 2925 Am A ID 003650421  
Area 36622 sq m. Linear trail Mackinnon Rd. to Stalker Rd. Zoned Rural Residential.
  20. 2301 Mackinnon Rd., Plan 17303 lot 1 (west lot) ID 003926133  
Area 15901 sq m. Adjacent to ferry terminal. Hook lot, ocean viewpoint. Zoned Rural Residential.
  21. 2305 Mackinnon Rd., Plan 17403 lot 2 (middle lot) ID 003926168  
Area 14777 sq m. Hook lot, ocean viewpoint, zoned Rural Residential.
  22. Mackinnon Rd., Plan 17403 lot 3 (east lot) ID 003926184  
Area 11787 sq m. Adjacent tpo Otter Bay Marina. Hook lot, ocean viewpoint, zoned Rural Residential.
  23. 3308 Amies Rd., Plan DD 357241 Lot E ID 009675761  
Area 336549 sq m. Crosses Amies Rd. Possible viewpoint southwards, or linear trail linking Amies Rd. to Port Washington Rd. Split zone, Agricultural to north and Residential to south.