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## **Core Area**

# **Liquid Waste Management Plan**

**(Consolidated Version Incorporating All Applicable Amendments)**

**February 2019**

Capital Regional District  
Parks & Environmental Services Department  
625 Fisgard Street  
Victoria, BC

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, February 2019)

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### **Appendix A – to Section 3**

1. Bylaw No. 3478, A bylaw to establish a service to develop and implement a management program for onsite sewage systems
2. Bylaw No. 3479, A bylaw to regulate the maintenance of onsite sewage systems in the Capital Regional District

### **Appendix B – to Section 4**

Stantec Consulting Ltd, *CRD Core Area Waste Management Program Design Flows and Loads*, June 2010

### **Appendix C – to Section 5**

Excerpt from the Capital Regional District Core Area Liquid Waste Management Plan, Sanitary Sewer Overflow Management Plan, June 2008

### **Appendix D – to Section 8**

Westland Resource Group, *Environmental Impact Study of Core Area Wastewater Treatment Facilities: Terrestrial Environment Part 2–McLoughlin Point/Hartland Landfill Facilities*, June 2010

**Appendix E** – to Section 9

Golder (2010) Summer 2009 *Water Quality Survey Baseline Monitoring at Proposed Finnerty Cove Outfall Study Area: Data Report*, 19 January 2010

**Appendix F** – to Section 10

1. CRD Staff Report to the Core Area Liquid Waste Management Committee, *Public Consultation Update on Site Selection for a Wastewater Treatment Facility*, 12 May 2010
2. CRD staff report to the CALWMC, *Update on Public Participation Program – Core Area Wastewater Treatment Program*, 24 March 2010
3. Postings on [wastewatertreatmentclear.ca](http://wastewatertreatmentclear.ca) of educational meetings, public forums and feedback opportunities
4. Update on First Nations Consultation and Engagement, June 2010

**Sections 1, 5, 6, 7, 11 and 13 were amended by  
Amendments No. 10, 11 & 12  
whereas  
Sections 2, 3, 4, 8, 9, 10, 12, and 14 to 20  
were not amended by  
Amendments No. 10, 11 & 12,  
but they continue to form part of this consolidated version  
of the  
Core Area Liquid Waste Management Plan**

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, February 2019)

**SECTION 1  
INTRODUCTION AND BACKGROUND**

---

**INTRODUCTION**

The Capital Regional District (CRD) provides wastewater management to residential, commercial, industrial and institutional customers, equivalent to a population of approximately 330,000 persons distributed throughout the Core Area and Westshore communities. These communities include the cities of Victoria, Langford and Colwood, the districts of Oak Bay and Saanich, the Township of Esquimalt and the Town of View Royal.

In 2006, the CRD commenced the planning for the expansion and upgrading of the wastewater management system with the principal goal of moving from the existing preliminary level of treatment to secondary treatment. A consulting engineering team, composed of Associated Engineering, CH2M HILL and Kerr Wood Leidal Associates, was engaged to assist the CRD in the planning and initial decision-making. Following the original phase of planning (termed the decision process), completed in June 2007, the CRD adopted a direction that would see the Core Area and Westshore communities move towards a distributed wastewater management strategy.

In February 2008, the CRD extended the consultant team's scope of work to undertake the conceptual planning under the program development phase for the distributed wastewater management strategy. The consultant team prepared a series of discussion papers on various technical aspects of the planning and developed a series of options that covered a range of wastewater management strategies. The options were discussed and debated by the Core Area Liquid Waste Management Committee (CALWMC), culminating in a decision on 02 June 2009 on a preferred wastewater management strategy.

The Wastewater Treatment Program (the Program) then moved into the second part of the development phase. The CRD engaged Stantec Consulting Ltd. with Brown and Caldwell to assist with this phase of the work, which included tasks such as the following:

- Analysis of three options for system configuration (Options 1A, 1B and 1C). The resulting report was titled *Core Area Wastewater Treatment, Assessment of Wastewater Treatment Options 1A, 1B and 1C*.
- Development of a biosolids management plan. The resulting plan was titled *Core Area Wastewater Program, Biosolids Management Plan*.

Other specialized consultants were engaged to assist with various aspects of the project, including the following:

- Kerr Wood Leidal and Associates carried out extensive flow modelling and analysis work to develop preliminary design flows for the proposed works.
- Westland Resource Group carried out siting studies, terrestrial environmental impact studies, and environmental and social reviews of proposed treatment plant sites and ancillary facilities.
- Golder Associates Ltd. was retained to carry out the Stage 1 environmental impact study and pre-discharge monitoring work at the anticipated marine outfall locations (Finnerty Cove, servicing the Saanich East-North Oak Bay and Albert Head, servicing the Westshore). The resulting reports were provided to the Ministry of Environment in 2009. Further information on this work is provided in Section 9.

- WorleyParsons was retained to complete the pre-discharge monitoring work for the outfalls referred to above. This work provides the basis for the Stage 2 environmental impact study. Further information is provided in Section 9.
- Ernst & Young Orenda Corporate Finance Inc. was retained in 2007 to assist with reviewing procurement options, governance issues, funding options, risk analysis and market sounding. Some of this work (market sounding and procurement analysis) was submitted to the Ministry of Environment in 2009. Ernst & Young's final report was submitted to the Ministry of Environment and the Ministry of Community and Rural Development in April 2010.

Starting early in this wastewater treatment program, the CRD carried out an extensive community engagement process with the public, First Nations and stakeholder groups. Much of this has been documented and submitted to the Ministry of Environment with previous progress reports and amendments. Substantial additional documentation, particularly in relation to treatment plant siting, is provided in Appendix F in support of Section 10 of the Plan.

### **THE PROPOSED SYSTEM CONFIGURATION**

The proposed system configuration is outlined in the commitments contained in sections 6 and 7 of the Plan and illustrated in figure 6.1A of section 6 (page 6.6).

All flows up to two times the average dry weather flow (ADWF) will receive secondary treatment as required by the Municipal Sewage Regulation and all systems will be in operation by the end of 2020.

Wet weather flows up to four times ADWF from the Macaulay Point tributary area will receive the equivalent of primary treatment and any flows over this level will be screened prior to discharge. The infiltration and inflow program, as described in section 5, is designed to reduce wet weather flows to less than four times ADWF by 2030, thereby ensuring that after 2030, all flows from this system will receive at least primary treatment.

As indicated in figure 6.1A, a 5,000m<sup>3</sup> wet weather flow attenuation tank will be constructed at Arbutus Road in Saanich.

At Clover Point, a pump station will divert up to three times ADWF via a forcemain to McLoughlin Point in Esquimalt for secondary treatment. This will reduce the total suspended solids load being discharged at Clover Point by about 99%. Any remaining wet weather flows at Clover Point will receive fine screening prior to discharging through the Clover Point outfall. By 2030, flows above four times ADWF are expected to be eliminated.

At McLoughlin Point, the flows diverted from Clover point will be added to flows from the north west trunk and given secondary treatment for flows up to two times ADWF. The flows treated at this location will have originated in Oak Bay, Saanich, Victoria, Esquimalt, Colwood, Langford, and View Royal. Wet weather flows up to four times ADWF will be given primary treatment and any flows above this level will be screened until 2030, by which time such excess flows are expected to be eliminated.

New grit removal and screening facilities will be added at Clover Point and Macaulay Point pump stations.

A new outfall will also be provided adjacent to the existing Macaulay Point outfall to discharge treated effluent at least 1.6 kilometres offshore from the McLoughlin treatment plant. Residual solids from the McLoughlin plant will be pumped to Hartland landfill for processing.

A solids stabilization process will be used to stabilize and reduce solids, kill pathogens and generate biogas for use onsite or offsite and produce biosolids for beneficial use.

### **ORIGINAL PLAN AND SUBSEQUENT AMENDMENTS**

The Minister of Environment (the Minister) approved the original Core Area Liquid Waste Management Plan

(the Plan) on 26 March 2003. Since that time, the Plan has had the following amendments:

Amendment No. 1	Macaulay Point Outfalls Seafloor Trigger (approved 15 August 2003)
Amendment No. 2	Amendment Process (submitted June 2004, not approved)
Amendment No. 3	Reporting and Compliance Dates (approved 18 October 2005)
Amendment No. 4	Chapters 16 and 17 (approved 18 October 2005)
Amendment No. 5	Provision for Dockside Green development (approved 11 April 2007)
Amendment No. 6	Wastewater Treatment Strategy, Cost and Schedule (submitted June 2007. The Minister in his letter dated 14 December 2007 approved the proposed treatment schedule).
Amendment No. 7	Core Area Wastewater Treatment Program (Approved 09 February 2010)
Amendment No. 8	Core Area Wastewater Treatment Program (Approved 25 August 2010)
Amendment No. 9	Core Area Wastewater Treatment Program (Approved 03 July 2014)
Amendment No. 10	Core Area Wastewater Treatment Program (conditionally approved March 30, 2016)
Amendment No. 11	Core Area Wastewater Treatment Program (conditionally approved September 30, 2016 and revised conditional approval November 18, 2016)
Amendment No. 12	Core Area Wastewater Treatment Program (conditionally approved June 20, 2018)

### **MINISTER OF ENVIRONMENT REQUIREMENTS**

The Minister, in his letter dated 21 July 2006, directed the Capital Regional District (CRD) to amend its Liquid Waste Management Plan to include a fixed schedule for the provision of sewage treatment and provide information on the proposed type, number and location of treatment facilities along with a cost estimate for completing the required works. This information was provided in Amendments No. 6 and 7.

In his letter dated 09 February 2010, the Minister directed that a further Plan amendment be submitted by 30 June 2010 and that it include the following:

1. Identify site(s) for treatment of Westshore wastewater;
2. Identify site(s) for biosolids processing;
3. The environmental impact studies for the selected sewage treatment facility sites;
4. A progress report on marine environmental impact assessment work carried out on the selected new outfall locations;
5. The final draft operational certificates for selected sewage treatment facilities;
6. An updated public and First Nations consultation summary report; and
7. A copy of the business case, submitted by the CRD to the Ministry of Community and Rural Development, including the results of the assessment of public/private partnerships and procurement details.

Amendment No. 8 addressed these seven requirements and incorporated other proposed changes to the system configuration.

Since Amendment No. 8 was approved on August 25, 2010, the CRD has further refined and developed the Core Area Wastewater Treatment Program (Seaterra Program) which is the major component of the Plan.

Amendment No. 9 was a CRD initiated minor amendment incorporating these changes into the Plan by modifying the applicable clauses in Amendment No. 8 without impacting any other commitments already included in the Plan.

The BC Ministry of Environment approved Amendment No. 9 of the Core Area Wastewater Management Plan on 03 July 2014.

Amendment No. 10 built on information submitted to the ministry in Amendment No. 9 with respect to proposed treatment facilities and biosolids processing.



The BC Ministry of Environment conditionally approved Amendment No. 10 on 30 March 2016.

Amendment No. 11 further modified the information previously approved in Amendment No. 10 and contained a final proposal for design and siting for a single wastewater treatment plant, as well as the intent for biosolids.

The BC Ministry of Environment conditionally approved Amendment No. 11 on 30 September 2016, with a further clarification of the approval on 17 November 2016.

Amendment No. 12 updated the plan by the District of Oak Bay for separating its combined sewer systems serving the Humber and Rutland catchment areas.

The Ministry of Environment and Climate Change Strategy conditionally approved Amendment No. 12 with modification on 20 June 2018.

## **PORTIONS OF PLAN EXCLUDED FROM AMENDMENTS NO. 10, 11, and 12**

Amendments No. 10, 11, and 12 did not amend the following plan chapters and operational certificate:

Section 2 in this consolidated plan	Existing Wastewater Infrastructure
Section 3 in this consolidated plan	Onsite Systems
Section 4 in this consolidated plan	Populations, Population Equivalents, Infiltration
and Inflow, Water Conservation and Design Wastewater	Flows and Loads
Section 8 in this consolidated plan	Siting Studies, Terrestrial Environmental Impact
Studies, and Environmental and Social Reviews of Treatment Plant Sites and Ancillary Facilities	
Section 9 in this consolidated plan	Wastewater and Marine Environment Program –
Capital Regional District Core Area Outfalls	
Section 10 in this consolidated plan	Public and First Nations Consultation and
Engagement	
Chapter 6 (Section 14 in this consolidated plan)	Program Overview
Chapter 7 (Section 15 in this consolidated plan)	Source Control
Chapter 10 (Section 17 in this consolidated plan)	Stormwater Quality Management
Chapter 11 (Section 18 in this consolidated plan)	Harbours Environmental Action
Chapter 12 (Section 19 in this consolidated plan)	Management of Trucked Liquid Waste
Chapter 16 (Section 16 in this consolidated plan)	Trunk Sewer System Infrastructure Upgrading
Draft Operational Certificate ME-18363	Dockside Green (Victoria) Society
(Section 20 in this consolidated plan)	

Some or all of the above chapters may be the subject of a subsequent amendment.

## **PLAN AREA**

The Plan area, shown on Figure 1.1 (page 1.6), includes the municipalities of Colwood, Esquimalt, Langford, Oak Bay, Saanich, Victoria and View Royal.

## **AREAS SERVED BY MUNICIPAL COLLECTION SYSTEMS AND SPECIFIC PRIVATE COLLECTION SYSTEMS**

The municipalities of Esquimalt, Oak Bay and Victoria are fully served by sewers. The majority of properties in View Royal have sewers but a few still remain outside of the service area.

A large, predominantly rural area of Saanich is outside of the sewerage service area.

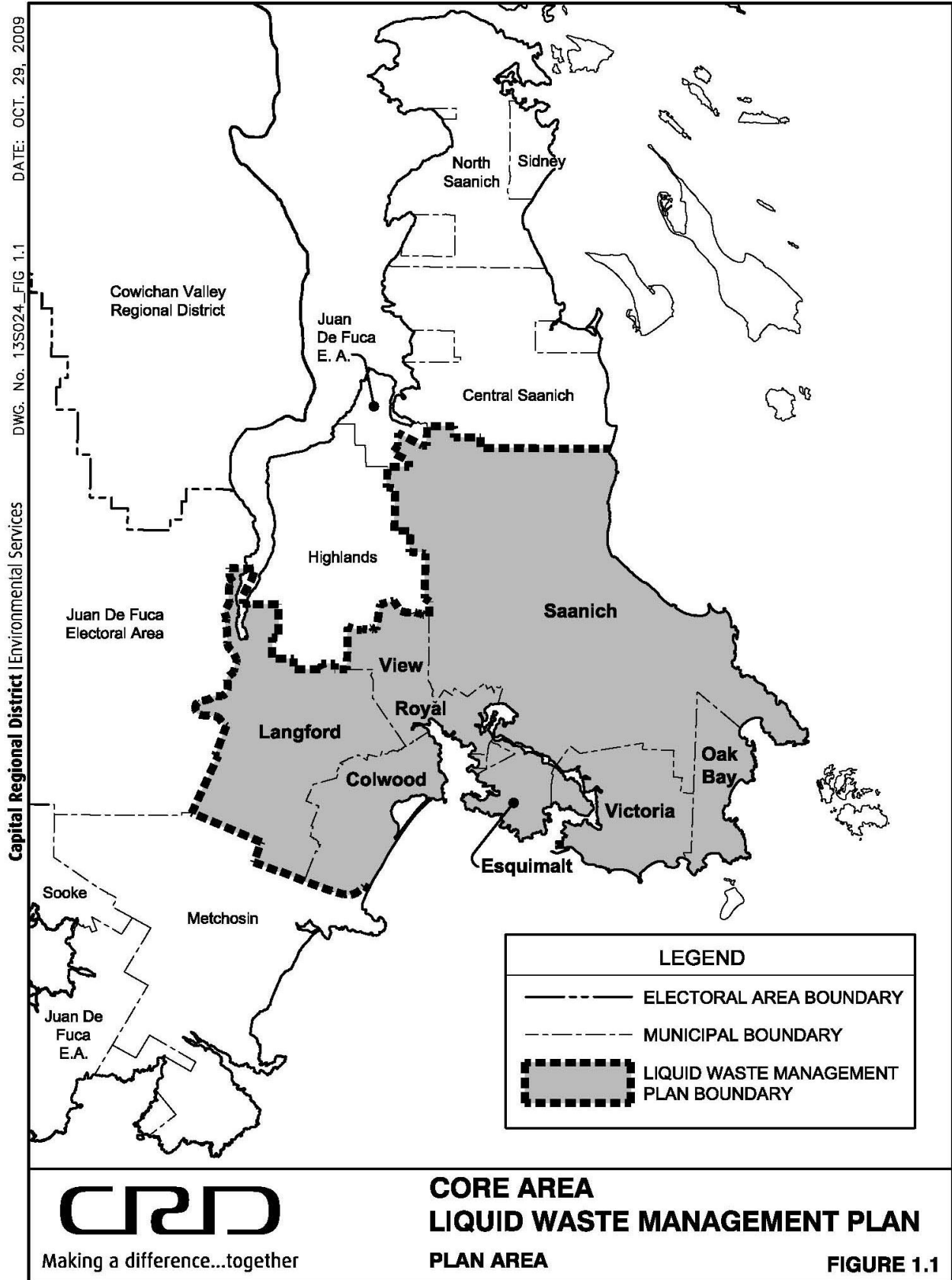
Increasing areas of Colwood and Langford are served by sewers, with plans for further expansion. In the long term, both municipalities are expected to be fully served by sewers.

The Dockside Green sewerage area, between the Johnson Street and Point Ellice bridges in Victoria, has its own collection system, sewage treatment plant and point of discharge to the harbour near Point Ellice Bridge.

It is a requirement of the Dockside Green operational certificate that the sewage treatment facility has “provision to be by-passed manually or overflow automatically to the City of Victoria sanitary sewer system.”

## **AREAS NOT SERVED BY MUNICIPAL COLLECTION SYSTEMS**

Properties not served by sewers rely on septic tanks or small treatments plants to provide wastewater treatment. These onsite systems primarily rely on tile fields or other distribution methods for ground disposal of treated effluent.



**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, February 2019)

**SECTION 2  
EXISTING WASTEWATER INFRASTRUCTURE**

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**OVERVIEW**

The Capital Regional District (CRD) operates two major trunk sewerage systems in the Liquid Waste Management Plan (the Plan) area. These terminate at the major pump stations, screens and outfalls at Clover Point and Macaulay Point. The trunk systems include several pump stations, minor lift stations and wastewater bypass locations, shown on Figure 2.1 (page 2.3).

**MUNICIPAL AND REGIONAL RESPONSIBILITY**

The roles of the CRD and its municipalities in relation to liquid waste management are complementary. The function of sewage collection and conveyance to a CRD trunk line is a municipal responsibility. Responsibility for trunk sewers and sewage disposal facilities was assigned to the CRD through the original Supplementary Letters Patent issued to the CRD by the Province on 24 October 1975. The Letters Patent had the effect of conferring exclusive jurisdiction on the CRD to construct, operate and manage trunk sewers and sewage disposal facilities within the area now included as the service area under Liquid Waste Management Core Area and Western Communities Service Establishment Bylaw No. 1, 1995 ("Bylaw No. 2312"). The authority of the CRD to operate the trunk sewers and sewage disposal facilities, including the responsibility to acquire, design, construct, operate, maintain, renew and administer trunk sewers and sewage disposal facilities was a function under the 1975 Supplementary Letters Patent and was converted to a service operated under a bylaw through the adoption of Bylaw No. 2312 on 14 August 2002.

The service operated under Bylaw No. 2312 would encompass energy and resource recovery options arising from sewage treatment and disposal, together with all sewage treatment and biosolids management processes.

The CRD will consider the potential for partnering agreements between the CRD and one or more public authorities or private sector partners where the CRD considers this to be in the public interest to contribute to the proper and successful implementation of a plan for sewage treatment and disposal. Any such agreements will be addressed by way of separate amendment to Section 6 of this Plan to accommodate these projects. It further is envisaged that the CRD will continue to fulfill this responsibility within the boundaries of the CRD in accordance generally with the principles set out in Section 6 of the Plan.

Through Supplementary Letters Patent issued to the CRD on 1 June 1978, the CRD was granted the function of septage disposal.

**MUNICIPAL SYSTEMS**

The age, condition and extent of sewage collection systems vary among municipalities. Many sewers in the inner core, including portions of Victoria, Esquimalt and Oak Bay, date back to the early 1900s. Sewers in Saanich are generally much newer, having mainly been installed since the 1960s as a consequence of the expansion into the rural areas and away from the city core. The Town of View Royal's sewer system was constructed in the late 1970s. Few areas in these core municipalities remain unsewered, with the exception of areas of View Royal and rural Saanich. Substantial areas of Colwood and Langford remain unsewered, but plans are in place to extend sewer service to many areas of the Westshore by 2030. The general layout of the existing infrastructure is shown in Figure 2.1.

## **REGIONAL SYSTEMS**

The CRD operates two major regional trunk sewer systems in the study area, terminating at the Clover Point and Macaulay Point outfalls. The various components of the system are described in the following sections.

### **Northwest Trunk Sewer – Macaulay Point Outfall**

The northwest trunk sewer serves the Colwood, Esquimalt, Langford and View Royal municipalities, the Vic West area of Victoria and most sewered areas of Saanich. The trunk was completed by the City of Victoria in 1917, extending from the Gorge waterway to Macaulay Point. In order to provide for gravity flow, the trunk was tunnelled through rock over much of its length, at depths of up to 15 m. In the early 1970s, the sewer was reconstructed along its original route and extended north of Gorge waterway into Saanich. A separate branch was constructed west to serve Esquimalt and View Royal and extended in 1997 to serve Colwood and Langford.

The construction of the Macaulay Point pump station and outfall in 1971 ended five decades of wastewater discharge just off the rocks at Macaulay Point. The 900 mm diameter Macaulay Point outfall, the terminus of the northwest trunk sewer, extends off Macaulay Point a distance of 1.7 km, discharging an average annual flow of 44,000 m<sup>3</sup> of sewage per day (2008 average) at a depth of 60 metres. Wastewater is discharged uniformly through each of 28 ports located along a 135 m long diffuser at the end of the outfall. A 336 m emergency bypass outfall is used when station capacity is exceeded.

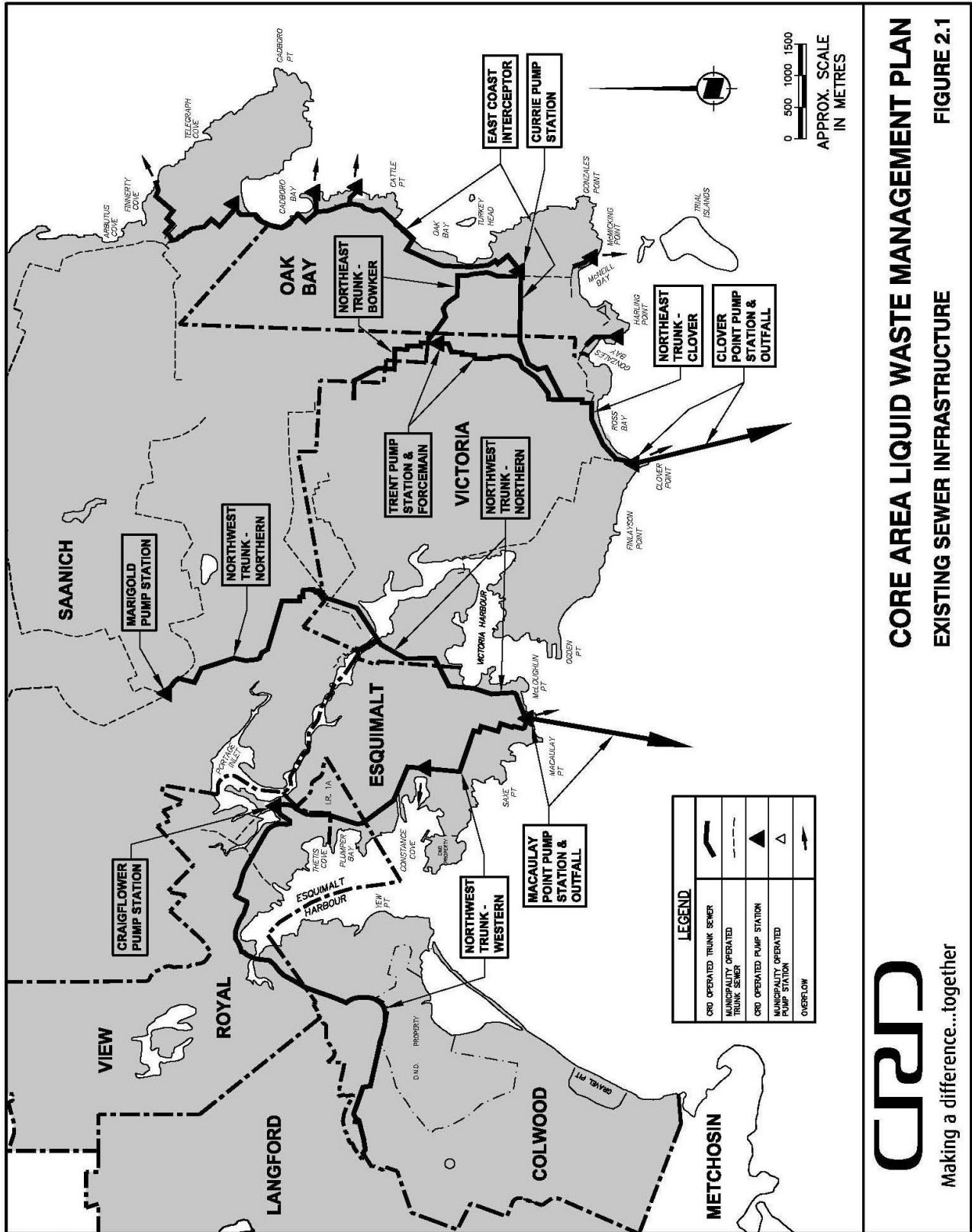
The Macaulay Point pump station, located at the head of the outfall, provides the pressure necessary for the outfall operation. In 1989, fine screens were installed in the station to remove sewage solids, plastic, and floatable materials larger than 6 mm. The screenings are transported to Hartland landfill twice weekly for disposal. In 2007 the pump station was provided with standby power to maintain station functions during power failure.

The Marigold peak flow storage tank was completed in 2003 to address capacity deficiencies in the northwest trunk and to reduce wet weather overflows from that system.

### **East Coast Trunk Sewers – General**

In the past, the conveyance and disposal of wastewater on the south and east coast of the area was undertaken on a local basis by the individual municipalities of Oak Bay, Saanich and Victoria. Parts of Victoria's core were serviced by 1895. Sewage was discharged through a short outfall at Clover Point. The northeast trunk sewer, originally discharging at McMicking Point in Oak Bay, is another old system dating back to early in the century, jointly constructed by Victoria and Oak Bay. Saanich sewers, constructed to meet housing demand in the Shelbourne and Gordon Head areas in the 1960s and 1970s, were either connected to an outfall at Finnerty Cove or diverted to the northeast trunk. In Oak Bay, localized sewer systems discharged to small outfalls at Humber Road and Rutland Avenue in the Uplands area and also to small outfalls in the Harling Point area.

The CRD, with the cooperation of the municipalities, worked to reduce the number of these individual discharge points. The east coast interceptor trunk sewer eliminated the discharge of sewage at all of the locations mentioned, except during periods of heavy rainfall. Flow from the east coast interceptor is pumped to Clover Point where it combines with additional flow from Victoria, and where, in 1980, the CRD constructed its second major pump station and deep-water marine outfall serving the Plan area.



Capital Regional District | Environmental Services  
 DWG. No. 13S024-FIG 2.1  
 DATE: OCT. 29, 2009

### **East Coast Interceptor Sewer System**

The east coast interceptor sewer system was fully operational in January 1992. The 10 km pipeline system intercepts flow from the Finnerty Cove outfall in the District of Saanich, from the Penrhyn lift station serving Cadboro Bay in Saanich, from Humber and Rutland outfalls in Oak Bay, and flows from Victoria, Oak Bay and Saanich that was previously discharged at McMicking Point. The Currie Road pump station in Oak Bay redirects the wastewater to Clover Point pump station.

The Trent peak flow pump station and forcemain were constructed in 2007 and 2008 to divert peak flows away from the overloaded northeast trunk. The northeast trunk had frequently overflowed unscreened sewage into Bowker Creek and into Oak Bay at the Broom Road overflow.

### **Clover Point Pump Station/Outfall**

At Clover Point, as at Macaulay Point, the sewage is screened to exclude objects larger than 6 mm prior to discharge to the outfall. The 1100 mm diameter outfall extends 1.1 km offshore from Clover Point, terminating in a diffuser of 196 metres length at a depth of 67 metres. The average daily sewage flow was 50,000 m<sup>3</sup> per day in 2008. The station has standby power to maintain station functions during power failure. A 330 metre emergency bypass outfall is used when station capacity is exceeded.

### **Septage Disposal**

Septage, the waste material removed periodically from residential and commercial septic tanks or sewage holding tanks, is discharged to a privately owned and operated septage receiving facility in Langford. The septage is treated at the facility to comply with CRD source control requirements prior to discharge to a municipal sewer, which is connected through the northwest trunk sewer system to the Macaulay Point outfall.

### **Federal Systems**

The Department of National Defence (DND) operates wastewater collection systems at CFB Esquimalt properties (Naval dockyard, Naden area, Work Point barracks) that connect directly to municipal or regional sewerage systems. DND also operates a sewage collection system in Belmont park subdivision and for DND operations in the Esquimalt lagoon area. These systems, which previously incorporated septic tank treatment and effluent discharge to a marine outfall at Coburg Peninsula, are now diverted to the North West trunk and the Macaulay Point outfall.

In Esquimalt, wastewater collection systems within Songhees Indian Reserve and Esquimalt Indian Reserve discharge to municipal or regional sewerage systems.

### **Private Systems**

In addition to the CRD marine discharges at Macaulay Point and Clover Point, the Ministry of Environment has issued several permits for sewage discharge within the study area. These are primarily for ground discharge of effluent in quantities in excess of 22,730 litres per day following treatment in septic tanks or secondary treatment plants and serve subdivisions, schools, golf course clubhouses and hospitals. Since the extension of the trunk sewer system into Colwood and Langford, many of these are now connected to sewers.

The Dockside Green development has its own sewage collection system, sewage treatment plant and point of discharge to the harbour. The developer constructed a membrane bioreactor plant with nitrogen and phosphorus reduction to produce high quality reclaimed water, which is used for toilet flushing, irrigation and to create an impoundment (greenway) running through the property. The reclaimed water and stormwater runoff contained in the greenway discharges to the Victoria Harbour near Point Ellice Bridge. As indicated in Section 1, the Dockside Green plant has the ability (and requirement), in the event of emergency, to discharge flows to the City of Victoria sanitary sewer system.

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
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**SECTION 3  
ONSITE SYSTEMS**

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**GOAL**

To successfully implement a management program for onsite sewage systems in a manner that will substantially reduce or prevent the environmental degradation and public health risks associated with poorly maintained systems.

**COMMITMENTS**

The Capital Regional District (CRD) and the participating municipalities (Colwood, Langford, Saanich, and View Royal) commit:

1. To promote awareness and understating of onsite septic system maintenance and care within the region through public education programs, such as Septic Savvy and other outreach initiatives.
2. To monitor resident compliance with Bylaw No. 3479, which encourages onsite septic system care through a regular pumping and maintenance schedule.
3. To provide support to residents of participating municipalities with onsite septic systems through open communications, staff availability, hotline telephone services, and online resources.
4. To continue to seek improvements in service delivery through ongoing engagement with industry, stakeholders, other government regulators, municipalities and the general public.

**BACKGROUND**

Within the Liquid Waste Management Plan (the Plan) area, the municipalities of Colwood, Langford, Saanich and View Royal contain areas that are not serviced by a municipal sewerage system and rely on small treatment and disposal systems serving individual residences, or several residences collectively, for wastewater treatment and disposal. Residents in these areas generally employ onsite systems consisting of septic tanks or small package treatment plants with subsurface wastewater infiltration systems.

For over two decades, the CRD has provided facilities for the disposal of septage and treatment plant sludge from residential and commercial onsite systems. This service continues to be provided by the private sector under the authority of the CRD.

In the CRD, the Vancouver Island Health Authority (VIHA) has the responsibility for administering the Sewerage System Regulation, BC Reg. 326/2004 (the "Regulation") under the Health Act (British Columbia) by means of filings of construction of onsite treatment and disposal systems and for enforcing the Regulation that became effective on 31 May 2005. Under the Regulation, an owner of an onsite system installed since 31 May 2005 must ensure that the system is maintained in accordance with the maintenance plan provided for the system.

Many systems are not adequately maintained. Failing onsite systems are known to cause several problems, including contamination of surface water and groundwater supplies and shellfish beds, health impacts and nuisance to neighbours, and nutrient enrichment of sensitive water bodies. These problems are well known but the ability of public health personnel to address them has been limited.



Onsite systems may fail due to a number of reasons, which can be broadly grouped into the following categories:

- High flow and organic loading
- Physical damage to the system
- Site conditions
- High water table
- Soil conditions
- Poor maintenance
- Faulty installation
- Age of the system

The limitations with the existing provincial regulatory situation include:

- The new sewerage system regulation increases maintenance requirements; however there is no method of enforcement and the regulation only applies to systems installed since 31 May 2005.
- The new provincial regulation limited public health inspector's roles to receive system registrations and file them, to respond to complaints and to issue orders and fines under the Health Act and Offences Act. Regular inspections are no longer a routine part of the inspector's duties.
- Failures may not be detected unless there are physical signs of a failure, at which point an impact to health or the environment may have already occurred.

### **ADVISORY COMMITTEE**

An Onsite Management Advisory Committee (OMAC) worked on developing an onsite management system from 2001 to 2005 and OMAC subsequently made recommendations to the CRD Board for consideration.

### **MAINTENANCE MANAGEMENT PROGRAM**

A maintenance management program that is intended to reduce the limitations with the management of onsite sewage disposal systems referred to above has now been developed and implemented for the estimated 10,590 systems in the four participating municipalities. On 26 March 2008, the CRD Board adopted Bylaw No. 3478, Management of Onsite Sewage Systems Service Establishment Bylaw, 2007, a bylaw to establish a service to develop and implement a management program for onsite sewage systems. On 09 April 2008, the Board approved Bylaw No. 3479, Onsite Sewage System Maintenance Bylaw, 2007, a bylaw to regulate the maintenance of onsite sewage systems in the CRD. The scope of the program and target level of effort is expected to address most problems associated with onsite system failures.

The program includes requirements to pump out septic tanks and maintain package treatment plants at regular intervals and retain records of all pump-outs and maintenance carried out on onsite systems, together with enforcement protocols and procedures.

Both the public and Technical and Community Advisory committees recommended that education should be a key component and that one agency should bear total responsibility for the program. This has been incorporated into the program.

### **MANAGEMENT OF SLUDGES FROM ONSITE SYSTEMS**

Under its Supplementary Letters Patent, the CRD retains the authority for the disposal of septage within the region. Disposal facilities for septage and treatment plant sludges from onsite systems will continue to be provided by the private sector pursuant to a contract with the CRD.

### **APPENDIX A**

1. Bylaw No. 3478, A bylaw to establish a service to develop and implement a management program

- 
2. for onsite sewage systems.  
Bylaw No. 3479, A bylaw to regulate the maintenance of onsite sewage systems in the Capital Regional District.

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
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**SECTION 4**

**POPULATIONS, POPULATION EQUIVALENTS, INFILTRATION AND INFLOW, WATER  
CONSERVATION AND DESIGN WASTEWATER FLOWS AND LOADS**

**OVERVIEW**

The core area wastewater system will be designed to deal with wastewater from the following sources:

- Residential populations
- Industrial, commercial and institutional (ICI) equivalent populations
- Infiltration and inflow (I&I)

Information regarding each of these contributors is provided in the following sections, along with discussion of how appropriate I&I reduction and water conservation programs can reduce these flows. Section 5 deals in more detail with I&I reduction strategies.

The design flows listed in this section will serve existing populations, businesses and institutions, with a modest allowance for growth, and will reflect commitments to effective water conservation and I&I reduction programs.

**RESIDENTIAL MUNICIPAL POPULATIONS**

A number of information sources were used to estimate existing and future populations. These include municipal Official Community Plans (OCP) and Capital Regional District (CRD) regional planning population projections.

The following Table 4.1 provides a summary of populations and projected populations from the OCP of the seven participating municipalities.

Table 4.1  
Official Community Plan Populations and Projected Populations

<b>Municipality</b>	<b>OCP Adopted</b>	<b>Population @ OCP adoption</b>	<b>Projected Population</b>
Oak Bay	1997	19,900	19,800 (2030)
Victoria	1995	71,200	87,800 (2020)
Esquimalt	2007	17,100	21,000 (2026)
Saanich	2008	113,500	119,300 (2026)
View Royal	1999	6,500	10,800 (build-out)
Colwood	2008	15,500	32,480 (2028)
Langford	2008	24,900	47,244 (2028)

CRD Regional Planning, using a variety of sources, estimates that future populations in the Plan area will be as indicated in Table 4.2. This table was reproduced as Table 2 in Discussion Paper 033-DP1 *Existing and Future Scenarios: Populations, ICI Equivalents, and Inflow and Infiltration*.

Table 4.2  
CRD Total (Sewered and Unsewered) Population Estimates  
(From Table 2 of Discussion Paper 033-DP-1)

Municipality	2006 Population	Avg. Annual Growth Rate (2006-2015)	2015 Population	Avg. Annual Growth Rate (2015-2045)	2045 Population	Avg. Annual Growth Rate (2045-2065)	2065 Population
Oak Bay	18,059	0.1%	18,222	0.1%	18,777	0.1%	19,175
Victoria	78,659	1.0%	86,028	0.5%	99,913	0.1%	102,032
Esquimalt	17,407	0.5%	18,206	0.5%	21,145	0.1%	21,593
Saanich	110,737	0.5%	115,821	0.5%	134,515	0.1%	137,368
View Royal	8,375	2.0%	10,009	1.5%	15,645	1.0%	19,280
Colwood	15,470	2.0%	18,488	1.5%	28,698	1.5%	39,506
Langford	22,229	5.1%	32,462	2.9%	60,851	1.5%	81,958
<b>Total</b>	<b>270,936</b>		<b>299,236</b>		<b>379,544</b>		<b>420,912</b>

The populations indicated in the above table are total estimated populations, not sewered populations. In Oak Bay, Victoria and Esquimalt the total and sewered populations are essentially the same. Colwood, Langford, View Royal and Saanich have substantial unsewered populations, but with the exception of Saanich, these unsewered populations are expected to be significantly reduced by 2030.

The following table provides information on the number of dwellings per municipality currently connected to onsite systems with an estimate of the populations using these systems.

Table 4.3  
Estimated Current Populations Using Onsite Systems

Municipality	Dwelling Count	Estimate Population
Colwood	3,860	$2.7 \times 3,860 = 10,422$
Langford	4,109	$2.6 \times 4,109 = 10,683$
Saanich	2,524	$2.6 \times 2,524 = 6,562$
View Royal	99	$2.7 \times 99 = 267$
<b>Totals</b>	<b>10,592</b>	<b>27,934</b>

The Dockside Green development in Victoria is served by its own wastewater treatment and disposal system. Its operating certificate from the Ministry of Environment permits a maximum rate of discharge to Victoria harbour of 380 m<sup>3</sup>/day, but under non-compliant operating conditions, the development is required to discharge to Victoria's sewer system.

### SEWERED EQUIVALENT POPULATION PROJECTIONS

Table 4.4 shows the existing and projected sewered residential population and equivalent population for the industrial, commercial; and institutional (ICI) sectors up to 2030 for each municipality for a low and a high rate of growth of 1.3% and 2.1% respectively (Stantec May 2010). As indicated in table 4.4 the projected total equivalent population for the year 2030 is 493,474 persons based on a high rate of growth. Using a low rate of growth, the projected sewer equivalent population in 2030 is 436,032 persons. The high rate of growth population projection includes a residential population of 342,266 persons, and an equivalent population of 151,208 persons for institutional, commercial and industrial sectors.

Table 4.4  
Sewered Equivalent Population Projections

<b>Municipality</b>	<b>2008/2009</b>	<b>2030 – Low Rate of Growth @ 1.3%</b>	<b>2030 – High Rate of Growth @ 2.1%</b>
Saanich	137,430	149,892	166,513
Victoria	114,539	122,669	141,734
View Royal	12,257	17,418	22,972
Oak Bay	21,674	22,173	26,304
Esquimalt	25,295	29,601	26,866
Colwood	8,933	35,526	34,548
Langford	20,964	58,753	74,737
<b>TOTALS</b>	<b>341,093</b>	<b>436,032</b>	<b>493,474</b>

### **INFILTRATION AND INFLOW**

The third contributor to wastewater quantities, in addition to flows from residential populations and industrial, commercial and institutional sources, is flow resulting from infiltration and inflow (I&I) of stormwater into sanitary sewer systems. I&I becomes particularly significant during wet weather and tends to increase as systems age. In addition, as indicated in discussion paper 033-DP-1, climate change is expected to result in increased winter rainfall, with a related potential increase in I&I rates.

The design flow tables provided in discussion paper 033-DP-2, *Design Flow Tables*, and in the Stantec memo on design flows and loads (Appendix B) assume that the municipalities and the CRD will invest sufficiently in aging systems to fully compensate for the effects of infrastructure decay and climate change. It is estimated that about 1% of the replacement cost of existing systems will need to be invested annually to achieve this goal.

The I&I estimates used in the design flow tables are based on extensive flow monitoring carried out over more than a decade on the CRD and municipal collection systems.

The proposed I&I reduction program is described in Section 5 of this amendment.

### **WATER CONSERVATION**

The design flow tables provided in the discussion paper 033-DP-2 and in the design flow and load tables provided in Appendix B assume that, as a result of increased water conservation, the per-capita average domestic sewage flow will reduce from the current 225/250 L/cap/day to 195 L/cap/day in 2030.

Since water conservation programs were introduced by the CRD in the mid-1990s, the total annual water consumption per capita has decreased by about 8% as a result of increasing public awareness of water issues and the CRD's comprehensive demand management program. Total indoor water consumption decreased by about 15% in the period 2004 to 2009, despite an annual population growth rate of about 1% during this period.

### **Residential Water Conservation Programs**

As more than 70 per cent of the water supply is used for residential purposes, a number of residential water conservation programs are currently being implemented, including the following:

#### **School Programs**

The CRD, in conjunction with educators, has developed two school curricula supplements used in every public and most private schools in Greater Victoria at the Grade 2 and Grade 8-10 levels.

#### **Public Events**

Every year, CRD water conservation staff attends and distributes educational resources and program information at more than 60 public events, reaching more than 20,000 people annually.

#### **Workshops**

The CRD delivers workshops on native plants and irrigations system design and maintenance to homeowners.

#### **Water Conservation Bylaw**

More than a quarter of the total annual water supply to Greater Victoria is used for irrigating lawns and gardens. The CRD's Water Conservation Bylaw establishes watering schedules and prohibits wasteful water uses.

#### **Other Initiatives**

Other water conservation initiatives are also encouraged, such as the use of rain barrels as an alternate source of water for watering plants and washing cars.

#### **Publications and Website**

Several fact sheets, manuals and brochures and a website ([www.crd.bc.ca/water/conservation](http://www.crd.bc.ca/water/conservation)) have been developed to support the CRD water conservation programs.

### **Industrial, Commercial and Institutional (ICI) Water Conservation Programs**

Nearly 30% of municipal water in Greater Victoria is used by ICI sectors. The following water conservation programs were developed to address the diverse needs of this sector:

#### **Grants**

Grants are provided annually to Greater Victoria schools for water conservation retrofits. Rebates are also available for eliminating once-through cooling systems that waste large volumes of clean municipal water.

#### **Audits and Technical Services**

The CRD offers free water use and efficiency audits to businesses, including access to specialized instruments and expertise.

#### **Industry Education**

Water conservation education provided for businesses include specialized workshops, displays at trade shows, talks at industry events and various publications. Key program targets include food service facilities and landscape irrigation. The CRD, in conjunction with the BC Irrigation Association, has developed an irrigation installer certification program allowing installers to obtain Level 1 and Level 2 certification.

In addition to the above CRD water conservation programs, some municipalities have implemented charging for sewer system costs based on metered water use (usually winter water use). This provides an additional incentive to reduce indoor water use.

## DESIGN WASTEWATER FLOWS AND LOADS

Design wastewater flows are derived from flows from residential populations, industrial, commercial and institutional sources and flows resulting from infiltration and inflow of surface water and ground water into the sanitary sewer systems.

The technical memo provided in Appendix B and titled *Core Area Wastewater Management Program – Design Flows and Loads* (Stantec May 2010) describes how the design flows and loads were derived for this project. The memo updates the information detailed in discussion paper 033-DP-2 (previously submitted to the Ministry and also available on [www.wastewatertomadeclear.ca](http://www.wastewatertomadeclear.ca)) and adds BOD and TSS load projections which are determining factors in sizing treatment processes.

Schedule 3 of the Municipal Sewage Regulation (MSR) requires that, for discharges to open marine waters, secondary treatment be provided for daily flows up to 2 times the average dry weather flow (ADWF) and primary treatment for flows greater than this. Primary treatment is defined under the MSR as treatment being capable of producing an effluent with a Biochemical Oxygen Demand (BOD) of 130 mg/L and a Total Suspended Solids (TSS) of 130 mg/L. ADWF is defined in the MSR as “the daily municipal sewage flow to a sewage facility that occurs after an extended period of dry weather such that the inflow and infiltration has been minimized to the greatest extent practicable.”

As indicated in Section 5 regarding the management of I&I, the I&I program is designed to reduce all flows to less than four-times the average dry weather flow by 2030. By that date, all flows will receive at least primary treatment, except at Clover Point, where flows above three times ADWF will be fine-screened prior to discharge.

The selected design wastewater BOD and TSS concentrations used are consistent with the results of the wastewater sampling characterization program which has been going on for several years.

The flows and loads have been calculated assuming that low flow fixtures will continue to be installed to replace existing fixtures and that the I&I program described in section 5 will be implemented.

There is an opportunity for phasing the treatment capacity required to serve the Westshore. Capacity for the Westshore will be provided at the McLoughlin plant with additional capacity provided at a Westshore plant when required in the future.

Capacity redundancy will be provided as required by the MSR. Proposed design hydraulic flows for the McLoughlin treatment plant are provided in table 4.5.

Table 4.5  
 McLoughlin Point Treatment Plant Design Hydraulic Flows  
 (based on Stantec's *Design Flows and Loads* memo dated May 2010)

Item	2030		2065	
	Flow (ML/d)	Action	Flow (ML/d)	Treatment
Design ADWF	107.8	Secondary treatment	107.8	On-site secondary
Total design flow of 2x ADWF	215.6	Secondary treatment	215.6	On-site secondary
2x ADWF – 3x ADWF (from Clover)	51.9	Primary treatment	51.9	On-site primary only
2x ADWF – 4x ADWF (from Macaulay)	111.7	Primary treatment	111.7	On-site primary only
Wet Weather Flow (total)	163.60	Primary treatment	163.60	On-site primary only
>4 x ADWF (tributary)	≈20 <sup>1</sup>	Screening	0 <sup>1</sup>	No flow >4 x ADWF expected beyond 2030 <sup>2</sup>
Filtration for Reuse	6		6	
Biosolids		Processing at Hartland		Processing at Hartland

(1) Reduced assuming an effective I&I reduction program.

(2) See commitments in Section 5 aimed at achieving this goal.

## **APPENDIX B**

Stantec Consulting Ltd., CRD Core Area Wastewater Management Program – Design Flows and Loads, June 2010.



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**SECTION 5  
MANAGEMENT OF INFILTRATION AND INFLOW AND  
CONTROL OF WASTEWATER OVERFLOWS**

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**GOAL**

Condition 17(1)(a) of Schedule 1 of the Municipal Sewage Regulation (MSR) requires that if infiltration and inflow (I&I) causes daily flows to be greater than 2 times the average dry weather flow (ADWF), the discharger must address “how I&I can be reduced as part of a Liquid Waste Management Plan” and condition 17(2) outlines the treatment and discharge requirements for such flows.

The goal of the I&I program is therefore to comply with this requirement of the MSR by developing and implementing a strategy aimed at reducing the amount of rainwater and groundwater entering the core area’s sanitary sewer system from both the publicly owned and privately owned parts of the system in order to reduce and eventually eliminate overflows from the system.

How the Capital Regional District (CRD) proposes to substantially meet the requirements of Condition 17(2) is addressed in Sections 4 and 6 and in the draft operational certificate in Section 12.

**COMMITMENTS**

The CRD and the participating municipalities commit to the following actions to reduce I&I sufficiently to reduce maximum daily wet weather flows to less than four times the average dry weather flow by 2030:

1. Continue flow monitoring in each municipality to further refine priority areas for remediation.
2. Develop, by the end of 2011, and submit to the Ministry of Environment, comprehensive inflow and infiltration management plans for the core area that will:
  - a) Identify and evaluate options and opportunities that promote the minimization of groundwater and rainwater I&I into municipal sanitary sewer systems, including I&I originating from service laterals (private and public sections of sewer connections).
  - b) Identify needed changes to legislation and legal authority to enable options and strategies.
  - c) Identify opportunities for the inspection of private sewers connected to municipal sewers:
    - (i) as part of the municipal process in evaluating and issuing renovation and building permits for serviced properties; and/or
    - (ii) at the time of property transfer; and/or
    - (iii) targeted inspections.
  - d) Require the repair or replacement of private sewers that have cross-connections between storm sewers and sanitary sewer or are identified as being in poor condition.
3. Update, by the end of 2011, and enforce sewer use bylaws to prohibit the construction of rainwater and groundwater connections to sanitary sewers.
4. Implement the overflow reduction plans contained in the sanitary sewer overflow management plan, which was submitted to the Ministry of Environment in June 2008. These plans are summarized as follows:

Table 5.1  
 Prioritized Order of CRD Overflow Reduction Plan  
 (Updated based on current information)

Priority No.	O/F Name	Action Plan	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1.	Monterey Avenue MH0130	Complete and commission Trent pump station	2008 (Complete)	\$500,000
2.	Macaulay Point Pump Station	Complete installation of standby power	2008 (Complete)	\$800,000
3.	Harling Pump Station	Install a screen on the overflow pipe	2008 (Complete)	\$10,000
4.	Shoreline Drive MH0340	Commence with capacity deficiency study and identify upgrade options	2010	\$50,000
5.	Penrhyn Lift Station	Investigate pump and genset capacity	2010	\$600,000
6.	Humber Combined Sewers	Oak Bay plans to separate the sewers in the Uplands area	2015	To be determined (Oak Bay cost)
7.	Rutland Combined Sewers	Oak Bay plans to separate the sewers in the Uplands area	2015	To be determined (Oak Bay cost)
8.	Head Street MH0040	Twin the NWT from Macaulay Point to MH0055	2015	\$20,000,000
9.	Sea Terrace MH0055	Twin the NWT from Macaulay Point to MH0055	2015	as above
10.	Broom Road	Extend Trent forcemain down to Clover Point	2017	as above

Table 5.2  
 Prioritized Order of Colwood Overflow Reduction Plan

Item No.	Work Name	Description	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1.	SCADA Upgrade	Upgrade the SCADA system to collect flow data from all pump stations.	2008 (Complete)	\$10,000
2.	CCTV Inspection	Continue to inspect all new sewers that are installed to ensure they are well constructed	Annually	\$15,000
3.	Sewer System Maintenance	Continue to clean all mains and manholes, and repair as necessary.	Annually	\$50,000
4.	Lift Station Maintenance	Continue to maintain all lift station components to ensure that they run efficiently.	Annually	\$72,500

Table 5.3  
Prioritized Order of Esquimalt Overflow Reduction Plan

Item No.	Work Name	Description	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1.	Sewer Relining	Relining and repairs to sewer mains rated poor and poorest	Completed	n/a
2.	Combination Manhole Separation	<ul style="list-style-type: none"> <li>148 manholes remain to be separated</li> <li>29 manholes to be separated in 2008</li> <li>Five manholes separated per year from 2009 to 2025</li> </ul>	2025	\$950,000
3.	Grafton Pump Station Upgrade	New electrical power supply, kiosk and controls	2008 (Complete)	\$38,000
4.	Grafton Pump Station Upgrade	Pump replacement	2012	\$40,000
5.	Sewer Main Replacement	Replacement of undersize sewer main on Craigflower Road between Tillicum Road and Lampson Street	2009 (Complete)	\$250,000
6.	Municipal Wide Smoke and Dye Testing	Smoke and dye testing underway to identify cross connections in attempts to reduce I&I in the future. The full scope of the project has not yet been determined.	2010	unknown

Table 5.4  
Prioritized Order of Langford Overflow Reduction Plan

Item No.	Work Name	Description	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1.	Sewer Master Plan Upgrades	Continue with infrastructure upgrades as identified in the Sewer Master Plan.	Ongoing	\$0.2-0.5 Million
2.	CCTV Inspection	Continue to video inspect all new sewers that are installed to ensure that they are well constructed.	Annually	\$15,000
3.	Manhole Inspection	Continue to visually inspect manholes to ensure that they do not leak.	Annually	\$15,000
4.	Pump Station Maintenance	Continue to maintain all pump station components to ensure that they run efficiently.	Annually	\$200,000
5.	Sewer System Maintenance	Continue to keep the sewers clean and free from defects.	Annually	\$25,000

Table 5.5  
Prioritized Order of Oak Bay Overflow Reduction Plan

Item No.	Work Name	Description	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1a.	Uplands Sewer Separation Humber Catchment	Construction of new storm sewer	To be confirmed by December 31/2019	\$5,285,000
1b.	Uplands Sewer Separation Rutland Catchment	Construction of new storm sewer	To be confirmed by December 31/2019	\$9,815,000
1c.	Uplands sanitary sewer pipeline rehabilitation	Rehabilitation of the former combined sewer pipeline to address infiltration	To be confirmed by December 31/2019	\$3,000,000
2.	Oak Bay Inflow and Infiltration Rehabilitation Project	Continue with phased rehabilitation projects in various catchments	Annually	\$500,000
3.	CCTV Inspection	Video inspection of sewer mains	Annually	\$25,000
4.	Sewer System Maintenance Program	Maintenance to keep sewers clean and free from defects.	Annually	\$240,000

Table 5.6  
Prioritized Order of Saanich Overflow Reduction Plan

Item No.	Work Name	Description	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1.	Dysart Pump Station	Complete construction of the new Dysart pump station.	2008 (Complete)	\$2,500,000 (est.)
2.	The following pump stations will be upgraded:  Vantreight Lift Station Murray #1 Pump Station Murray #2 Pump Station Arundel Pump Station Glenwood Pump Station Ashley Pump Station Dunkirk Pump Station Colquitz Pump Station Gorge Pump Station	Rebuild pump station and add a new standby generator.	2009-2015	\$500,000 Annually

Table 5.7  
 Prioritized Order of Victoria Overflow Reduction Plan

Item No.	Work Name	Description	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1.	James Bay I&I Pilot Project	Commence with the rehabilitation of sewer mains, laterals and manholes in James Bay.	2010	\$3,000,000
2.	Hydraulic Model	Continue to complete a hydraulic model of the City's entire sanitary sewer collection system.	2009	\$100,000
3.	Overflow Elimination	Investigate, monitor and abandon, if possible, existing known overflow locations.	2010	\$100,000
4.	Combined Manhole Separation	Investigate, monitor and initiate a program to separate combined manholes.	2015	\$400,000

Table 5.8  
 Prioritized Order of View Royal Overflow Reduction Plan

Item No.	Work Name	Description	Estimated Year of Completion	Estimated Cost (\$2008) to Complete
1.	Upgrade Pump Stations	Upgrade pump stations where required to improve pump performance, provide standby power and collect better data.	2017	\$140,000
2.	CCTV Inspection	Continue to video inspect all new sewers that are installed to ensure that they are well constructed.	Annually	\$20,000
3.	Manhole Inspection	Continue to visually inspect manholes to ensure that they do not leak.	Annually	\$5,000
4.	Pump Station Maintenance	Continue to maintain all pump station components to ensure that they run efficiently.	Annually	\$120,000
5.	Sewer System Maintenance	Continue to keep the sewers clean and free from defects.	Annually	\$40,000

**APPENDIX C**

Excerpt from the Capital Regional District Core Area Liquid Waste Management Plan – Sanitary Sewer Overflow Management Plan, June 2008.

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, February 2019)

**SECTION 6  
PROPOSED SYSTEM CONFIGURATION AND BIOSOLIDS MANAGEMENT PLAN**

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**GOAL**

The goal of the proposed wastewater management system is to protect public health and the environment and comply with provincial and federal regulations in a sustainable and cost effective manner.

**COMMITMENTS**

**1. GENERAL**

The Capital Regional District (“CRD”) commits to completing a liquid waste management program by the end of 2020 to serve the Core Area municipalities and the Esquimalt and Songhees First Nations in a manner that will:

- a) Protect public health and the environment;
- b) Incorporate the CRD’s climate action goals;
- c) Be sustainable and optimize the recovery and beneficial use of resources;
- d) Take advantage of opportunities to integrate the municipal solid and liquid waste functions wherever a mutual benefit can be achieved;
- e) Provide appropriate wastewater treatment for the participating municipalities and other communities served by the treatment plant in a manner that will minimize the cost to taxpayers;
- f) Provide facilities that are compatible with neighbouring communities; and
- g) Comply with federal and provincial regulatory requirements, including any applicable operational certificate.

**2. WASTEWATER TREATMENT**

The CRD commits to constructing, by December 31, 2020, a wastewater management system as indicated in Figure 6.1A and described below, will include the following major components:

- a) Wet weather flow attenuation tanks and pump station located on Arbutus Road in the District of Saanich;
- b) A pump station at Clover Point in the City of Victoria having capacity to pump up to three times the average dry weather flow (ADWF) to McLoughlin Point in the Township of Esquimalt for at least primary treatment;
- c) A pump station at Macaulay Point in the Township of Esquimalt with capacity to convey up to four times ADWF to McLoughlin Point for at least primary treatment;
- d) A 108 MLD ADWF wastewater treatment plant at McLoughlin Point that will provide primary treatment for wet weather flows up to four times ADWF for the Macaulay catchment and three times ADWF from the Clover catchment and tertiary treatment for flows up to two times ADWF;
- e) New grit removal, screening facilities, and pump and building upgrades at the Clover Point and Macaulay Point pump stations; and
- f) Pumping stations and an underground pipeline for conveyance of the residual solids stream to the Hartland Landfill in the District of Saanich.

The CRD commits to constructing a second treatment plant on the Westshore to be undertaken in the future when capacity at the McLoughlin Point plant is no longer sufficient to accommodate overall growth in the

Core Area municipalities and other communities to be served by the McLoughlin Point plant.

### 3. RESIDUAL SOLIDS CONVEYANCE

The wastewater treatment program described in this section will produce residual solids which will be conveyed from the wastewater treatment plant at McLoughlin Point via a conveyance pipe marked as “pipeline to Hartland Landfill Biosolids Facility” on figure 6.1A to be processed and managed at the Hartland Landfill in accordance with the CRD’s approved solid waste management plan.

### 4. PROPOSED TREATMENT PLANT LOCATION

As indicated in the attached draft operational certificate, the proposed core area wastewater treatment plant will be constructed for operation at the following location:

#### McLoughlin Point

- Lots A-E, Section 11, Esquimalt District, Plan 35322;  
337 Victoria View Road
- Lots 1 and 2, Bed of Victoria Harbour, Esquimalt District, Plan VIP87823

To be consolidated to form a single lot (Lot 1, Esquimalt District, Plan EPP36468)

### 5. DESCRIPTION OF TREATMENT PLANT

#### 5.1 Technical Process Summary

Capacity requirements for the McLoughlin Point wastewater treatment plant are as set out in the table marked “McLoughlin WWTP” contained within Figure 6.1A.

Other technical aspects and specifications of the wastewater treatment plant are to be substantially as contained in Attachment 3, Victoria CRD Technical Memorandum.

#### 5.2 Significant Elements of Project Configuration and Features

**Plant Building:** The proposed wastewater treatment plant building has been designed to achieve compliance with the current zoning regulations of the Township of Esquimalt applicable to height, setback and density limits within the I-3 Zone, assuming completion of the consolidation process for the lot parcels that form the McLoughlin Point site.

The administrative zone of the building will comprise the lobby, a 75 m<sup>2</sup> multi-purpose room/public education centre, various administrative and management functions, staff room and operators’ room and control room.

The aspects of this Core Area wastewater treatment plant plan that do not comply with Esquimalt zoning regulations relate to certain elements of setback, site amenities and landscaping. Those aspects have been identified by the contractor on pages 4-6 of Attachment 3. The non-compliance aspects are minor. In all material respects, the plan complies with the Esquimalt zoning regulations.

#### Height, Setback and Density:

The wastewater treatment plant and all other buildings and structures on the land have been designed having reference to the applicable zoning regulations of the Township of Esquimalt and will be constructed in accordance with the following height, setback and density limitations:

- (a) Floor Area ratio is to be 0.35;
- (b) Floor Area is to be 4,500 m<sup>2</sup>;
- (c) Lot Coverage is to be 75%;
- (d) The authorized rate of discharge for effluent is to be 384,000 m<sup>3</sup> per day;

- (e) Plant capacity will not exceed 108 ML/day, ADWF;
- (f) The height of all buildings on the McLoughlin Point lands may be built to but shall not exceed a height of 15 metres provided that within 20 metres of the High Water Mark, no building or structure shall exceed a height of 5 metres. The 15 metre maximum height is permitted under the applicable zoning regulations where the wastewater treatment plant use is combined with a boat moorage use, which is proposed for the site; and
- (g) The setback of all buildings to be built on the McLoughlin Point lands may be up to, but shall not be less than the following:
  - o 7.5 metres from the front lot line; and
  - o 4.5 metres from an exterior side lot line.

### **Parking**

The design for the wastewater treatment plant contemplates 28 parking spaces and a bus loading bay.

### **5.3 Tsunami Protection**

In the event of a significant seismic event and tsunami the plant will be protected from inundation from offshore by a concrete seawall rising to a minimum geodetic elevation of 6.5 metres. The seawall will be of new concrete construction with geogrid tiebacks along the south and east sides of the site adjacent to the Victoria Harbour. A concrete retaining wall will be installed along the north side of the site adjacent to land. Electrical equipment will be constructed above 6.1 metres geodetic or will be sealed from water intrusion to ensure protection against disaster and post disaster flooding including tsunamis. Construction of tsunami protection will incorporate the information contained in the CRD Report *Modelling of Potential Tsunami Inundation Limits and Run-up* dated June, 2013, prepared by AECOM.

### **5.4 Public Access**

The design for the wastewater treatment plant will include a public open space amenity and walkway of 1000 m<sup>2</sup> and will be designed to connect to Victoria View Road and to accommodate connection to the lands beyond the McLoughlin Point site if possible in future.

### **5.5 Amenities and Landscape Design Features**

In the development of the Core Area wastewater treatment plant, CRD intends that the amenities, impact mitigation works and design features contemplated in Attachment 3 would be provided as part of the development of the wastewater treatment plant unless and to the extent that the Township of Esquimalt indicates that it does not wish such amenities or design features installed on land controlled by Esquimalt, or agreement is reached with the host municipality of Esquimalt on alternative amenities or features.

The wastewater treatment plant site will be landscaped generally in accordance with Design Guidelines for the McLoughlin Point Wastewater Treatment Plant, prepared by CitySpaces and dated May 2013 and with the intention of meeting the requirements of section 55(7) of the Township of Esquimalt Zoning Bylaw to the extent practicable given the location and the configuration of the site.

### **5.6 Description of Offsite and Onsite Utility Requirements**

Offsite utilities to support the wastewater treatment plant include water, sewage, residual solids, natural gas, electricity and telecommunications. All proposed utilities will be installed within street right of way of Patricia Way, Peters St. and Lyall St. or other locations as required to service the McLoughlin and Hartland Sites.

### **5.7 Traffic and Barging; Location of Temporary Batch Plant and Storage Location**



Traffic and barging of materials to the project site during the construction of the wastewater treatment plant will be set out in Attachment 3. An area between Munro Street and Vaughan Street as shown in Attachment 3 will be used as a construction storage, staging and batch plant location as required during project construction.

### **5.8 Further Conditions**

CRD intends that the development of the wastewater treatment plant site under this plan will not be subject to any other land use regulations, prohibitions, requirements or conditions under Part 14 of the *Local Government Act* other than those referred to in the Business Case and Attachment 3 unless the CRD and host municipality of Esquimalt agree otherwise under paragraph 5.5.

## **6. ATTACHMENTS**

### **ATTACHMENT 1**

Stantec Consulting Ltd., *Core Area Liquid Waste Management Program – Assessment of Liquid Train Treatment Options*, September 7, 2016

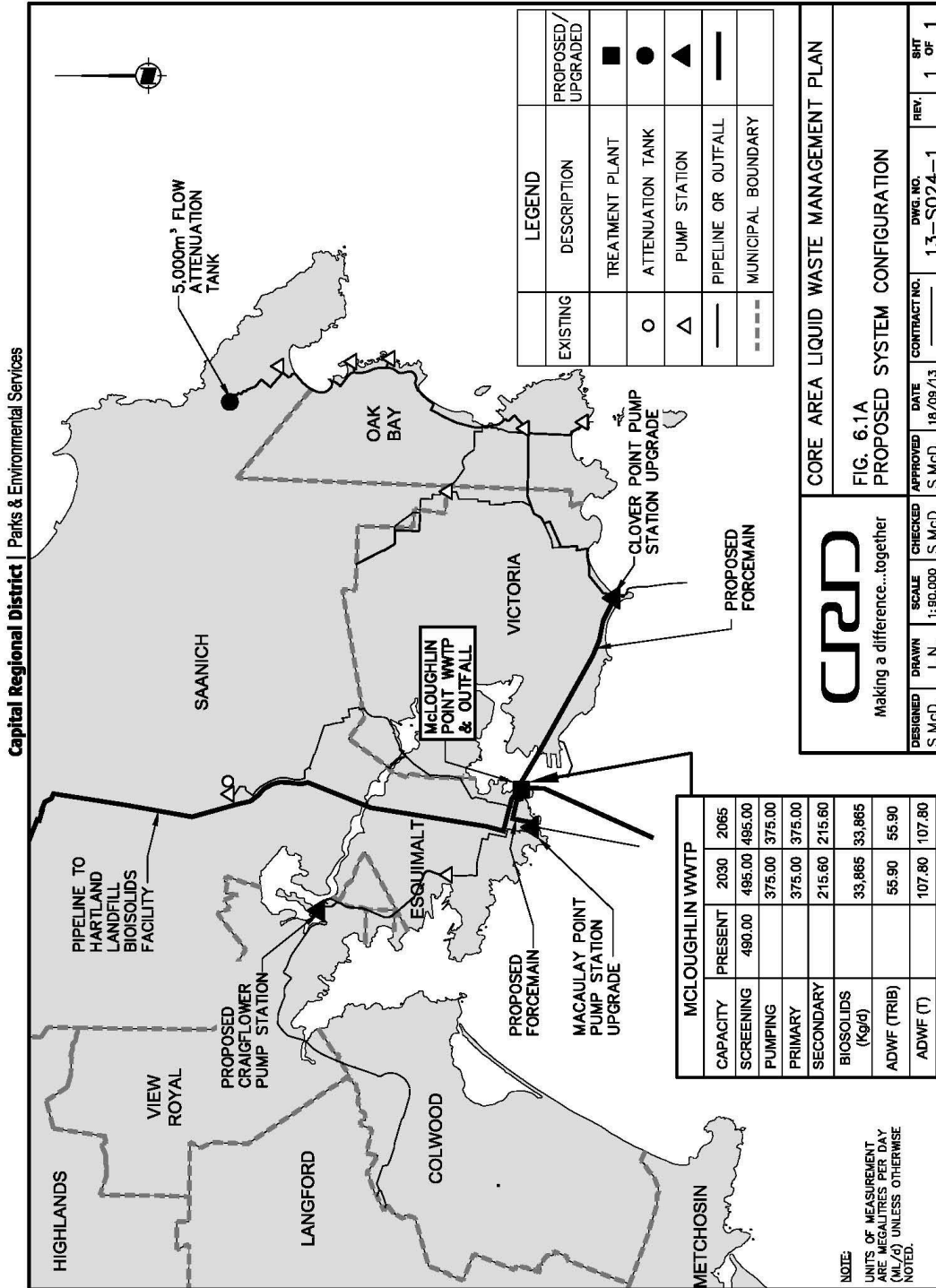
### **ATTACHMENT 2**

Stantec Consulting Ltd., *Core Area Liquid Waste Management Program – Assessment of Biosolids Treatment and Integrated Resource Management Options*, September 6, 2016

### **ATTACHMENT 3**

Harbour Resource Partners, *Victoria CRD Technical Memorandum* (not including Attachments B, G or H) (see Note).

**Note:** Technical components and specifications of the waste management treatment plant and construction arrangements contained in the Technical Memorandum may change during the design and construction phases of the project.



**ATTACHMENT 1 – Stantec Consulting Ltd., Core Area Liquid Waste Management Program –  
Assessment of Liquid Train Treatment Options, September 7, 2016**

**ATTACHMENT 2 – Stantec Consulting Ltd., Core Area Liquid Waste Management Program – Assessment of Biosolids Treatment and Integrated Resource Management Options, September 6, 2016**

**ATTACHMENT 3 – Harbour Resource Partners, *Victoria CRD Technical Memorandum***

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**SECTION 7  
SUSTAINABILITY, RESOURCE RECOVERY, CARBON FOOTPRINT AND  
GREENHOUSE GAS REDUCTION**

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**GOAL**

The goal of the Core Area wastewater treatment program is to manage wastewater and to comply with federal and provincial regulatory requirements in a sustainable manner by establishing resource recovery opportunities, including partnerships for heat recovery and the beneficial use of biosolids, and by diligently pursuing opportunities to minimize greenhouse gas emissions.

**COMMITMENTS**

**1. GENERAL**

The wastewater treatment program described in section 6 will produce a stream of residual solids that will be conveyed from the wastewater treatment plant at McLoughlin Point via a conveyance pipe to the Hartland Landfill to be managed in accordance with CRD's solid waste management plan.

At present, the approved Solid Waste Management Plan of the CRD, as amended in 2013 by Amendment No. 8, contemplates the following use:

“The purpose of this amendment is to amend the Solid Waste Management Plan to bring it into alignment with the Core Area Liquid Waste Management Plan to allow the siting, construction, operation of a biosolids treatment and resource recovery facility at Hartland Landfill. The biosolids treatment and resource recovery facility will accept screenings and waste residual solids received at the Hartland Landfill from sewage treatment plants and pump stations for treatment, processing, storage and beneficial utilization.”

The CRD will undertake a public process, with the participation of the affected municipalities and First Nations, to review its regional waste management policy to determine a long-term option at Hartland that optimizes the opportunity for integrated resource management and beneficial use of the biosolids.

CRD will file regular interim reports with the Ministry to report on the progress of this review. CRD will file its final report with the Minister by 30 June 2020 with a long-term option that can be implemented within 5 years after the completion of the LWM system.

**2. RECOVERY OF HEAT FROM EFFLUENT**

The CRD and the participating municipalities will:

- a) Use effluent source heat pumps to help heat treatment plant buildings using heat exchangers and hot water loops.
- b) Use effluent source heat pumps to meet market demand when economically feasible to provide cost-effective heat to:
  - (i) existing developments that have compatible heating infrastructure; and/or
  - (ii) new developments using district heating systems.

**3. GREENHOUSE GAS REDUCTION AND CARBON FOOTPRINT**

The CRD and the participating municipalities will complete the wastewater treatment system in a manner to reduce greenhouse gases and carbon footprint.

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**SECTION 8  
SITING STUDIES, TERRESTRIAL ENVIRONMENTAL IMPACT STUDIES, AND  
ENVIRONMENTAL AND SOCIAL REVIEWS OF TREATMENT PLANT SITES AND  
ANCILLARY FACILITIES**

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**GOAL**

To satisfy regulatory requirements, maximize environmental and community benefits, and minimize adverse effects of the wastewater treatment program, in a consistent and responsible manner.

**COMMITMENTS**

**1. FACILITY SITING COMMITMENTS**

The Capital Regional District (CRD) and participating municipalities will seek sites for wastewater treatment facilities that:

- a) Avoid or minimize adverse effects to ecosystems and neighbourhoods.
- b) Provide opportunities for energy recovery and reuse, where viable markets are available.
- c) Minimize impacts of traffic, noise, visual aesthetics, and odour.
- d) Are compatible with surrounding land and marine uses.
- e) Maximize effective use of existing infrastructure.
- f) Minimize impacts to known significant cultural resources.
- g) Minimize use of energy and resources.
- h) Provide a system with reasonable lifetime costs for the treatment and conveyance facilities and outfalls.
- i) Respect and respond to the interests of residents.
- j) Respect and respond to the interests of aboriginal peoples of the region.

**2. ENVIRONMENTAL STUDIES COMMITMENTS**

The CRD and participating municipalities commit to:

- a) Prepare a terrestrial environmental impact study for the project that satisfies requirements of the Ministry of Environment & Climate Change Strategy.
- b) Prepare environmental and social reviews and environmental protection plans for all facilities.
- c) Engage the public and First Nations in environmental studies and facility siting and design
- d) Monitor environmental and community effects of the facilities.
- e) Work with federal officials to ensure that Canadian Environmental Assessment Act requirements are met.

**BACKGROUND**

This section summarizes the facility siting and environmental assessments that were conducted to meet the Minister of Environment's requirements as set out in his letter dated 14 December 2007. The purposes of the environmental studies are to minimize adverse environmental effects of the construction and operation of wastewater treatment facilities and to meet federal and provincial regulations. First Nations communities and the public were consulted during the environmental studies. Details of the First Nations and public consultations are described in Section 10 of this document.



## Facility Siting

The treatment facilities needed in the core area are described in Section 6 of this document and in the operational certificate provided in Section 12. The CRD is seeking sites for wastewater treatment facilities that minimize environmental and community effects. The entire core area was investigated to develop a database for evaluating treatment facility feasibility and siting. The work in the seven core area municipalities involved collecting and analyzing geotechnical, hydrology, ecological, archaeological, heritage, traffic, and land use information. These topics were studied as they relate to the technical aspects of facility operation, cost, energy consumption, resource recovery, effluent discharge, and effect on adjacent neighbourhoods.

The following criteria were applied in the search for suitable sites:

Archaeological and heritage features are avoided.

Existing and planned land uses are compatible.

Surficial material, seismic and liquefaction risk, and site drainage and stability are suitable for facility construction and operation.

Gravity rather than pumps can be used to transport effluent, thereby conserving energy.

Adverse effects on sensitive or important habitat are avoided.

Reclaimed water and recovered energy can be used nearby.

Land availability.

Parcel size is adequate for a facility to serve treatment needs to 2065.

Housing, institutional structures, and school playgrounds are avoided.

The Technical and Community Advisory Committee (TCAC), the Core Area Liquid Waste Management Committee (CALWMC), First Nations, and the public were involved in developing the criteria. The public was engaged through telephone surveys, the CRD website, and newspaper advertisements.

Databases of land use, environment, and community characteristics in Saanich East-North Oak Bay and the Westshore were developed specifically for the wastewater treatment program. Field work was conducted on the ecology, archaeology, geology, hydrology, traffic and land use in the study area. Based on these studies, a short list of candidate sites was developed for Saanich East-North Oak Bay and the Westshore. The findings were discussed with property owners of suitable sites, and with First Nations.

The revised list and map of candidate sites in Saanich East-North Oak Bay were presented to the public through a series of open houses, information brochures, and workshops and through the project website [www.wastewatermadeclear.ca](http://www.wastewatermadeclear.ca). In December 2009, the CALWMC approved the CRD-owned Finnerty-Arbutus property as the location for the wastewater treatment facility in Saanich East. In April 2010, the CRD met with institutional land owners and held public open houses to determine whether the facility site should be adjusted to reduce environmental impacts. Input also was sought on what should be done with the lands not used for the treatment facility. In June 2010 it was determined that substantial cost savings could be achieved by providing sufficient treatment capacity to serve the Saanich East area in the McLoughlin Point treatment plant, and by constructing wet weather flow attenuation tanks near Arbutus Road in Saanich, to minimize downstream system overflows.

The findings of the Westshore siting investigations were presented to the Westshore Wastewater Treatment Program Subcommittee in November 2009. The subcommittee developed a short-list of potential wastewater treatment facility sites in the Westshore and, in January 2010, recommended the site on Wishart Road, next to the Colwood City Hall, currently the City of Colwood Public Works Yard. The City of Colwood Council subsequently approved the location for a wastewater treatment facility. Information about the proposed Westshore site was presented to the public at open houses in January 2010. It is proposed to defer construction of a Westshore plant until there is insufficient capacity in the McLoughlin plant to accommodate flows from the Westshore.

During the review of the Westshore and Saanich East-North Oak Bay siting results, members of the CALWMC requested that an equivalent study be conducted for other locations where treatment facilities are likely to be required, specifically the south-eastern portion of the Town of Esquimalt and the James Bay and upper harbour areas of the City of Victoria. The land suitability analysis was intended to aid in selecting candidate areas for further study. In October 2009, open houses were held in Esquimalt and Victoria to present information about the core area wastewater treatment program to the public. In December 2009, the CALWMC approved wastewater treatment facilities sites at McLoughlin Point in the Town of Esquimalt and Clover Point in the City of Victoria. The CRD subsequently signed a first right of refusal agreement with Imperial Oil, the owner of the McLoughlin Point site. The Clover Point site is owned by the City of Victoria.

It was determined that the McLoughlin Point site would not be large enough to accommodate a treatment facility that could treat the liquid and solid fractions of core area wastewater. The CRD identified a northern portion of the CRD-owned Hartland landfill property for facilities to process wastewater sludge.

The Peer Review Team recommended that a single, large treatment facility at a consolidated site in the core area be studied as a possible lowest cost option for meeting provincial wastewater treatment requirements. An assessment of land availability was conducted to identify suitable parcels in the core area. Using land use, land ownership, geotechnical and slope criteria, the analysis identified sites in the core area that were large enough to construct a treatment facility. These areas would require further study to select the most suitable sites.

### **Environmental and Social Reviews**

The CRD developed an environmental and social review (ESR) process to identify project construction and operational impacts and to develop mitigation measures. An ESR has been completed for the three candidate sites in the Saanich East-North Oak Bay area. The ESR evaluated potential social and environmental effects of constructing and operating a treatment facility on each of the sites. The significance of the impacts was determined, and mitigation measures were recommended to avoid or reduce potential adverse effects. Results of the ESR were shared with First Nations and the public. Comments received at open houses, meetings, community workshops, and through the CRD website were incorporated in revisions to the ESR report.

After the ESR was completed for the Saanich East-North Oak Bay candidate sites, a triple bottom line (TBL) analysis was performed to weigh social, environmental, and economic considerations. The TBL results were also subject to public and First Nations review, and were discussed with the CALWMC and the TCAC. Revisions to the TBL report reflected comments received on the draft. The results of the TBL and ESR reports, combined with other information, were used to assist the CALWMC in choosing a location for a facility in Saanich East-North Oak Bay.

Later this year the CRD will complete environmental and social reviews (ESR) for McLoughlin Point and Hartland North. The ESRs will use methods similar to those applied to the Saanich East-North Oak Bay study.

### **Resource Recovery**

An innovative study was completed to identify the potential demand for energy recovered from wastewater in the core area. This research was based on forecasting development in the years 2030 and 2065 using municipal Official Community Plans, the CRD Regional Growth Strategy, and additional information collected from municipal and regional planners, developers, and institutional managers. Floor area ratios of residential, commercial, institutional, and other buildings were estimated based on community plans, zoning bylaws, municipal staff discussions, and information from the British Columbia Assessment Authority. Using energy demand forecasts provided by BC Hydro, and the locations of hot water boiler heating systems, the future demand for energy was estimated and mapped in the core area. Using the resulting future energy demand and supply maps, the study team identified 38 energy recovery opportunity

areas that have the greatest potential to use energy from wastewater for a portion of their space and water heat.

Major water users in the core area – golf courses, playfields, and large institutions – were mapped to identify potential areas where treated effluent could be used to supply non-potable water needs. Information from the energy demand and water reuse potential studies assisted in identifying suitable sites for wastewater treatment facilities.

Studies have been conducted of heat recovery and water reuse opportunities in the James Bay area and the University of Victoria. These studies evaluated the potential for district heating and use of reclaimed water.

The developer of Westhills, a residential and commercial project proposed in the City of Langford, approached the CRD about constructing a wastewater treatment facility on its land. The developer proposed to use heat recovered from wastewater (from the Westhills development and elsewhere in Langford) to provide a portion of heat for the Westhills development. Environmental studies were conducted of the potential to discharge treated effluent to the ground, to streams, or other water bodies. Land requirements, regulatory standards, and potential effects on ecosystems and fish habitat were examined.

### **Environmental Impact Study**

The CRD is required to complete an environmental impact study (EIS) as part of the Liquid Waste Management Plan amendment, as stated in the Minister of Environment's letter dated 14 December 2007. An EIS assesses the extent to which the proposed treatment facility will affect human health and the environment. The EIS will reflect project effects on the terrestrial environment and the marine environment. A discussion of the marine environment portion of the EIS is presented in Section 9 of this document.

An EIS has been completed for the proposed wastewater treatment and biosolids processing facility sites, and for the major pump station facilities. Each major facility or group of facilities is studied in a separate volume of the EIS. Land use and environmental information has been collected and mapped for terrestrial facilities. Fieldwork and detailed environmental investigations, including archaeological impact assessments, have been conducted to identify potential effects of construction and operation of the treatment and ancillary facilities on the terrestrial environment. Mitigation measures have been proposed to avoid or reduce any adverse effects. The public and First Nations will be engaged to share findings and review information. The portion of the EIS for the Saanich East facility was submitted to the Ministry of Environment in December 2009. The EIS for the other sites (McLoughlin Point treatment plant and Hartland North biosolids processing facility) is complete and is attached as Appendix D.

In 2010 and 2011, the CRD will complete detailed facility designs to minimize adverse effects. The public will be involved in a review of these designs, and in discussions of specific mitigation measures, such as landscaping, safety features, and visual appearance of the buildings. Public comments will be considered in facility design amendments.

### **Federal Environmental Assessment Requirements**

The CRD has been engaging federal agencies in discussion of environmental assessment needs and parameters since early 2009. Meetings were held with representatives of the Canadian Environmental Assessment Agency and other federal departments and provincial ministries to examine the scope of the wastewater program, its schedule, potential triggers for assessments under the *Canadian Environmental Assessment Act*, and the likely scope of study required. In December 2009, Infrastructure Canada informed the CRD that their agency would be responsible for overseeing the scope and preparation of environmental assessment documents to meet federal requirements.

A Project Description is now being prepared that meets the requirements of Infrastructure Canada. The CRD expects to receive information from federal agencies on environmental assessment requirements in mid-2010, and to initiate the necessary investigations thereafter.

**APPENDIX D**

Westland Resource Group, *Environmental Impact Study of Core Area Wastewater Treatment Facilities; Terrestrial Environment Part 2 – McLoughlin Point / Hartland Landfill Facilities*, June 2010

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**SECTION 9  
WASTEWATER AND MARINE ENVIRONMENT PROGRAM – CAPITAL REGIONAL DISTRICT  
CORE AREA OUTFALLS**

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**GOALS**

The goals of the Capital Regional District (CRD) Wastewater and Marine Environment program (WMEP) for the CRD core area outfalls are to:

1. Monitor and assess wastewater quality and quantity;
2. Monitor and assess the potential effects of the wastewater discharges to the marine environment;
3. Monitor and assess the potential effects of the wastewater discharges to human health;
4. Provide information to the CRD Regional Source Control program (RSCP);
5. Provide information to wastewater managers regarding treatment plant and outfall diffuser performance;
6. Provide compliance monitoring results to regulatory agencies; and
7. Provide scientific assessment to the general public regarding the use of the marine environment for the disposal of municipal wastewater.

These goals will be met by the implementation of an appropriate monitoring program.

**COMMITMENTS**

The CRD and the participating municipalities commit:

1. To undertake pre-discharge marine environmental impact studies (EIS) to assess the potential for adverse effects of any proposed outfalls or for existing core area outfalls that are anticipated to undergo significant increases in flow.
2. To work with Ministry of Environment & Climate Change Strategy staff to develop cost-effective and comprehensive long-term wastewater and marine environment monitoring programs tailored to each individual CRD core area discharge and to document effluent quality and the state of the marine receiving environment.
3. To carry out one-time investigations to provide background data to the monitoring programs and address information gaps.
4. To regularly report on the wastewater and marine environment program to the Ministry of Environment & Climate Change Strategy and the CRD Board, following plan amendment approval.
5. To review the WMEP at five year intervals, following plan amendment approval.

**BACKGROUND**

The CRD currently holds draft operational certificates under the Core Area Liquid Waste Management Plan (the Plan) for the two existing outfalls (Clover Point and Macaulay Point) and these documents stipulate that effluent and receiving environment monitoring must be carried out. Comprehensive routine monitoring has been undertaken since 1990 at these outfalls and special one-time investigations have also been undertaken to define more clearly the effects of the outfalls on the receiving environment and address gaps in program knowledge.

The current WMEP is regularly reviewed by staff, consultants, the Marine Monitoring Advisory Group (MMAG) and others, as required, in support of our commitments and collaboration with regulatory staff. These reviews utilize local knowledge and expertise to maintain the scientific credibility and effectiveness of the marine monitoring and assessment program. In 2003, Minister Murray noted that she was not satisfied that the existing monitoring program would be effective in detecting all potential impacts. As a result, the LWMP approval required the continued involvement of MMAG in the program review process. More recently the CRD has collaborated with MOE staff to review the existing WMEP and enhance it with a more rigorous regime of environmental investigation for both existing and future discharges. Extensive pre-discharge environmental impact studies are underway in the vicinity of the potential outfall locations, following this rigorous approach. The CRD is committed to maintaining and enhancing the marine monitoring and assessment program with the use of external, objective advice.

## **ENVIRONMENTAL IMPACT STUDIES AND PRE-DISCHARGE MONITORING**

In 2008, Associated Engineering, on behalf of the CRD, retained Golder Associates Ltd. to undertake a Stage 1 EIS, as required under the BC Municipal Sewage Regulation, for two of the anticipated marine outfall locations (Finnerty Cove servicing Saanich East-North Oak Bay and Albert Head servicing the Westshore). This project was completed in March 2009 (Golder, 2009a) and it involved the compilation of existing information about ecological resources and recreational use in the two areas, along with preliminary computer modelling to predict the environmental concentrations and fate of the outfall plumes. The modelling information was also applied to the ecological resource and recreational use knowledge to identify whether there was any potential for their impairment by the discharges. Finally, gaps in this knowledge base were identified.

Based on the stage 1 EIS results, the identified gaps and additional stage 2 EIS requirements, Golder Associates Ltd. developed a pre-discharge monitoring program. Both the results of the stage 1 EIS and pre-discharge monitoring program design were reviewed by Minister of Environment staff and the MMAG. Comments and suggestions from both were incorporated into the stage 1 EIS report and the pre-discharge monitoring program design.

The pre-discharge monitoring program has included undertaking water column, drogue, current meter, sediment chemistry, and biological community assessments to better characterize background environmental conditions prior to discharge and further assess potential for ecological or recreational impairment. Golder Associates undertook the first two water column assessments in the spring of 2009 for both potential outfall locations (Golder, 2009b) and in late summer 2009 for the Finnerty Cove location only (Golder 2010), attached as Appendix E. WorleyParsons has continued the pre-discharge monitoring as detailed in the WorleyParsons (2009) work plan provided in the appendices of LWMP Amendment No. 7. Since Amendment No. 7, WorleyParsons has undertaken two additional seasonal water column assessments (Winter 2009-10 and Spring 2010) at both Finnerty Cover and Albert head locations.

WorleyParsons has also initiated an assessment of outfall routes with respect to potential shoreline crossings and paths along the seafloor. Three potential routes are being assessed for the Finnerty Cove location and one potential route for the Albert Head location. This exercise has involved nearshore sonar work to fill in bathymetric data gaps, along with preliminary shoreline habitat assessments. The next step in this process has involved the deployment of surface drogues and moored current meters to characterize surface and sub-surface currents over various tidal regimes. Current meters were deployed at both locations in late May 2010 and are anticipated to be in place for approximately one month. An update report for the Finnerty Cove and Albert Head locations will be provided in 2010 after the first year of monitoring is complete.

The CRD has also consulted with a number of First Nations communities, including the Tsawout, Songhees, Esquimalt, and Beecher Bay, and has reviewed their marine fisheries resource use information. This information was provided to the CRD on a confidential basis, but the RD will ensure that the information is assessed appropriately in the context of the EIS and in relation to existing and potential shellfish harvesting closures under the Canadian Shellfish Sanitation program (CSSP).

As the CRD moves further into the system design process, the needs for outfalls at Finnerty Cove and Albert Head are being assessed. Should it be determined that one or both of these outfalls are unnecessary, either now or in the future, WorleyParsons EIS monitoring effort will be shifted to implement an EIS monitoring program at either the Clover Point or Macaulay Point outfall location, depending on which one becomes the principle outfall in the CRD system design. Monitoring results from Finnerty Cove and Albert head will be useful regardless of whether outfalls are installed in these locations, particularly the water column and current meter information. This data will benefit the oceanographic and plume modeling work that is anticipated for the Clover Point or Macaulay Point outfall locations. Other EIS monitoring needs for Clover Point or Macaulay Point will be determined in consultation with MOE staff and WorleyParsons.

Regardless of the monitoring and outfall locations, all pre-discharge and outfall routing work will be supplemented by the more detailed oceanographic modeling of the predicted plumes, as well as site specific habitat inventories. All of the results will be brought together into a comprehensive report to satisfy the requirements of a stage 2 EIS. Although all terrestrial components of the EIS are the responsibility of Westland Resource Group (see section 8 of this Amendment), the marine and terrestrial EIS results will be brought together to allow for a cumulative risk assessment of both the treatment plants and outfalls.

It is still anticipated that the final report to satisfy the requirements of the Stage 2 EIS for the Finnerty Cove and Albert head locations could be completed by mid-2011. The completion date for a similar report for either the Macaulay Point or Clover Point outfall cannot be anticipated at this time, as the EIS monitoring requirements have yet to be determined.

#### **WASTEWATER AND MARINE ENVIRONMENT PROGRAM DESIGN**

As mentioned previously, MOE and CRD staff are collaborating to develop enhanced wastewater and marine environmental programs specifically for the current discharge points (Clover and Macaulay points), and also a generic program that could be adapted for any current or future CRD core area outfall. The proposed generic program consists of the monitoring and analysis of the following components:

- Effluent quality for comparison to applicable water quality guidelines, to determine loadings of contaminants to the environment, to determine toxicity to marine organisms and to assess treatment plant performance;
- Surface waters and the water column for comparison to applicable water quality guidelines, to assess potential for human health risk, and to assess outfall diffuser performance;
- Deep sea mussels, benthic invertebrates, bottom fish or other suitable organisms to determine the influence of wastewater discharges on the epibenthic zone and predict potential for contaminant transfer up the food chain (including humans); and
- Sediment chemistry for comparison to applicable sediment quality guidelines, to assess the fate of contaminants in the environment, to determine toxicity to marine organisms, and to assess potential for bioaccumulation.

Oceanographic computer modeling will also be used to predict the fate and dilution of the outfall plumes and associated discharged particulate matter, as well as to determine the best times to collect field samples.

The selection of specific monitoring components and sampling stations, and the determination of sampling frequency will be done individually for each future or existing CRD core area outfall based on its location, flow regime and seafloor composition. These outfall specific monitoring programs will be developed in conjunction with MOE staff.

In general, it is anticipated that the monitoring programs for each outfall will be based on a 5-year cycle with each component being monitored at least once during each cycle. Data and brief summary reports for each component are expected to be prepared annually with a more comprehensive report, including detailed statistical assessments of spatial and temporal trends, being prepared at the end of each 5-year cycle.

The CRD will continue to solicit external reviews and recommendations of all marine monitoring and assessment work.

The implementation of any monitoring program by the CRD is subject to budget approval.

### **SUPPORTING DOCUMENTS**

The following documents, which were previously submitted to the Ministry of Environment, provide additional background information on work completed to date and work planned to complete the marine environmental impact work; they are posted online with Amendment No. 8 at [www.wastewatertodeclear.ca](http://www.wastewatertodeclear.ca).

1. Golder (2009a) *Capital Regional District Wastewater Treatment Plant Discharge Stage 1 Environmental Impact Study*. March 27, 2009
2. Golder (2009b) *Spring 2009 Water Quality Monitoring Survey for Baseline Monitoring at Proposed Outfall Study Areas Located in Finnerty Cove and Albert Head: Data Report*. August 13, 2009
3. WorleyParsons (2009) *CRD Core Area Wastewater Treatment Pre-Discharge Monitoring Program (Technical Proposal Work Plan)*. September 1, 2009

### **APPENDIX E**

Golder (2010) *Summer 2009 Water Quality Survey-Baseline Monitoring at Proposed Finnerty Cove Outfall Study Area: Data Report*, January 2010



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CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
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**SECTION 10  
PUBLIC AND FIRST NATIONS CONSULTATION AND ENGAGEMENT**

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**GOAL**

To carry out the project, including completion of planning, design, construction and subsequent operations, in a manner that incorporates meaningful public and First Nations participation and ensures that public and First Nations concerns are fully integrated into the planning and subsequent implementation phases of the project.

**COMMITMENTS**

**1. PROJECT PLANNING COMMITMENTS**

- a) Public Consultation
  - (i) On a regular basis, produce a newsletter with project information and widely distribute it to individual households.
  - (ii) Continue to ensure that information posted on the project website, [www.wastewatermadeclear.ca](http://www.wastewatermadeclear.ca), is current, accurate, informative and balanced.
  - (iii) Continue to provide opportunities for questioning and one-on-one conversations with Capital Regional District (CRD) staff and consultants at open houses and at public and stakeholder meetings.
- b) First Nations Engagement
  - (i) Continue to provide information to First Nations on project design, gather interests and feedback, and use the information where possible to guide project planning.
  - (ii) Resolve issues where possible and refer those not resolvable within the CRD legislative mandate to the provincial or federal government for resolution.

**2. PROJECT IMPLEMENTATION COMMITMENTS**

- a) Public Consultation
  - (i) Engage neighbourhoods where treatment plants, pump stations, storage tanks or major pipelines are to be constructed in interactive workshops regarding the location, design, construction and operation of the proposed facilities, and use general public consultation as described in 1a) above, on broader issues.
  - (ii) Based on the findings of the workshops and general public consultation, develop appropriate mitigative measures to ensure that any potential negative impacts on neighbourhoods are minimized to a less than significant level.
- b) First Nations Engagement
  - Continue to engage First Nations on interests related to use of federal crown land, impacts on the foreshore, protection of natural resources, outfall locations and effects on marine species, effects on archaeological sites and effects of discharges into inland water bodies.

**APPENDIX F**

1. CRD staff report to CALWMC, *Public Consultation Update on Site Selection for a Wastewater Treatment Facility, Core Area Wastewater Treatment Program*, 12 May 2010
2. CRD staff report to the CALWMC, *Update on Public Participation Program – Core Area Wastewater Treatment Program*, 24 March 2010.
3. Postings on [wastewatermadeclear.ca](http://wastewatermadeclear.ca) of educational meetings, public forums and feedback opportunities.
4. Update on First Nations Consultation and Engagement, June 2010.

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, July 2018)

**SECTION 11  
COSTS, COST SHARING, FUNDING AND COSTS PER USER**

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**GOAL**

To fund and share the costs of the core area wastewater treatment program in a manner that is equitable and affordable and honours previous funding commitments.

**COMMITMENTS**

The Capital Regional District (CRD) commits to completing:

1. By the end of 2016, complete a cost sharing agreement with the participating municipalities for sharing the capital and operating costs of the project.
2. By the end of 2016, complete a funding agreement with the federal and provincial governments regarding the provision of two-thirds funding for the project.
3. By the end of 2016, amend CRD Bylaw No. 2312 – Liquid Waste Management of Core Area and Western Communities Service Establishment Bylaw No. 1, 1995 to provide the required legal authority for implementing the project.
4. Arrange, through the Municipal Finance Authority, financing for the one-third municipal share of the project.

**PROJECT ESTIMATED COSTS**

The estimated capital cost of the project is \$765,000,000 (2016 dollars).

The estimated annual operational and maintenance cost for the project is \$13,721,000 (2016 dollars).

The above costs are based on an updated estimate completed by Stantec in August 2016.

**COST SHARING**

Over the past six and a half years, substantial work has been done, with the help of consultants, towards developing a project cost sharing agreement with the participating municipalities.

Cost sharing alternatives that are under consideration includes the question of whether the system should be treated as a single combined system for cost sharing purposes or as a network of differentiated components with separate cost sharing for each component based on design capacity benefit. Candidate cost sharing options include sharing capital and operating costs based on:

- average dry weather flow
- average annual flow
- design capacity
- various combinations of the above options

## **FUNDING**

Senior government assistance with the capital costs of the project is considered an essential element of the project plan. A commitment of one-third contribution from the province of British Columbia, along with one-third contribution from the Government of Canada is assumed in making the commitments contained in Amendment No. 11. The CRD will borrow the remaining one-third funding from the Municipal Finance Authority.

## **BUSINESS CASE IN SUPPORT OF FUNDING**

The business case in support of the application for provincial funding for the amended project was submitted to the Honourable Peter Fassbender, Ministry of Community, Sport and Cultural Development. A copy of the business case was also provided to the Honourable Mary Polak, Minister of Environment.

## **COSTS PER USER**

The cost per user in each of the participating municipalities is dependent on the duration of borrowing and the level of interest rates at the time, the agreed cost sharing formula between municipalities, the method of cost recovery within municipalities and the procurement of agreed senior government two-thirds funding.

Based on the above and which cost sharing alternative is adopted, the current estimate of annual cost per household, assuming two-thirds senior government funding, varies among municipalities.

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, July 2018)

**SECTION 12  
DRAFT OPERATIONAL CERTIFICATE  
MCLOUGHLIN POINT TREATMENT PLANT AND OUTFALL**

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See attached document (9 pages).



## Draft Operational Certificate ME-?????

*Under the Provisions of the Environmental Management Act*

**Capital Regional District  
625 Fisgard Street  
PO Box 1000  
Victoria, British Columbia  
V8W 2S6**

is authorized to discharge effluent to the Juan de Fuca Strait from a municipal wastewater collection and treatment system located in the Capital Regional District, British Columbia, subject to the conditions listed below. Contravention of any of these conditions is a violation of the *Environmental Management Act* and may result in prosecution.

### **1. AUTHORIZED DISCHARGES**

1.1 This subsection applies to the discharge of **effluent from a municipal wastewater treatment plant** at McLoughlin Point to the Juan de Fuca Strait. The site reference number for this discharge is ??????.

1.1.1 The maximum authorised rate of discharge is 384,000 m<sup>3</sup>/d.

1.1.2 The maximum daily discharge loadings\* for 5 – day Carbonaceous Biochemical Oxygen Demand (CBOD) and Total Suspended Solids (TSS) for the final discharge to the outfall from the municipal wastewater treatment plant (to be used for the calculation of annual operational certificate fees) shall be:

\*daily discharge loading is the total amount of contaminants discharged per day (contaminant concentration x the rate of discharge)

Date Issued:  
Date Amended:  
(most recent)

McLoughlin		
Year	CBOD tonnes/day	TSS tonnes/day
2020	12.8	12.8
2030	13.2	13.2
2045	16.0	16.0
2055	17.28	17.28

1.1.3 The average dry weather flow is as follows:

Year	Average Dry Weather flow m3/d
2020	74,000
2030	83,000
2045	97,000
2055	108,000

1.1.4 For that portion of the daily flow up to two times the average dry weather flow the characteristics of the discharge shall not exceed:

5 – day Carbonaceous Biochemical Oxygen Demand	- 45 mg/L
Total Suspended Solids	- 45 mg/L
pH	- 6.0 – 9.0 pH Units

and for that portion of the daily flow in excess of two times the average dry weather flow and less than four times the average dry weather flow the characteristics of the discharge shall not exceed:

5 – day Carbonaceous Biochemical Oxygen Demand	- 130 mg/L
Total Suspended Solids	- 130 mg/L
pH	- 6.0 – 9.0 pH Units

and for that portion of the daily flow in excess of four times the average dry weather flow the characteristics of the discharge shall be equivalent to or better than typical screened municipal sewage.

All flows shall be recombined prior to discharge through the outfall.

After December 31, 2030 there shall be no discharge in excess of four times the average dry weather flow.

1.1.5 The authorised works are influent pumping, screening, grit removal, primary clarification, biological aerated filter treatment process, solids separation, sludge thickening and pumping to an offsite processing facility, heat recovery works for internal plant use, odour control, standby power and an outfall with multiport diffuser extending 1800 m from mean low water to a depth of 60 m below mean low water, and related appurtenances approximately located as shown on attached Site Plan A.

Date Issued:  
Date Amended:  
(most recent)

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Director, *Environmental Management Act*  
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- 1.1.6 The authorised works must be complete and in operation when the discharge authorised by this operational certificate commences.
- 1.1.7 The location of the facilities from which the discharge originates is at 337 Victoria View Road (Lots A-E, Section 11, Esquimalt District, Plan 35322 and Lots 1 and 2 of the bed of Victoria harbour, Esquimalt District, Plan VIP87823, in Esquimalt).
- 1.1.8 The location of the point of discharge is Juan de Fuca Strait near Macaulay Point.

1.2

## 2. **GENERAL REQUIREMENTS**

### 2.1 **Maintenance of Works and Emergency Procedures**

The Capital Regional District shall inspect the authorised works regularly and maintain them in good working order. In the event of an emergency or condition beyond the control of the Capital Regional District which prevents effective operation of the approved method of pollution control, the Capital Regional District shall notify the Regional Environmental Protection Manager immediately and take appropriate remedial action. The Environmental Protection Manager may reduce or suspend the operation of the Capital Regional District to protect the environment until the approved method of pollution control has been restored.

### 2.2 **Bypasses**

The Capital Regional District shall ensure that no waste is discharged without being processed through the authorised works or through authorised works at another location, unless prior written approval is received from the Director.

### 2.3 **Process Modifications**

The Regional Environmental Protection Manager shall be notified prior to implementing changes to any process that may adversely affect the quality and/or quantity of the discharge.

### 2.4 **Plans - New Works**

Plans and specifications of the works authorized in Sections 1.1.5 and 1.2.4 shall be certified by a qualified professional licensed to practice in the Province of British Columbia, and shall be made available to the Regional Environmental Protection Manager for inspection at any time. A qualified professional must certify that the works have been constructed in accordance with the plans before discharge

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(most recent)



commences.

2.5 **Posting of Outfall**

The Capital Regional District shall erect a sign along the alignment of the outfall above high water mark. The sign shall identify the nature of the works. The wording and size of the sign requires the approval of the Director.

2.6 **Outfall Inspection**

The Capital Regional District shall conduct a dye test on the outfall line (or inspect by another method approved by the Director) every five years. An outfall inspection report shall be submitted to the Regional Environmental Protection Manager within 60 days of each inspection.

2.7 **Residual Solids Management**

Residual solids generated by the treatment plants shall be managed in a manner approved by the Director and in accordance with the sludge management strategies described in the Capital Regional District Core Area Liquid Waste Management Plan.

2.8 **Standby Power**

The Capital Regional District shall provide auxiliary power facilities to insure that during power outages, the discharge from the authorised works continue to meet the effluent criteria specified in this operational certificate.

2.9 **Odour Control**

Should objectionable odours, attributable to the operation of the sewage treatment plants, occur beyond the property boundary, as determined by the Regional Environmental Protection Manager, measures or additional works will be required to reduce odour to acceptable levels.

Once the municipal wastewater treatment plant commences operation, the Capital Regional District shall meet annually for three years, and thereafter as directed by the Regional Environmental Protection Manager, with representatives of the neighbourhood to consider any odour related issues associated with the treatment facility, to assess the effectiveness of the odour control facilities at the plant and to discuss and establish appropriate remediation strategies, if necessary.

2.10 **Disinfection**

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Although disinfection of the effluent discharged through the outfall is not required at this time, suitable provisions should be made to include disinfection facilities in the future. If disinfection is by chlorination, dechlorination facilities will also be required.

2.11 **Facility Classification and Operator Certification**

The Capital Regional District shall have the works authorized by this operational certificate classified (and the classification shall be maintained) by the Environmental Operators Certification Program Society (Society). The works shall be operated and maintained by persons certified within and according to the program provided by the Society. Certification must be completed to the satisfaction of the Director. In addition, the Regional Environmental Protection Manager shall be notified of the classification level of the facility and certification levels of the operators, and changes of operators and/or operator certification levels within 30 days of any change.

Alternatively, the works authorized by this operational certificate shall be operated and maintained by persons who the Capital Regional District can demonstrate to the satisfaction of the Director, are qualified in the safe and proper operation of the facility for the protection of the environment.

2.12 **Effluent Upgrading**

Based on receiving environment monitoring data and/or other information obtained in connection with this discharge, The Capital Regional District may be required to provide additional treatment facilities.

2.13 **Operating Plan**

The Capital Regional District shall develop an operating plan, to be prepared by a qualified professional, which provides for the proper operation and maintenance of sewage conveyance, treatment, disposal and reclaimed water use facilities including the monitoring details, emergency procedures, and staff education and certification. The plan shall be certified by the qualified professional that it is adequate for the works being installed and the proposed reclaimed water uses. The plan shall be submitted to the Regional Environmental Protection Manager for review 30 days before construction of the municipal wastewater treatment plant.

2.14

3. **MONITORING AND REPORTING REQUIREMENTS**

3.1 **Discharge Monitoring**

3.1.1 Flow Measurement

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Date Amended:  
(most recent)

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Director, *Environmental Management Act*  
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Provide and maintain a suitable flow measuring device and record once per day the volume discharged over a 24-hour period for the following:

- The volume discharged from the municipal wastewater treatment plant to the marine outfall;
- The volume discharged from the biological aerated filter treatment process;
- The volume of reclaimed water discharged from the sewage treatment plant to the reclaimed water distribution system.

### 3.1.2 Sampling and Analysis

a) This section applies to the discharge authorized in Subsection 1.1 from the municipal wastewater treatment plant to the outfall into Juan de Fuca Strait:

The Capital Regional District shall install suitable sampling facilities and obtain samples of the discharges from the municipal wastewater treatment plant at the following locations:

- a sampling location representing that portion of the daily discharge up to two times the average dry weather flow;
- a sampling location representing that portion of the daily discharge in excess of two times the average dry weather flow up to four times the average dry weather flow.
- a sampling location at a point after which the above discharges are recombined.

Carry out analyses of the samples in accordance with the following schedule from the date of discharge commencement:

<u>Parameter</u>	<u>Frequency</u>	<u>Type</u>
5-day Carbonaceous Biochemical Oxygen Demand	weekly	24-hr composite
Total Suspended Solids	weekly	24-hr composite
Other selected parameters	as directed	as directed

The composite sample is to consist of samples taken over a 24-hour period in proportion to flow and mixed to form a single sample. Proper care should be taken in sampling, storing and transporting the samples to adequately control temperature and avoid contamination, breakage, etc.

b) This section applies to the discharge authorized in Subsection 1.2 from the sewage treatment facility to the reclaimed water distribution system:

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Date Amended:  
(most recent)

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Director, *Environmental Management Act*  
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The Capital Regional District shall install a suitable sampling facility and obtain a sample of the discharge from the sewage treatment plant to the reclaimed water distribution system and carry out analyses in accordance with the following schedule:

Proper care is to be taken in sampling, storing and transporting the samples to adequately control temperature and avoid contamination, breakage, etc.

### 3.2 **Receiving Environment Monitoring**

A receiving environment monitoring program shall be carried out by the Capital Regional District. The program shall be developed in consultation with the Vancouver Island Health Authority, First Nations and the Regional Environmental Protection Manager.

The proposed monitoring program shall be developed in accordance with the goals and commitments in the approved Capital Regional District Core Area Liquid Waste Management Plan and shall be submitted to the Regional Environmental Protection Manager for review on or before ????. Based on the results of this monitoring program, the Capital Regional District monitoring requirements may be extended or altered by the Director.

### 3.3 **Sampling and Analytical Procedures**

Sampling and flow measurements shall be carried out in accordance with the procedures described in the most recent edition of the "British Columbia Field Sampling Manual for Continuous Monitoring and the Collection of Air, Air-Emission, Water, Wastewater, Soil, Sediment, and Biological Samples", or by suitable alternative procedures as authorized by the Director.

Analyses are to be carried out in accordance with procedures described in the most recent edition of the "British Columbia Laboratory Methods Manual for the Analysis of Water, Wastewater, Sediment, Biological Materials and Discrete Ambient Air", or by suitable alternative procedures as authorized by the Director.

A copy of the above manual may be purchased from Queen's Printer Publications Centre, P. O. Box 9452, Stn. Prov. Gov't. Victoria, British Columbia, V8W 9V7 (1-800-663-6105 or (250) 387-6409). A copy of the manual is also available for inspection at all Environmental Protection offices.

### 3.4 **Reporting**

Maintain data of analyses and flow measurements for inspection and every three months submit the discharge data to the Regional Environmental Protection Manager. All reports shall be submitted within 30 days of the end of the quarter.

Date Issued:  
Date Amended:  
(most recent)

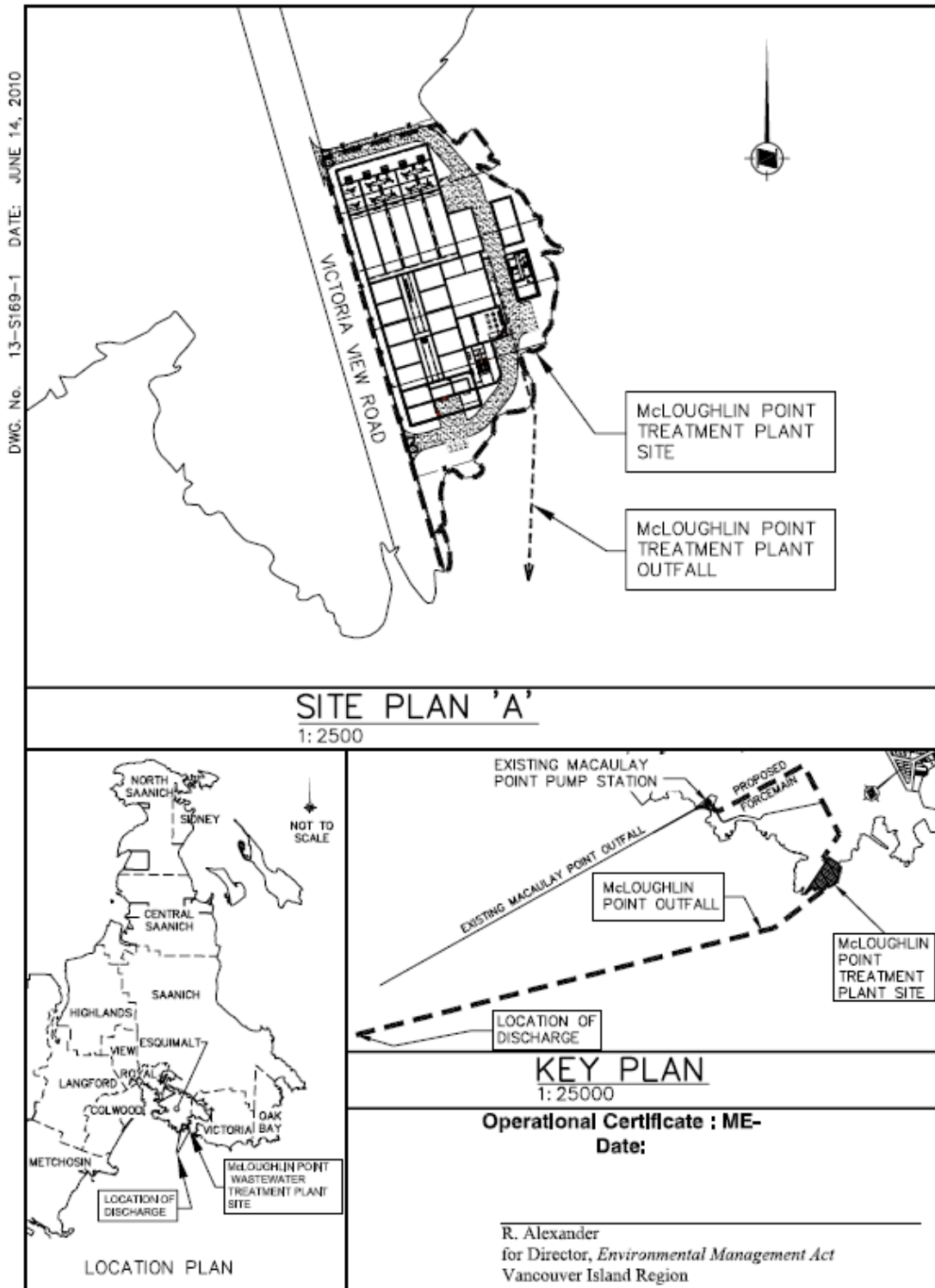
Quarterly reports should identify any data which exceed the allowable limits as well as describe corrective action (to be) taken to remedy the cause of the exceedence(s).

Reporting and interpretation of the receiving environment monitoring data shall be carried out in accordance with the approved Capital Regional District Core Area Liquid Waste Management Plan. The terms of reference for the reports and frequency of submission to the Regional Environmental Protection Manager shall be established in consultation with the Regional Environmental Protection Manager.

Date Issued:  
Date Amended:  
(most recent)

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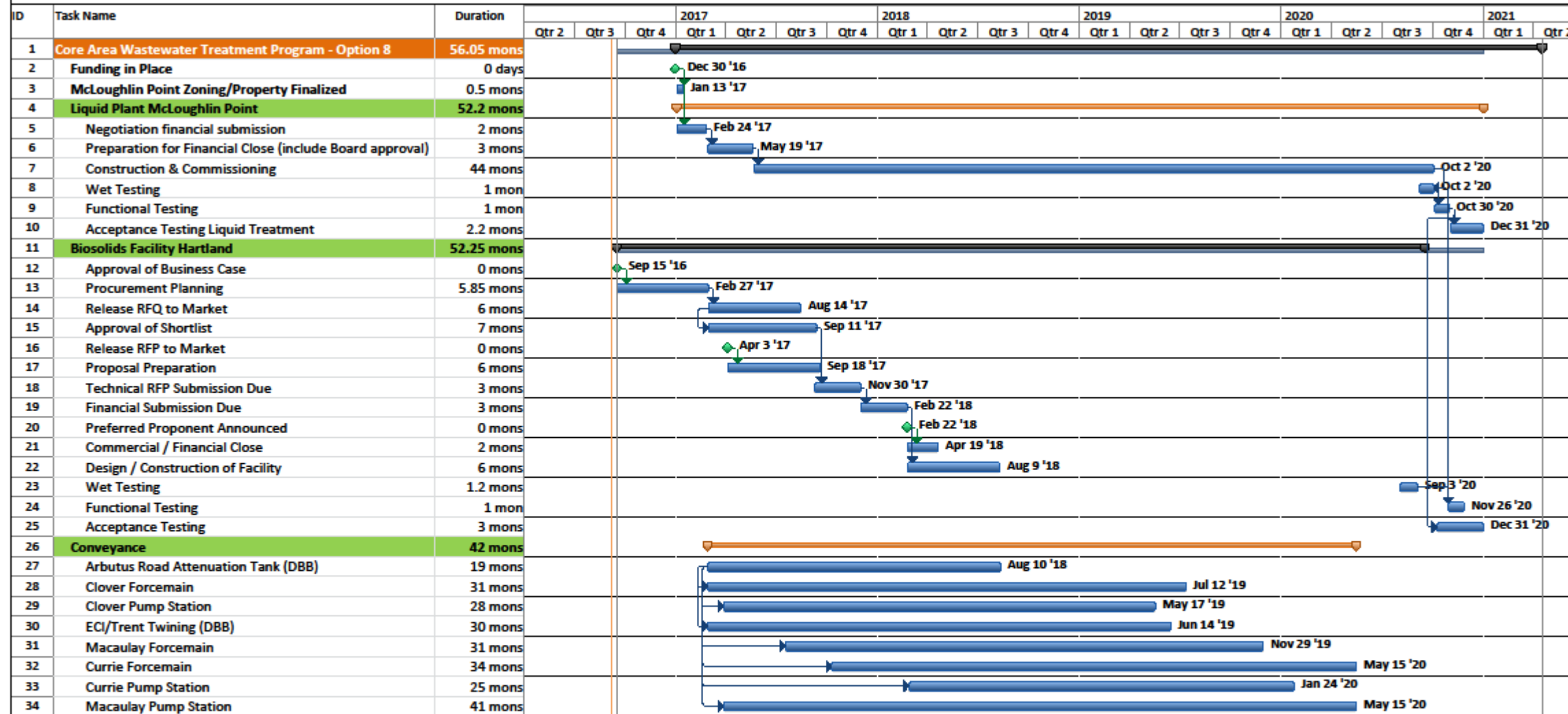
**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, October 2014)

**SECTION 13  
CRD – CORE AREA WASTEWATER TREATMENT PROGRAM  
PROJECT SCHEDULE TO 2020  
15 SEPTEMBER 2016**

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See Table 13.1 (1 page), attached.

**CAPITAL REGIONAL DISTRICT - CORE AREA WASTEWATER TREATMENT PROGRAM**  
**OPTION 8a - McLoughlin Point Tertiary, Biosolids Treatment at Hartland**



Date: Tue 9/6/16

Task		Project Summary		Inactive Milestone		Manual Summary Rollup		Deadline	
Split		External Tasks		Inactive Summary		Manual Summary		Progress	
Milestone		External Milestone		Manual Task		Start-only			
Summary		Inactive Task		Duration-only		Finish-only			



**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN  
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**SECTION 14  
(Formerly Chapter 6)  
PROGRAM OVERVIEW**

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The following chapters are concerned with management of liquid wastes from numerous sources from which contaminants are introduced to the environment through a number of pathways. To ignore sources of contaminants other than municipal sewage would oversimplify the problems and minimize the effectiveness of the plan.

This chapter provides an overview of the synergistic relationship between the liquid waste management programs and plans for treatment.

Sources of contaminants include residential dwellings, commercial business premises, institutional buildings and industrial operations. Liquid borne contaminants are discharged from these premises to sewers, to the ground and to surface waters, either intentionally or inadvertently and legally or illegally. Some wastes that can't be legally discharged to the sewers or the environment are trucked away for disposal or for treatment and disposal. The treatment of wastewaters also generates new liquid and semi-solid by-products that may require additional treatment and may be used beneficially or require appropriate disposal.

The following is a brief discussion about how the liquid waste management programs and municipal wastewater treatment will deal with these problems. *(The summaries are as written in the original LWMP approved in 2003.)*

**Source Control** (see Section 15) – This program is designed to reduce or eliminate the discharge of contaminants to sewers. This works to protect the environment whether wastewater treatment is provided or not. Where treatment is provided, source control helps to protect the quality of the sludge that is produced so that it can be processed and converted to a useful biosolids product and used beneficially.

**Management of Inflow and Infiltration** (see Sections 4 & 5) – Reduces the amount of extraneous rainwater that enters a sewage system during a major storm event. Large sewers, pump stations and treatment plants are required to accommodate this excess flow. Reduction of inflow and infiltration conserves resources by allowing smaller facilities to be built and by reducing the cost of operation. It also helps to reduce or eliminate overflows from existing sewers and pump stations that are too small to accommodate the excess flow and thus reduce or eliminate the direct discharge of contaminants to the environment.

**Wastewater and Marine Assessment** (see Section 9) – This program assesses the effects of wastewater discharges on the marine receiving environment and provides information to aid in the determination of the need for additional effort and expenditures on source control and/or treatment to protect the environment. The program also helps staff to determine which expenditures produce the greatest benefit for the money expended.

**Stormwater Quality Management** (see Section 17) – This program works in cooperation with the municipalities to improve the quality of stormwater and hence to protect the environment. This is done through monitoring of contaminant levels, identification of contaminant sources, the dissemination of best management practices, watershed management planning and public education. The goal is to reduce contaminants from runoff eventually entering the marine environment.

**Harbours Environmental Action** (see Section 18) – The objective of the Victoria and Esquimalt Harbours Environmental Action Program is to protect and improve the environmental quality of the harbours. The

Capital Regional District and agencies of the provincial and federal governments are working together on a collaborative basis to make best use of available resources to catalogue harbour resources, to investigate the levels of contaminants within the harbours, and to formulate and implement plans for improving the quality of the harbour environments. One goal of the plan is to reduce, and eventually eliminate, contaminants entering the harbours from storm water. This will be achieved through the stormwater quality management program.

**Management of Trucked Liquid Waste** (see Section 19) – This program deals with wastes that cannot be legally discharged to sewers, or directly to the environment, and are trucked away to another site for disposal or for treatment and disposal. Septage, the domestic waste pumped from septic tanks, is one such waste that is managed under a separate program. There is no program, however, for trucked commercial and industrial wastes. The CRD, municipalities and provincial and federal governments all have legislation to prevent the discharge of unacceptable wastes and enforcement procedures if there is an illegal discharge. This mixed responsibility is not particularly effective at preventing the discharge of contaminants if the generator is ignorant of the requirements or dishonest. This new program will assist waste generators to identify appropriate solutions for the proper treatment and disposal of these wastes.

**Management of Sewerage System Overflows** (see Section 5) – Dilute sewage is discharged to the environment periodically from pump stations and other points in the sewerage system as a result of excessive inflow and infiltration of stormwater during major storms. Overflows may also occur when there is a power outage or when there is a mechanical problem at pump stations. The long-term goal of the CRD and its municipal partners is to eliminate overflows of wastewater to the environment at points of significant environmental or public health sensitivity and to reduce or eliminate overflows at points of lower sensitivity.

**Proposed System Configuration and Biosolids Management Plan** (see Section 6) – The plan contains provisions for additional treatment for the wastewater discharges at Clover Point and Macaulay Point when it is required, based on the effects of contaminants on the environment in the vicinity of the outfalls. (*This section was subsequently modified by Amendments No. 7 & 8.*)

**Wastewater Treatment and Disposal in Areas Not Served by Municipal Collection Systems** (see Section 3) – Areas not served by municipal collection systems generally employ septic tanks or small treatment plants with in-ground tile fields for effluent disposal. For two decades, the CRD has provided for the disposal of septage and treatment plant sludge from residential and commercial on-site systems. This service continues to be provided by the private sector under the authority of the CRD. The plan includes provisions to expand the program over a five-year period to include the implementation of a maintenance management program for on-site systems to prevent the environmental degradation and health risks associated with poorly maintained systems.

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN  
(Consolidated Version, July 2018)**

**SECTION 15  
(Formerly Chapter 7)  
SOURCE CONTROL**

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**GOALS**

The goals of the Regional Source Control program (RSCP) are to:

- protect the marine receiving environment adjacent to the Capital Regional District's (CRD) sewage outfalls
- protect sewerage facilities belonging to the CRD and its member municipalities against corrosion, blockage and other harmful effects related to the presence of chemical contaminants in wastewater
- ensure that the health and safety of sewage workers and the general public is not put at risk due to the presence of chemical contaminants in wastewater
- protect the quality of sewage sludge (biosolids) in order to allow the full range of options for its beneficial use
- protect treatment plants against upset due to inhibition of treatment processes by high chemical contaminant loads
- ensure fair and balanced use of the district's sewerage facilities through education, regulation, enforcement and the application of the user pay principle
- promote responsible pollution prevention practices including reduction, reuse, recycling, recovery and residuals management

Specific objectives associated with some of these goals are outlined in Table 15.1.

**COMMITMENTS**

The CRD is committed to the ongoing implementation of a program to control the discharge of chemical contaminants into the district's sanitary sewer systems including:

- implementation of the waste discharge permit system described in the CRD's Sewer Use Bylaw to control non-domestic discharges to the sanitary sewer system from industrial sources which contribute high volumes of wastewater or high loads of contaminants
- development, adoption and implementation of sector-specific codes of practice to control non-domestic discharges to the sanitary sewer system from smaller, collectively significant, sources of contaminants
- implementation of monitoring and enforcement procedures to ensure compliance with waste discharge permits and codes of practice, using a cooperative, gradually-escalating approach to enforcement
- preparation and distribution of source control information and education materials to industries, businesses, institutions and households
- continuing liaison with representatives from key industries, commercial businesses, institutions and government agencies regarding source control issues
- development of sector-specific contaminant reduction targets for use as a measure of program effectiveness
- annual reporting to the CRD Board and the Ministry of Environment & Climate Change Strategy on achievements of the program
- review of the Source Control program every five years

**TABLE 15.1**

**REGIONAL SOURCE CONTROL PROGRAM GOALS AND OBJECTIVES – LWMP CORE AREA**

GOAL	OBJECTIVE*
Protection of the Receiving Environment	To maintain or reduce effluent contaminant loads to the marine receiving environment.
Protection of Sewerage Works	To reduce blockage and corrosion of sewers and “blinding” of treatment plant screens.
Protection of Public Health	To meet WCB standards for ambient air levels of volatile organic compounds (VOCs) discharged from sewerage works.
Protection of Sewage Sludge Quality	To meet BC standards for Class A Biosolids as outlined in the Provincial <i>Organic Matter Recycling Regulation (Draft 2)</i> .
Protection of Treatment Processes	To eliminate treatment plant upsets due to inhibition of treatment processes by high contaminant loads.
<p>*Notes: 1. Effluent contaminant loads will be compared to pre-1995 levels calculated for Clover and Macaulay Point out falls.                  2. Ongoing Influent, effluent, biosolids and marine monitoring data analysis will be used to identify contaminants of concern.</p>	

- subject to approval of this Liquid Waste Management Plan by the minister of environment, lands and parks, acceleration and enhancement of several aspects of the program to increase its effectiveness, including acceleration of codes of practice implementation, an increased level of inspection, increased promotion and an accelerated residential education program, at an additional cost of approximately \$415,000 in each of the first four years and approximately \$210,000 in subsequent years

## **BACKGROUND**

Source control is a pollution prevention strategy aimed at reducing the amounts of chemical contaminants that industries, commercial businesses, institutions and households discharge to sewers. Source control programs provide a low-cost, effective means of reducing contaminant levels in sewage by preventing them from entering the waste stream in the first place. This is achieved through a combination of regulation and promotion of pollution prevention measures.

The need for a Source Control program within the Capital Regional District was assessed during the period 1990 to 1992 and commitments to develop a program followed in 1993. In March 1994, the CRD was designated a “sewage control area” under the provincial Waste Management Act. The first phase of program implementation began in 1995, following the adoption of a regional sewer use bylaw in August 1994. Open houses were held to introduce the new bylaw and information packages were distributed to 4,000 businesses and institutions. Liquid waste management guideline pamphlets were distributed to six commercial sectors.

Following a six-month transition period to allow businesses to become familiar with the new bylaw, the first waste discharge permits were issued and compliance monitoring was initiated. Consultants reviewed the Sewer Use Bylaw restricted waste limits in 1996 and 1998. Changes to the limits were adopted in subsequent bylaw amendments. In May 1996, the CRD Municipal Ticketing Information Bylaw was amended to allow tickets to be issued for Sewer Use Bylaw offences. A bylaw enforcement policy and a process of appeal were adopted in March 1997.

A consultant’s report on code of practice options was received in June 1995. In 1996, background work was initiated on codes of practice for a number of small business sectors. Stakeholder task forces were established over the period 1996 – 1997 to assist in the development of codes of practice for the photographic imaging, food services, dry cleaning and dental sectors.

A Source Control Local Service Area Establishing Bylaw was adopted by the CRD Board in June 1996 following Ministry of Municipal Affairs’ approval and a two-year stakeholder process. This enabled the district to charge fees specifically for the purpose of recovering costs for the Regional Source Control program. A source control permit fee structure was adopted in March 1997 through amendment of the Sewer Use Bylaw. A subsequent Sewer Use Bylaw amendment, adopted in November 1998, included a schedule for full phase-in of the permit fee structure.

## **CURRENT STATUS**

Fifty-five waste discharge permits, including those for most large industrial dischargers within the district were issued by December 1999. Permittee self-monitoring data is reported monthly or quarterly. CRD staff carry out biannual audit monitoring at each site, undertake regular inspections, make permit amendments and submit compliance reports to each permittee.

A stepwise, cooperative approach to bylaw enforcement is being followed. Tickets and fines are options in cases of continued non-compliance with the bylaw. No fines or tickets had been issued under the program as of December 1999, however, bylaw enforcement officers had been involved in three enforcement actions and 10 permittees were listed as dischargers under review.

Codes of practice for photographic imaging, dry cleaning and food services operations were adopted in November 1999. Work is continuing on the development of codes of practice for automotive service and repair operations, dental offices, commercial printers and U-Brew operations. Codes of practice for several other sectors are slated for development over the next five to six years.

Current special projects, in addition to code of practice development, include: design of a business recognition program to encourage compliance with permits and codes; development of a non-domestic waste discharge reporting system in cooperation with member municipalities; participation in a federal/provincial/municipal pollution prevention working group for small business sectors; and development of a working agreement with the Department of National Defence (DND).

The source control local service is funded through a combination of “polluter-pay” fees and direct requisitions to participating municipalities based on their average annual sewage flows. The total cost recovery for 1998 was \$78,000 or 16% of program costs. Funding options in support of code of practice implementation are presently being evaluated by the CRD in consultation with stakeholder task forces.

### **PROGRAM REVIEW**

An assessment of the effectiveness of the Regional Source Control program was prepared for the CRD Board in May 1999. The main findings of this assessment are outlined below:

- Analysis of permittee monitoring data has shown significant reductions in contaminant levels at various industrial facilities within the core area.
- There are various examples of source control actions that have:
  - a) decreased municipal and regional sewer operation and maintenance costs;
  - b) raised awareness and helped protect the safety of sewer workers;
  - c) protected sewage sludge (biosolids); and
  - d) protected wastewater treatment processes.
- Effluent contaminant loads have been controlled since implementation. To date, there are no clear increasing or decreasing trends. Adoption and phase-in of codes of practice to regulate commercial and institutional discharges is expected to produce reductions in several contaminants of concern over the next five to six years.
- The Regional Source Control program is performing well in comparison to programs adopted elsewhere in more industrialized areas of North America. Although the CRD’s program has only been regulating discharges for four years, its degree of implementation is very similar to the Greater Vancouver Regional District’s much larger program which has been operating for eight years. Both programs have shown reductions in industrial contaminant loads.

### **CONTAMINANT REDUCTION TARGETS**

In order to provide a quantitative measure of the effectiveness of the program, a schedule for the development of several sector-specific contaminant reduction targets has been established (See Table 15.2). Contaminant reduction targets will be developed for two main areas: waste discharge permittees and code of practice sectors.

The timeline for development of the first reduction targets for permits and codes that are currently in place is 31 January 2001. This will allow sufficient time to assess and establish baseline data and reduction estimates for business sectors that are currently regulated and for which monitoring data is being gathered. Further reduction targets will be developed for new permits and code of practice sectors as they become established.

TABLE 15.2

## CONTAMINANT REDUCTION TARGETS – DEVELOPMENT SCHEDULE

INDUSTRIAL/COMMERCIAL SECTOR	REDUCTION TARGETS DEVELOPED
Existing Permits (as of July 2000)	by 31 July 2001
Existing Codes of Practice (as of July 2000)	
Food services	by 31 July 2001
Dry cleaning	by 31 July 2001
Photographic imaging	by 31 July 2001
New Permits	at time of permit issuance
New Codes of Practice	at time of code adoption

**REGIONAL SOURCE CONTROL PROGRAM**

The ongoing Regional Source Control program consists of five main task areas: administration, monitoring, enforcement, education and special projects. Program reports will be prepared periodically for submission to the CRD Board and the MELP. The Source Control program will be reviewed every five years and a new five-year plan will be developed.

The following sub-tasks will be carried out under the main task areas:

**Administration**

- Routine program management
- Waste discharge permit management
- Code of practice management
- Data management and analysis
- Sewer use bylaw amendment
- Coordination with other CRD and municipal programs
- Application of source control fees and charges policy
- Reporting
- Program review

**Enforcement**

- Application of source control enforcement and review policies
- Referrals to CRD Bylaw Enforcement
- Liaison with legal counsel
- Municipal Ticketing Information Bylaw amendment

**Monitoring**

- Audit monitoring for permits and codes of practice
- Key manhole monitoring
- Influent monitoring at treatment plants
- Sampling equipment maintenance
- Data entry and quality assurance checking
- Maintenance of a current sampling and analysis procedures manual

### **Education**

- Preparation and distribution of bylaw information and education materials
- Co-operation with stakeholder groups to develop and implement sector education events and materials
- Response to public and private sector enquiries
- Provide source control information and assistance to CRD and other government agencies

### **Special Projects**

The following are examples of past, current or ongoing source control special projects:

- Development of codes of practice for specific business and institutional sectors
- Development of a business recognition program to encourage compliance with waste discharge permits and codes of practice
- Periodic review of sewer use bylaw restricted waste limits
- Development of an inventory of contaminant sources and loads
- Priority contaminant source control investigations
- Development of a non-domestic waste discharge reporting system in cooperation with member municipalities
- Participation in a federal/provincial/municipal pollution prevention “working group” for small business sectors
- Development of a working agreement with the Department of National Defence (DND)



**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, February 2019)

**SECTION 16  
(Formerly Chapter 16)  
TRUNK SEWER SYSTEM INFRASTRUCTURE UPGRADING**

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**GOALS**

The goals of upgrading the trunk sewer system infrastructure are:

- (a) to ensure that the system continues, over the long term, to transmit the core area's sewage to the designated points of disposal under a variety of operating conditions;
- (b) to comply with the sewage overflow policy described in Section 5 (Management of Infiltration and Inflow and Control of Wastewater Overflows);
- (c) to rectify structural inadequacies due to seismic vulnerability, corrosion or expired design life;
- (d) to upgrade the system to current design standards by adding standby power at pump stations where required and by improving ventilation systems to enhance operator safety;
- (e) to minimize the escape of aesthetically displeasing floatable solids at system overflow points;
- (f) to minimize the escape of odorous air at locations where it could become a public nuisance; and
- (g) to ensure that the system can be operated in a manner that will protect human health and the environment.

**COMMITMENTS**

The Capital Regional District (CRD) commits to implementing the agreed trunk sewer infrastructure upgrading plan outlined in Tables 16.1A and 16.1B, which was incorporated in Amendment No. 4 and approved by the Minister of Environment on 18 October 2005.

**BACKGROUND**

The age of the CRD trunk sewer system ranges from about 10 to 85 years.

Over the years, system flows have increased, particularly during wet weather, as a result of increased stormwater infiltration and inflow to the trunk sewer system. This has resulted in a greater frequency and duration of sewage overflows, both screened and unscreened.

Changing standards require the upgrading or elimination of inadequately screened sewage overflows to creeks, or into enclosed water bodies, or near popular beaches.

As the system has aged, structural deficiencies have become more prevalent as a result of corrosion due to chemical attack, erosion due to wastewater flow and limited design life due to the quality of some of the original construction materials.

An increased recognition of the vulnerability of the system to a major seismic event has highlighted the need to modify some sections to reduce the probability of a long term loss of service as a result of earthquake induced structural failures.

The need to ensure the safety of operation and maintenance workers has increased in recent years, making it prudent to upgrade ventilation systems or to modify system configurations to enable safe operation and maintenance procedures.

Finally, public demand now requires a greater investment in odour control at the region's sewerage facilities.

**SYSTEM IMPROVEMENTS**

Tables 16.1A and 16.1B list the planned improvements to the region's trunk sewer systems.

For the location of system improvements see Figure 16.1A.

**TABLE 16.1A – REQUIRED UPGRADES**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING  
(For location of system improvements, see Figure 16.1A)**

Item	Year Proposed/ Required	System Improvement	Description and Need	Estimated Cost <sup>(1)</sup> (2004 \$)	Comments
<b>1. Northwest Trunk – Northern (Macaulay Point pump station to Marigold pump station)</b>					
1.1A	2001	Cecelia septage decommissioning	<ul style="list-style-type: none"> <li>facility is redundant following startup of SPL plant in Langford</li> </ul>	\$100,000 <sup>(2)</sup>	<b>Completed in 2001.</b> Formerly Item 6 in Table 16.1
1.2A	2002	Galloping Goose bypass on trunk section S.1	<ul style="list-style-type: none"> <li>replaces corroded, structurally deficient portion of existing trunk</li> </ul>	\$1,341,000 <sup>(2)</sup>	<b>Completed in 2002.</b> Formerly Item 2 in Table 16.1
1.3A	2002-03	Marigold peak flow storage tank	<ul style="list-style-type: none"> <li>addresses capacity deficiency in trunk</li> </ul>	\$4,000,000 <sup>(2)</sup>	<b>Completed in 2003.</b> Formerly Item 1 in Table 16.1
1.4A	2003	Macaulay Point pump station screening, dewatering and seismic upgrade	<ul style="list-style-type: none"> <li>existing process is labour intensive, with high operation and maintenance and disposal costs</li> <li>health and safety concerns regarding working conditions</li> </ul>	\$500,000 <sup>(2)</sup>	<b>Completed in 2003.</b> Formerly Item 8 in Table 16.1
1.5A	2003	Macaulay Point pump station odour control upgrade	<ul style="list-style-type: none"> <li>health and safety concerns for workers and odour nuisance concerns for adjacent residential community</li> </ul>	\$470,000 <sup>(2)</sup>	<b>Completed in 2003.</b> Formerly Item 10 in Table 16.1
1.6A	2003-04	Macaulay Point pump station overflow screens	<ul style="list-style-type: none"> <li>provides fine screening on existing wet weather, near-shore overflow</li> </ul>	\$1,509,000 <sup>(2)</sup>	<b>Completed in 2004.</b> Formerly Item 3 in Table 16.1
1.7A	2005	Cecelia ravine and Gorge siphons replacement/ seismic protection	<ul style="list-style-type: none"> <li>trunk is located in Cecelia ravine on a "bench" above the Galloping Goose trail that could become unstable under seismic activity</li> <li>security of trunk during seismic activity is essential</li> <li>original Gorge siphon cast iron pipes need replacement and inlets/outlets need to be stabilized</li> </ul>	\$1,400,000	Cecelia ravine work completed in 2002. Gorge siphon completed in 2005. Formerly Item 7 in Table 16.1
1.8A	2005	Macaulay Point pump station ventilation improvements from screens and bins	<ul style="list-style-type: none"> <li>health and safety concerns for workers</li> </ul>	\$50,000	New Item identified during recent investigation
1.9A	2005	New flume insert at Langford Street	<ul style="list-style-type: none"> <li>existing flume does not function correctly</li> </ul>	\$50,000	New Item identified during recent investigation

**Notes: (1)** Estimated costs reflect construction costs in mid-2004. Future costs will increase approximately in proportion to the Engineering News Record Construction Cost Index, which stood at 7109 in June 2004. Costs will need to be adjusted for inflation at the time of construction, using the Construction Cost Index.

**(2)** Actual costs are shown for completed work.

**TABLE 16.1A – REQUIRED UPGRADES CONTINUED**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

<b>Item</b>	<b>Year Proposed/ Required</b>	<b>System Improvement</b>	<b>Description and Need</b>	<b>Estimated Cost <sup>(1)</sup> (2004 \$)</b>	<b>Comments</b>
1.10A	2006	Macaulay Point pump station magmeter chamber	<ul style="list-style-type: none"> <li>existing 35-year old Dahl tube gets plugged up frequently and is difficult to clean</li> <li>accurate measurement is required for cost sharing and discharge permit</li> </ul>	\$300,000	New Item identified during recent investigation
1.11A	2006-07	Macaulay Point pump station standby power	<ul style="list-style-type: none"> <li>December 1999 storm identified need for standby power for two pumps and instrumentation (SCADA) system for entire core area</li> <li>loss of core area SCADA would have a significant effect on the entire operation of trunks, pump stations and outfall</li> </ul>	\$950,000	Formerly Item 9 in Table 16.1
1.12A	2006-07	Replace small dia. manholes with new 800 mm dia. frames and covers, flush and clean, and video inspect the trunk	<ul style="list-style-type: none"> <li>need better access to trunk for proper maintenance</li> <li>capacity of trunk is compromised by accumulation of gravel/grit/debris which also creates odours</li> <li>once cleaned, the trunk's condition can be assessed</li> </ul>	\$400,000	New Item identified during recent investigation
1.13A	2015	Macaulay Point pump station upgrading and outfall twinning	<ul style="list-style-type: none"> <li>addresses capacity shortfall at Macaulay Point pump station and outfall</li> </ul>	\$9,750,000	Formerly Item 4 in Table 16.1
1.14A	2015-16	Trunk section S.5 (MH 7-11) and S.6 twinning	<ul style="list-style-type: none"> <li>addresses capacity deficiency in trunk</li> </ul>	\$12,700,000	Formerly Item 5 in Table 16.1
1.15A	Ongoing	Northwest trunk odour and corrosion control improvements as required	<ul style="list-style-type: none"> <li>addresses the need to control odour nuisance and structural deterioration due to corrosion</li> </ul>	\$250,000	Installed UV at MH 30 and bioxide tanks at Marigold PS and Lang Cove PS. Formerly Item 15 in Table 16.1
		<b>Subtotal Northwest Trunk – Northern</b>		<b>\$33,770,000</b>	Less \$7,920,000 of work completed = <b>\$25,850,000</b>
<b>2. Northwest Trunk – Western (Macaulay Point pump station to Langford)</b>					

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**(2)** Actual costs are shown for completed work.

**TABLE 16.1A – REQUIRED UPGRADES CONTINUED**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

<b>Item</b>	<b>Year Proposed/ Required</b>	<b>System Improvement</b>	<b>Description and Need</b>	<b>Estimated Cost <sup>(1)</sup> (2004 \$)</b>	<b>Comments</b>
2.1A	2001	Craigflower pump station ventilation upgrade	<ul style="list-style-type: none"> <li>over-pressurization of pump room forces odourous air out through doorway, leading to odour concerns in neighborhood</li> </ul>	\$30,000 <sup>(2)</sup>	<b>Completed in 2001.</b> Formerly Item 13 in Table 16.1
2.2A	2005	Craigflower pump station pump #4 and temporary re-commission of 300 mm dia. AC forcemain	<ul style="list-style-type: none"> <li>December 1999 storm identified need for 3 operating pumps, with fourth pump as standby</li> <li>risk of domestic sewage contamination of Gorge waterway (health concerns, odour complaints, possible fines)</li> </ul>	\$150,000	Formerly Item 12 in Table 16.1. Standby power will be provided in new pump station (Item 2.7A).
2.3A	2005	Remove inner barrel in Parson's siphon and commission larger pipe	<ul style="list-style-type: none"> <li>flows in trunk have increased to the point that full capacity of the siphon pipe is required</li> </ul>	\$50,000	New Item identified during recent investigation
2.4A	2006	Odour control improvement at Admirals Road transition chamber	<ul style="list-style-type: none"> <li>upgrade existing passive odour control system to further improve odour abatement</li> </ul>	\$150,000	New Item identified during recent investigation
2.5A	2006-07	Macaulay Point vortex drop structure at junction of NWT-W to NWT-N	<ul style="list-style-type: none"> <li>mitigates turbulence and off-gassing, which creates health and safety concerns for workers and odour problems for adjacent residential community</li> </ul>	\$260,000	New Item identified during recent investigation
2.6A	2006-07	Craigflower pump station replacement and twin forcemain to Admirals Road transition chamber	<ul style="list-style-type: none"> <li>wastewater flow increases from Colwood, Langford and View Royal will necessitate replacement of the existing pump station when its capacity is exceeded</li> <li>the requirement for the replacement of this pump station was identified during the planning of the Esquimalt/Western Communities trunk project</li> </ul>	\$7,750,000	Formerly Item 24 in Table 16.1
2.7A	2006-07	Craigflower pump station overflow upgrade	<ul style="list-style-type: none"> <li>capacity shortfall in overflow has contributed to domestic sewage contamination of house basements (health concerns, litigation)</li> </ul>	\$250,000	Formerly Item 14 in Table 16.1. To be completed as part of new pump station (Item 2.6A).
2.8A	2010-11	Upgrade siphon capacity from Lang Cove to Lyall Street	<ul style="list-style-type: none"> <li>addresses capacity deficiency in the trunk siphon</li> </ul>	\$1,100,000	New Item identified during recent investigation

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**(2)** Actual costs are shown for completed work.

**TABLE 16.1A – REQUIRED UPGRADES CONTINUED**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

<b>Item</b>	<b>Year Proposed/ Required</b>	<b>System Improvement</b>	<b>Description and Need</b>	<b>Estimated Cost <sup>(1)</sup> (2004 \$)</b>	<b>Comments</b>
2.9A	2025	Upgrade siphon capacity from Admirals Road transition chamber to Lang Cove	<ul style="list-style-type: none"> <li>addresses capacity deficiency in the trunk siphon</li> </ul>	\$1,700,000	New Item identified during recent investigation
		<b>Subtotal Northwest Trunk – Western</b>		<b>\$11,440,000</b>	Less \$30,000 of work completed = <b>\$11,410,000</b>
<b>3. East Coast Interceptor (St. Charles St. at Dallas Road to Arbutus Flume)</b>					
3.1A	2002	Forcemain/siphon upgrade through Gyro Park	<ul style="list-style-type: none"> <li>section of trunk siphon through Gyro Park is subject to rupture due to highly unstable soils</li> </ul>	\$760,000 <sup>(2)</sup>	<b>Completed in 2002.</b> Formerly Item 22 in Table 16.1
3.2A	2006	"Currie sewer" twinning (pre-build section on Richardson Street)	<ul style="list-style-type: none"> <li>addresses capacity bottleneck in this section of the interceptor along Chandler Avenue</li> </ul>	\$1,482,000	Board approved design and tender on 10 November 2004. Formerly Item 20 in Table 16.1
3.3A	2005-07	Humber, Rutland and Harling pump station overflow screens	<ul style="list-style-type: none"> <li>install a screen at Harling pump station overflow tank to remove solids prior to discharge</li> <li>replace static screens at Humber and Rutland with mechanical screens to prevent clogging</li> </ul>	\$500,000	New Item identified during recent investigation
3.4A	2010	Penrhyn pump station standby power (genset)	<ul style="list-style-type: none"> <li>enables the pump station to keep running during a power failure preventing raw sewage overflows onto Cadboro Bay public beach</li> </ul>	\$560,000	New Item identified during recent investigation
3.5A	2011-12	Arbutus peak flow storage tank (Phase 1)	<ul style="list-style-type: none"> <li>provides additional capacity in the interceptor by storing peak flows for later release to the interceptor during low flow periods</li> <li>this will reduce the frequency and quantity of sewage overflows from the east cost interceptor at Finnerty Cove, Rutland Road, Humber Road, Broom Road and McMicking Point</li> </ul>	\$8,723,000	Formerly Item 23 in Table 16.1.
3.6A	2015-16	"Currie sewer" twinning (extend sewer in both directions from pre-build section (Item 3.2) to	<ul style="list-style-type: none"> <li>addresses capacity deficiencies in the interceptor and trunk</li> <li>this will reduce the frequency and quantity of sewage overflows at McMicking Point, Harling</li> </ul>	\$6,865,000	New Item identified during recent investigation

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**(2)** Actual costs are shown for completed work.

**TABLE 16.1A – REQUIRED UPGRADES CONTINUED**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

Item	Year Proposed/ Required	System Improvement	Description and Need	Estimated Cost <sup>(1)</sup> (2004 \$)	Comments
		Currie Road and Clover Point pump stations	Point and Clover Point		
3.7A	2018-19	Currie Road pump station upgrade	<ul style="list-style-type: none"> <li>this will provide additional capacity to the pump station to reduce the frequency and quantity of sewage overflows at McMicking Point</li> </ul>	\$2,080,000	New Item identified during recent investigation
3.8A	Ongoing	East coast interceptor odour and corrosion control improvements as required	<ul style="list-style-type: none"> <li>addresses the need to control odour nuisance and structural deterioration due to corrosion</li> </ul>	\$250,000	Formerly Item 21 in Table 16.1
		<b>Subtotal East Coast Interceptor</b>		<b>\$21,220,000</b>	Less \$760,000 of work completed = <b>\$20,460,000</b>
<b>4. Northeast Trunk – Bowker (Currie Road pump station to Doncaster Drive at North Dairy Road)</b>					
4.1A	2004-05	Condition upgrade of trunk	<ul style="list-style-type: none"> <li>addresses structural problems within the trunk</li> <li>needed to rectify decades of deterioration of this 90-year old trunk</li> </ul>	\$2,100,000 <sup>(2)</sup> \$600,000	<b>Upgrade 90% complete in 2004.</b> Additional \$600k needed to complete work. Formerly Item 17 in Table 16.1
4.2A	2005-06	Bowker relief sewer	<ul style="list-style-type: none"> <li>addresses major structural and capacity deficient sections of the northeast trunk</li> </ul>	\$4,150,000	Board approved design and tender on 10 November 2004. Formerly Item 17 in Table 16.1
4.3A	2006-08	Trent peak flow pump station and forcemain to St. Charles Street and Chandler Avenue	<ul style="list-style-type: none"> <li>provides additional capacity in trunk by diverting peak flows from the northeast trunk</li> <li>needed to frequency and quantity of unscreened sewage overflows into Bowker Creek at Monterey and into Oak Bay at Broom Road overflow</li> </ul>	\$10,265,000	Board approved design and tender on 10 November 2004. Formerly Item 16 in Table 16.1
4.4A	2015-16	Extend Trent forcemain/siphon to Clover Point outfall	<ul style="list-style-type: none"> <li>provides long-term wet weather capacity preventing overflows into Bowker Creek and Oak Bay for up to a 100-year storm event</li> </ul>	\$1,840,000	Second phase of Item 4.3A.
4.5A	Ongoing	➤ Northeast trunk odour and corrosion control	<ul style="list-style-type: none"> <li>addresses the need to control odour nuisance and structural deterioration due to corrosion</li> </ul>	\$250,000	Installed bioxide tank at Trent Street in 2004.

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**(2)** Actual costs are shown for completed work.

**TABLE 16.1A – REQUIRED UPGRADES CONTINUED**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

Item	Year Proposed/ Required	System Improvement	Description and Need	Estimated Cost <sup>(1)</sup> (2004 \$)	Comments
		improvements as required			
<b>Subtotal Northeast Trunk – Bowker</b>				<b>\$19,205,000</b>	Less \$2,100,000 of work completed = <b>\$17,105,000</b>
<b>5. Northeast Trunk – Clover (Clover Point pump station to ECI at St. Charles St. and Dallas Road)</b>					
5.1A	2003	➤ Clover Point pump station screening and dewatering upgrade	<ul style="list-style-type: none"> <li>existing process is labour intensive with high operation and maintenance costs in dewatering and loading/offloading screenings, together with high costs for disposal at Hartland</li> </ul>	\$465,000 <sup>(2)</sup>	<b>Completed in 2003.</b> Formerly Item 18 in Table 16.1
5.2A	2005	Clover Point pump station ventilation improvements from screens and bin	<ul style="list-style-type: none"> <li>health and safety concerns regarding working conditions</li> </ul>	\$50,000	New Item identified during recent investigation
5.3A	2005	Flodar flow meter in city trunk at Bushby	<ul style="list-style-type: none"> <li>addresses the need to accurately measure flows from Victoria's city trunk</li> </ul>	\$150,000	New Item identified during recent investigation
5.4A	2007	Clover Point pump station magmeter replacement	<ul style="list-style-type: none"> <li>replaces the existing 25-year old magmeter, which has reached its design life</li> </ul>	\$50,000	New Item identified during recent investigation
5.5A	2019-20	Upgrade Clover Point pump station	<ul style="list-style-type: none"> <li>this will provide additional capacity to the pump station to reduce the frequency and quantity of sewage overflows at the near-shore overflow</li> </ul>	\$5,000,000	New Item identified during recent investigation
<b>Subtotal Northeast Trunk – Clover</b>				<b>\$5,715,000</b>	Less \$465,000 of work completed = <b>\$5,250,000</b>
<b>6. Other</b>					
6.1A	2020-25	➤ New operation and maintenance works yard	<ul style="list-style-type: none"> <li>current works yard at Macaulay Point pump station is too congestive, affecting the safety of workers</li> <li>a more central works yard will be more efficient providing better service to the entire core area</li> </ul>	\$3,000,000	
<b>Subtotal Other</b>				<b>\$3,000,000</b>	

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**(2)** Actual costs are shown for completed work.



**TABLE 16.1A – REQUIRED UPGRADES CONTINUED**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

<b>Item</b>	<b>Year Proposed/ Required</b>	<b>System Improvement</b>	<b>Description and Need</b>	<b>Estimated Cost <sup>(1)</sup> (2004 \$)</b>	<b>Comments</b>
<b>Total of Items 1 to 6 (2001 to 2025)</b>				<b>\$94,350,000</b>	
<b>Less Works already completed <sup>(1)</sup> (2001 to 2004)</b>				<b>\$11,275,000</b>	
<b>Total of Remaining Projects (2005 to 2025)</b>				<b>\$83,075,000</b>	

**Notes: (1)** Estimated costs reflect construction costs in mid-2004. Future costs will increase approximately in proportion to the Engineering News Record Construction Cost Index, which stood at 7109 in June 2004. Costs will need to be adjusted for inflation at the time of construction, using the Construction Cost Index.

**(2)** Actual costs are shown for completed work.

**TABLE 16.1A – REQUIRED UPGRADES SUMMARY**

**(BY FIVE-YEAR INCREMENTS)**

<b>PLANNED CAPITAL IMPROVEMENTS</b>		<b>ESTIMATED COST <sup>(1)</sup></b>		
<b>Work completed prior to 2005</b>				
<ul style="list-style-type: none"> <li>• Northwest Trunk – Northern \$7,920,000</li> <li>• Northwest Trunk – Western \$30,000</li> <li>• East Coast Interceptor \$760,000</li> <li>• Northeast Trunk – Bowker \$2,100,000</li> <li>• Northeast Trunk – Clover \$465,000</li> </ul>	<b>\$11,275,000 <sup>(2)</sup></b>			
<b>2005 – 2010</b>				
<ul style="list-style-type: none"> <li>• Northwest Trunk – Northern \$3,150,000</li> <li>• Northwest Trunk – Western \$8,610,000</li> <li>• East Coast Interceptor \$1,982,000</li> <li>• Northeast Trunk – Bowker \$15,015,000</li> <li>• Northeast Trunk – Clover \$250,000</li> </ul>		<b>\$29,007,000</b>		
<b>2011 – 2015</b>				
<ul style="list-style-type: none"> <li>• Northwest Trunk – Northern \$9,750,000</li> <li>• Northwest Trunk – Western \$1,100,000</li> <li>• East Coast Interceptor \$9,283,000</li> </ul>			<b>\$20,133,000</b>	
<b>2016 – 2020</b>				
<ul style="list-style-type: none"> <li>• Northwest Trunk – Northern \$12,700,000</li> <li>• East Coast Interceptor \$8,945,000</li> <li>• Northeast Trunk – Bowker \$1,840,000</li> </ul>	<b>\$23,485,000</b>			
<b>2021 – 2025</b>				
<ul style="list-style-type: none"> <li>• Northwest Trunk – Northern \$250,000</li> <li>• Northwest Trunk – Western \$1,700,000</li> <li>• East Coast Interceptor \$250,000</li> <li>• Northeast Trunk – Bowker \$250,000</li> <li>• Northeast Trunk – Clover \$5,000,000</li> <li>• Other – New O&amp;M Works Yard \$3,000,000</li> </ul>		<b>\$10,450,000</b>		
<b>Total Estimated Capital Cost (2001 to 2025)</b>			<b>\$94,350,000</b>	
<b>Less Works already completed <sup>(1)</sup> (2001 to 2004)</b>			<b>\$11,275,000 <sup>(2)</sup></b>	
<b>TOTAL OF REMAINING PROJECTS (2005 to 2025)</b>			<b>\$83,075,000</b>	

**Notes:** (1) Estimated costs reflect construction costs in mid-2004. Future costs will increase approximately in proportion to the Engineering News Record Construction Cost Index, which stood at 7109 in June 2004. Costs will need to be adjusted for inflation at the time of construction, using the Construction Cost Index.

(2) Actual costs are shown for completed work.

**TABLE 16.1B – POTENTIALLY REQUIRED <sup>(1)</sup> UPGRADES (subject to I&I growth rates or other factors)**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

Item	Year Proposed/ Required	System Improvement	Description and Need	Estimated Cost (2004 \$)	Comments
<b>1. Northwest Trunk – Northern</b> (Macaulay Point pump station to Marigold pump station)					
1.1B	2030	Trunk section S.5 (MH 11-14) twinning	<ul style="list-style-type: none"> <li>addresses capacity deficiency in trunk</li> </ul>	\$4,020,000	I&I reduction could defer this upgrade
1.2B	2035-40	Marigold peak flow storage tank (Phase 2)	<ul style="list-style-type: none"> <li>provides additional capacity in the trunk by storing peak flows to prevent overflows into Colquitz Creek</li> </ul>	\$6,230,000	I&I reduction could defer this upgrade
<b>Subtotal Northwest Trunk – Northern</b>				<b>\$10,250,000</b>	
<b>2. Northwest Trunk – Western</b> (Macaulay Point pump station to Langford)					
2.1B	2030-40	Trunk twinning from Craigflower pump station to Langford	<ul style="list-style-type: none"> <li>addresses predicted capacity deficiency in trunk due to future population and I&amp;I growth</li> </ul>	\$26,800,000	Municipal storage and I&I control measures could defer this upgrade
<b>Subtotal Northwest Trunk – Western</b>				<b>\$26,800,000</b>	
<b>3. East Coast Interceptor</b> (St. Charles St. at Dallas Road to Arbutus Flume)					
3.1B	2026-30	Arbutus peak flow storage tank (Phase 2)	<ul style="list-style-type: none"> <li>provides additional capacity in the interceptor by storing peak flows for later release to the interceptor during low flow periods</li> <li>this will reduce the frequency and quantity of sewage overflows from the east coast interceptor at Finnerty Cove, Rutland Road, Humber Road, Broom Road and McMicking Point</li> </ul>	\$6,230,000	I&I reduction could defer this upgrade
3.2B	2040-45	Arbutus peak flow storage tank (Phase 3)	<ul style="list-style-type: none"> <li>same need as Item 3.1B to attenuate increasing flow to keep overflows in compliance with regulation</li> </ul>	\$6,230,000	I&I reduction could defer this upgrade
<b>Subtotal East Coast Interceptor</b>				<b>\$12,460,000</b>	
<b>4. Northeast Trunk – Bowker</b> (Currie Road pump station to Doncaster Drive at North Dairy Road)					
<b>Subtotal Northeast Trunk – Bowker</b>				<b>\$0</b>	
<b>5. Northeast Trunk – Clover</b> (Clover Point pump station to ECI at St. Charles St. and Dallas Road)					
5.1B	2030	Clover Point outfall twinning	<ul style="list-style-type: none"> <li>this will provide additional capacity to the outfall to reduce the frequency and quantity of sewage overflows at the near-shore overflow</li> </ul>	\$8,000,000	I&I reduction and location of future treatment plant could eliminate need
<b>Subtotal Northeast Trunk – Clover</b>				<b>\$8,000,000</b>	

Note: (1) Upgrades in this table are potentially required due to their dependency on other external factors (i.e., reducing inflow and infiltration will defer upgrades).  
 ENV5-381201600-37

**TABLE 16.1A – REQUIRED UPGRADES CONTINUED**

**CORE AREA LIQUID WASTE MANAGEMENT PLAN – TRUNK SEWER INFRASTRUCTURE UPGRADING**

Item	Year Proposed/ Required	System Improvement	Description and Need	Estimated Cost (2004 \$)	Comments
<b>Total of all Items (1 to 5)</b>				<b>\$57,510,000</b>	

- Notes: (1) Estimated costs reflect construction costs in mid-2004. Future costs will increase approximately in proportion to the Engineering News Record Construction Cost Index, which stood at 7109 in June 2004. Costs will need to be adjusted for inflation at the time of construction, using the Construction Cost Index.
- (2) Actual costs are shown for completed work.



**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version, February 2019)

**SECTION 17  
(Formerly Chapter 10)  
STORMWATER QUALITY MANAGEMENT**

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**GOAL**

The goal of the stormwater quality management program is to manage stormwater quality in partnership with the municipalities so that detrimental effects to the environment and public health and well-being are minimized.

**COMMITMENTS**

The Capital Regional District (CRD) and the participating municipalities, in partnership, commit:

- to the ongoing program of stormwater quality management in pursuit of the goal
- to undertake a major review of the content, direction and overall achievements of the program at five year intervals to determine whether the program is achieving the goal, meets the needs of the community and is cost-effective
- through the CRD, commencing five years after the date of acceptance of this plan by the Ministry of Environment & Climate Change Strategy, and at five year intervals thereafter, to submit a report to the ministry that discusses the achievements of the program and documents changes in content and direction that have been adopted or are planned to help the partners achieve the goal

In addition, the CRD commits:

- to work in partnership with the participating municipalities and the community to achieve the program goal
- to act as a planning and coordinating body for stormwater quality issues
- to collect and provide stormwater quality data and information
- to provide input and information on stormwater quality to the harbours environmental enhancement and marine assessment programs
- to provide information and assist the municipalities with the creation, updating and enforcement of stormwater quality bylaws
- to coordinate and provide assistance with stormwater related environmental protection initiatives
- to provide the municipalities annually with a priority listing for stormwater discharges for public health and environmental concerns
- to carry out watershed assessments and coordinate the development of watershed management plans
- to promote the reporting of spills in stormwater and the marine environment
- to provide public education and promote public involvement
- subject to approval of this Liquid Waste Management Plan by the minister of environment, lands and parks, to conduct a stormwater source control program in cooperation with the municipal partners, to carry out additional sampling and investigations to assist municipalities to identify and eliminate sources of contamination and to enhance and accelerate the residential and business educational program, at an additional annual cost of approximately \$140,000

In addition, in cooperation with the CRD, the municipal partners commit:

- to act on priorities to reduce levels of contaminants in stormwater discharges to the harbours and other shoreline areas to acceptable levels
- to research sources of contaminants in municipal storm drains and watercourses
- to adopt the model stormwater quality bylaw prepared by the CRD, or to use it to create a municipal bylaw that incorporates applicable components of the model stormwater bylaw, and to enforce the bylaw and update as required
- to act on stormwater related environmental protection initiatives as appropriate
- to consider, adopt and enforce, where applicable and practicable, best management practices (BMPs) for existing and new development
- to support and assist in the development of watershed assessments and watershed management plans and their implementation
- to recommend to future councils that they commit to appropriate expenditures on stormwater quality management to enable their obligations to be met

## **HISTORY**

During the early stages of preparation of the Core Area Liquid Waste Management Plan, the BC Ministry of Environment, Lands and Parks indicated that stormwater quality management should be an important part of the plan. Therefore, the CRD and municipalities agreed to work cooperatively on aspects of stormwater quality management. The role of the CRD is to develop an overall stormwater quality management plan, carry out discharge monitoring, coordinate inter-municipal stormwater quality improvement projects and provide technical information, direction and assistance. The storm drain systems are owned and operated by the municipalities, so the municipalities have the responsibility to budget for and carry out any remedial measures necessary.

The CRD Engineering department has been involved in stormwater quality management since 1983. Shoreline discharge monitoring was initiated to demonstrate that discharges from storm drains, and not the sanitary sewage discharged from the long, deep marine outfalls, were responsible for public health warnings about water quality at coastal beaches.

### **Evolution of the Program**

The content of the stormwater quality program has evolved steadily to encompass the components that are part of the program at this time. The milestones are as follows:

- Prior to 1993, stormwater quality surveys were limited to investigating fecal coliform levels in storm drains and watercourses at their point of discharge to the marine environment.
- Surveys were expanded in 1993 to include an evaluation of environmental concerns based on the level of chemical contaminants in stormwater sediments.
- In 1994, the surveys were further expanded to include sampling of major creeks and streams within the core area to identify the origins of fecal coliforms and aid in identifying the level of contribution from each jurisdiction involved. Fecal coliform sampling of surface waters in Esquimalt Lagoon and Victoria and Esquimalt harbours also commenced in 1994 with the objective to provide a general indication of fecal coliform levels and track changes in these water bodies over time.
- A model storm sewer bylaw was completed by CRD staff and approved by the Environment committee and Board in February 1995. It was then sent to the municipalities with a request that each municipality adopt and enforce it. Most core area municipalities have now adopted or are in the process of adopting the bylaw or a version of the bylaw.
- In 1997, the CRD developed a strategy to standardize and coordinate the region's watershed management activities. With municipal and public participation, this strategy was successfully applied in the Craigflower watershed and a watershed management plan was completed and adopted. A watershed management plan is now being prepared for Millstream Creek.

## **Program Achievements**

The commitments in this chapter reflect an ongoing successful program that began in 1992 with commitments from the CRD Board to a program to monitor and improve stormwater quality in the core area. Major achievements to date include:

- removal of all public health warnings of polluted water along the Victoria, Oak Bay and Saanich marine coastline
- production of maps with the location of all stormwater discharges monitored along the coastline
- production of a comprehensive stormwater quality database
- a reduction of over half in the number of stormwater discharges rated high for public health concern since 1993
- preparation of an annual report on stormwater quality in the LWMP area
- preparation of a model stormwater protection bylaw that has been, or is in the process of being, adopted by the core area municipalities
- development of a rating system that prioritizes stormwater quality problems for municipalities, thereby allowing jurisdictions to better manage limited funds and undertake remedial measures where necessary
- completion of coastline sensitivity studies to determine levels of public use and habitat sensitivity
- cooperation with municipal staff on upstream investigations to determine the sources of contamination to stormwater
- preparation of watershed assessments and the first watershed management plan to receive political approval in the CRD
- increased awareness of the problem of biological and chemical contaminants in storm drains, watercourses and the near shore marine environment
- increased understanding and use of best management practices to control pollution in stormwater
- the establishment of stormwater quality programs in all core area municipalities
- coordination and management of stormwater protection initiatives such as the Street Waste (catch basin and road waste handling and disposal) project and the Cecelia Creek clean-up plan
- secured partial program funding from alternative sources

## **STRATEGY FOR STORMWATER QUALITY MANAGEMENT**

### **1. Continue to document current programs and their results**

- document current municipal, provincial and federal requirements, standards and policies for stormwater systems and watercourses
- research and discuss with municipalities any new legislative tools available for environmental protection from provincial and federal government
- review current jurisdictional issues and identify problems and potential resolutions
- develop and update systems to rate the public health and environmental level of concern presented by the quality of each stormwater flow
- assemble information about other local programs (e.g., community and environmental groups), as well as Puget Sound and Georgia Basin Ecosystem Initiatives
- document ongoing corrective measures implemented by municipalities and DND (e.g., low flow redirection to sanitary sewer, outfall extensions, elimination of sewage inflow)
- research, document and promote appropriate best management practices
- document stormwater quality activities undertaken by municipalities annually
- review grants, alternative sources of funding and partnerships
- review regulations and utility structures in use elsewhere that could be adopted



## **2. Continue monitoring programs**

- sample storm drain discharges, watercourses and the marine environment near discharge points for fecal coliform, metals and other contaminants of concern
- work with municipal staff and with regional health staff on upstream investigations to determine the source(s) of contamination
- research and report annually on municipal stormwater quality activities
- obtain, review and incorporate sampling guidelines where appropriate
- review and modify the program annually, as required

## **3. Continue special projects**

- working with the core area municipalities to implement management plans for the handling and disposal of contaminated street wastes
- coordinating the Cecelia Creek clean-up plan involving all levels of government, community and environmental groups and business
- development of a plan to reduce the contamination of stormwater from construction activities
- researching and promoting the use of best management practices for the protection of stormwater
- other special projects as determined in consultation with the Engineering Liaison committee and Environment committee

## **4. Develop watershed assessments and watershed management plans**

- following the CRD Watershed Management Strategy:
  - continue to prepare watershed assessments
  - coordinate the development of watershed management plans
  - seek political approval for the plans and facilitate their implementation

## **5. Continue with program development**

- continue with education and public involvement programs (reduction of non-point sources of pollution)
- develop and utilize alternative funding sources, regulations and utility structures as appropriate
- identify additional statutory powers required by municipalities and regional districts to implement strategy

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, February 2019)

**SECTION 18  
(Formerly Chapter 11)  
HARBOURS ENVIRONMENTAL ACTION**

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## **GOALS**

The Capital Regional District (CRD) Harbours Environmental Action program is implemented through the Victoria and Esquimalt Harbours Environmental Action program (VEHEAP) (see the background section for a description of VEHEAP). As such, the CRD Harbours Environmental Action program mission and goals are those of VEHEAP's. VEHEAP's mission is to improve and protect the environmental quality of Victoria and Esquimalt harbours. VEHEAP has established the following goals to support this mission:

- advocate environmental protection for the harbours
- decrease contaminant inputs
- protect and enhance habitat quality
- set environmental quality objectives for the harbours
- achieve environmentally protective land use
- monitor environmental quality

The following paragraph was added by Amendment No. 5, which was approved by the Minister of Environment on 11 April 2007:

Notwithstanding the goal to decrease contaminant inputs to the harbour, this plan provides for a new effluent discharge to the harbour from the Dockside Green development at the location shown on Figure 18.1. The development will discharge high quality reclaimed water and stormwater at this location. The water quality specified for the discharge from Dockside's treatment facility is expected to be protective of water quality in the harbour. The Operational Certificate ME-18363 *Dockside Green (Victoria) Society* is provided in Section 20.

## **COMMITMENTS**

The CRD commits:

- To coordinate harbour environmental protection and improvement efforts among the VEHEAP partners.
- To work cooperatively with the other VEHEAP partners to protect and improve the environmental quality of Victoria and Esquimalt harbours through the joint implementation of VEHEAP's Environmental Management strategy (VEHEAP, 1997).
- Subject to approval of this Liquid Waste Management Plan by the minister of environment, lands and parks, to increase the CRD commitment for projects to reduce contaminant loads and to protect and remediate habitat, at an additional annual cost of approximately \$100,000.

## **BACKGROUND**

### The Harbours Environment

Victoria and Esquimalt Harbours are the most polluted marine environments in the CRD. The harbour sediments contain high levels of metals and organic contaminants. Sediment contaminant levels in some areas have the potential to be acutely toxic to marine life and could pose a threat to human health if a

fishery was allowed. Evidence of this is the closure of the commercial crab fishery in Victoria Harbour due to high dioxin levels in crab tissue. In addition, both harbours have experienced habitat loss and alteration, particularly in the highly urbanized areas.

The pollution and habitat destruction in the harbours is a result of both historical and current activities. In the past inputs from industrial and other urban activities to the harbours were largely unregulated and alteration of the harbour shoreline went on unchecked. Current regulations are more stringent, however contaminants continue to enter the harbours through storm drains, from boating activities and from shoreline industries. Habitat alteration also continues and requires coordination of regulatory responsibilities to control. There are no sewage discharges directly to the harbours.

### CRD Involvement

At the time of the 1992 LWMP referendum, the CRD Board made a commitment to undertake work on environmental action in Victoria and Esquimalt harbours, in cooperation with other agencies. In 1993, the CRD organized an initial meeting of key agencies to discuss opportunities for joint action on environmental clean-up of the harbours. There was general agreement among the key agencies that joint action was the most effective means of improving and protecting the environmental quality of the harbours. Subsequently, a memorandum of understanding (MOU) was signed in 1994 to work cooperatively on environmental quality in the harbours. The joint action program was called the Victoria and Esquimalt Harbours Environmental Action program. The signatories to the MOU were:

- Environment Canada
- Department of National Defence
- BC Ministry of Environment, Lands and Parks
- Transport Canada
- Fisheries and Oceans Canada
- Capital Regional District

These agencies are the VEHEAP partners.

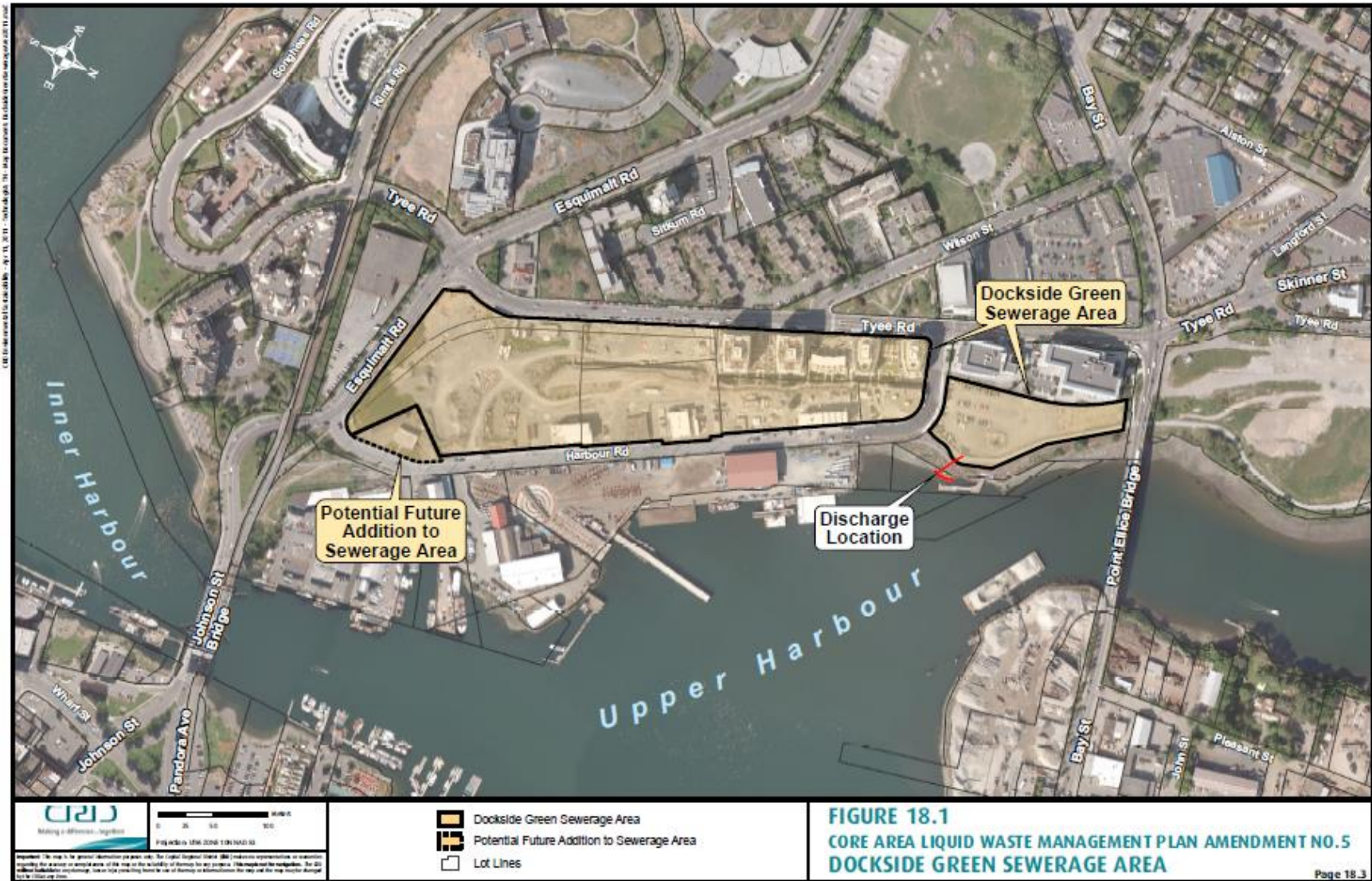
The area covered by the MOU, and hence by VEHEAP, is Victoria Harbour, the Gorge, Portage Inlet, Esquimalt Harbour and Esquimalt Lagoon (Figure 18.2).

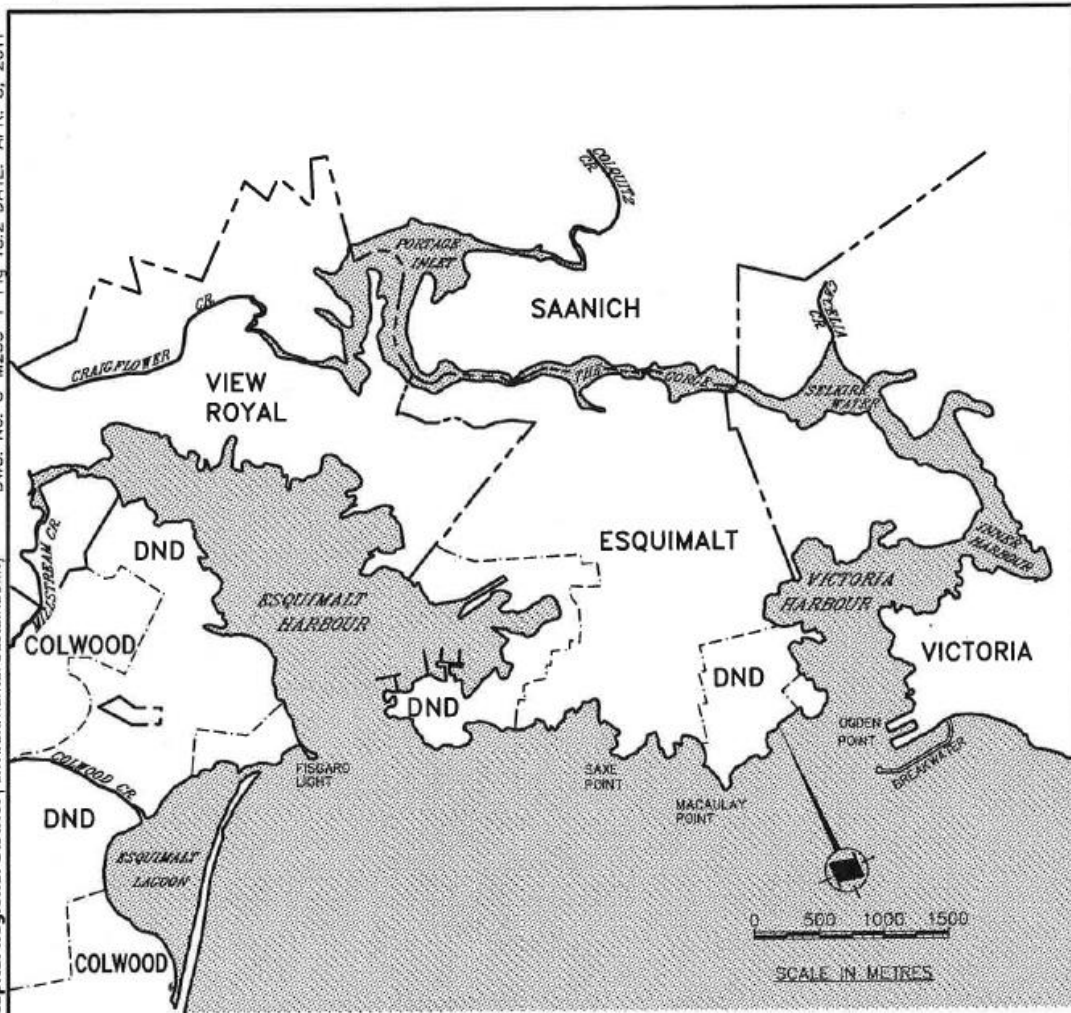
### **HARBOURS ENVIRONMENTAL ACTION PROGRAM**

The CRD Harbours Environmental Action program is implemented through VEHEAP. In 1997, VEHEAP developed an Environmental Management strategy for Victoria and Esquimalt harbours. This strategy lays out VEHEAP's mission, goals and objectives and provides an action plan for the implementation of the strategy (VEHEAP, 1997). VEHEAP is currently implementing the strategy.

The VEHEAP committee is chaired by the CRD and the CRD coordinates VEHEAP planning and program delivery.

Since VEHEAP was established in 1993, the program has sponsored and coordinated a variety of environmental projects in the harbours. These projects have included work to review and investigate the environmental quality in the harbours, prioritize areas for action, decrease contaminants to the harbours, rate habitat quality and clarify regulatory responsibilities. Details on these projects can be found in VEHEAP reports.





Making a difference...together

**LOCATION MAP**  
**VICTORIA AND ESQUIMALT HARBOURS**  
**FIGURE 18.2**

**REFERENCES – SECTION 18**

Victoria and Esquimalt Harbours Environmental Action Program, 1997, Draft Victoria and Esquimalt Harbours Environmental Management Strategy, Capital Regional District, Victoria, British Columbia

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version, February 2019)

**SECTION 19  
(Formerly Chapter 12)  
MANAGEMENT OF TRUCKED LIQUID WASTE**

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**GOAL**

The goal of the Trucked Liquid Waste Management program is to ensure that trucked liquid waste (TLW) generated in the core area of the Capital Regional District (CRD) is handled and disposed of in an appropriate and responsible manner to protect public health and the environment. Trucked liquid waste is non-domestic liquid waste that is transported by truck to disposal.

**COMMITMENTS**

The CRD commits to:

- An ongoing program for the coordination of trucked liquid waste management in the core area.
- Undertake a review of the content, direction, and achievements of the program at five year intervals to evaluate program performance and to modify the program as required.
- Submit the results of each review to the Ministry of Environment & Climate Change Strategy.

**REVIEW**

The CRD Engineering Liaison committee (ELC), comprised of technical representatives from the CRD municipalities, will review the program annually and may propose modifications. It is anticipated that the CRD will, in most cases, modify the program as suggested by the ELC, subject to Environment committee and Board approval as required.

**BACKGROUND**

There are many types of non-domestic liquid wastes produced in the CRD. Wastes that meet, or are pre-treated to meet, the requirements of the Regional Sewer Use Bylaw and the Source Control program may be discharged to the sanitary sewer. Other wastes that don't meet these requirements must be disposed of in another way. These wastes should be collected, contained and transported to a disposal site. Trucked liquid waste is the term used to describe these transported wastes. Although they represent a small proportion of the flow, some TLW can be expensive to treat or dispose of properly, thus the potential for illegal dumping is high.

Seven disposal options have been identified for disposal of liquid wastes in the CRD. The options are:

- sanitary sewer
- recycling facility
- septage disposal facility
- Hartland landfill
- municipal vector waste facility
- private treatment or disposal facility
- hazardous waste facility

Discharges to storm drains are not included in this list. They are regulated by municipal bylaws, where bylaws have been adopted, which generally limit the use of storm drains to conveyance of rainwater.



The majority of liquid wastes are discharged to sanitary sewers and, thus, fall under the jurisdiction of existing municipal and CRD sewer use bylaws, the Regional Source Control program and the Liquid Waste Management Plan (LWMP). The other six disposal options involve transporting the waste as trucked liquid wastes. Examples of these wastes include automotive part washer solutions, contaminated groundwater from site cleanup, catch basin waste and restaurant grease trap contents.

Another option to the disposal of waste is pollution prevention (P2). P2 is a process of improvement undertaken by the generator to avoid the creation of waste. Where elimination of the production of waste is not possible, the use of materials that lead to recyclable or less polluting wastes is encouraged. End of pipe treatment or proper disposal of wastes as TLW is also included at a lower level in the P2 hierarchy.

## **PROBLEM**

The authority to regulate the disposal of liquid wastes and to investigate inappropriate discharges of waste is provided by legislation passed by three levels of government. These include the federal *Fisheries Act* and *Canadian Environmental Protection Act* and the provincial *Municipal Act*, *Environmental Management Act* and *Local Government Statutes Amendment Act* (wording that protects streams). The CRD and municipalities derived their authority from the provincial acts for legislation, such as the *CRD Sewer Use Bylaw* and municipal stream protection bylaws.

The regulations are varied and can be complex. Evaluation of appropriate discharge options and making business decisions on whether to pre-treat and discharge wastes to sewer or dispose of the waste as TLW is also complex. This division of responsibility and technical complexity has resulted in a lack of general knowledge on, and a lack of overall coordination of, TLW disposal that has led to:

- confusion about areas of responsibility among generators, waste haulers and regulators;
- difficulty for waste generators to obtain information on the appropriate disposal of waste;
- a lack of understanding and knowledge among some generators regarding the proper disposal of waste; and
- no coordinated enforcement for inappropriate waste disposal.

The above factors can lead to inappropriate disposal of liquid waste in the CRD which can pose a threat to human health and the environment.

## **STRATEGY**

In order to ensure that TLW is handled in an appropriate and responsible manner, a plan for a coordinated TLW program in the CRD has been developed. The TLW program will fill the gap in the CRD LWMP by dealing with waste not covered under existing storm and sanitary sewer source control programs. Trucked domestic sewage and septage are not included in this program. The program has the following elements:

- program objectives
- role definitions
- program tasks
- schedule
- budget
- funding source

### **Program Objectives**

The objective of the program is for the CRD to take a coordinating role in trucked liquid waste management to:



- promote pollution prevention
- promote informed decisions by the industrial, commercial and institutional sector on liquid waste disposal
- encourage the development of appropriate and cost effective facilities
- encourage and increase compliance with regulations

### **Role Definition**

Under this program, the CRD will take a coordinating role in the management of TLW in the core area in cooperation with the Ministry of Environment & Climate Change Strategy. The CRD will promote the concept of P2 to waste generators.

### **Program Tasks**

The program tasks are as follows:

#### Education and Liaison

##### Education

- develop education plan
- develop and distribute a decision process for use by staff and waste generators
- produce and distribute a directory of waste management consultants, hauling companies, waste disposal sites
- handle general enquiries

##### Liaison

- form stakeholder groups
- liaison with stakeholders (generators, waste haulers, government agencies, waste management consultants, community groups and disposal site operators)
- consider business recognition program

##### Pollution Prevention

- promotion of pollution prevention to generators
- research appropriate pollution prevention, recycling opportunities or disposal options for each sector
- identify gaps in available recycling or P2 materials
- develop P2 materials for appropriate sectors

#### Inventory

- identify the types of operations in the core area of the CRD that generate TLW
- conduct inventory of quantities of TLW produced in the core area
- sampling for waste characterization

#### Infrastructure Promotion

- identification of gaps in services and infrastructure
- promotion of infrastructure and services as required

### Regulation

- identification of gaps in regulation and enforcement
- facilitate development of additional regulations as required to fill gaps
- facilitate compliance

### Program Administration

- ongoing program administration

### Program Review

- develop program performance criteria
- program review after five years

### **BUDGET**

The budget for the first five years of the program is estimated at \$40,000 per year.

### **FUNDING SOURCE**

It is proposed that the program budget be developed under the LWMP cost sharing.

Environment Canada will be approached to help fund the development and implementation of pollution prevention elements of the program.

**CAPITAL REGIONAL DISTRICT  
CORE AREA LIQUID WASTE MANAGEMENT PLAN**  
(Consolidated Version incorporating all applicable amendments, February 2019)

**SECTION 20  
OPERATIONAL CERTIFICATE ME-18363  
DOCKSIDE GREEN (VICTORIA) SOCIETY**

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See attached document (14 pages).



June 13, 2011

Tracking Number: 123054  
Authorization Number: 18363

**REGISTERED MAIL**

Dockside Green (Victoria) Society  
c/o McCarthy Tetrault LLP  
1300-777 Dunsmuir ST  
Vancouver, BC V7Y 1K2

Dear Operational Certificate Holder:

Enclosed is Amended Operational Certificate 18363 issued under the provisions of the *Environmental Management Act*. Your attention is respectfully directed to the terms and conditions outlined in the operational certificate. An annual fee will be determined according to the Permit Fees Regulation.

This operational certificate does not authorize entry upon, crossing over, or use for any purpose of private or Crown lands or works, unless and except as authorized by the owner of such lands or works. The responsibility for obtaining such authority rests with the operational certificate holder. It is also the responsibility of the operational certificate holder to ensure that all activities conducted under this authorization are carried out with regard to the rights of third parties, and comply with other applicable legislation that may be in force.

This decision may be appealed to the Environmental Appeal Board in accordance with Part 8 of the *Environmental Management Act*. An appeal must be delivered within 30 days from the date that notice of this decision is given. For further information, please contact the Environmental Appeal Board at (250) 387-3464.

Administration of this operational certificate will be carried out by staff from the Vancouver Island Region. Plans, data and reports pertinent to the operational certificate are to be submitted to the Regional Manager, Environmental Protection, at Ministry of Environment, Regional Operations, Vancouver Island Region, 2080A Labieux Road, Nanaimo, BC V9T 6J9.

Yours truly,



Blake W. Medlar  
for Director, *Environmental Management Act*  
Vancouver Island Region

Enclosure

cc: Environment Canada

Dan Telford, Sr. Manager, Environmental Engineering, Capital Regional District,  
625 Fisgard St., Victoria BC, V8W 1R7

James Miller, Director Dockside Green LP, Vancity, 183 Terminal Ave, Vancouver  
BC, V6A 4G2



**MINISTRY OF  
ENVIRONMENT**

**OPERATIONAL CERTIFICATE**

18363

*Under the Provisions of the Environmental Management Act*

**Dockside Green (Victoria) Society  
c/o McCarthy Tetrault LLP  
Suite 1300 – 777 Dunsmuir Street  
Vancouver, British Columbia  
V7Y 1K2**

is authorized to discharge reclaimed water to: the ground from a landscape drip irrigation system; a piping system for toilet flushing; an industrial process water supply system; a landscape impoundment; and reclaimed water and stormwater runoff from the landscape impoundment to Victoria Harbour located at Victoria, British Columbia, subject to the conditions listed below. Contravention of any of these conditions is a violation of the *Environmental Management Act* and may result in prosecution.

**1. AUTHORIZED DISCHARGES**

1.1. This subsection applies to the discharge of reclaimed water from a sewage treatment facility to a landscape impoundment, a toilet flushing system, a landscape and balcony planter drip irrigation system and an industrial process water supply system. The site reference number for this discharge is E269983.

1.1.1 The maximum authorized rate of discharge from the sewage treatment facility is 380 m<sup>3</sup>/d.

1.1.2 The authorized discharge period is 365 days per year.

1.1.3 The characteristics of the discharge from the sewage treatment facility must not exceed:

pH	- 6 to 9 pH Units
Total Suspended Solids	- 5 mg/L

Date issued: February 19, 2008  
Date amended: June 13, 2011  
(most recent)

  
Blake W. Medlar  
for Director, *Environmental Management Act*  
Vancouver Island Region

Turbidity (before disinfection)	- 2 NTU (24 hour average) - 5 NTU (maximum)
5-day Carbonaceous Biochemical Oxygen Demand	- 10 mg/L
Total Nitrogen (as N)	- 10 mg/L
Ammonia Nitrogen (as N)	- 1 mg/L
Total Phosphorus (as P)	- 1 mg/L
Fecal Coliform	- 2.2 CFU/100 mL (median of last 7 samples) - 14 CFU/100 mL (maximum in any sample)

Total residual chlorine must be maintained at 0.5 mg/L or greater in the discharge to the toilet flushing system, landscape and balcony planter drip irrigation system and the industrial process water supply system at the point of initial use. Total residual chlorine must be measurable at the point of end use.

- 1.1.4 The authorized works are sewage collection works, emergency bypass and overflow works to the City of Victoria sanitary sewer system, a tertiary sewage treatment plant with inlet screening, screenings handling facilities, flow equalisation, ultra-filtration membrane bio-reactor with an anoxic section for nitrogen removal, chemical addition for phosphorus removal, ultra violet disinfection facilities, chlorination facilities, sludge dewatering facilities, sludge handling facilities, odour control facilities, standby power generation facilities, reclaimed water emergency storage, pumping facilities, redundancy equipment, a diffuser and dissipation berm on the Victoria Harbour shoreline, a reclaimed water distribution system, backflow prevention devices on the potable water supply line to each building in the development, an engineered landscape impoundment, and related appurtenances approximately located as shown on Site Plan A.
- 1.1.5 The authorized works must be completed and in operation before discharge commences.
- 1.1.6 The location of the facilities from which the discharge originates is Lot 1, Plan VIP82315, District Lot 119, Esquimalt District.
- 1.1.7 The location of the discharge through the diffuser and dissipation berm at Victoria Harbour is described as Lots 5 and 6, Plan VIP53097, District Lot 119, Esquimalt District.

Date issued: February 19, 2008  
Date amended: June 13, 2011  
(most recent)

  
Blake W. Medlar  
for Director, *Environmental Management Act*  
Vancouver Island Region

2. **GENERAL REQUIREMENTS**

2.1. **Maintenance of Works and Emergency Procedures**

Dockside Green (Victoria) Society must inspect the authorised works regularly and maintain them in good working order. In the event of an emergency or condition beyond the control of Dockside Green (Victoria) Society which prevents effective operation of the authorized works or leads to an unauthorized discharge, Dockside Green (Victoria) Society must notify the Regional Environmental Protection Manager and the Chief Medical Health Officer, Vancouver Island Health Authority immediately and take appropriate remedial action. The Director may reduce or suspend the operation of Dockside Green (Victoria) Society to protect the environment until the authorized works has been restored, and/or corrective steps taken to prevent unauthorized discharges.

2.2. **Bypasses**

The sewage treatment facility must have provision to be bypassed manually or overflow automatically to the City of Victoria sanitary sewer system. Treated sewage that does not meet the characteristics of discharge stipulated in Sections 1.1.3 above must immediately be diverted back to the influent end of the sewage treatment plant for additional treatment or to the City of Victoria sanitary sewer system until such time as the standards are met. The discharger must record each occasion of diversion to the City of Victoria sanitary sewer system, including the date, duration, and volume of the diverted effluent.

The discharge of reclaimed water which has bypassed the authorised treatment works is prohibited except to the City of Victoria sewer system or unless the approval of the Director is obtained and confirmed in writing. During start-up, the reclaimed water must be discharged to the City of Victoria sewer until stable operation is achieved for a period of one month.

2.3. **Process Modifications**

The Regional Environmental Protection Manager must be notified prior to implementing changes to any process that may adversely affect the quality and/or quantity of the discharge.

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2.4. **Plans - New Works**

Plans and specifications of the works authorized in Section 1.1.4 must be certified by a qualified professional licensed to practice in the Province of British Columbia, and must be made available to the Regional Environmental Protection Manager for inspection at any time. A qualified professional must certify that the works have been constructed in accordance with the plans before discharge commences.

2.5. **Facility Classification and Operator Certification**

Dockside Green (Victoria) Society must have the works authorized by this operational certificate classified (and the classification must be maintained) by the Environmental Operators Certification Program Society (Society). The works must be operated and maintained by persons certified within and according to the program provided by the Society. Certification must be completed to the satisfaction of the Director. In addition, the Regional Environmental Protection Manager must be notified of the classification level of the facility and certification levels of the operators, and changes of operators and/or operator certification levels within 30 days of any change.

Alternatively, the works authorized by this operational certificate must be operated and maintained by persons who Dockside Green (Victoria) Society can demonstrate to the satisfaction of the Director, are qualified in the safe and proper operation of the facility for the protection of the environment and human health.

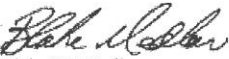
2.6. **Screenings and Sludge Management**

Screenings and sludge generated by the sewage treatment facility must be managed in a manner approved by the Director and in accordance with the sludge management strategies developed in the approved Capital Regional District Core Area Liquid Waste Management Plan.

2.7. **Posting of Diffuser and Dissipation Berm**

A sign must be erected along the shoreline at the dissipation berm above the high water mark. The sign must identify the nature of the works. The wording and size of the sign must be acceptable to the Director.

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2.8. **Diffuser Inspection**

Dockside Green (Victoria) Society must have a visual inspection of the diffuser carried out once each year by an independent qualified professional to ensure it is in good working condition. An inspection report must be submitted to the Regional Environmental Protection Manager within 30 days after the inspection date.

2.9. **Odour Control**

Should objectionable odours attributable to the operation of the sewage treatment facility, occur outside of the sewage treatment facility, measures or additional works will be required to reduce odour to acceptable levels.

Dockside Green (Victoria) Society must meet annually for three years, and thereafter as deemed necessary, with representatives of the neighbourhood to consider any odour related issues associated with the treatment facility, to assess the effectiveness of the odour control facilities at the plant and to discuss and establish appropriate remediation strategies, if necessary.

2.10. **Storage and Standby Power Facilities**

Dockside Green (Victoria) Society must provide facilities to ensure that untreated effluent is not discharged to the environment from the sewage treatment works during power outages or plant shut downs. Influent equalization storage must be provided to retain flows for typical interruptions. In the event of prolonged power outages or plant shut downs influent will overflow to the City of Victoria sanitary sewer system as specified in Section 2.2.

Dockside Green (Victoria) Society must provide auxiliary power facilities to maintain critical process operations including influent screening, equalization tank aeration, reclaimed water emergency storage tank aeration, reclaimed water pumping, residual chlorination, odour control and process monitoring in the event of power outages or plant shut downs.

During power outages, ultra filtration membrane permeate extraction facilities and ultra violet disinfection facilities will be temporarily shut down and partially treated sewage will not be released to the reclaimed water emergency storage tank.

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2.11. **Effluent Upgrading**

Based on receiving environment monitoring data and/or other information obtained in connection with this discharge, Dockside Green (Victoria) Society may be required to provide additional treatment facilities.

2.12. **Operating Plan**

Dockside Green (Victoria) Society must develop an operating plan, to be prepared by a qualified professional, which provides for the proper operation and maintenance of sewage conveyance, treatment, disposal and reclaimed water use facilities including the monitoring details, emergency procedures, and staff education and certification. The plan must be certified by the qualified professional that it is adequate for the works being installed and the proposed reclaimed water uses. The plan must be submitted to the Regional Environmental Protection Manager for review 30 days before construction of the sewage facility.

2.13. **Reclaimed Water Use**

Reclaimed water facilities for toilet flushing, the landscape impoundment, irrigation and the industrial water supply system must be designed and operated in accordance with the Municipal Sewage Regulation Appendix 3 to Schedule 7 "Health And Safety Criteria For Use Of Reclaimed Water" and the "Code of Practice for the Use of Reclaimed Water".

Dockside Green (Victoria) Society must take measures to restrict users in the development from carrying out on-site plumbing. Plumbing alterations to the reclaimed water and potable water supply works in the development must only be carried out by a certified plumber(s).

Dockside Green (Victoria) Society must develop reclaimed water user information and communications material related to the use of reclaimed water, and submit the information and communications material to the Regional Environmental Protection Manager and the Chief Medical Health Officer, Vancouver Island Health Authority 30 days before construction of the sewage facility.

Copies of the information and communications material must be provided immediately to new users and to all users once every year.

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3. **MONITORING AND REPORTING REQUIREMENTS**

3.1. **Discharge Monitoring**

3.1.1 **Flow Measurement**

Provide and maintain a suitable flow measuring device and record once per day the volume discharged over a 24-hour period for the following:

- The total reclaimed water volume discharged from the sewage treatment plant;
- The total reclaimed water discharged from the sewage treatment plant to the industrial water supply system; and
- The total combined reclaimed water and storm water discharged from the diffuser to Victoria Harbour.

3.1.2 **Sampling and Analysis**

**Discharge from Sewage Treatment Plant**

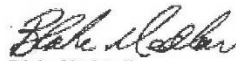
Dockside Green (Victoria) Society must install a suitable sampling facility and obtain a sample of the discharge from the sewage treatment plant in accordance with the following schedule from the date of discharge commencement:

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Parameter	Frequency			Type
	First 6 Months	Second 6 Months	After 1 Year	
pH	weekly for all			handheld meter
Total Suspended Solids	weekly for all			grab
BOD <sub>5</sub>	weekly for all			8-hr composite
Turbidity	continuous for all continuous for all			on-line, 1 minute data
- pre-UV disinfection - pumped discharge for toilet flushing				on-line, 1 minute data
Ammonia Nitrogen	weekly	monthly	quarterly	8-hr composite
Nitrite	weekly	monthly	quarterly	8-hr composite
Nitrate	weekly	monthly	quarterly	8-hr composite
Total Kjeldahl Nitrogen	weekly	monthly	quarterly	8-hr composite
Orthophosphate	weekly	monthly	quarterly	8-hr composite
Total Phosphorus	weekly	monthly	quarterly	8-hr composite
Fecal Coliform	daily for all			grab
Total Residual Chlorine (on discharge to toilet flushing, landscape and balcony planter drip irrigation and industrial water supply systems only)	weekly for all continuous for all			grab
- point of initial use - point of end use				on-line, 3 minute data

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### **Discharge from the Diffuser into Victoria Harbour**

Dockside Green (Victoria) Society must install suitable sampling facilities and obtain a sample of the discharge from the diffuser to Victoria Harbour and a representative sample of the receiving environment. Samples must be collected on 5 separate sampling dates over a 30 day period, every January and August each year from the date of discharge commencement. The grab samples must be analyzed for the following parameters:

<u>Discharge</u>	<u>Receiving Environment</u>
Fecal Coliform;	pH;
Enterococci;	Temperature;
Ammonia Nitrogen (as N);	Salinity.
pH;	
Temperature;	
Salinity.	

Proper care is to be taken in sampling, storing and transporting the samples to adequately control temperature and avoid contamination, breakage, etc.

Should any of the parameters listed above exceed the criteria described in the most recent edition of the *British Columbia Water Quality Guidelines (Criteria)*, as published by the ministry and amended from time to time, at the diffuser, a receiving environment monitoring program must be undertaken as described in Section 3.2.

### **3.2. Receiving Environment Monitoring**

Subject to Section 3.1.2 above, Dockside Green (Victoria) Society may be required to carry out a receiving environment monitoring program. The main objectives of the monitoring program are to:

- a) Assess the impact if any on the adjacent harbour water near the diffuser discharge;
- b) Identify components of the marine environment that may be potentially affected by the discharge, and
- c) Establish the need and scope for a long-term monitoring program for the discharge.

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Unless otherwise required by the Director, the monitoring program must consist of the following: 3 sampling sites will be established around the diffuser site, on a radius of approximately 10 – 30 metres, as suitable. Samples must be collected at or just below the surface, on 5 separate sampling dates over a 30 day period, every January and August. The grab samples must be analyzed for the following parameters:

Fecal Coliform;  
Enterococci;  
Ammonia Nitrogen (as N);  
pH;  
Temperature;  
Salinity.

3.3. **Sampling and Analytical Procedures**

Sampling and flow measurements must be carried out in accordance with the procedures described in the most recent edition of the "British Columbia Field Sampling Manual for Continuous Monitoring and the Collection of Air, Air-Emission, Water, Wastewater, Soil, Sediment, and Biological Samples", or by suitable alternative procedures as authorized by the Director.

Analyses are to be carried out in accordance with procedures described in the most recent edition of the "British Columbia Laboratory Methods Manual for the Analysis of Water, Wastewater, Sediment, Biological Materials and Discrete Ambient Air", or by suitable alternative procedures as authorized by the Director.

A copy of the above manual may be purchased from Queen's Printer Publications Centre, P. O. Box 9452, Stn. Prov. Gov't. Victoria, British Columbia, V8W 9V7 (1-800-663-6105 or (250) 387-6409). A copy of the manual is also available for inspection at all Environmental Protection offices.

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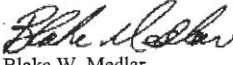
  
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3.4. **Reporting**

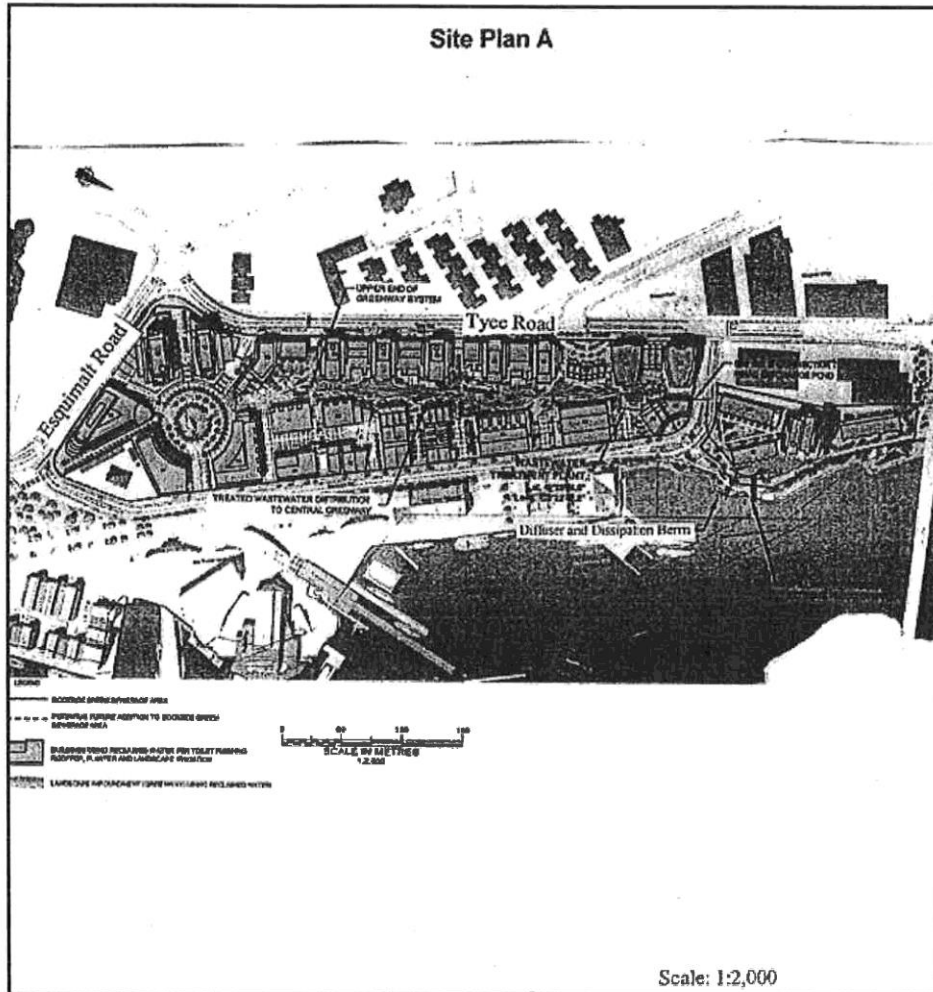
Maintain data of analyses and flow measurements for inspection and every three months submit the discharge data and any records of diversion to the City of Victoria sewer system, suitably tabulated, to the Regional Environmental Protection Manager and the Vancouver Island Health Authority Land Use Consultant for the previous quarter. All reports must be submitted within 30 days of the end of the quarter. Quarterly reports should identify any data which exceed the allowable limits as well as describe corrective action (to be) taken to remedy the cause of the exceedence(s).

An annual report must be submitted to the Regional Environmental Protection Manager which includes a summary and interpretation, including an evaluation of trends over time, by an independent qualified professional of the discharge and receiving environment monitoring results for the previous year. The report must be submitted within 90 days of the end of each year. Based on the results of this monitoring program, Dockside Green (Victoria) Society monitoring requirements may be extended or altered by the Director.

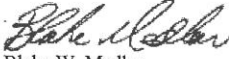
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## LIST OF APPENDICES

All appendices available at [www.wastewatremadeclear.ca](http://www.wastewatremadeclear.ca).

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### **Appendix A** – to Section 3

1. Bylaw No. 3478, A bylaw to establish a service to develop and implement a management program for onsite sewage systems
2. Bylaw No. 3479, A bylaw to regulate the maintenance of onsite sewage systems in the Capital Regional District

### **Appendix B** – to Section 4

Stantec Consulting Ltd, *CRD Core Area Waste Management Program Design Flows and Loads*, June 2010

### **Appendix C** – to Section 5

Excerpt from the Capital Regional District Core Area Liquid Waste Management Plan, Sanitary Sewer Overflow Management Plan, June 2008

### **Appendix D** – to Section 8

Westland Resource Group, *Environmental Impact Study of Core Area Wastewater Treatment Facilities: Terrestrial Environment Part 2–McLoughlin Point/Hartland Landfill Facilities*, June 2010

### **Appendix E** – to Section 9

Golder (2010) Summer 2009 *Water Quality Survey Baseline Monitoring at Proposed Finnerty Cove Outfall Study Area: Data Report*, 19 January 2010

### **Appendix F** – to Section 10

1. CRD Staff Report to the Core Area Liquid Waste Management Committee, *Public Consultation Update on Site Selection for a Wastewater Treatment Facility*, 12 May 2010
2. CRD staff report to the CALWMC, *Update on Public Participation Program – Core Area Wastewater Treatment Program*, 24 March 2010
3. Postings on [wastewatremadeclear.ca](http://wastewatremadeclear.ca) of educational meetings, public forums and feedback opportunities
4. Update on First Nations Consultation and Engagement, June 2010